

**Employment inequalities among British minority ethnic workers in health and social care
at the time of COVID-19: A rapid review of the literature**

Author:

Shereen Hussein

Professor of Health and Social Care Policy

London School of Hygiene and Tropical Medicine

Keppel St, London WC1E 7HT

Shereen.hussein@lshtm.ac.uk

ORCID: 0000-0002-7946-0717

Abstract:

There are long-standing concerns of inequalities in the workplace among minority ethnic (ME) workers in the UK health and social care sectors. Understanding the barriers and constraints to ME workers' positive work outcomes is essential to design evidence-based policy recommendations and interventions to ensure equality in the workplace and beyond. ME workers contribute significantly to health and social care delivery. However, there is considerable evidence of substantial negative experiences among this group across various workplace indicators and outcomes, including recruitment, promotion and (mis)treatment. In addition, the COVID-19 pandemic has exacerbated the long-standing workforce challenges in health and social care sectors, particularly for ME workers, with higher infection rates and related deaths. A rapid review methodology was employed to examine the work experiences and outcomes of ME workers in health and social care in the UK, focusing on low paid workers. The review identified 51 relevant outputs, discussing inequalities across recruitment, career progression and workplace experiences, including bullying and harassment. The findings highlight the impact of the intersectionality of gender, race and migration status concerning the ways inequalities are manifested and operated through individual perceptions and institutional and structural racism.

Keywords: Race, intersectionality, labour outcomes, workforce, inequality, diversity, low pay, discrimination, COVID-19

Introduction:

There are long-standing concerns of inequalities in the workplace among minority ethnic (ME) and migrant workers within the British labour market. ME workers are over-represented in low paid sectors in general (Weekes-Bernard, 2017) and under-represented in higher-paid occupations within sectors, including health and social care low-paid jobs (Skills for Care [SfC], 2020; Workforce Race Equality Standard [WRES], 2020). The health and social care workforce, particularly the latter, includes a significant proportion of workers paid on or below the national living wage (Hussein, 2017a; SfC, 2020), with insecure work contracts that force many to work considerably long hours to maintain regular incomes. Thus, many workers in low-paid health and social care jobs are vulnerable to unfavourable working conditions and adverse outcomes that are likely to be linked to the combined effects of race, gender and nationality and the structural and organisational factors related to these specific sectors.

Racism and discrimination at work lead to losses at the labour market level, such as deskilling and skill under-utilisation (Rafferty, 2020) and several adverse work and individual outcomes (Ethel & William, 2020; Serafini et al., 2020). Such adverse influences span throughout the employment processes, from recruitment to working conditions and progression opportunities. There are also negative implications on the individual workers' wellbeing, employment outcomes, and the quality of care provided (Birks et al., 2017; Etherington et al., 2018; Milner et al., 2020). Understanding the barriers and constraints to health and social care racialised workers' positive work outcomes is essential to design evidence-based policy recommendations and interventions to ensure equality in the workplace and beyond. This is particularly important within the context of growing demands due to demographic changes and population ageing that is coupled with an increasing reliance on women, migrants and workers from minority groups. The latter groups of workers are more likely to accept unfavourable working conditions due to the wider labour inequalities and stratifications reducing their access to certain jobs and sectors with better pay and working conditions.

This review paper aims to provide evidence on the treatment, experiences, and outcomes of ethnic minority workers in health and social care in the UK, particularly on low-paid jobs within these sectors. Ethnicity is not fixed or easily measured, and it differs from, but overlaps

with race, nationality, religion, and migrant status (Arrighi, 2001; Khattab & Hussein, 2018). Other social markers and experiences might further identify a minority group such as white Muslim women, white traveller communities, or white European migrants (through language and accent). In the literature, minority ethnic/race usually provides a way to define groups that look different and/or have separate ancestral roots (Crenshaw, 1989; Acker, 2012; Joseph, 2019). For this review, we have included various terms to identify self-defined ethnicity, migration status and other minority groups such as religious and traveller groups.

Analytical Framework

To analyse the results of this review, I employ an intersectionality approach, where race interacts with other characteristics such as nationality, religion, gender, and other social markers to influence workers' labour market opportunities negatively. Intersectionality is a term initially developed by Crenshaw (1989) to reflect on black women's experience in the workplace, highlighting the multiple axes of inequalities across race, gender, class and ethnicity. Within this definition, the impacts of racism, sexism, and classism are not distinct from each other but interact to produce various layers of disadvantages (Khattab & Hussein, 2018). Furthermore, organisational studies highlight that such intersectionality occurs within specific sectors and locators' contexts (Acker, 2012); hence, it is essential to emphasise that low-paid workers, especially in social care, are generally subjected to adverse work and employment outcomes related to how care is funded, organised and delivered. Trends in the marketisation of care have led to increased levels of fragmentation, precarity and job insecurity in this sector of employment (Atkinson and Crozier, 2020). Here, the patterns of disadvantages are reflected within the constraints of such organisational context revealing nuanced differences in the specific experiences of racialised workers relative to the broader working conditions and outcomes.

Within the low paid sectors in general, recent studies (Haque et al., 2020; Warren and Lyonette, 2020) indicate that women from racialised backgrounds are twice as likely to work in low-paid, insecure and high-risk jobs and classified as 'key workers'. While earlier research suggests some shifts in the British identity belief and attitudes with a reduction in the importance of associating 'whiteness' in determining being 'British' (Tilley et al., 2004),

evidence highlights that racialised British individuals continue to suffer from discrimination and institutional racism in the employment sphere and beyond. The analysis thus considers both individual and macro factors, including the role of institutional and structural racism in explaining observed employment outcomes.

Methods:

The analysis is based on a rapid review of evidence methodology to collate recent evidence specific to the above research questions. The review was informed by guidelines for the Preferred Reporting Items for Systematic Reviews and Meta-Analyses (Moher et al., 2009). A rapid review methodology aims to synthesis knowledge in a timely manner, where some components might be simplified or omitted due to the speed of the process. In this rapid review searches were limited to certain dates (since 2017) and publications in the English language only. The review did not include a formal assessment of the risk of bias or quality appraisal and was conducted by one researcher only.

Review aims and questions:

The review aims to understand to what extent race or structural racism contributed to less desirable outcomes experienced by ethnic minority workers, and the impact COVID-19 had on this group of workers, with the following specific research questions:

1. Are there significant differences in the employment, recruitment, retention and promotion of minority ethnic workers compared with the White British group?
2. What is the evidence that minority ethnic workers experience differential treatment and discrimination compared to White British workers?
3. What are the explanatory factors of any observed differentials?

Search retrieval and analysis:

The review was funded by the Equality and Human Rights Commission and conducted in December 2020. We searched the following databases: Web of Knowledge, Nursing Index;

CINAHL; EBSCO; ERIC; Social Care Online, SCIE, Google Scholar; NHS Evidence; Nursing@OVID; Medline; Pubmed and Scopus. The process started by defining different terms to identify search terms through an initial scoping of the literature. A search strategy protocol was then devised and discussed with key stakeholders and the funder. Table 1 presents a summary of the scope, coverage and search terms used in the review. The searchers focused on published research and restricted to recent evidence since 2017, with some exceptions that were made specific to seminal and critical work before that date. Publication titles and abstracts were assessed for relevance during the initial search phase before retrieving the publications' full text.

<Insert Table 1 around here>

Search results:

Over 4,000 publications were identified, and after the removal of duplicates and title screening, the abstracts of 233 records were assessed according to the inclusion/exclusion criteria. Following this assessment process, 84 records were eligible for full-text assessment, and the full text was retrieved. Based on the full-text assessments, 35 were judged to be relevant for inclusion. An additional 16 records were identified through cross-referencing and a network of experts. In total, 51 records were included in this review (see Figure 1 for PRISMA flow diagram).

<FIGURE 1 AROUND HERE>

The majority of included records were published in 2020 (n=19), followed by 2017 (n=12), with most records were peer-reviewed journal articles (n= 31) or reports (n=17). Almost an equal number of publications reported research specific to the health sector (n=16), adult social care (n=17), and two on public service professionals. Ten records had a broader focus on low-paid work and ethnicity, including, but not primarily, in the health and social care sectors. Finally, eight covered the experience since the COVID-19 pandemic, focusing on ethnicity and the health and social care workers. In terms of methods, fifteen outputs reported on studies based on quantitative analysis of existing workforce data or household

surveys; eleven employed qualitative techniques with a small number of participants (less than 30) and eight with larger groups of participants (more than 30); Seven publications were based on surveys; five were reviews; three employed experimental designs and the last three were commentaries or based on policy analysis.

Limitations of the review

The review was primarily focused on ethnic minority workers and hence studies considering the impact of other characteristics - such as religious affiliation, disability, or sexuality- were only identified if they also included a focus on race or ethnicity. Furthermore, most of the publications included in this review adapted either cross-sectional quantitative design or qualitative interviews with a small number of participants. This type of research allows the identification of correlations and associations between different factors and outcomes, rather than demonstrating causation.

Findings:

Recruitment

The literature provides ample evidence on preferences for recruits from white ethnicities and those without visible markers, especially in the health sector. For example, Kline *et al.* (2017), examining national recruitment data to the National Health Sector, conclude that white applicants were 1.57 more likely to be appointed from shortlisting when compared to applicants from ME backgrounds with the same levels of qualifications and skills. Heath and Di Stasio (2019) employed an experimental design and sent 3,200 fictional online job applications for advertised jobs in the UK's health and social care sectors. This study showed applications profiling ME candidates to receive unfavourable responses significantly more than similar applications profiling white British candidates. In addition, they showed the most adversely impacted applications portraying individuals with visible social markers, e.g. with Muslim names or those linked to specific cultures.

The reasons behind such differentials are linked directly to the perceived characteristics of different racialised groups of workers by the employers and systems through institutional and structural racism and individual-specific factors. Institutional racism is defined as the collective institutional failure to treat people fairly because of their colour, culture, or ethnic

origin. This can be observed in processes, attitudes, and behaviours that amount to discrimination through unwitting prejudice, ignorance, thoughtlessness, and racist stereotyping, disadvantaging racialised and minority groups (Macpherson, 1999). Structural racism normalises historical, societal and institutional practices that disadvantage people with different characteristics, including racialised workers.

These widespread perceptions appear to be internalised by individual workers from minority groups themselves. Hammond *et al.* (2017) suggest that newly qualified graduate nurses with minority backgrounds actively conform to specific images and make conscious efforts to accommodate existing biases throughout the recruitment process compared to other students by carefully analysing how they present themselves and how they interact with potential employers—making seeking employment among racialised groups more exhausting and complex as individuals aim not only to prove their clinical abilities but also to provide evidence to counter perceived opinion related to their identities, race and other characteristics. Such processes become more elaborate when more than one perceived, less favourable dimension is presented. For example, in the case of male Asian nurses, Qureshi *et al.* (2020) highlight the negative influences of the interplay between ethnicity and gender and how these influenced how this particular group of recruits needed to counter pre-perceived biases surrounding specific 'qualities' associated with being a good nurse with adverse implications on the recruitment and work experiences of male ME nurses.

Butt *et al.* (2019) focused on the process of recruiting healthcare professionals with asylum-seeking experiences. Their analysis concludes that while many such professionals manage to secure employment with support from various programmes, their skills are usually underutilised with downward labour mobility. The authors identify several individual-related, rather than systemic, challenges such as lack of knowledge and information, including those related to language and culture, as well as psychological trauma associated with their migration pathways. In addition, they highlighted that many participants found differences in the learning process, such as a greater emphasis on multi-disciplinary interactions and the use of idioms and cynicism within a learning or a professional context challenging and challenging to navigate.

In social care, Figgett (2017) identifies the most common recruitment route to this sector through employee referrals and word of mouth, excluding certain groups of workers. In this context, employment agencies were vital for recruiting migrant workers to live-in and home care roles (Farris, 2020). These findings resonate with the experience of the broader minority populations of relying on recruitment agencies when seeking employment as many lack the social networks that facilitate recommendations by peers. For example, Kerr (2018), employing an extensive survey of 6,506 employees, finds that nearly 60% of minority workers register with employment agencies compared to 46% White British participants. Migrant workers were also over-represented in low paid jobs in different industries, including social care and are often recruited through agencies or gangmasters with an associated prevalence of weaker contracts and increased risk of labour exploitation (Barnard et al., 2018; Farris, 2020). Earlier research by Hussein *et al.* (2014) shows that employers in social care reported recruiting significantly higher proportions of minority workers through employment agencies. These variations in the reliance on recruitment agencies among minority and migrant individuals are linked to weak social capital and poor labour market connections and reflect the wider disadvantaged position of racialised individuals within the societal structure (Figgett, 2017; Howells et al., 2018; Hussein & Christensen, 2017; Sahraoui, 2019).

The intersectionality of gender with ethnicity was explicitly evident in health and social care work, widely perceived as 'good jobs for women', thus shaping roles and patterns of employments (Howells et al., 2018). Such perceptions may facilitate the acceptance of trade-offs between flexibility and career progression opportunities among certain groups of workers, including ME, women and migrant workers (Farris, 2020; Howells et al., 2018; Sahraoui, 2019). Focusing on migrant men in social care, Hussein & Christensen (2017) highlight the role of the marketisation and the introductions of personal budgets in the care sector in creating 'niche' markets for employing migrant and ME male care workers. They argue that while such 'niches' in the labour market create opportunities for migrant male workers. However, such opportunities simultaneously pose several risks, including labour exploitation, under-employment and deskilling, among others.

Understanding how choices are affected by various well-held perceptions and views, through structural and systematic mechanisms, might help to explain the high prevalence of self-employment observed among ME workers (Howells et al., 2018; Hussein & Christensen,

2017). Here, existing systematic cultural biases within employers and organisations act as drivers for specific employment choices initiated by the individuals to avoid discrimination and enhance their occupational mobility (Howells et al., 2018). Furthermore, financial pressures and remittances to home countries are considered critical explanatory factors in the decision of migrant workers to accept low-paid jobs even when they hold higher qualifications (Sahraoui, 2019).

Pay, reward and progression

Across pay groups and occupations within health and social care, women and ME workers follow employment patterns directly linked to gendered/ethnic division of labour (Howells et al., 2018). In the NHS, ME staff are more concentrated in support roles and Middle Bands while significantly less represented in senior positions (Kline et al., 2017). A systematic review by Bimpong *et al.* (2020) identifies existing ethnic pay gaps among NHS doctors across the UK. Workers with black ethnicities were the least paid among support workers and midwives, while male health professionals held the most prestigious and highest compensated jobs in the NHS (Milner et al., 2020). Furthermore, the gender pay gap in NHS England varies by ethnicity, with the direction usually favours men for most ethnic groups. Women from Asian ethnicities experience the most significant gender pay gap, followed by mixed-race and women of any other ethnic background. However, the gender pay gap only favours women when considering workers from black ethnic backgrounds, concluding that black men are the least paid in the NHS (Appleby, 2018).

The literature points to, and assumes, a 'vocational' nature for care work, with jobs being perceived and accepted as low-paid, low status and unqualified (Hussein, 2018; Farris, 2020). Recent workforce statistics show that even within a generally low-paying sector, ME workers are still over-represented in lower-paid roles such as frontline direct care jobs and under-represented in supervisory and managerial positions (SfC, 2020). Research highlights that despite men being more likely to occupy managerial and supervisory roles in social care, ME men are significantly less likely than their White counterparts to be employed in these roles (Hussein et al., 2016).

Harassment and bullying in the workplace

Harassment and bullying in the workplace can take various forms and can be perpetrated by colleagues, managers, service users, patients, or the public. These actions can be overt or covert and manifest in prejudice and discriminatory behaviour, unconscious bias and microaggression, or verbal and physical harassment. For example, analysis of WRES (2016 and 2020) data indicates that ME workers in the NHS are significantly more likely to experience discrimination at work from managers and co-workers. All staff included in these data were equally likely to experience harassment or bullying from patients (Kline et al., 2017). However, other studies indicated that ME healthcare staff, including students in placements, were subjected to more bullying and harassment incidents from patients (Birks et al., 2017; Howells et al., 2018; Qureshi et al., 2020). An international comparative study, focusing on nursing students in Australia and the UK, shows higher reported bullying rates among male students in the UK (Birks et al., 2017). UK students from black or African ethnicity, and those with English, not their first language, reported the highest levels of bullying during their placements work. These bullying incidents ranged from subtle public humiliation, feelings of injustice and unfair treatment at work to physical (including sexual) harassment.

Johnson *et al.* (2019) established direct relationships between being subjected to bullying in the workplace and burnout with an indirect relationship with patient safety. The same study found that the prevalence of experiencing discrimination by colleagues or co-workers was three times higher for minority workers when compared to the majority ethnic group. Furthermore, certain groups of ME health and care workers face additional challenges due to overlapping ethnic, race, religious and migration identities (Younis and Jadhav, 2020).

Overt and covert bullying and discrimination from people receiving care and patients toward ME social care workers were presented in many studies as almost normal expectations (Manthorpe et al., 2018; Stevens et al., 2012; Spiliopoulos et al., 2020; Tinarwo, 2017). Manthorpe *et al.* (2018) indicate that managers felt that overt and covert racism from care users towards ME staff appeared less common than in the past. Nevertheless, it remained a source of conflict and demanded high support from supervisors and managers. However,

recent in-depth research suggests that ME workers report significantly lower levels of managerial support (Hussein, 2018). Spiliopoulos *et al.* (2020) identify how other identities, such as migration, and the specific local context, such as being located in rural communities, entrench the familiar feelings of 'otherness' not only due to the behaviours of people using care services but by the wider community as well. This was particularly the case among migrants identifying themselves as 'dark-skinned', including those from the Philippines. They also explain how participants felt that it was expected from them to 'blend in' and absorb the implications of being 'othered' while maintaining their professional integrity. The review highlights that such experiences were not exclusive to rural locations, with existing stereotypes fostering discriminatory and harassment behaviour in urban and rural settings (Sahraoui, 2019; Stevens *et al.*, 2012, Farris, 2020).

The impact of COVID-19 on minority ethnic health and social care workers

Frontline healthcare workers from racial minority groups were at increased risk of being infected with or dying from COVID-19 (Nguyen *et al.*, 2020; Otu *et al.*, 2020; Shields *et al.*, 2020). The first eleven UK doctors to die from COVID-19 were of ME backgrounds. Accounting for other risk factors, Nguyen *et al.* (2020) show that ME healthcare workers in the UK are at exceptionally high risk of infection, with at least a fivefold increased risk of COVID-19 compared to the general white population. The same study shows that healthcare workers from minority ethnic groups reported higher levels of reuse of, or inadequate access to, personal protective equipment, even when controlling for other factors, including exposure to patients with COVID-19. Otu *et al.* (2020) point to potential links between the less empowered position of ME workers in the NHS and higher COVID-19 infection and death rates. They argue that due to the lack of empowerment of ME workers, they tended to accept working in hazardous situations, for example, when PPE supply is less adequate than for their White counterparts. They further make the case that continued and systematic discrimination as the underlying causes of such lack of empowerment, citing significantly higher levels of reported bullying incidents among ME NHS staff. Some of the COVID-19 related disparities are linked to genetic, disease, and social determinants of health. The latter is related to inequalities in income distribution, work patterns, residency in large cities and overcrowded accommodations (Otu *et al.*, 2020).

Job *et al.* (2020) examined the severity of depressive symptoms among individuals at high risk of COVID-19, specifically focusing on ethnicity. They concluded that ME groups were at higher risk of depressive symptoms since the onset of COVID-19 and the introductions of lockdowns and other infection control measures. However, these results were explained by other factors such as social support and were not specific to health and social care workers. In the social care sector, Hussein *et al.* (2020) examined the impact of COVID-19 on frontline workers in the UK through a survey of 296 participants in July-Aug 2020. The analysis highlights significantly increased workload and working hours and a decline in reported job security among all workers since the onset of the pandemic. Nearly half indicated their general health worsened, 60% reporting an increase of incidents where their work had made them feel depressed, gloomy or miserable since the pandemic and over half reporting a reduction in the level of their work enthusiasm and optimism. The same study showed a reduced job satisfaction among a sizable group of social care workers, with two-fifths (42%) of respondents indicating being a little or a lot less satisfied with their jobs since the onset of the pandemic.

Discussion:

The current review provides evidence that racialised workers in health and social care employment in the UK have adverse employment outcomes throughout the employment process from recruitment to workplace experience and retention. These effects are present among low-paid jobs within sectors that suffer from generally difficult working conditions such as care work. Furthermore, workers with multiple identities related to race, gender and migration, for example, experience some of the most challenging experiences. Employment adverse outcomes include deskilling, downward job mobility, being subjected to overt and covert harassment and bullying incidents, reduced social support at work and a higher likelihood to enter formal disciplinary procedures. These experiences have negative consequences on racialised health and care workers, including levels of stress and burnout (Johnson *et al.*, 2019; Hussein, 2018). There is also evidence that ME staff in these settings feel less valued by the organisations and have less belief in their work environment to be fair

and able to deal effectively with harassment and bullying (Bimpong et al., 2020; Howells et al., 2017; Kline et al., 2017; Wang and Seifert, 2020).

The literature identified through this review links the over-representation of ME workers in low paid jobs, including health and social care, to historical segmentation and selection practice into specific sectors and occupations (Hudson et al., 2017). Furthermore, income reliance due to socio-economic disadvantages and having families and caring responsibilities act as push factors to accept low-paid, local jobs in social care among minority ethnic workers (King et al., 2020). These 'sorting' processes of particular groups into lower-paid occupations exacerbate racialised and gendered stereotypes of caring jobs, particularly those involving domiciliary and live-in care (Atkinson and Crozier, 2020; Farris, 2020).

One of the main explanatory factors of these observed differential are linked by several authors to 'white hierarchy' and the 'ruling relations' between senior teams and other workers as well as institutional and structural racism where unspoken rules favour white and male professional staff for better jobs (Howells et al., 2018; Milner et al., 2020; Quershi et al., 2020; Sahraoui, 2019). Furthermore, several authors argued that ME workers internalise such structures within this construct, not seeing themselves 'fitting in' among the 'white crowd' senior colleagues and lack a role model in senior positions (Quershi et al. 2020).

The review highlights that race, religion and social markers interact with ethnicity and gender, further discouraging individuals from seeing themselves managing others and discouraging them, directly and indirectly, from applying to promotions (Howells et al., 2018). Systematic pre-existing conceptions of the 'qualities' associated with individuals and groups of workers with particular characteristics shape interactions, behaviour and outcomes. Intersectionality and the impacts of the interplay of various layers of identities influence the degree of exposure to certain attitudes with specific groups, such as black men in rural areas and Muslim men being presented with the least favourable conditions and experiences (Spiliopoulos et al., 2020; Stevens et al., 2012; Younis and Jadhav, 2020).

Several studies identified institutional and structural racism as the root cause of such differential experiences (Birks et al., 2017; Joseph, 2019; Howells et al., 2019). These are

particularly evident among black ethnic minorities, where the advantages of 'whiteness' and 'white hierarchy' act as hidden sources of privileges at work (Joseph, 2019; Howells et al., 2019). These further interact with an ascription of deficiency to black workers' credentials and qualifications (Joseph, 2019; Tinarwo, 2017). According to the review, these mechanisms are associated with ME workers perceiving themselves as distanced from the senior 'white' managers, who report discouragements and rejection of promotion applications. This affects both newly arrived migrants to the UK and second generations or more established ethnic and religious groups. The social connections between employees and managers embody flows of power and influence the recruitment and promotion processes, privileging some ethnic groups over others (Howells et al., 2018; Quershi et al., 2020; Milner et al., 2020; Sahraoui, 2019). The evidence shows that the onus of navigating and countering these differentials are, in the majority, shouldered and negotiated by the individual racialised workers, who report an active elaborate process to fit in and comply with a set of stereotypes and pre-existing (mis)conceptions to enhance their employment outcomes (Hammond et al., 2017).

However, this review also highlights some common less favourable conditions for all workers in low-paid health and social care jobs regardless of ethnicity. This is particularly evident in social care, where a significant minority are estimated to be effectively paid under the National Living Wage (Author, 2017a). Furthermore, all low paid workers in health and social care appeared to lack career progression opportunities (Hudson and Runge, 2020; Hudson et al., 2017); to be exposed to mistreatment from patients and service users (Kline et al., 2017); and to be at a high risk of stress and burnout (Author, 2018). Several authors linked these experiences to inadequate funding, marketisation and the increased share of private organisations in the social care revision resulting in unfavourable working conditions and insecure employment to different groups of workers in the sector (Atkinson and Crozier, 2020; Farris, 2020; Hussein, 2017b; Sahraoui, 2019).

Minority ethnic health and care workers were disproportionately affected by COVID-19, with a significantly higher prevalence of infection and associated morbidity and mortality (Nguyen et al., 2020; Otu et al., 2020; Shields et al., 2020). While pre-existing health conditions might explain some of the observed differences, the review highlights the effect of social

determinants of health, institutional racism and lack of empowerment of racialised workers as further explanatory factors.

The current dynamic policy landscape of increased demands for health and social care, funding pressures, changing immigration systems due to Brexit and challenges associated with the global COVID-19 pandemic calls for targeted interventions to reduce, and ideally eliminate, existing ethnic inequalities within these sectors. For example, interventions might include proactive and positive actions to address racialised workers' current 'low pay traps and restrictive opportunities' through a fairer and more elaborate recruitment process (Hudson et al., 2017; Sarfo-Annin, 2020). Interventions to reduce discrimination in recruitment practices include introducing discrimination law, monitoring the organisation's diversity, and anonymisation of the recruitment process as much as possible (Larsen and Di Stasio, 2019; Lloyd, 2010).

These and other interventions call for organisational level changes, such as introducing procedures to raise awareness of bullying and provide a bullying reporting mechanism, as well as individual-level interventions such as the provision of training and education to change behaviours or perceptions in a way that ensures responsibilities are placed on the perpetrators of bullying rather than the victims (Gillen et al., 2017). Support structures also need to be put in place, such as creating 'communities of practice' (King et al., 2020) and 'safe spaces' (Ross et al., 2020) to facilitate career progression and empower workers' voices.

The findings from this review emphasise the need to continue developing a solid set of national policies, laws, and strategies specific to reducing ethnic inequalities in the workplace, recognising these to be essential but not sufficient to ensure significant change. For example, Government plans and strategies could be further developed to address the disproportionate levels of precarious work arrangements and the pay inequalities observed among ME workers in health and social care. In addition, such policies need to be more specific to target disparities faced by disadvantaged workers due to multiple characteristics such as gender, ethnicity, age and profession.

Conclusion

The current review provides evidence of the significant contribution of workers from ethnic minorities to the health and adult social care sectors. Despite this, they face several adverse work experiences and outcomes across the whole employment process, from the recruitment process to career progression and burnout. Ethnic pay-gap and under-representation of workers in senior positions in both sectors appear to be persistent and ongoing. In addition, the intersectionality of visible markers – such as gender, migration status and religion, places certain groups, such as black Muslim men, at the lowest hierarchy of outcomes.

A substantial body of the literature links the observed poorer work outcomes among racialised workers in health and social care to historical and current institutional racism and discrimination. These are manifested in sorting workers into certain occupations and pay bands and in creating power hierarchies within the workplace, further influencing workers' (in)abilities to progress. Furthermore, especially in social care, marketisation, outsourcing, and a mixed funding model negatively affect most low-paid workers' job security and outcomes, with minority ethnic workers being exposed to mistreatment and lack of in-work social support.

References:

- Acker J (2012). Gendered organisations and intersectionality: problems and possibilities. *Equality, Diversity and Inclusion: An International Journal* 31(3): 214–24.
- Appleby J. (2018). Ethnic pay gap among NHS doctors. *BMJ*, 362.
- Arrighi BA (2001) *Understanding Inequality: The Intersection of Race/Ethnicity, Class, and Gender*. Lanham, MD: Rowman & Littlefield.
- Atkinson, C., & Crozier, S. (2020). Fragmented time and domiciliary care quality. *Employee Relations: The International Journal*.
- Barnard, C., Ludlow, A. & Butlin, S. F. (2018). Beyond Employment Tribunals: Enforcement of Employment Rights by EU-8 Migrant Workers, *Industrial Law Journal*, 47(2): 226–262.
- Bimpong, K. A. A., Khan, A., Slight, R., Tolley, C. L., & Slight, S. P. (2020). Relationship between labour force satisfaction, wages and retention within the UK National Health Service: a systematic review of the literature. *BMJ open*, 10(7), e034919.
- Birks, M., Cant, R. P., Budden, L.M, Russell-Westhead, M., Özçetin, Y.S. & Tee, S. (2017). Uncovering degrees of workplace bullying: A comparison of baccalaureate nursing students' experiences during clinical placement in Australia and the UK. *Nurse Education in Practice*, 25: 14–21.
- Butt, M. F., Salmon, L., Mulamehic, F., Hixon, A., Moodambail, A. R., & Gupta, S. (2019). Integrating refugee healthcare professionals in the UK National Health Service: experience from a multi-agency collaboration. *Advances in medical education and practice*, 10, 891.
- Crenshaw, K (1989). Demarginalising the intersection of race and sex. *The University of Chicago Legal Forum* 1989: 139–67.
- Ethel, Y. & William C. (2020). Identifying Moderators in the Link Between Workplace Discrimination and Health/Well-Being. *Frontiers in Psychology*, 11, 58.
- Etherington, D., Jeffery, R., Thomas, P., Brooks, J., Beel, D., & Jones, M. (2018). *Forging an inclusive labour market-empowering workers and communities: an interim report on low pay and precarious work in Sheffield*. Project Report. Sheffield, Sheffield Trades Union Council.
- Farris, S. (2020). The business of care: Private placement agencies and female migrant workers in London. *Gender Work and Organisation*, DOI: 10.1111/gwao.12520.
- Figgett, D. (2017), '*Recruitment and retention in adult social care: secrets of success*'. Leeds: Skills for Care.

Gillen, P. A., Sinclair, M., Kernohan, W. G., Begley, C. M., & Luyben, A. G. (2017). Interventions for prevention of bullying in the workplace. *Cochrane Database of Systematic Reviews*, (1).

Hammond, J., Marshall-Lucette, J., Davies, N., Ross, F. & Harris, R. (2017). Spotlight on equality of employment opportunities: A qualitative study of job seeking experiences of graduating nurses and physiotherapists from black and minority ethnic backgrounds, *International Journal of Nursing Studies*, 74, 172-180.

Haque, Z., Becares, L., & Treloar, N. (2020). Over-exposed and under-protected: the devastating impact of COVID-19 on black and minority ethnic communities in Great Britain. A *Runnymede Trust and ICM Survey*. Available at: <https://www.runnymedetrust.org/uploads/Runnymede%20Covid19%20Survey%20report%20v2.pdf>.

Heath, A. and Stasio, V. Di (2019), 'Are employers in Britain discriminating against ethnic minorities?' GEMM Project, European Commission.

Howells, K., Bowera, P. & Hassell, K. (2018). Exploring the career choices of White and Black, Asian and Minority Ethnic women pharmacists: a qualitative study. *International Journal of Pharmacy Practice*, 26: 507–514.

Hudson, N., & Runge, J. (2020). *Recruitment of workers into low-paid occupations and industries: an evidence review*. Manchester: Equality and Human Rights Commission.

Hussein, S. (2017a). 'We don't do it for the money'... The scale and reasons of poverty-pay among frontline long-term care workers in England. *Health and Social Care in the Community*. 25(6): 1817–1826.

Hussein, S. (2017b) The English Social Care Workforce: The vexed question of low wages and stress. In Christensen and Billing (eds.) *The Routledge Handbook of Social Care Work Around the World*, pp.74–87. London: Routledge.

Hussein, S. (2018). Job demand, control and unresolved stress within the emotional work of long-term care in England. *International Journal of Care and Caring*, 2(1), 89–107.

Hussein, S. and Christensen, K. (2017). Migration, gender and low-paid work: on migrant men's entry dynamics into the feminised social care work in the UK. *Journal of Ethnic and Migration Studies*, 43(5), 749–765.

Hussein, S., Manthorpe, J. and Ismail, M. (2014). Ethnicity at work: the case of British minority workers in the long-term care sector. *Equality, Diversity and Inclusion*, 33 (2): 177–192.

- Hussein, S., Ismail, M. and Manthorpe, J. (2016). Male Workers in the Female-dominated Long-term Care Sector: Evidence from England. *Journal of Gender Studies*, 25 (1): 35–49.
- Hussein, S., Saloniki, E., Turnpenny, A., Collins, G., Vadean, F., Bryson, A., Forth, J., Allan, S., Towers, A.M., Gousia, K. and Richardson, L. (2020). *COVID-19 and the Wellbeing of the Adult Social Care Workforce: Evidence from the UK*. The Personal Social Services Research Unit, University of Kent.
- Iob, E., Frank, P., Steptoe, A., & Fancourt, D. (2020). Levels of severity of depressive symptoms among at-risk groups in the UK during the COVID-19 pandemic. *JAMA network open*, 3(10), e2026064-e2026064.
- Johnson, J., Cameron, L., Mitchinson, L., Parmar, M., Opio-te, G., Louch, G., & Grange, A. (2019). An investigation into the relationships between bullying, discrimination, burnout and patient safety in nurses and midwives: is burnout a mediator? *Journal of Research in Nursing*, 24(8), 604–619.
- Joseph, E. (2019). Discrimination against credentials in Black bodies: counter stories of the characteristic labour market experiences of migrants in Ireland. *British Journal of Guidance & Counselling*, 47(4), 524-542.
- Kerr, S. (2018). *Race at work 2018*. London: Department for Business, Energy and Industrial Strategy.
- Khattab, N. & Hussein, S. (2018). Can religious affiliation explain the disadvantage of Muslim women in the British labour market? *Work, Employment and Society*. 32(6) 1011–1028.
- King, R., Ryan, T., Wood, E., Tod, A., Robertson, S. (2020). Motivations, experiences and aspirations of trainee nursing associates in England: a qualitative study. *BMC Health Serv Res*. 20(1):802.
- Kline, R., Naqvi, H., Razaq, S. A., & Wilhelm, R. (2017). NHS workforce race equality standard. 2016 Data analysis report for NHS Trusts.
- Larsen, E. N. and Di Stasio, V. (2019), 'Pakistani in the UK and Norway: different contexts, similar disadvantage. Results from a comparative field experiment on hiring discrimination', *Journal of Ethnic and Migration Studies*. Doi:10.1080/1369183X.2019.1622777
- Lloyd, J. (2010). *Ending ethnic discrimination in recruitment*. London, UK: The Strategic Society Centre.

- Manthorpe, J., Harris, J., Moriarty, J., & Stevens, M. (2018). Workforce Diversity and Conflicts in Care Work: Managers' Perspectives. *International Journal of Care and Caring*, 2(4), 499-513.
- Milner, A., Baker, E., Jeraj, S., & Butt, J. (2020). Race-ethnic and gender differences in representation within the English National Health Service: a quantitative analysis. *BMJ open*, 10(2).
- Moher, D., Liberati, A., Tetzlaff, J. & Altman, DG. (2009). Preferred reporting items for systematic reviews and meta-analyses: the PRISMA statement. *BMJ*;339: b2535.
- Nguyen, L. H., Drew, D. A., Graham, M. S., Joshi, A. D., Guo, C. G., Ma, W., ... & Zhang, F. (2020). Risk of COVID-19 among front-line healthcare workers and the general community: a prospective cohort study. *The Lancet Public Health*, 5(9), e475-e483.
- Otu, A., Ahinkorah, B. O., Ameyaw, E. K., Seidu, A. A., & Yaya, S. (2020). One country, two crises: what Covid-19 reveals about health inequalities among BAME communities in the United Kingdom and the sustainability of its health system? *International journal for equity in health*, 19(1), 1-6.
- Qureshi, I., Ali, N., Randhawa, G. (2020). British South Asian male nurses' views on the barriers and enablers to entering and progressing in nursing careers. *J Nurs Manag.* 28: 892– 902.
- Rafferty, A. (2020). Skill Underutilization and Under-Skilling in Europe: The Role of Workplace Discrimination. *Work, Employment and Society*, 34(2), 317–335.
- Ross, S., Jabbal, J., Chauhan, K., Maguire, D., Randhawa, M. & Dahir, S. (2020). *Workforce race inequalities and inclusion in NHS providers*. London: The King's Fund.
- Rzepnikowska, A. (2019). Racism and xenophobia experienced by Polish migrants in the UK before and after Brexit vote, *Journal of Ethnic and Migration Studies*, 45:1, 61–77.
- Sahraoui, N. (2019). *Racialised Workers and European Older-Age Care*. Springer International Publishing.
- Sarfo-Annin, J. K. (2020). Ethnic inclusion in medicine: the ineffectiveness of the 'Black, Asian and Minority Ethnic' metric to measure progress. *BJGP open*, 4(5).
- Serafini, K., Coyer, C., Speights, J. B., Donovan, D., Guh, J., Washington, J., & Ainsworth, C. (2020). Racism as experienced by physicians of color in the health care setting. *Family medicine*, 52(4), 282-287.

Shields, A., Faustini, S. E., Perez-Toledo, M., Jossi, S., Aldera, E., Allen, J. D., ... & Richter, A. G. (2020). SARS-CoV-2 seroprevalence and asymptomatic viral carriage in healthcare workers: a cross-sectional study. *Thorax*, 75(12), 1089-1094.

Skills for Care (2020). *The state of the adult social care sector and workforce in England. October 2020*. London: Skills for Care.

Spiliopoulos, G., Cuban, S. & Broadhurst, K. (2020): Migrant Care Workers at the Intersection of Rural Belonging in Small English Communities, *Journal of Immigrant & Refugee Studies*, DOI: 10.1080/15562948.2020.1801941

Stevens, M., Hussein, S. & Manthorpe, J. (2012) Experiences of racism and discrimination among migrant care workers in England: Findings from a mixed-methods research project, *Ethnic and Racial Studies*, 35:2, 259-280.

Tilley, J., Exley, S., & Heath, A. (2004). Dimensions of British identity. In A. Park, J. Curtice, K. Thomson, C. Bromley, & M. Phillips (Eds.), *British Social Attitudes: the 21st Report*. London: Sage.

Tinarwo, M. T. (2017). Discrimination as experienced by overseas social workers employed within the British welfare state. *International Social Work*, 60(3), 707-719.

Wang, W., Seifert, R. (2020). BAME Staff and Public Service Motivation: The Mediating Role of Perceived Fairness in English Local Government. *J Bus Ethics* 161, 653–664.

Warren, T. & Lyonette, C. (2020) *Carrying the work burden of the COVID-19 pandemic: working class women in the UK*. Nottingham University, Warwick Institute for Employment and Research, Women's Budget Group.

Weekes-Bernard, D. (2017). *Poverty and ethnicity in the labour market*. York: Joseph Rowntree Foundation.

Workforce Race Equality Standard [WRES] (2019). *NHS workforce race equality standard: 2018 data analysis report for NHS trusts*. The WRES Implementation Team: NHS England.

Younis, T. and Jadhav, S. (2020), Islamophobia in the National Health Service: an ethnography of institutional racism in PREVENT's counter-radicalisation policy. *Social Health Illn*, 42: 610-626. <https://doi.org/10.1111/1467-9566.13047>

Table 1 The review scope and search terms

Scope	Geography	Great Britain – most of the UK, including England, Wales and Scotland, but excludes Northern Ireland	
	Timeframe	recent evidence since 2017	
	Language	English	
	Population Group	Sector: health and social care: NHS and Adult social care. Condition: Low pay, around £10 per hours, to include direct care, administration and ancillary jobs. Characteristics: Ethnic minority groups.	
Search terms	P: Population	('health and social care sectors; separated by OR' AND 'identifiers of low paid jobs separated by or' AND 'identifiers of race/ethnic minorities; separated with OR'	
		Sector	NHS, care home*, residential care, domiciliary care, home care, hospital, community health, long term care, LTC, care service*, dementia care, Alzheimer care, palliative, hospice, children services, social services, health care, clinic, GP, general practice, nursing home*, community care,
		Low paid jobs	low-paid, low-pay, low pay, allied health professional*, careg*, carer*, frontline, ancil*, [PLUS: terms for individual jobs/groups
		Minority ethnic groups	Black, Asia*, Chine*, Mixed, Afr*, BME, BEME, minority, native, White, Irish, social mark*, colo*, ethni*, migr*, rac*, Immig*, Bangal*, Pakist*, Caribb*, India*, accent, Hind*, Muslim, Islam, Christ*, Sikh*, travel*, gyps*, refuge*, asylum, non-European, East Europ*, Pol*, visible mark*
	I: Intervention	identifiers of workplace treatment separated by OR	
		Workplace treatment	contr*, access, treat*, discrim*, work inequ*, bully*, working hours, sick pay, absen*, racism, equali*, support, work polic*, part-time, part time, flexib*, work schedul*, temp*, job security, job quality, on call, on-call, bias, precar*, workload, task allocat*, shift*, roster*, challeng*, prejudice, preferential, differential treat*, unequal*, equip*, information, exploit*, employment right*, statutory, allocate*, train*, complain*, discrim*, mistreat*, abuse, harass*, victim*
	O: Outcome	identifiers of work outcomes separated by OR	
			wage*, earn*, job sat*, stress, burnout, work-life, progress*, promot*, satis*, wellbeing, wellbeing, health, quit*, dispute, tribunal

FIGURES:

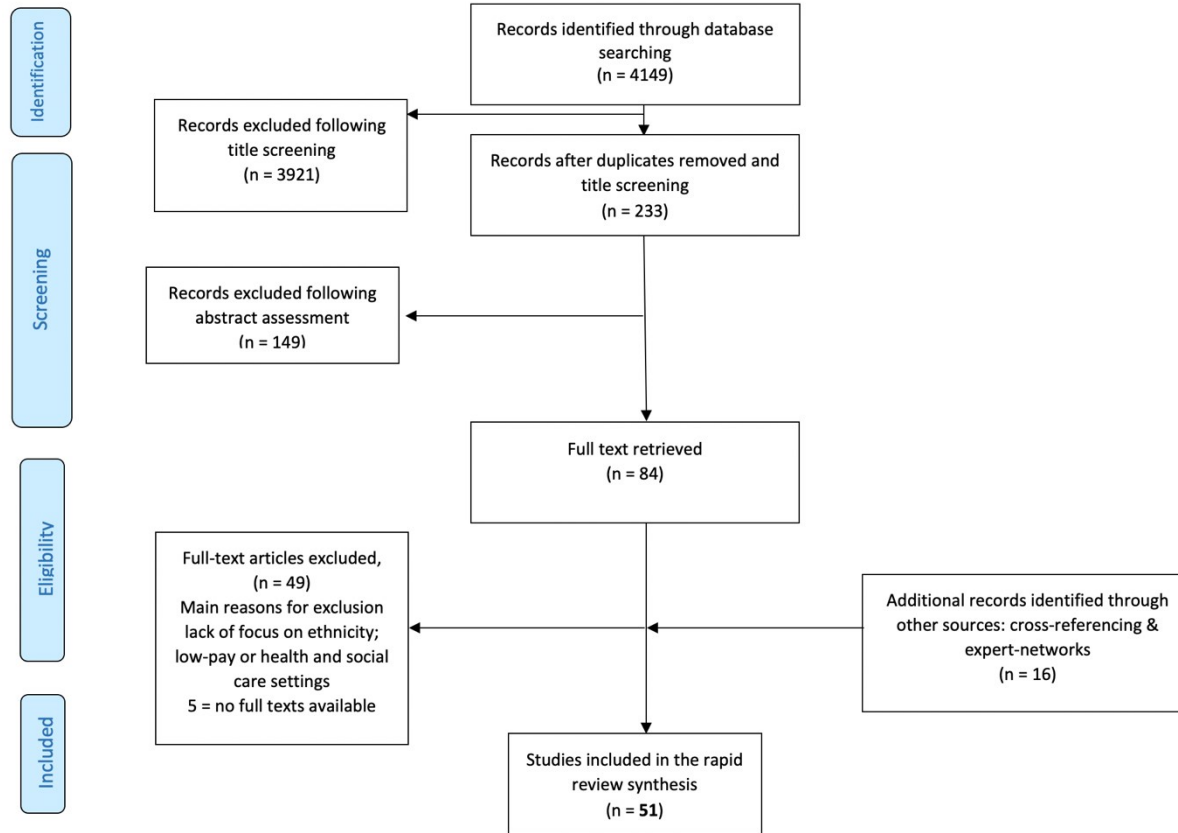


Figure 1 PRISMA flow-diagram of literature included in the review