- a) Full title: Responsiveness of Emergency Obstetric Care Systems in Low- and Middle-Income Countries: a Critical Review of the "Third Delay"
- b) Running headline (max 49 characters): Responsiveness of EmOC in developing countries
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# ABSTRACT

We reviewed the evidence on the duration, causes and effects of delays in providing emergency obstetric care to women attending health facilities (the third delay) in low- and middle-income countries. We performed a critical literature review using terms related to obstetric care, birth outcome, delays and developing countries. A manual search of key articles' reference lists was also performed. 69 studies met the inclusion criteria. Most studies reported long delays to providing care, and the mean waiting time for women admitted with complications was as much as 24 hours before treatment. The three most cited barriers to providing timely care were shortage of treatment materials, surgery facilities and qualified staff. Existing evidence is insufficient to estimate the effect of delays on birth outcomes. Delays to providing emergency obstetric care seem common in resource-constrained settings, but further research is necessary to determine the effect of the third delay on birth outcomes.

# **KEYWORDS AND ABBREVIATIONS**

**Keywords:** third delay; emergency obstetric care; low- and middle-income countries; responsiveness; health services research

## Abbreviations:

| EmOC | Emergency obstetric care         |
|------|----------------------------------|
| LMIC | Low- and middle-income countries |
| WHO  | World Health Organisation        |

# **KEY MESSAGE**

Better understanding of the magnitude of effect of delays in providing emergency obstetric care in low- and middle-income countries has the potential to improve maternal and perinatal survival. Standardised approaches to measure their frequency, duration and effects should be developed.

## Introduction

Each year, an estimated 287,000 women die as a result of pregnancy or childbirth, and 2 million intrapartum-related stillbirths and neonatal deaths occur (1, 2). Over 99% of these deaths occur in low- and middle-income countries (LMICs), and most are concentrated in sub-Saharan Africa and south Asia (3-5). The majority of maternal and neonatal deaths take place during or immediately after delivery: globally, up to 45% of maternal and neonatal deaths occur within 24 hours of birth (4, <u>6</u>).

Obstetric complications require prompt intervention to avert death or severe morbidity, as illustrated by the short average time from onset to death (7). Emergency obstetric care (EmOC) services, as defined by the WHO EmOC signal functions (8), therefore need to be rapidly accessible to women in order to prevent maternal and perinatal deaths.

Thaddeus and Maine's landmark paper (9) laid out the conceptual framework for analysing barriers to receiving appropriate care after the onset of obstetric complications, including delays in deciding to seek care (first delay), in reaching a facility (second delay), and in receiving care after reaching the health facility (third delay). The "three delays" framework has been used to systematically analyse maternal (<u>10-12</u>) and perinatal (<u>13</u>) deaths in developing countries. Three reviews (<u>14-16</u>) have summarised factors affecting access to maternal health services; yet there has been no review of the third delay in receiving care within health facilities.

While it seems intuitive that longer time to treatment for emergencies would result in poorer outcomes, what is unknown is how long women have to wait in low-resource settings before being provided with life-saving care once they reach a health facility, and the magnitude of the effect of that third delay on birth outcomes. This in turn is important in order to determine the burden of maternal and perinatal deaths attributable to delays in these settings. The aim of this critical literature review is to examine how the third delay has been defined, and synthesise the evidence-base to date relating to the duration of delays, the reasons for delays to EmOC and their association with maternal and perinatal outcomes in low- and middle-income countries.

## Material and methods

We carried out a literature search in July 2011 in four electronic databases (Medline, Global Health, Popline and Africa-Wide Information). Keyword search terms relating to (1) emergency obstetric care, (2) maternal and perinatal outcomes (including morbidity and mortality), (3) delays and (4) low- and middle-income countries were combined. A manual search of the reference lists of the most relevant articles and websites (WHO Reproductive Library and Population Council) was further performed to identify grey literature publications and any missed articles.

Only publications written in English or French were included in this review, and no restrictions were placed on date of publication. Quantitative evidence exclusively was considered when reviewing the duration of delays and its effect on birth outcomes; qualitative evidence was additionally taken into account when reviewing definitions of the third delay and its causes. Only studies conducted in LMICs were included, and all facility levels were taken into account, irrespective of their ability to provide EmOC. Articles were included if they proposed a conceptual or operationalised definition of the "third delay", measured the duration of delays, explored the causes of delays, or presented evidence on the effect of delays on maternal and perinatal health outcomes.

The identified publications were first screened on the basis of abstract and title. As a second step, articles were assessed on the basis of full text. Those meeting the inclusion criteria were assessed for relevance to the topic and quality of evidence (see criteria presented in figure 1).

A systematic review was not attempted for this topic due to the lack of established index terms, methodological differences between studies, and because the effect on birth outcomes is likely to be context-specific (that is, dependent on other factors such as delays in reaching the facility and quality of services). Similarly, a formal ranking system was not used to assess the quality of evidence, in light of the diversity of study designs and objectives addressed in this review.

#### Conceptual framework

We expanded the third delay framework in order to critically analyse its components, by integrating two frameworks developed by Edson et al. and Gabrysch & Campbell (Figure 2) (<u>16</u>, <u>17</u>). This framework distinguishes between women who arrive at the facility with complications, after potentially experiencing delays in deciding to seek care and in transport, and those who develop complications during planned hospital deliveries (and therefore do not experience the first or second delay). Delays to care after reaching the hospital are broken down according to the

five "critical events" on the pathway to care conceptualised by Edson (admission, professional evaluation, diagnosis, decision to treat and treatment administration) (17).

Three additions are made to these models: we expanded the framework by incorporating care events identified in the reviewed articles but not included in the Edson or Gabrysch models. Firstly, referrals are incorporated under the third delay (see Okonufua et al. (18)) rather than the second delay, because the decision to refer and availability of ambulances directly depend on health system performance. Secondly, delays were reported between prescription and purchase of drugs or blood for transfusion (19), and between call and arrival of the ambulance (20-24): two additional steps were incorporated for "obtaining treatment" and "securing transport" on the treatment and referral pathways, respectively (these are shown in the shaded boxes in figure 2).

## Results

## Findings of literature search

The literature search identified 714 unique articles. In the first step, 520 articles were excluded on the basis of title or abstract, leaving 194 articles to be reviewed. A manual search of reference lists identified 14 additional publications. Of these 208 remaining articles, the full text was retrieved for 199 publications, but could not be obtained for 9 publications. In the second step, 130 articles were excluded based on full text, because they reported anecdotal findings on the duration of delays or their effect on outcomes in a non-random sample of patients, studied other aspects of maternity care, or were not original reports of the study findings. Figure 3 summarises the findings of the literature search.

A total of 69 publications were finally selected (Table 1). The majority were case reviews of adverse outcomes (n=38), including audits, verbal autopsies, retrospective chart-based reviews, and qualitative interviews with women or their families. Ten studies were prospective observational studies, seven were cross-sectional studies of obstetric emergencies or emergency caesareans, and five were case-control studies of maternal deaths or intrapartum stillbirths. One study was a randomised controlled trial of intrapartum monitoring of fetal heart rate, and seven were pre-post evaluations of complex, hospital-level interventions not related exclusively to shortening delays to care (including audits, training, and facility renovation).

Fewer than half of the studies included in this review (n=26) stated as their primary purpose investigating delays to care within health facilities. Other studies aimed to identify risk factors for adverse birth outcomes (n=27) or investigate substandard care (n=15), and assess the effect of

therapeutic interventions (n=1). The great majority of studies (n=53) were conducted in sub-Saharan Africa, while seven were conducted in South America and five each in South-East Asia and Eastern Mediterranean regions. Only two studies were based in primary-level health centres, five in secondary facilities (district hospitals), and 40 in referral hospitals (including regional, national and teaching hospitals); 22 studies looked at multiple facility levels.

## Defining the third delay

Only six publications addressed the issue of how to define the third delay. Edson et al. define delays as an interval lasting longer than a threshold beyond which patients are at risk of adverse outcomes (<u>17</u>). In the absence of evidence-based guidelines for defining delay thresholds, they instead use expert panel reviews to determine which cases experienced delays to care after reaching a facility, similarly to another study in Egypt (<u>25</u>). Among all publications, over 40 different definitions of the third delay were recorded.

Four other studies provide a quantitative definition of delay to care within health facilities. One study in Argentina and Uruguay defined timely caesarean as within 30 minutes (26), in line with guidelines in the UK and USA (27, 28). Holme et al. define delayed response to obstructed labour as spending more than half a day in labour at a health facility (29), while Wagaarachchi et al. adopt a less conservative definition by stating that foetuses should be delivered within 2 hours of the diagnosis of obstructed labour (30). In Tanzania, Urassa et al. define referral delay as a decision-to-transfer interval of over one hour (31). There is a clear lack of established time measures used to define the third delay.

## Measuring the third delay

Sixty-six articles included in this review presented a measure of delays to care or to referral for women who had already presented to a health facility. Overall, the proportion of cases experiencing delays was found to be 4-97% among women who died (n=11 studies), around 50% among perinatal deaths and intrapartum stillbirths (n=2), but lower among women with complications (3-28%, n=3) and a random sample of deliveries (9%, n=1). Referral delays were identified in 11-43% of transfers (n=4), and a delayed decision to refer was found in 66% of cases of uterine rupture in one study ( $\underline{24}$ ).

In the absence of accepted guidelines defining what constitutes a delay to care within a facility, a number of studies report the duration of intervals between care events as indicators of delay. Table 2 presents the range of mean intervals reported across studies and across different groups

within the same study (n=31 studies). Mean intervals from admission with complications to treatment ranged from 1.2-24hrs (n=8), and 0.75-6hrs for emergency surgery (n=3). Most studies focused on decision-to-treatment intervals, which ranged 1-11hrs for surgery (n=5), 1-8.5hrs for emergency caesareans (n=7) and 3.5-48hrs for blood transfusion (n=2). Six studies reported a time interval for referrals. Among these, the range for ambulance request-to-arrival (0.75-48hrs, n=3) was longer than for actual transportation (0.6-5hrs, n=2).

In addition to mean waiting time, nineteen studies reported on the distribution of delays among cases, using a range of different time thresholds to define the third delay. It appears that more women who survive complications are treated within 24 hours of admission than women who die (<u>32</u>). Extensive intervals before care are common in many settings: for instance, 10% of maternal deaths in Mexico waited more than 4 hours to be examined (<u>33</u>), 55% of fistula patients spent more than one day in labour before an intervention was attempted (<u>29</u>), and 12% of women requiring emergency caesareans had to wait longer than 12 hours after the clinical decision was made in Nigeria (<u>34</u>). These findings suggest that the third delay can sometimes be substantial.

#### Causes of delays to EmOC

Thirty-seven studies presented findings on the causes of the third delay: the occurrence of different barriers is presented in Figure 4, grouped into three categories (resource, staff and institutional factors). The most frequently mentioned barriers to timely provision of treatment within health facilities were shortage of medical supplies (65% of studies), surgery facilities (49%) and staff (46%). Lack of EmOC skills, including errors in management and shortage of trained personnel, were mentioned in 38% of articles, and were reported more frequently than the organisation of care or providers' poor attitudes. Institutional factors, including administrative processes and lack of protocols for treating obstetric complications, were reported less frequently (4-30%) but they were often specific to a sub-region. Five articles explicitly stated that lack of staff or resources was not thought to have been factors in delays.

The most commonly mentioned institutional cause of delays (reported in 11 studies) was linked to the purchase of treatment materials prior to surgery, including gathering money and travelling to pharmacies outside the hospital in West Africa and South America (<u>17</u>, <u>35</u>, <u>36</u>), and assembling the surgical kit before emergency caesareans in Côte d'Ivoire (<u>37</u>). The cost of blood for transfusion, surgical supplies, and surgery fees is prohibitive in many of these settings (<u>38</u>), leading to delays while families try to assemble the required amount. In Kinshasa, one woman's death was described by her mother-in-law:

She suffered from a major hemorrhage [...]. The doctor told us she needed a caesarean section. Her husband left to look for money. As the bleeding continued, she died before a caesarean section was performed (32).

Malfunction of the blood supply for transfusions was mentioned as a factor in 19 studies, and several articles reported patients' families having to travel long distances or donate their own blood, due to blood shortages in the hospital (32, 36, 39).

## Effect of the third delay on birth outcomes

Very few studies have linked the duration of time-to-care after reaching a health facility with obstetric outcomes (Table 3). Three articles reported the effect of referral interval length on maternal and/or paerinatal outcomes in LMICs. Two case-control studies in India and Nigeria found strong evidence of longer referral intervals among maternal deaths than survivors of complications (p<0.01), and intrapartum stillbirths than live births (p<0.0001) (<u>19</u>, <u>40</u>). A prospective cohort study in Nigeria found maternal deaths spent more days in a primary facility before referral than women who were alive, though no p-value is reported (<u>41</u>).

Three studies look at the effect of long time-to-care after reaching a health facility for all treatments in Eritrea, Nigeria and Cameroon (<u>18</u>, <u>35</u>, <u>42</u>). All three find evidence of longer intervals before treatment among cases of maternal death than women who survive.

Six studies address the effect of pre-surgery interval length on maternal and/or perinatal outcomes in LMICs. Findings from cross-sectional studies suggest rising rates of maternal mortality and hysterectomy with longer decision-to-delivery intervals for emergency caesareans (34, 43), though no statistical results are reported. Evidence linking decision-to-delivery intervals and perinatal outcomes is ambiguous: in both cohort and cross-sectional studies, studies in Nigeria and Pakistan suggest no evidence of increased risk of mortality, low Apgar score or intensive care admission (44, 45), while three others suggest increased perinatal mortality with longer decision-to-delivery intervals in Nigeria (34, 43, 46).

## Discussion

The evidence-base relating to the third delay attests of poor responsiveness of EmOC systems in LMICs. Substantial time-to-care delays were identified particularly before surgery, blood transfusions and referrals to higher-level facilities. Only one of six articles found a mean decision-delivery interval for emergency cesareans of under 75min (47), a threshold associated with

adverse birth outcomes in England (<u>48</u>). In contrast, most studies in high-income countries achieve at least 60% of decision-to-delivery intervals within 30min (<u>49-51</u>).

Furthermore, there are indications that EmOC referral systems, considered cornerstones in health systems' responsiveness to obstetric emergencies (52), are widely dysfunctional. Onwudiegwu et al. point to poor management in primary-level facilities as an important source of delays before referrals (41). Recorded time from requesting an ambulance to arrival at the referring facility ranged from 45min to 48hrs (21-23), emphasising that the lack of ambulances stationed at lower-level facilities are a significant component of referral delays. In South Africa, ambulance response time did not vary by priority of call (21), suggesting that patients in critical condition were not successfully prioritised for transport.

Lack of medical supplies, drugs and blood for transfusion emerged as the most common causes of the third delay, followed by staff availability. Lack of EmOC skills was also responsible for significant delays in diagnosis, decision to treat and referral. Results from the Global Voices for Maternal Health survey similarly emphasised lack of training as a key concern among maternal health providers in LMICs (53).

Payment of user fees before treatment was identified as a major barrier to timely care within facilities, and constituted the main component of delays before surgery in Côte d'Ivoire (37). Langer found that better educated women were more likely to be referred in Mexico (33), suggesting that they are more proactive in decision-making, or receive differential treatment from staff. Longer delays to care were also found for patients with abortion complications in Gabon, compared to women experiencing postpartum hemorrhage or eclampsia (54). While this may be the result of stigma from care providers (as the authors suggest), it is also plausible that in countries where abortion is illegal, providers do not get trained in post-abortion care (55) and consequently delay clinical decisions. These observations raise concerns about equity in access to care within health institutions, and emphasise that even after reaching a facility, socio-economic inequalities in access may persist.

The evidence base to date is inadequate to quantify the effect of delays on birth outcomes, despite the plausibility of delays as a risk factor for poor obstetric outcomes. The evidence-base in high-income countries shows a 50% increase in odds of maternal special care and 70% increase in odds of Apgar score below 7 after 75 minutes of the decision to perform a caesarean (48). The fact that most decision-to-delivery intervals reported in LMICs are longer than 75 minutes suggests that delays could be responsible for large proportion of maternal and perinatal deaths in these settings. Identifying a potential threshold beyond which the risk of adverse outcomes is higher is essential to develop guidelines for managing obstetric emergencies in

LMICs. Health workers' ability to provide treatment within a recommended time interval will nevertheless be limited by their capacity to diagnose and monitor complications.

Overall, the evidence base regarding the third delay in LMICs is of poor quality. Most studies are low-grade observational studies, with poorly defined study populations. Issues of measurement error and bias relating to imprecise definitions of delays were seldom addressed. Of studies reporting a summary duration of intervals, most report a mean duration, which is likely to be inflated by a few patients with very long intervals. Because of the skewness of the data, medians are more appropriate summary measures.

Divergent definitions of the third delay are illustrated by the over 40 different measures of delays identified, raising questions about the robustness and comparability of results. This is partly due to the lack of evidence on the effect of delays on birth outcomes, and the resulting absence of established guidelines for timely management of obstetric complications. As a result of differences in methodology, study design and population, it was not possible to calculate summary measures of delay (such as mean duration of decision-to-delivery interval across studies).

Reported causes of delays could be affected by observer bias, which may have led to an overreporting of resource shortages, and an underreporting of institutional factors such as organisation of care. Only half of the studies reporting on the association with birth outcomes report a test statistic or p-value, and none of the articles report controlling for confounders (such as the severity of complication, identified as an important confounder in the high-income country literature) (<u>56</u>), potentially leading to an underestimate of the strength of association with adverse birth outcomes.

#### Recommendations for future research

Three main research recommendations arise from the findings of this review. First, there is a need to adopt a standardised methodology to defining the third delay and ensure findings are comparable across studies: the conceptual framework (Figure 2) represents a possible approach to systematically analyse delays to care in future research.

Second, tools should be developed for monitoring the performance of facilities regarding the duration and causes of delays, including for basic EmOC. The third delay should be monitored as an indicator of EmOC availability: the WHO framework considers a signal function to be "available" in a facility if it was performed within the last three months (8), but it may still not be

accessible to patients. Particular attention should be paid to investigating implications for equity in access to EmOC.

Third, scarce evidence on the effect of delays on birth outcomes is problematic insofar as there are no established guidelines for timely management of obstetric complications. Randomised controlled trials are poorly suited to develop this evidence-base, due to ethical concerns and the impracticality of preventing contamination between trial arms. Well-conducted observational studies of obstetric emergencies should therefore be replicated in LMICs, controlling for type and severity of condition.

# Conclusion

The available evidence suggests that women who need emergency obstetric care experience extremely long delays after reaching a health facility in low- and middle-income countries. Therefore, problems in accessing appropriate care persist after reaching a health facility. In light of the time-sensitivity of obstetric emergencies, delays to EmOC could potentially be responsible for a large burden of maternal and perinatal mortality worldwide. There is an urgent need for high quality studies on the third delay and its effect on birth outcomes.

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# **Conflicts of interest**

No conflicts of interest are declared.

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## 4. Legends of Figures and Tables

## Figure 1: Criteria used to assess the quality of studies included

# Figure 2: Conceptual framework of third delay (adapted from Gabrysch & Campbell (<u>16</u>) and Edson et al. (<u>17</u>))

The right-hand column shows the pathway to care for obstetric emergencies arising during home deliveries: women have to make the decision to seek care (first delay), and reach a health facility (second delay), before being admitted. Planned facility deliveries are represented on the left-hand column, where the decision to seek care is made in advance, and women are at the facility when complications develop. In all cases, the patient has to be examined before a diagnosis can be made, leading to either a decision to treat or to refer the woman to an appropriate EmOC facility. Treatment materials and vehicles must be obtained before treatment or referrals can be carried out (these added components are represented in the shaded boxes).

## Figure 3: Identification of studies

Figure 4: Reported frequency of causes of the third delay (N=37 studies)\* \*Some studies mention multiple barriers

## Table 1: Articles included in the review

Table 2: Mean duration of intervals between critical care events (range reported in 31 studies)

Table 3: Summary of evidence on effect of delays to care on birth outcomes (N=12 studies)

# 5. Tables

#### Table 1: Articles included in the review

| Study / setting  | Study design and sample size   | Primary aim of study   | Definition of delay<br>used   | Duration of delay<br>reported                         | Reasons for delay reported   | Evidence of effect on<br>birth outcomes |
|--|--|--|---|---|--|---|
| Review of adv  | erse events (includin  | g audit, verbal autopsy a  | nd qualitative intervie   | ews)  |  |   |
| Ahmed, 2004<br>( <u>57</u> ); university<br>hospital, Sokoto,<br>Nigeria     | Review of 18<br>cases of ruptured<br>uterus  | Assess the success of<br>loan scheme for<br>emergency surgery  | Admission-to-<br>surgery interval   | Mean admission-<br>surgery interval =<br>3.5hrs       | None   | None                                    |
| Amaral, 2011<br>( <u>58</u> ); 9 hospitals<br>in Campinas city,<br>Brazil    | Audit of 159<br>adverse perinatal<br>events (maternal<br>and perinatal<br>deaths, maternal<br>near-miss) | Determine the rate of<br>adverse perinatal<br>outcomes and the<br>prevalence of three<br>delays        | Delay in receiving care   | Third delay in 20% of<br>adverse perinatal<br>outcome | None   | None                                    |
| Bako, 2009 ( <u>59</u> );<br>university<br>hospital, Borno<br>state, Nigeria | Retrospective<br>study of 66 cases<br>of umbilical cord<br>prolapse                                      | Determine the<br>incidence of umbilical<br>cord prolapse,<br>predisposing factors<br>and fœtal outcome | Decision-to-delivery<br>interval for<br>emergency<br>caesarean                            | Mean decision-delivery<br>interval = 77.1min          | None   | None                                    |
| Barnes-Josiah,<br>1998 ( <u>10</u> );<br>multiple facilities,<br>rural Haiti | Verbal autopsy of<br>12 maternal<br>deaths   | Investigate the medical<br>and social<br>circumstances of<br>maternal deaths                           | Delay in receiving<br>adequate and<br>appropriate care<br>once the facility is<br>reached | Third delay in 7 of 12 maternal deaths                | None   | None                                    |
| Cham, 2005 ( <u>11</u> );<br>multiple facilities,<br>rural Gambia            | Verbal autopsy of<br>32 maternal<br>deaths (qualitative<br>study)  | Describe socio-cultural<br>and health service<br>factors associated with<br>maternal deaths            | Delay in receiving<br>prompt and<br>adequate care after<br>reaching the<br>hospital       | Third delay in 31 of 32 maternal deaths               | Lack of blood transfusion and<br>basic medical supplies; delay<br>in intervention by medical<br>team; poor management of<br>staff availability (particularly<br>doctors) | None                                    |

| Cham, 2007 ( <u>60</u> );<br>multiple facilities,<br>rural Gambia  | Audit and verbal<br>autopsy of 42<br>maternal deaths  | Gain a comprehensive<br>picture of medical<br>causes and<br>contributing factors   | Delay in receiving<br>care at the facility,<br>including delayed<br>operative delivery<br>and delay in<br>examination   | Third delay in 25% maternal deaths  | Periodic electricity supply; lack<br>of trained personnel;<br>malfunction of the blood<br>transfusion service (blood<br>subject to corruption and<br>illegal charging)   | None |
|--|---|--|---|---|--|------|
| Cham, 2009 ( <u>61</u> );<br>national teaching<br>and referral<br>hospital, Gambia                         | In-depth interviews<br>with 30 women<br>treated for acute<br>obstetric<br>conditions                    | Assess availability and<br>quality of EmOC in<br>Gambia's main referral<br>hospital  | Delay before being<br>attended; delay<br>receiving blood;<br>delay obtaining<br>caesarean; delay<br>receiving medicines | Average delay initiating<br>blood transfusion =<br>48hrs  | Lack of blood for transfusion;<br>shortage of doctors for<br>caesareans; shortage and high<br>cost of drugs (magnesium<br>sulphate)  | None |
| De Muylder, 1990<br>(62); multiple<br>health facilities,<br>Midlands<br>province,<br>Zimbabwe              | Audit of 70<br>maternal deaths  | Identify common<br>avoidable factors<br>associated with<br>maternal deaths   | Delayed patient<br>arrival in theatre;<br>delay before correct<br>diagnosis and<br>effective action                     | Delayed arrival in<br>theatre (2 cases);<br>delayed diagnosis (1<br>case of ruptured<br>uterus); delayed<br>intervention (2 cases)  | None   | None |
| Fawcus, 1996<br>( <u>63);</u> multiple<br>facilities,<br>Zimbabwe  | Community-based<br>investigation of<br>preventable factors<br>associated with<br>166 maternal<br>deaths | Assess the<br>preventability of<br>maternal deaths   | Delay in decision to<br>refer; delay in<br>diagnosis; delay in<br>treatment   | Delay in referral: 43%<br>women (rural) and 11%<br>(Harare); delayed<br>diagnosis: 17% (rural)<br>and 18% (Harare);<br>delayed treatment: 10%<br>(rural) and 31%<br>(Harare)        | Failure to appreciate severity<br>of patient's condition (post-<br>abortion complications and<br>sepsis); poor supervision; lack<br>of clear protocols; lack of<br>surgical facilities; poor<br>organisation of obstetric team                                   | None |
| Gohou, 2004 ( <u>37</u> );<br>one teaching and<br>one regional<br>hospital in<br>Abidjan, Côte<br>d'Ivoire | Audit of 23 severe<br>maternal morbidity<br>cases requiring<br>life-saving surgery                      | Document the<br>frequency of severe<br>obstetric morbidity,<br>intervals between<br>admission/decision to<br>surgery and factors<br>contributing to delays | Admission-to-<br>surgery interval;<br>decision-to-surgery<br>interval   | Median admission-<br>surgery interval =<br>5.7hrs (teaching<br>hospital), 1.5hrs<br>(regional); median<br>decision-surgery<br>interval = 4.8hrs<br>(teaching), 0.9hrs<br>(regional) | Patients needing to obtain and<br>assemble surgical kit;<br>operating theatre occupied (7<br>cases); poor staff<br>communication (1); lack of<br>blood (2); errors in diagnosis /<br>failure to recognise severity of<br>complications (4); lack of staff<br>(1) | None |
| Holme, 2007 (29);<br>fistula repair<br>referral hospital,<br>Zambia  | Cross-sectional<br>study of 259 fistula<br>repair patients  | Describe and compare characteristics of women with fistulae  | Proportion of fistula<br>patients spending<br>more than one day<br>in labour at a facility                              | 55% of women spent<br>>1day in labour at<br>clinic; 18% experienced<br>delay in care at hospital  | Lack of transportation for<br>referral (47%); staff stating<br>woman would deliver normally<br>(19%)   | None |

| Karolinski, 2010<br>( <u>26</u> ); 24 hospitals<br>in Argentina and<br>Uruguay    | Cross-sectional<br>study of 26<br>maternal deaths<br>and 80 cases of<br>severe morbidity | Review the use of<br>evidence-based<br>guidelines in cases of<br>maternal mortality and<br>severe morbidity                  | Admission /<br>diagnosis-to-<br>caesarean interval<br>(timely caesarean<br>defined as <30min)           | Timely caesarean in<br>75% of patients (95%<br>Cl: 51-91)  | None  | None  |
|---|--|--|---|--|---|---|
| Khan, 2007 ( <u>44</u> );<br>university<br>hospital, Karachi,<br>Pakistan         | Cross-sectional<br>study of 44 cases<br>of umbilical cord<br>prolapse                    | Determine the effect of<br>diagnosis-to-delivery<br>interval on perinatal<br>outcomes in cases of<br>umbilical cord prolapse | Diagnosis-to-<br>delivery interval for<br>umbilical cord<br>prolapse                                    | Mean diagnosis-<br>delivery interval =<br>18min; 64% of women<br>delivered within 20min  | None  | No statistical difference in<br>Apgar score at 5min<br>( $p$ =0.159); perinatal death<br>( $p$ =0.614); NICU admission<br>( $p$ =0.314); maternal<br>complications ( $p$ =1.00) |
| Khanam, 2001<br>( <u>64</u> ); university<br>hospital, Dhaka,<br>Bangladesh       | Retrospective<br>review of 424<br>cases of ruptured<br>uterus                            | Determine the<br>frequency of ruptured<br>uterus, possible risk<br>factors and foeto-<br>maternal outcome                    | Admission-to-<br>surgery interval   | Range of admission-<br>surgery interval =<br>45min-2hrs  | Arrangement for blood<br>transfusion; scarcity of<br>operating theatre facilities   | None  |
| Kidanto, 2009<br>( <u>13</u> ); national<br>hospital, Dar-Es-<br>Salaam, Tanzania | Qualitative audit of<br>133 perinatal<br>deaths  | Identify suboptimal<br>factors and classify<br>them into to the three<br>levels of delay                                     | Delayed clinical<br>decisions; delayed<br>implementation of<br>actions; delayed<br>referrals            | Delay to care in 46.6-<br>64.6% deaths; delayed<br>operation in 11.3-<br>16.5%; delayed referral<br>in 13.3-23.3%  | Referral delay: lack of 24h<br>EmOC and emergency<br>transport; <u>delayed decision</u> :<br>poor fœtal heart rate<br>monitoring, partogram not<br>filled; <u>implementation delay</u> :<br>shortage of surgery space | None  |
| Kongnyuy, 2009<br>( <u>65</u> ); 9 hospitals<br>in Central Malawi                 | Review of 43 maternal deaths   | Identify causes and<br>avoidable factors in<br>maternal deaths   | Delay in starting<br>treatment; delay in<br>decision to refer   | Delayed treatment:<br>47% deaths; delayed<br>decision to refer: 21%;<br>prolonged abnormal<br>observation without<br>treatment: 33%  | None  | None  |
| Langer, 2000<br>(33); multiple<br>facilities in three<br>regions, Mexico          | Verbal autopsy of<br>164 maternal<br>deaths  | Identify factors<br>associated with<br>maternal deaths   | Interval between<br>care provision at<br>first and last facility;<br>waiting time for care<br>provision | First-last care provision:<br>23% within <1hr, 17%<br>in 1-4hrs, 23% in 5-<br>12hrs, 37% in >12hrs;<br>waiting time: 58%<br>immediately, 12%<br>within <1hr, 20% in 1-<br>4hrs, 10% in >4hrs | None  | None  |
| Lema, 2005 ( <u>66</u> );<br>teaching hospital,<br>Blantyre, Malawi               | Retrospective<br>descriptive study<br>of 204 maternal<br>deaths                          | Identify maternal<br>characteristics,<br>immediate causes and<br>operational factors in<br>maternal deaths                   | Delay in being<br>offered appropriate<br>EmOC   | Delayed offer of EmOC<br>in 24.5% maternal<br>deaths   | None  | None  |

| Lori, 2012 ( <u>67</u> );<br>multiple facilities,<br>rural county in<br>Liberia      | Secondary<br>analysis of audits<br>of 28 maternal<br>deaths and 120<br>cases of near-miss | Explore the causes and<br>circumstances<br>surrounding maternal<br>deaths and near-miss             | Delays to care  | Delays to care in 3%<br>near-miss and 4%<br>maternal deaths  | None   | None |
|--|---|---|---|--|--|------|
| Mayi-Tsonga,<br>2009 ( <u>54</u> ); referral<br>hospital in<br>Libreville, Gabon     | Review of 76<br>maternal deaths   | Compare delay in<br>initiating care by<br>characteristics of the<br>woman                           | Mean interval<br>between admission<br>and treatment                           | Mean admission-<br>treatment interval =<br>1.2hrs (PPH /<br>eclampsia), 23.7hrs<br>(abortion complications)  | Stigma against abortion; lack<br>of equipment does not play a<br>role  | None |
| Mbaruku, 2005<br>( <u>68</u> ); regional<br>hospital in<br>Kigoma, Tanzania          | Cross-sectional<br>study and audit of<br>200 perinatal<br>deaths                          | Identify main phases of<br>delay  | Interval from calling doctor to arrival                                       | Mean call-to-arrival<br>interval = 60min (range:<br>30min-4hrs)  | Late/wrong diagnosis (18%),<br>wrong procedure (9%),<br>delayed intervention (11%),<br>absent equipment (1.5%), low<br>skills (15%), staff attitude<br>(7%), no doctor (1%),<br>undetermined (2%)            | None |
| Mbaruku, 2009<br>( <u>47</u> ); regional<br>hospital, western<br>Tanzania            | Audit of 385<br>perinatal deaths  | Assess intrapartum<br>stillbirth and early<br>neonatal death and<br>identify contributing<br>delays | Call-to-arrival<br>interval for doctors;<br>decision-caesarean<br>interval    | Mean doctor call-to-<br>arrival = 1hr (range:<br>0.5-4.0hrs); decision-<br>caesarean interval =<br>1hr (range: 0.25-2.5hrs)                          | None   | None |
| Moodley, 2000<br>( <u>69</u> ); multiple<br>facilities, South<br>Africa              | Analysis of 585<br>maternal deaths<br>reports   | Document causes and<br>prevalence of maternal<br>mortality and identify<br>avoidable factors        | Delay in referral<br>(decision and<br>transport);<br>treatment delay          | Delayed transport<br>between institutions:<br>14% deaths; delayed<br>admission (2%);<br>delayed decision to<br>refer (9%); delayed<br>treatment (5%) | None   | None |
| Moodley, 2010<br>( <u>70</u> ); all facilities,<br>South Africa                      | Review of all 622<br>maternal deaths<br>associated with<br>eclampsia                      | Identify number and<br>avoidable factors<br>related to maternal<br>deaths from eclampsia            | Delay in transport<br>between<br>institutions; delay in<br>referring patients | Referral delay: 18% of<br>women w/ third delay;<br>delayed transport: 11%<br>of all women  | None   | None |
| Omo-Aghoja,<br>2010 ( <u>71</u> );<br>university<br>hospital, Benin<br>City, Nigeria | Review of 84<br>maternal deaths   | Estimate MMR and<br>identify contribution of<br>third delay   | Delay after arrival in<br>hospital  | Third delay in 62% maternal deaths   | Delayed referral from private<br>hospitals (92%); lack of blood<br>(3.5%); lack of oxygen (1.8%);<br>lack of back-up equipment<br>(1.8%); limited operating<br>theatre space; poor<br>communication/teamwork | None |

| Onah, 2006 ( <u>72</u> );<br>teaching hospital,<br>Enugu, Nigeria                                   | Retrospective<br>analysis of 88<br>maternal deaths                  | Assess maternal<br>mortality ratio and risk<br>factors  | Delays in receiving<br>care at health<br>facilities (including<br>referral delay)   | Third delay in 33% maternal deaths   | Referral delay in 45% of<br>women w/ third delay, delay in<br>obtaining blood (25%), inability<br>of patient to provide drugs<br>(10%), lack of linen in theatre<br>(5%), inability to pay hospital<br>fees (5%), referral delay due to<br>relations apathy (5%), delay in<br>anaesthetic review (5%) | None  |
|---|---|---|---|--|---|---|
| Onah, 2005 ( <u>39</u> );<br>CEmOC hospitals<br>in Enugu State,<br>Nigeria                          | Retrospective<br>analysis of 141<br>maternal deaths                 | Establish maternal<br>mortality ratio and risk<br>factors   | Delay in<br>management;<br>referral delay; delay<br>in getting blood for<br>transfusion                                     | Third delay in 53% of deaths   | Referral delay (46% of cases w/ delay), delay obtaining blood (29%), inability to obtain drugs (7%), lack of linen in theatre (4%), lack of oxygen (4%), inability to pay hospital fees (4%), delay in anaesthetic review (4%),   | None (anecdotal)  |
| Orji, 2002 ( <u>43</u> );<br>teaching hospital,<br>Ile-Ife, Nigeria                                 | Cross-sectional<br>study of 102 cases<br>of ruptured uterus         | Determine decision-<br>intervention interval  | Decision-<br>intervention interval<br>for surgery   | Mean decision-<br>intervention interval =<br>2.8hrs (range: 0.5-<br>4.5hrs); 74% patients<br>not operated on within<br>1hr | Lack of compatible blood<br>(88%); lack of electricity (5%);<br>unsterile instruments (4%);<br>delayed arrival of obstetrician<br>(3%), anaesthetist (2%), and<br>neonatologist (2%)  | Maternal / perinatal<br>mortality and risk of total<br>hysterectomy rise with<br>decision-intervention<br>interval (no statistical tests<br>reported) |
| Ramos, 2007<br>( <u>12</u> ); multiple<br>facilities in<br>Argentina                                | Verbal autopsy of<br>25 maternal<br>deaths                          | Describe causes of<br>death, identify risk<br>factors in health care<br>delivery and social<br>determinants | Delays in receiving<br>timely care, delays<br>in referral   | None   | Errors in diagnosis and clinical<br>decision-making; lack of<br>medical supplies (blood) and<br>staff proficiency; bad condition<br>of roads for referrals  | None  |
| Sepou, 2002 ( <u>38</u> );<br>national referral<br>hospital, Bangui,<br>Central African<br>Republic | Cross-sectional<br>study of 35 cases<br>of uterine ruptures         | Determine incidence of<br>uterine rupture, identify<br>predisposing factors<br>and evaluate prognosis       | Decision-delivery<br>interval for<br>emergency<br>caesarean   | Decision-delivery<br>interval >60min in 71%<br>(uterine rupture), 31%<br>(all caesareans,<br>p<0.001)                      | Lack of financial means (45%<br>of women w/ delays); lack of<br>operating field (22%); theatre<br>in use (18%); instruments<br>being sterilised (9%); lack of<br>oxygen (7%)  | None  |
| Shah, 2007 ( <u>73</u> );<br>Civil Hospital,<br>Karachi, Pakistan                                   | Retrospective<br>cross-sectional<br>study of 152<br>maternal deaths | Assess the magnitude,<br>causes and<br>substandard care<br>factors responsible for<br>the third delay       | Delay in receiving<br>quality care at the<br>facility; delay in<br>arranging blood and<br>delay in surgical<br>intervention | Delay in treatment in<br>73% maternal deaths   | Delay replacing blood /<br>surgery: 26% all cases;<br>failure/delay performing<br>laparotomy: 20% (sepsis,<br>abortion, uterine rupture,<br>ectopic pregnancy)  | None  |

| Shah, 2009 ( <u>74</u> );<br>tertiary teaching<br>hospital, Karachi,<br>Pakistan              | Cross-sectional<br>study of 104<br>maternal deaths              | Describe socio-<br>demographic<br>characteristics and<br>three delays of<br>maternal mortality         | Delay in receiving<br>adequate care at<br>the facility   | Third delay in 48% of maternal deaths  | Delay obtaining blood (49% of<br>women w/ third delay); delay in<br>surgery (45%) due to delayed<br>diagnosis, anaesthetist<br>response and operating room<br>busy        | None             |
|---|---|--|--|--|---|------------------|
| Spies, 1995 ( <u>75</u> );<br>tertiary referral<br>hospital, South<br>Africa                  | Review of 91<br>maternal deaths                                 | Determine MMR and<br>main causes of<br>maternal deaths   | Delay in diagnosis,<br>treatment, surgery,<br>referral   | Delayed treatment in<br>21 deaths, delayed<br>diagnosis (14), late<br>referral (30), delayed<br>surgery (11)   | None  | None             |
| Supratikto, 2002<br>( <u>76</u> ); multiple<br>facilities, three<br>provinces in<br>Indonesia | Audit of 130<br>maternal deaths                                 | Assess substandard<br>care and recommend<br>improvements in<br>access and quality of<br>care           | Delay in seeing<br>health provider   | Delay in seeing health<br>provider in 37% (of 30<br>deaths with information)   | None  | None             |
| Tank, 2004 ( <u>77</u> );<br>referral centre,<br>Mumbai, India                                | Retrospective<br>review of 19 cases<br>of eclampsia             | Analyse the<br>epidemiology and<br>outcome of eclamptic<br>patients                                    | Admission-to-<br>delivery interval for<br>patients admitted<br>with eclampsia  | Mean admission-<br>delivery interval =<br>10.38hrs (range: 2.2-<br>14.5hrs)  | None  | None             |
| Urassa, 1997<br>( <u>31</u> ); multiple<br>facilities, Ilala<br>District, Tanzania            | Audit of 117<br>maternal deaths                                 | Identify operational<br>factors in maternal<br>deaths  | Decision-to-transfer<br>interval; delay in<br>adequate care  | 85% women transferred<br><30min, 15% in 1-3hrs;<br>delayed referral in 10%<br>of women; adequate<br>care delayed in 12%  | None  | None             |
| Van den Akker,<br>2009 ( <u>24</u> ); district<br>hospital, Malawi                            | Audit of 35 cases of uterine ruptures                           | Assess cases for<br>delays in diagnosis,<br>treatment and referral                                     | Delay in recognising<br>prolonged labour;<br>delay in providing<br>adequate treatment<br>after diagnosis;<br>delay in decision to<br>refer; delay in<br>ambulance arrival at<br>referring facility | Delayed recognition of<br>prolonged labour (4 of<br>4 cases); delayed care<br>(2 of 4); delayed<br>decision to refer (2 of<br>3); delayed ambulance<br>arrival (2 of 3); average<br>decision-to-surgery<br>interval of 96min | None  | None (anecdotal) |
| Weeks, 2005<br>( <u>78</u> ); teaching<br>hospital in<br>Kampala, Uganda                      | Semi-structured<br>interviews of 30<br>women with near-<br>miss | Explore the socio-<br>economic determinants<br>of maternal mortality<br>through cases of near-<br>miss | Delays in obtaining care or referrals  | None (anecdotal)   | Delay obtaining referral letter;<br>high case load; lack of<br>qualified staff for caesareans;<br>lower priority for subacute<br>complications (e.g. pelvic<br>abscesses) | None             |
| Cross-section   | nal studies   |  |  |  |   |                  |

| Dellagi, 2008<br>( <u>79</u> ); 11 referral<br>hospital in Tunis,<br>Tunisia                     | Analysis of 18<br>process and<br>outcome indicators<br>in 85 maternal<br>deaths                  | Assess the<br>performance of the<br>maternal death<br>reporting system   | Delay in treatment  | Delayed treatment in<br>18 of 85 cases of<br>maternal deaths  | None   | None  |
|--|--|--|---|---|--|---|
| Edson, 2006 ( <u>17</u> );<br>multiple facilities<br>in Benin,<br>Ecuador,<br>Jamaica, Rwanda    | Retrospective<br>review of 328<br>patients presenting<br>with obstetric<br>emergencies           | Define and measure<br>third delay  | Delay in evaluation,<br>diagnosis and<br>definitive treatment<br>(outlines pathway to<br>care)              | Third delay in 31%<br>patients; delayed<br>evaluation: 12%;<br>delayed diagnosis:<br>14%; delayed<br>treatment: 28%; mean<br>evaluation interval =<br>30min; diagnosis-<br>treatment interval =<br>175min | Evaluation: lack of staff;<br>diagnosis: missed<br>diagnosis/symptoms, poor<br>patient monitoring, provider<br>skill; <u>treatment</u> : pharmacy<br>closed, patient unable to pay<br>for materials, unavailability of<br>operating theatre, poor<br>availability of clinical team | None  |
| Hofman, 2008<br>(20); 3 health<br>centres and 1<br>district hospital,<br>Malawi                  | Descriptive study<br>of 112 obstetric<br>referrals   | Compare duration of<br>referral delay by<br>motorcycle ambulance<br>and other transport<br>means                           | Referral delay<br>(including time to<br>contact vehicle, to<br>vehicle arrival, and<br>transportation time) | Mean duration of<br>transport from health<br>centre to hospital = 1.5-<br>5hrs (motorcycle<br>ambulance)  | Lack of communication means<br>with drivers; obtaining family<br>consent; lack of emergency<br>transportation at referring<br>health centres; poor state of<br>roads   | None  |
| Jahn, 2000 ( <u>80</u> );<br>one referral<br>hospital and 43<br>first-level facilities,<br>Nepal | Health services<br>indicators analysis<br>of 44 facilities in<br>district                        | Assess the<br>performance of<br>maternity care in<br>district  | Decision-delivery<br>interval for<br>emergency<br>caesarean   | Mean decision-delivery<br>interval = 4.5hrs (range:<br>40min-11hrs)   | None   | None  |
| Marcus, 2009<br>(21); five midwife<br>obstetric units in<br>Cape Town,<br>South Africa           | Descriptive study<br>of ambulance<br>response times in<br>48 obstetric and<br>neonatal transfers | Establish ambulance<br>response times and<br>compare them across<br>units and severity of<br>complication                  | Interval between<br>request and arrival<br>at referring facility  | Mean response time:<br>107min (range: 10-<br>330min); 35.5% within<br>60min   | None   | None  |
| Mbassi, 2009<br>( <u>35</u> ); 7 third-level<br>maternity units in<br>Cameroon                   | Retrospective<br>chart review of<br>2847 cases of<br>obstetric<br>complications                  | Determine MMR<br>associated with<br>obstetric complications<br>and relate them to staff<br>competency and time-<br>to-care | Time-to-care after<br>admission with<br>complication  | 44.6% women were<br>managed within 30min;<br>31.7% in 30-60min;<br>23.7% in >60min  | None   | Risk of death increases<br>with time-to-care (p<0.05) |

| Orji, 2006 ( <u>34</u> );<br>University<br>Teaching<br>Hospital, Ile-Ife,<br>Nigeria | Descriptive cross-<br>sectional study of<br>96 women<br>admitted in labour<br>or with obstetric<br>emergencies at<br>labour wards | Assess the delays in<br>the management of<br>pregnant women<br>admitted with<br>complications                | Delays in care after<br>the patient arrives<br>at the hospital;<br>decision-delivery<br>interval for<br>emergency<br>caesarean          | Mean decision-delivery<br>interval of 4.48h; 6%<br><30min; 16% <1h; 88%<br>ceasareans were<br>started <6h after<br>decision; none 6-12h;<br>12% >12h after<br>decision          | Theatre-related factors in 44%<br>of women w/ third delay (poor<br>electricity supply, theatre<br>unavailable), awaiting doctors<br>review: 26% (unavailability of<br>anaeasthetist/ paediatrician),<br>lack of blood: 22%, delay<br>obtaining consent: 4%, delay<br>opening case notes: 4% | Higher maternal and<br>perinatal mortality with<br>longer decision-delivery<br>interval (10% perinatal<br>mortality <6h, 44% in >12h<br>– no statistical test<br>reported; only case of<br>maternal mortality occurred<br>with decision-delivery<br>interval >12hrs (p<0.001)) |
|--|---|--|---|---|---|--|
| Prospective ob   | servational studies   |  |   |   |   |  |
| Ayaya, 2004 ( <u>81</u> );<br>teaching hospital,<br>Eldoret, Kenya                   | Prospective cross-<br>sectional study of<br>335 infants<br>admitted to Special<br>Care Nursery                                    | Determine the mortality<br>rate and causes of<br>death in all infants<br>admitted to Special<br>Care Nursery | Interval from<br>presentation at<br>labour ward to<br>examination by<br>obstetrician;<br>decision-delivery<br>interval for<br>caesarean | Mean presentation-<br>examination interval =<br>1.95hrs; mean<br>decision-delivery =<br>5.34hrs; 27% examined<br>immediately; 11% in<br>>5hrs; 8.7% decision-<br>delivery <1hr  | Delayed caesarean: physician<br>unavailability (38%),<br>unavailability operating theatre<br>(20%), delays in obstetrical<br>consultations (12.5%), lack of<br>theatre supplies (5%), delays<br>in obtaining consent (2.5%),<br>other (24%)   | No association between<br>decision-delivery interval<br>and neonatal mortality<br>(authors attribute to small<br>numbers, no p-value<br>reported)  |
| Cisse, 2002 ( <u>82</u> );<br>all surgical<br>maternity units in<br>Senegal          | Prospective<br>longitudinal study<br>of 50 cases of<br>uterine rupture  | Analyse risk factors<br>and quality of care in<br>cases of uterine<br>rupture                                | Decision-to-<br>operation interval  | Mean decision-<br>operation interval<br>=11hrs  | Lack of surgical kit (46%); lack<br>of blood (30%); unavailability<br>of anaesthetist (6%); cost of<br>supplies to patient  | None   |
| Mayi-Tsonga,<br>2007 (83); referral<br>hospital in<br>Libreville, Gabon              | Prospective<br>observational<br>study of 137 near-<br>miss cases  | Identify main weak<br>points in caring for<br>obstetric complications  | Admission-to-<br>examination by<br>qualified personnel;<br>surgical delay;<br>delay in performing<br>blood transfusion                  | 61% patients seen by<br>qualified personnel in<br><45min; mean surgical<br>delay = 5.25h (range:<br>0.5-24hrs); mean delay<br>in blood transfusion =<br>3h40 (range: 0.5-72hrs) | Surgical delay: unavailability of theatre (53%); on-call surgeon busy with another intervention (53%); lack of sterile materials (61%); lack of anaesthetic products (33%)  | None   |

| Nada, 2011 ( <u>25</u> );<br>4 general<br>hospitals in Egypt                       | Observational<br>study of 102<br>women with<br>complications      | Assess the quality of<br>care in emergency<br>obstetric services   | Delays in<br>admission,<br>assessment,<br>ordering blood for<br>transfusion; delayed<br>administration of<br>blood | Mean arrival-<br>registration interval =<br>20min; registration-<br>examination = 26min;<br>diagnosis- intervention<br>= 3hrs; examination-<br>blood order = 1h20;<br>blood order = 1h20;<br>blood order = 1h20;<br>blood order-arrival =<br>50min; blood arrival-<br>administration = 39min<br>immediate availability of<br>anaesthesia: 45%;<br>immediate order of<br>blood: 63% | None   | None   |
|--|---|--|--|--|--|--|
| Onah, 2005 ( <u>45</u> );<br>one national and<br>one teaching<br>hospital, Nigeria | Prospective study<br>of 224 emergency<br>caesarean<br>sections    | Determine the<br>decision-delivery<br>interval for emergency<br>caesareans, impact on<br>perinatal outcome and<br>reasons for delays           | Decision-delivery<br>interval for<br>emergency<br>ceasarean section  | Mean decision-delivery<br>interval = 8.5hr<br>(teaching hospital),<br>3.4hrs (national<br>hospital)  | Anaesthetic delay (66% of<br>delays); delay obtaining<br>materials and blood; delayed<br>patient transfer to theatre (13-<br>24%); delayed preparation for<br>surgery (17-20%); delayed<br>surgeon arrival (13-15%);<br>delay patient preparation on<br>ward (7-20%); poor<br>supervision; lack of theatre<br>space (13-15%); lack of staff    | No association between<br>decision-delivery interval<br>and Apgar score (p>0.05)<br>or risk of death (p=0.31);<br>no difference in mean<br>decision-delivery interval<br>by survival status (p=0.78) |
| Onwudiegwu,<br>1999 ( <u>46</u> );<br>university<br>hospital, Ile-Ife,<br>Nigeria  | Prospective study<br>of 134 emergency<br>caesareans over<br>5mths | Determine the<br>decision-delivery<br>interval for emergency<br>caesareans, factors<br>responsible for delays<br>and maternal-fœtal<br>outcome | Decision-delivery<br>interval for<br>emergency<br>caesareans   | Mean decision-delivery<br>interval = 4.4hrs (range:<br>0.5-26hrs)  | Preparing patient for surgery<br>due to staff/resource<br>shortages (32%); unavailability<br>of paediatrician (20%) and<br>anaesthetist (14%);<br>unreadiness of operating<br>theatre (12%); seeking second<br>opinion (6%); delayed consent<br>(6%); resuscitation time (4%);<br>lack of blood (2%); electricity<br>failure (2%); others (4%) | Mean decision-delivery<br>interval higher among 5<br>stillborn infants (5.7hrs)<br>(not significant, no p-value<br>reported)   |
| Onwudiegwu,<br>2001 ( <u>41</u> );<br>university<br>hospital, Ile-Ife,<br>Nigeria  | Prospective study<br>of 144 emergency<br>obstetric<br>admissions  | Examine the nature of<br>obstetric emergencies,<br>delays in referral and<br>misdiagnoses, and<br>their contribution to<br>outcomes            | Delay in referral to teaching hospital   | 25% of patients<br>referred within 1 day;<br>16% in 1-2 days; 18%<br>in 2-3days; 15% in 3-4<br>days; 8% in 4-5; 18% in<br>5-28 days  | Incorrect diagnoses at referring hospital  | Mean delay longer for<br>maternal deaths (5.2 days)<br>than mothers alive (4.3<br>days) (not significant)  |

|  |  |   |  |   | Delayed caesarean: surgical  |  |
|--|--|---|--|---|--|--|
| Ouedraogo, 2001<br>( <u>84</u> ); national<br>referral hospital,<br>Burkina Faso                   | Prospective study<br>of 478 caesareans<br>over 6mths   | Analyse determinants<br>of the quality of<br>caesarean sections   | Admission-to-<br>delivery interval for<br>emergency<br>caesarean among<br>referred patients  | 27% caesareans<br>conducted <1hr of<br>admission  | factor in 52% (unavailability of<br>surgeon, incomplete team,<br>incomplete kit, technical<br>problems); delayed decision in<br>14% (non-utilisation of<br>partograph, lack of standard<br>protocols, technical difficulties)  | None   |
| PMM, 1995 ( <u>85</u> );<br>11 facilities in<br>Ghana, Nigeria,<br>and Sierra Leone                | Situation analyses<br>of use and<br>functioning of 11<br>EmOC facilities                                     | Identify resource needs<br>and management<br>problems in EmOC<br>facilities   | Admission-to-<br>treatment interval  | Mean admission-<br>treatment interval = 2.6-<br>15.5hrs (across sites)  | Lack of drugs and essential<br>supplies, leading patients to<br>purchase at pharmacies; lack<br>of surgical facilities   | None   |
| Saizonou, 2006<br>( <u>36</u> ); 2 teaching, 2<br>regional and 3<br>district hospitals<br>in Benin | Prospective audit<br>of 557 women<br>admitted with near-<br>miss complications                               | Examine the availability<br>and timeliness of<br>EmOC   | Interval between<br>admission and<br>provision of EmOC<br>(including surgery,<br>blood transfusion,<br>anticonvulsants and<br>antibiotics)                         | EmOC provision<br><30min in 61%<br>patients; 36-58%<br>surgeries <60min<br>(depending on<br>condition); blood<br>transfusion started<br>within 60min for 10-<br>47% patients; 50%<br>anticonvulsants<br><60min; 53% antibiotics<br><60min | None   | None   |
| Case-control   | study  |   |  |   | ·  |  |
| Chigbu, 2009<br>( <u>19</u> ); teaching<br>hospital, Enugu,<br>Nigeria                             | Case-control study<br>of 316 intrapartum<br>stillbirths and 316<br>controls                                  | Examine the non-<br>medical factors<br>contributing to<br>intrapartum stillbirths   | Decision-to-<br>intervention interval;<br>call-to-arrival<br>interval for senior<br>obstetricians/anaest<br>hetists; drug<br>prescription-to-<br>purchase interval | Third delay in 84 cases<br>and 11 controls; delay<br>in transfer in 55 cases<br>and 4 controls; delay in<br>receiving care in 144<br>cases and 29 controls  | Delay purchasing drugs (53<br>cases); delay obtaining blood<br>(41); lack of electricity (29);<br>lack of sterile materials (21);<br>delayed arrival of aneasthetist<br>(19) and obstetrician (11); no<br>apparent reason (17); lack of<br>water (9); delayed consent for<br>surgery (2) | Higher prevalence of third<br>delay among stillbirths than<br>controls ( $p$ <0.0001); higher<br>prevalence of delay in<br>transfer ( $p$ <0.0001); higher<br>prevalence in delay<br>receiving care ( $p$ <0.0001) |
| Ganatra, 1998<br>( <u>40</u> ); multiple<br>facilities, rural<br>Maharashtra,<br>India             | Population-based<br>case-control study<br>of 121 maternal<br>deaths and<br>matched controls<br>(2+ per case) | Compare interval from<br>decision to seek care<br>to reaching appropriate<br>facilities between<br>maternal deaths and<br>survivors | Interval between<br>first health services<br>contact and<br>reaching<br>appropriate health<br>facility   | Interval first-to-<br>appropriate health<br>facility = 4.9hrs<br>(controls) and 12hrs<br>(cases)  | None   | Longer interval between<br>reaching first and<br>appropriate health facility<br>among maternal deaths<br>(p<0.01)  |

| Ghebrehiwet,<br>2007 ( <u>42</u> );<br>multiple facilities,<br>Eritrea              | Population-based<br>case-control study<br>of 58 maternal<br>deaths and 53<br>matched survivors<br>of near-miss   | Identify avoidable<br>factors associated with<br>maternal deaths and<br>near-miss                       | Delay or failure in<br>receiving care at<br>health facilities;<br>delay in referral           | 33% cases and 40%<br>controls referred <3hrs<br>of reaching referring<br>facility; 33% cases and<br>27% of controls in 4-<br>12hrs                   | None  | Varying proportion of cases<br>and controls referred within<br>certain time limits (no<br>emerging trend, no<br>statistical test reported)       |
|---|--|---|---|--|---|--|
| Kabali, 2011 ( <u>32</u> );<br>12 referral<br>hospitals in<br>Kinshasa, DR<br>Congo | Case-control study<br>of 110 maternal<br>deaths and 208<br>cases of near-miss<br>(semi-structured<br>interviews) | Compare the<br>circumstances of<br>survivors and non-<br>survivors of severe<br>obstetric complications | Interval from arrival<br>to appropriate<br>intervention                                       | Appropriate<br>intervention <2hrs in<br>19% maternal deaths<br>and 40% survivors;<br>proportion <24hrs =<br>44% maternal deaths<br>and 85% survivors | Shortages of blood, medicines<br>and equipment; unavailability<br>of operating theatre; poor<br>organisation of care; staff<br>attitudes and perceived<br>competences; cost of<br>interventions | None (anecdotal)   |
| Okonufua, 1992<br>( <u>18</u> ); university<br>hospital, Nigeria                    | Case-control study<br>of 35 maternal<br>deaths and 35<br>controls  | Determine risk factors<br>for maternal mortality  | Delay in receiving<br>adequate care at<br>the facility (including<br>referral delay)          | Third delay in 40%<br>maternal deaths and<br>17% controls  | Incorrect treatment (4 cases),<br>lack of facilities (4), poor staff<br>attitude (4), delayed referral<br>from health centre (2 cases<br>and 6 controls)  | OR=6.6 and RR=2.7<br>(p<0.01)  |
| Pre-post eva  | luation of interventio   | n   |   |  |   |  |
| lfenne, 1997 ( <u>86</u> );<br>teaching hospital,<br>Zaria, Nigeria                 | Pre-post<br>evaluation of<br>EmOC<br>improvement   | Assess the impact of<br>EmOC improvement on<br>delays to treatment and<br>case fatality rates           | Admission-to-<br>treatment interval;<br>proportion of<br>women treated<br><30min              | Mean admission-to-<br>treatment interval =<br>3.7hr (1990), 1.6hr<br>(1995); proportion<br>treated <30min = 39%<br>(1993), 97% (1995)                | None  | Decline in CFR from 14%<br>to 11%; but 61% decrease<br>in admissions and 80%<br>decrease in major obstetric<br>complications over same<br>period |
| Okaro, 2001 ( <u>87</u> );<br>teaching hospital<br>in Enugu, Nigeria                | Comparative<br>retrospective<br>analysis of 309<br>maternal deaths in<br>two periods                             | Evaluate the effect of<br>the Safe Motherhood<br>Initiative on maternal<br>mortality                    | Decision-<br>intervention interval<br>in cases of<br>obstructed labour                        | Mean decision-<br>intervention interval =<br>1.5hrs (period 1),<br>5.8hrs (period 2)   | Patients required to pay for<br>materials prior to intervention<br>(second period)  | None (anecdotal)   |
| Sabitu, 1997 ( <u>22</u> );<br>health centre,<br>Zaria, Nigeria                     | Pre-post<br>evaluation of<br>training and facility<br>renovation (n=289<br>cases of<br>complication)             | Assess the impact of<br>EmOC improvement on<br>delays to treatment and<br>case fatality rates           | Admission-to-<br>treatment interval;<br>recommendation-to-<br>departure time for<br>referrals | Mean admission-to-<br>treatment interval =<br>9.5h (1990), 1.5h (95);<br>recommendation-<br>departure interval = 48h<br>(1990), 0.75 (95)            | Reduction of delays attributed<br>to intervention (reinstatement<br>of ambulance, institution of<br>community loan, staff training,<br>facility renovation, revolving<br>drug fund)             | None   |
| Samai, 1997 ( <u>23</u> );<br>district hospital in<br>Sierra Leone                  | Pre-post<br>evaluation of<br>improved referral<br>system (n=56<br>obstetric referrals)                           | Assess the impact of<br>improvements in<br>referral system on<br>management and<br>outcomes             | Mean time from<br>ambulance call to<br>arrival at referral<br>hospital                        | Mean interval call-<br>arrival at hospital =<br>3h7min (range: 1h30-<br>6h06)  | None  | None   |

|   |  | -   |   | -   | -   | -  |
|---|--|---|---|---|---|--|
| Sorensen, 2010<br>(88); Kagera<br>regional hospital,<br>Tanzania  | Pre-post<br>evaluation of<br>Advanced Life<br>Support in<br>Obstetrics training<br>(n=1132 deliveries) | Evaluate the impact of<br>ALSO training on<br>management of<br>prolonged labour and<br>neonatal care              | Delay in action after<br>crossing action line<br>in partograph                              | Mean delay in action<br>after crossing action<br>line = 180min (pre and<br>post, no difference)   | None  | None   |
| Strand, 2009 (89);<br>network of<br>primary facilities<br>and two referral<br>facilities, Luanda,<br>Angola | Audit of 157 cases<br>of emergency<br>obstetric referrals,<br>and pre-post study<br>of intervention    | Assess the<br>effectiveness of a<br>EmOC referral network   | Interval from<br>admission to<br>evaluation by doctor                                       | Mean admission-<br>evaluation interval =<br>13.7hrs (first period)<br>and 71min (second);<br>mean transport time to<br>hospital = 36min<br>(range: 15-225min,<br>second period) | None  | Lower maternal case<br>fatality rate in second<br>period (0) than in first<br>(18%), but intervention<br>addressed partograph use<br>and other training in<br>addition to minimising<br>delays |
| Wagaarachchi,<br>2001 ( <u>30</u> ); two<br>district hospitals<br>in Ghana and two<br>in Jamaica            | Pre-post<br>evaluation of<br>criterion-based<br>audit (n=889 life-<br>threatening<br>complications)    | Assess feasibility and<br>effectiveness of<br>criterion-based audits<br>to measure and<br>improve EmOC            | Delivery of fœtus for<br>obstructed labour<br>(timely defined as<br>within 2hrs)            | 100% fœtus delivered<br>within 2hrs (2 at<br>baseline and 3 after<br>implementation)  | None  | None   |
| Randomised controlled trial   |  |   |   |   |   |  |
| Mahomed, 1994<br>( <u>90</u> ); maternal<br>referral hospital,<br>Harare,<br>Zimbabwe                       | Randomised<br>controlled trial of<br>intrapartum fœtal<br>heart monitoring<br>(n=1255 women)           | Compare effectiveness<br>of different methods of<br>intrapartum fœtal heart<br>rate monitoring                    | Delayed decision to<br>perform caesarean;<br>delay in operation                             | Delayed decision in 2-<br>3% patients; delays in<br>operation in 1-8%<br>(across methods)   | <u>Delayed decision</u> : lack of<br>doctor on wards; <u>delayed</u><br><u>caesarean</u> : unavailability of<br>theatre | Anecdotal (based on case review)   |
| Review article  |  |   |   |   |   |  |
| Thaddeus, 1994<br>(9); developing<br>countries  | Review of factors<br>affecting interval<br>between onset of<br>complication and<br>treatment           | Review the factors<br>delaying decision to<br>seek care, arrival at<br>hospital and provision<br>of adequate care | Third delay: delay in<br>receiving adequate<br>care at the facility<br>(original framework) | None  | None  | None   |

| Interval measured in<br>study                         | Case population in which interval<br>measured             | Mean interval duration<br>reported in studies (hrs) <sup>1</sup> | Publication references  |  |
|---|---|--|---|--|
| In-facility treatment                                 |   |  |   |  |
|   | Maternal deaths following<br>PPH/eclampsia                | 1.2  | Mayi-Tsonga ( <u>54</u> )   |  |
| Admission-to-<br>treatment                            | Maternal deaths following post-<br>abortion complications | 23.7   | Mayi-Tsonga ( <u>54</u> )   |  |
| treatment   | Maternal deaths   | 1.6-3.7  | lfenne ( <u>86</u> )  |  |
|   | Eclampsia   | 10.38  | Tank ( <u>77</u> )  |  |
|   | Obstetric complications                                   | 1.5-15.5   | PMM ( <u>85</u> ), Sabitu ( <u>22</u> )   |  |
| Admission-to-   | Ruptured uterus   | 0.75-3.5   | Ahmed ( <u>57</u> ), Khanam ( <u>64</u> )   |  |
| surgery   | Severe maternal morbidity                                 | 1.5-5.7 <sup>2</sup>   | Gohou ( <u>37</u> )   |  |
| Admission-to-   | Obstetric complications                                   | 0.5-13.7   | Edson ( <u>17</u> ), Nada ( <u>25</u> ),<br>Strand ( <u>89</u> )                        |  |
| evaluation  | Infants admitted to intensive care                        | 1.95   | Ayaya ( <u>81</u> )   |  |
| Arrival-to-<br>administration of<br>blood transfusion | Obstetric complications                                   | 0.67   | Nada ( <u>25</u> )  |  |
| Doctor call-to-arrival                                | Perinatal deaths  | 1  | Mbaruku ( <u>47</u> , <u>68</u> )   |  |
| Examination-order<br>blood transfusion                | Obstetric complications                                   | 1.3  | Nada ( <u>25</u> )  |  |
| Diagnosis-to-   | Obstetric emergencies                                     | 2.9-3  | Edson ( <u>17</u> ), Nada ( <u>25</u> )   |  |
| treatment   | Prolonged labour (diagnosed with partogramme)             | 3  | Sorensen ( <u>88</u> )  |  |
| Diagnosis-delivery                                    | Umbilical cord prolapse                                   | 0.3  | Khan ( <u>44</u> )  |  |
|   | All emergency caesareans                                  | 3.4-8.5  | Jahn ( <u>80</u> ), Onah ( <u>45</u> ),<br>Onwudiegwu ( <u>46</u> ), Orji ( <u>34</u> ) |  |
| Decision-delivery<br>for emergency                    | Perinatal deaths  | 1  | Mbaruku ( <u>47</u> )   |  |
| caesarean   | Umbilical cord prolapse                                   | 1.3  | Bako ( <u>59</u> )  |  |
|   | Infants admitted to intensive care                        | 5.3  | Ayaya ( <u>81</u> )   |  |
| Decision-<br>intervention interval                    | Maternal deaths following<br>obstructed labour            | 1.5-5.8  | Okaro ( <u>87</u> )   |  |
| Surgery delay   | Maternal near-miss  | 5.25   | Mayi-Tsonga ( <u>83</u> )   |  |
|   | Severe maternal morbidity                                 | 0.9-4.8 <sup>2</sup>   | Gohou ( <u>37</u> )   |  |
| Decision-surgery<br>interval                          | Ruptured uterus   | 1.6-11   | Cisse ( <u>82</u> ), Orji ( <u>43</u> ), Van<br>den Akker ( <u>24</u> )                 |  |
| Order-to-arrival of<br>blood                          | Obstetric complications                                   | 0.83   | Nada ( <u>25</u> )  |  |
| Order-to-blood  | Obstetric emergencies                                     | 48   | Cham ( <u>61</u> )  |  |
| transfusion   | Maternal near-miss  | 3.7  | Mayi-Tsonga ( <u>83</u> )   |  |
| Referrals between fac                                 | ilities   |  |   |  |
| Ambulance request-<br>to-arrival                      | Obstetric referrals                                       | 0.75-48  | Marcus ( <u>21</u> ), Sabitu ( <u>22</u> ),<br>Samai ( <u>23</u> )                      |  |
| Transportation to<br>referral hospital                | Obstetric referrals                                       | 0.6-5  | Hofman ( <u>20</u> ), Strand ( <u>89</u> )  |  |
| Interval first-last                                   | Maternal deaths   | 12   | Ganatra ( <u>40</u> )   |  |
| health facility                                       | Maternal near-miss  | 5  | Ganatra ( <u>40</u> )   |  |
|   | •   |  |   |  |

## Table 2: Mean duration of intervals between critical care events (range reported in 31 studies)

 1 The figures presented in this column refer to the means reported across different studies, or across different groups within the same study (e.g. different health facilities) where no single mean was reported.

 2 Median interval duration

# Table 3: Summary of evidence on effect of delays to care on birth outcomes (N=12 studies)

| Author/population   | Study<br>design       | Sample<br>size                                   | Exposure measure   | Outcome<br>measure                              | Results  |
|---|-----------------------|--|--|---|--|
| Referral delay  |                       |  |  |   |  |
| Chigbu ( <u>19</u> );<br>hospital-based                                 | Case-<br>control      | 316<br>stillbirths,<br>316 controls              | Delay in transfer<br>from referring<br>hospital (clinician-<br>determined based on<br>record review)                           | Intrapartum<br>stillbirth                       | OR=16.43 of transfer<br>delay comparing cases to<br>controls (p<0.0001)  |
| Ganatra ( <u>40</u> );<br>population-based                              | Case-<br>control      | 121 cases,<br>2+ matched<br>controls per<br>case | Time interval from<br>first contact with<br>health system to<br>reaching appropriate<br>facility (median<br>interval length)   | Maternal death                                  | Median interval length:<br>4.9hrs (cases) and 12hrs<br>(controls) (p<0.01)   |
| Onwudiegwu ( <u>41</u> );<br>women referred from<br>health centres      | Prospective<br>cohort | 142  | Referral delay to<br>teaching hospital<br>(mean number of<br>days before referral)   | Maternal death                                  | Mean number of days<br>before referral: 5.2 days<br>(maternal deaths) and<br>4.3 days (women who<br>were alive) (no p-value<br>reported) |
| Delay to treatment (all   | treatments)           |  |  | •   |  |
| Ghebrehiwet ( <u>42</u> );<br>population-based                          | Case-<br>control      | 58 deaths,<br>53 matched<br>controls             | Delays to care   | Maternal death                                  | Higher prevalence of<br>delays to care among<br>dead women than<br>controls (no p-value<br>reported)                                     |
| Mbassi ( <u>35</u> ); women with complications                          | Cross-<br>sectional   | 2,847  | Time-to-care<br>(admission to<br>treatment)  | Maternal death                                  | p<0.05   |
| Okonufua ( <u>18</u> );<br>hospital-based                               | Case-<br>control      | 35 deaths,<br>35 controls                        | Delays to care   | Maternal death                                  | OR=6.6, RR=2.7, p<0.01   |
| Delay to emergency of   | bstetric surgery      | /  |  |   |  |
| Ayaya ( <u>81</u> );<br>neonates admitted to<br>Special Care<br>Nursery | Cross-<br>sectional   | 192  | Decision-to-delivery<br>interval   | Neonatal death                                  | No association (attributed<br>to small sample, no p-<br>value reported)  |
|   |                       | 44 (of which<br>39<br>caesareans)                | Diagnosis-to-delivery<br>interval (delay<br>threshold: 20min)  | Apgar score ≤7<br>at 5min                       | No association (p=0.159;<br>OR=0.36)   |
| Khan ( <u>44</u> ); women with umbilical cord                           |                       |  |  | Perinatal death                                 | No association (p=0.614; OR=0.54)  |
| prolapse  |                       |  |  | Admission to<br>NICU                            | No association (p=0.314;<br>OR=2.4)  |
|   |                       |  |  | Maternal<br>complications                       | No association (p=1.00;<br>OR=1.2)   |
|   | Prospective<br>cohort | 224  | Decision-to-delivery<br>interval (mean<br>interval length)   | Apgar score at<br>1min and 5min<br>(continuous) | No association (p>0.05<br>with one-way ANOVA;<br>effect estimate not<br>reported)  |
| Onah ( <u>45</u> );<br>emergency<br>caesareans                          |                       |  | Decision-to-delivery<br>interval (distribution<br>of delays between<br><2hrs, 2-4hrs, 4-<br>6hrs, 6-8hrs, 8-<br>10hrs, >10hrs) | Perinatal death                                 | No association (p=0.31<br>with chi-square test for<br>trend; effect estimate not<br>reported)  |
| Onwudiegwu ( <u>46</u> );<br>emergency<br>caesareans                    | Prospective cohort    | 134  | Decision-to-delivery<br>interval (mean<br>interval length)   | Stillbirths                                     | Mean interval: 5.7hrs<br>(stillborn) and 4.4hrs<br>(average); (no p-value or<br>effect estimate reported)                                |

| Orji ( <u>43</u> ); women with ruptured uterus                           | Cross-<br>sectional    | 102 | Diagnosis-to-surgery<br>interval (distribution<br>of delays between<br><0.5hrs, 0.5-1hrs, 1-<br>2hrs, >2hrs) | Maternal death;<br>total<br>hysterectomy;<br>perinatal death | Rising prevalence of<br>three outcomes with<br>interval length (no p-<br>value or effect estimate<br>reported) |
|--|------------------------|-----|--|--|--|
| Orji ( <u>34</u> ); women<br>admitted in labour or<br>with complications | or Cross-<br>sectional | 50  | Decision-to-delivery<br>interval (distribution<br>of delays between<br><6hrs, 6-12hrs and<br>>12hrs)         | Maternal death   | Rising prevalence with<br>interval length (p<0.001;<br>no effect estimate<br>reported)                         |
| receiving a<br>caesarean   |                        | 30  |  | Perinatal death  | Rising prevalence with<br>interval length (no p-<br>value or effect estimate<br>reported)                      |