



# Budget Impact of Oral Semaglutide Intensification versus Sitagliptin among US Patients with Type 2 Diabetes Mellitus Uncontrolled with Metformin

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## Abstract

**Background** Oral semaglutide was approved in 2019 for blood glucose control in patients with type 2 diabetes mellitus (T2DM) and was the first oral glucagon-like peptide 1 receptor agonist (GLP-1 RA). T2DM is associated with substantial healthcare expenditures in the US, so the cost of a new intervention should be weighed against clinical benefits.

**Objective** This study evaluated the budget impact of a treatment pathway with oral semaglutide 14 mg daily versus oral sitagliptin 100 mg daily among patients not achieving target glycated hemoglobin (HbA1c) level despite treatment with metformin.

**Methods** This study used the validated IQVIA<sup>TM</sup> CORE Diabetes Model to simulate the treatment impact of oral semaglutide 14 mg and sitagliptin 100 mg over a 5-year time horizon from a US healthcare sector (payer) perspective. Trial data (PIONEER 3) informed cohort characteristics and treatment effects, and literature sources informed event costs. Population and market share data were from the literature and data on file. The analysis evaluated the estimated budget impact of oral semaglutide 14 mg use for patients currently using sitagliptin 100 mg considering both direct medical and treatment costs to understand the impact on total cost of care, given underlying treatment performance and impact on avoidable events.

**Results** In a hypothetical plan of 1 million lives, an estimated 1993 patients were treated with sitagliptin 100 mg in the target population. Following these patients over 5 years, the incremental direct medical and treatment costs of a patient using oral semaglutide 14 mg versus sitagliptin 100 mg was \$US16,562, a 70.7% increase (year 2019 values). A hypothetical payer would spend an additional \$US3,300,143 (7.1%) over 5 years for every 10% of market share that oral semaglutide 14 mg takes away from sitagliptin 100 mg. Univariate and scenario analyses with alternate inputs and assumptions demonstrated consistent results.

**Conclusions** Use of oral semaglutide 14 mg in patients currently receiving sitagliptin 100 mg substantially increases the budget impact for patients with T2DM whose blood glucose level is not controlled with metformin over a 5-year time horizon for US healthcare payers.

## Plain Language Summary

Patients with type 2 diabetes mellitus (T2DM) have many treatment options. Choices depend on factors such as cost, preference, and patient characteristics. Oral semaglutide was recently approved for the treatment of T2DM as the first oral therapy

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of its class. This study estimated the cost for patients treated with sitagliptin 100 mg, a commonly used T2DM treatment, versus oral semaglutide 14 mg for patients whose disease is not well controlled with metformin. Costs and effects were estimated over 5 years for each treatment strategy using predictive model equations and clinical trial data for the two treatments. These costs were considered for both a hypothetical healthcare plan of 1 million lives and the full US population. A patient treated with oral semaglutide 14 mg would expect to see 70.7% higher costs than a patient treated with sitagliptin 100 mg over 5 years. For every 10% of patients who would switch from sitagliptin 100 mg to oral semaglutide 14 mg, costs would increase by 7.1%. Changing the cost of oral semaglutide 14 mg had the greatest impact on model results. The findings from the analysis were consistent across a range of alternate model inputs. Oral semaglutide 14 mg is more costly than sitagliptin 100 mg over 5 years.

### Key Points for Decision Makers

Using clinical projections via the validated IQVIA™ CORE Diabetes Model in combination with a budget impact modeling approach, this study integrates information on how two oral products affect the patient journey in diabetes into an over-arching assessment of budget impact to understand the total cost-of-care implications for formulary decisions.

Over a 5-year time horizon, oral semaglutide 14 mg was a more costly treatment strategy than sitagliptin 100 mg.

## 1 Introduction

Type 2 diabetes mellitus (T2DM) is a multifactorial disease characterized by an increased risk of obesity, macrovascular conditions such as cardiovascular disease, and microvascular disease that can lead to kidney failure, neuropathy, and blindness [1]. The latest report from the Centers for Disease Control and Prevention found that diabetes affected 30.3 million people in the USA in 2015, with 90–95% of these having T2DM [2]. This corresponds to a prevalence of diagnosed T2DM in the USA in 2016 of 8.6%, or 21.0 million adults [3]. In addition to increased morbidity, mortality is higher for people with diabetes than for those without, and diabetes is among the leading causes of death in the USA, resulting in 252,806 (9.3%) deaths in 2015 [2]. Diabetes is also the primary contributor to cardiovascular death, the top cause of death in the USA [4, 5].

The high prevalence and risk of complications/comorbidities associated with T2DM leads to a large economic burden on patients, the population, and health systems. Undiscounted diabetes medication spending in the USA increased from \$US33.7 billion in 2014 to 53.7 billion in 2017 [6]. The direct and indirect costs for people with diabetes account for about a quarter of healthcare dollars spent in the USA, with a total cost of diagnosed diabetes in 2017 of

\$US327 billion [7]. Care for a person with diabetes costs an average of \$US16,752 per year [7, 8]. Among annual expenditures, hospitalization is a key driver of costs in patients with T2DM. A retrospective cohort analysis showed the mean 12-month all-cause medical costs to be \$US9624 for patients not incurring a hospitalization, \$US42,011 for those with an inpatient admission but no 30-day readmission, and \$US76,806 for patients with both an inpatient admission and 30-day readmission [9].

The key goal of diabetes management is to achieve glyce-mic control, which subsequently lowers the risk of compli-cations, including cardiovascular protection, and improves quality of life [10, 11]. The 2020 American Diabetes Association standards of care recommend a glycated hemoglobin (HbA1c) target of 6.5–8%, depending on patient character-istics and history of hypoglycemia and adverse effects. A treatment switch threshold of 8% may be appropriate for patients with a history of severe hypoglycemia, limited life expectancy, or advanced cardiovascular complications for whom previous glucose-lowering agents have failed [10]. However, treatment switches at higher HbA1c values have been observed in the real-world setting. A study of more than 7000 patients with uncontrolled T2DM identified 44% of patients not switching treatments at an HbA1c of 9% or even higher [12, 13].

Metformin is the preferred initial pharmacologic agent for patients diagnosed with T2DM whose HbA1c level is uncontrolled with lifestyle changes. If treatment goals are not met, further intensification should not be delayed [10]. In choosing add-on pharmacologic agents, a patient-centered approach is recommended that incorporates considerations for comorbidities, hypoglycemia risk, impact on weight, cost, risk of side effects, and patient preference [10]. In addition, the European Society of Cardiology also empha-sizes a multifactorial management approach that integrates reduction in HbA1c, systolic blood pressure (SBP), and lipids, which decreases cardiovascular events [11]. Dipep-tidyl peptidase-4 inhibitors (DPP-4i) are effective in lower-ing HbA1c without increasing the risk of hypoglycemia or cardiovascular events [14, 15]. Compounds with evidence to reduce cardiovascular events include sodium glucose

cotransporter-2 inhibitors (SGLT-2i) and glucagon-like peptide-1 receptor agonists (GLP-1 RA), which are currently recommended as first-line therapy for patients with high cardiovascular risk, including nephropathy [10]. Yet, the oral formulation of semaglutide (a GLP-1 RA) failed to show an additional cardiovascular event reduction when tested versus the antihyperglycemic standard of care in a population of patients with T2DM and at high cardiovascular risk [16]. Other recommended T2DM therapies include sulfonylureas and thiazolidinedione, especially if cost is an issue [10]. A recent US study showed that sulfonylureas and DPP-4i were the most common second antidiabetic add-on treatment (46 and 20%, respectively) [17]. However, the use of sulfonylureas and thiazolidinedione has decreased over time, whereas the use of DPP-4i has increased from 6.2% in 2008 to 12.4% in 2015 [18].

With oral semaglutide being the first oral GLP-1 RA available to patients with T2DM, it is important to understand the comparative performance beyond the trial, including the impact on patients' risk for avoidable events and total cost of care [19]. Comparative value assessments are needed to provide a more comprehensive picture of incremental value and inform healthcare decision making and resource allocation across healthcare systems. Oral semaglutide (3 mg, 7 mg, and 14 mg) has been directly compared with relevant doses of empagliflozin, sitagliptin, and liraglutide in clinical trials with patients with T2DM uncontrolled with metformin, sulfonylureas, and/or SGLT-2i [20–23]. In the clinical trials PIONEER 3 and PIONEER 7, oral semaglutide 14 mg statistically significantly reduced HbA1c compared with sitagliptin 100 mg (PIONEER 3: –1.3% oral semaglutide 14 mg vs. –0.8% sitagliptin over 26 weeks; PIONEER

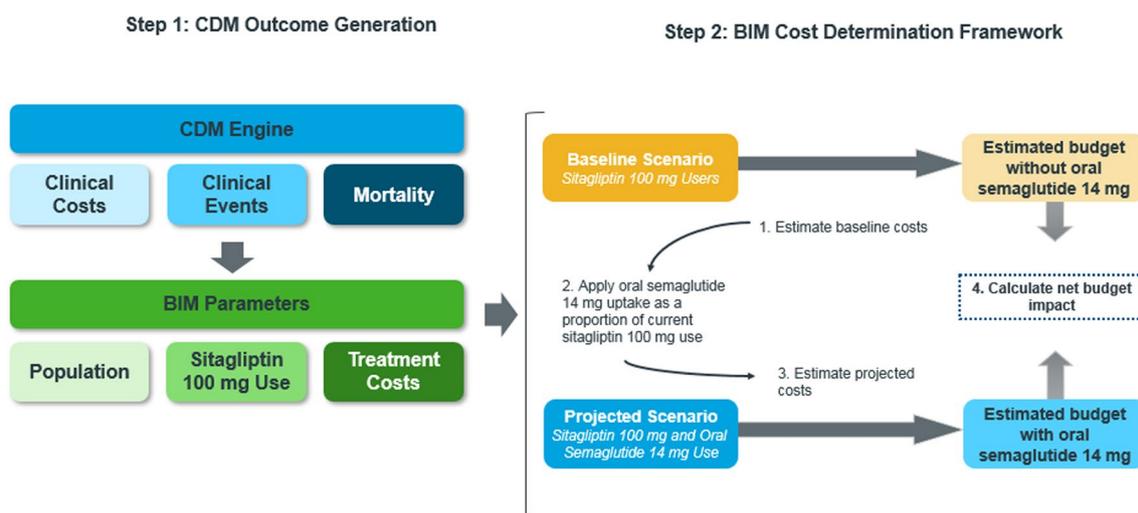
7: –1.3% oral semaglutide flexible dose vs. –0.8% sitagliptin over 52 weeks) [22, 23]. To date, a budget impact assessment on the impact of oral semaglutide 14 mg for patients for whom metformin fails in the USA is lacking.

As new T2DM treatments displace current therapies, it is important to consider the financial impact of this trade-off. Sitagliptin 100 mg was selected as the comparator of interest because it has the same oral mode of administration and head-to-head evidence versus oral semaglutide 14 mg is available. Manufacturer data on file and the literature indicate that DPP-4i are commonly used as second-line treatments, and sitagliptin 100 mg represents the majority of DPP-4i use [17]. A budget-impact analysis was conducted to understand the total direct medical cost tradeoff associated with switching patients from sitagliptin 100 mg to oral semaglutide 14 mg in second-line T2DM from a healthcare sector perspective.

## 2 Methods

### 2.1 Budget-Impact Model (BIM) Framework

This budget-impact model (BIM) used a comparative cost determination framework to compare patients currently treated with sitagliptin 100 mg and patients with oral semaglutide 14 mg uptake. The analysis utilized the IQVIA™ Core Diabetes Model (CDM) v9.0 to estimate clinical outcomes and direct medical costs to allow for estimation of budget impact and total cost of care given relative clinical performance. The output from the CDM was incorporated into the BIM, which considered the number of patients



**Fig. 1** Model structure. This figure displays how the CDM incorporates clinical outcomes (e.g. costs, events, mortality), which feed into the underlying BIM structure to produce the budget impact analysis results. *BIM* budget impact model, *CDM* Core Diabetes Model

currently receiving sitagliptin 100 mg for uncontrolled blood glucose on metformin and the financial impact of new oral semaglutide 14 mg use in this population. Patients were allowed to exit the cohort because of mortality based on the CDM output (Fig. 1).

## 2.2 IQVIA™ Core Diabetes Model (CDM)

The IQVIA™ CDM is an internet application that can assess the long-term clinical and cost impacts of diabetes interventions. The model includes 17 sub-models for diabetes complications using a combination of semi-Markov structures and Monte Carlo simulations, which uses data on HbA1c and other physiological impacts to predict events over time. Information on the model has been extensively published, along with robust validation exercises, including internal and external validation [24–26]. This analysis used the most recently published UKPDS (UK Prospective Diabetes Study) T2DM risk equations for HbA1c progression and mortality (UKPDS82), a long-term follow up of a large patient cohort of patients with T2DM [27]. Simulations were run for 5 years to reflect the recommended time horizon for BIMs, using a theoretical cohort of 1000 patients run for 1000 simulations [28]. Costs were reported in \$US, year 2019 values, and no discounting was included, based on best practices [28].

## 2.3 Model Inputs: CDM

### 2.3.1 Baseline Characteristics

The PIONEER 3 study provided a head-to-head comparison of oral semaglutide (3 mg, 7 mg, and 14 mg) versus sitagliptin 100 mg in adults with T2DM uncontrolled under metformin [22]. The model cohort used the patient characteristics reported in PIONEER 3, a weighted average across treatment arms, aligning with the population from which clinical efficacy was derived for both oral semaglutide and sitagliptin. Patient characteristics required by the CDM but not available from the PIONEER 3 publication were informed by the VERTIS FACTORIAL study, which investigated the efficacy of sitagliptin + ertugliflozin versus each compound individually upon metformin failure [29]. The overlapping baseline characteristics between these two studies were generally consistent and appropriate for patients at this line of therapy. Key baseline characteristics are presented in Table 1, with full data available in Table 1 in the electronic supplementary material (ESM).

### 2.3.2 Intervention Effects

The base-case analysis compared two treatment pathways for the target population (Fig. 1 in the ESM). Patients in treatment pathway 1 initiated treatment with oral semaglutide

**Table 1** Key cohort and treatment cost inputs

Characteristics	Value	Reference
Baseline characteristics		
Start age, years	57.75	[22]
Duration of diabetes, years	8.55	[22]
% Male	52.8	[22]
HbA1c, %	8.33	[22]
SBP, mmHg	134.00	[22]
DBP, mmHg	80.50	[22]
TC, mg/dL	173.42	[22]
HDL-C, mg/dL	44.53	[22]
LDL-C, mg/dL	92.26	[22]
TG, mg/dL	156.26	[22]
BMI, kg/m <sup>2</sup>	32.50	[22]
eGFR, mL/min/1.73 m <sup>2</sup>	95.75	[22]
Annual treatment costs; \$US, year 2019 values		
Metformin + oral semaglutide	6110.99	[22, 34, 35]
Metformin + oral semaglutide + insulin glargine	11,391.15	[30, 31, 34, 35]
Metformin + sitagliptin	1586.76	[22, 34, 35]
Metformin + sitagliptin + insulin glargine	6866.92	[30, 34, 35]
Metformin + insulin glargine + bolus insulin	8399.04	[22, 30, 34, 37]

*BMI* body mass index, *DBP* diastolic blood pressure, *eGFR* estimated glomerular filtration rate, *HbA1c* glycated hemoglobin, *HDL-C* high-density lipoprotein cholesterol, *LDL-C* low-density lipoprotein cholesterol, *SBP* systolic blood pressure, *TC* total cholesterol, *TG* triglycerides

**Table 2** Treatment effect

Therapy	Primary intervention			Insulin glargine			Insulin glargine + bolus MET + IG + bolus insulin <sup>a</sup> [32, 33]
	MET + oral SEM 14 mg [22]	MET + SIT 100 mg [22]	Weighted oral SEM <sup>a</sup> [22, 23]	MET + oral SEM 14 mg + IG [30, 31]	MET + SIT 100 mg + IG [30, 31]	MET + IG <sup>a</sup> [30, 31]	
HbA1c, %	-1.300	-0.800	-1.142	-1.300	-1.880	-1.420	-1.500
SBP, mmHg	-3.000	-2.000	-2.820	-0.440	-0.440	0.590	0.000
DBP, mmHg	-1.000	0.000	-1.000	-0.303	-0.303	-0.870	0.000
TC, mg/dL	-5.196	0.000	-4.193	-2.280	-2.280	-1.760	0.000
LDL-C, mg/dL	-1.837	1.863	-1.216	-0.536	-0.536	0.167	0.000
HDL-C, mg/dL	-0.898	-0.444	-0.794	1.280	1.280	1.450	0.000
TG, mg/dL	-12.522	-4.701	-9.553	-18.250	-18.250	-20.270	0.000
BMI, kg/m <sup>2</sup>	-1.100	-0.200	-0.942	0.560	0.560	0.620	1.270
eGFR, mL/ min/1.73 m <sup>2</sup>	-1.900	-2.880	-1.822	1.430	1.430	0.540	0.000
NSHE	40.860	31.330	38.764	145.430	145.430	180.660	784.430
SHE, non-medical assistance	15.054	15.021	13.099	9.110	9.110	31.340	0.000
SHE, medical assistance	0.430	1.717	0.255	0.460	0.460	0.000	0.000

*BMI* body mass index, *DBP* diastolic blood pressure, *eGFR* estimated glomerular filtration rate, *HbA1c* glycated hemoglobin, *HDL-C* high-density lipoprotein cholesterol, *IG* insulin glargine, *LDL-C* low-density lipoprotein cholesterol, *MET* metformin, *NSHE* non-severe hypoglycemic event, *SBP* systolic blood pressure, *SEM* semaglutide, *SHE* severe hypoglycemic event, *SIT* sitagliptin, *TC* total cholesterol, *TG* triglycerides

<sup>a</sup>Treatments used in scenario analyses

14 mg on top of background metformin (metformin + oral semaglutide 14 mg), and patients in pathway 2 initiated sitagliptin 100 mg treatment on top of background metformin (metformin + sitagliptin 100 mg). The treatment effect for each arm was informed by the PIONEER 3 study and was applied upon model initiation [22] (Table 2).

When patients' HbA1c exceeded 8%, basal insulin (insulin glargine) was added to the initial treatment (Pathway 1: metformin + oral semaglutide 14 mg + insulin glargine; Pathway 2: metformin + sitagliptin 100 mg + insulin glargine). The effect of metformin + sitagliptin 100 mg + insulin glargine was based on the intervention arm of the CompoSIT I study [30] (Table 2). Data for the treatment effect of insulin glargine when added to metformin + oral semaglutide 14 mg were limited. The PIONEER 8 study [31] reported the HbA1c and hypoglycemia rate of oral semaglutide 14 mg when used with insulin. HbA1c from this study was used for the insulin glargine step for the oral semaglutide 14 mg pathway. The definition of hypoglycemic events differed between CompoSIT I and PIONEER 8. Additionally, when mapping the PIONEER 8 data to fields in the CDM, the event rate derived was notably higher than when using CompoSIT I. To be conservative, and given the expectation that hypoglycemic events should not be notably different, the hypoglycemia rates from CompoSIT I were used for metformin + oral semaglutide 14 mg + insulin glargine. Other

missing parameters from PIONEER 8 were assumed equal to those from CompoSIT I.

A scenario analysis has patients switch treatments more quickly when patients' HbA1c exceeded the threshold of 7%. In this case, patients add bolus insulin while dropping the primary therapy (e.g., oral semaglutide or sitagliptin). Efficacy of metformin + insulin glargine + bolus insulin was based on the DUAL VII study and the GINGER study [32, 33] (Table 2).

Treatment effects on cardiovascular outcomes beyond predictions from the model risk equations were excluded from the base case for several reasons: (1) cardiovascular outcomes trials (CVOTs) for both oral semaglutide 14 mg and sitagliptin 100 mg showed nonsignificant treatment effects in established cardiovascular populations; (2) CVOT populations were distinctly different from the PIONEER 3 population; (3) these effects were not studied in head-to-head trials [15, 16]. However, the impact of treatment on cardiovascular outcomes are implicitly captured within the risk equations used in the CDM. In addition, a scenario analysis tests the point estimates of the hazard ratios for cardiovascular events relative to placebo for the initial step in therapy from the CVOT studies.

### 2.3.3 Costs

Unit costs of treatments were based on wholesale acquisition costs (WAC) from the MediSpan PriceRx database, using the least expensive option if multiple forms were available [34]. Net costs of oral semaglutide 14 mg and sitagliptin 100 mg were used to reflect cost of drugs in practice, assumed to be a 35.1% discount for oral semaglutide 14 mg (based on the discount for injectable semaglutide) and a 72.6% discount for sitagliptin 100 mg based on the recently published Institute for Clinical and Economic Review assessment of oral semaglutide [35].

Dosing for each regimen reflects the prescribing information, except for insulin, which is patient specific [36]. The daily insulin glargine dose of 53.2 IU/day was applied when insulin glargine was used in combination with sitagliptin 100 mg, based on the intervention arm of CompoSIT I [30]. Given that this dose is similar to the baseline insulin dose (54 IU/day) in PIONEER 8, the same dose was applied to the metformin + oral semaglutide 14 mg + insulin glargine combination. In a scenario analysis, a daily insulin glargine dose of 61.3 IU/day was applied when insulin glargine was used with bolus insulin, based on the comparator arm of CompoSIT I [30]. Dosage for bolus insulin (represented by insulin aspart) was calculated assuming 0.2 units/kg [37] and the average patient weight derived from PIONEER 3 (18.2 IU/day) [22].

Costs of test strips, lancets, and needles were considered for insulin regimens. Patients on insulin regimens were assumed to use one lancet and 2.7 test strips per day, with those on insulin glargine + bolus insulin requiring an additional two needles [38]. Unit costs were sourced from the ADW website [39] and the Centers for Medicaid and Medicare Services durable medical equipment file [40].

Dosing, unit cost, and resource use were combined to generate annual costs for each treatment (Table 1). T2DM management costs were based on the literature, PriceRx, and Medicare fee schedules [34, 41–45] (Table 2 in the ESM).

## 2.4 Model Inputs—BIM

### 2.4.1 Population

The budget-impact analysis considered the number of patients who would be eligible for oral semaglutide 14 mg in the second-line T2DM population. A hypothetical plan size of 1 million lives was assumed, and the following steps were applied to arrive at the eligible population: proportion of the population who are adults (77.8%), T2DM prevalence among adults in the USA (8.6%), proportion of patients with T2DM who receive metformin (41.0%), and proportion for whom metformin has failed (48.0%) [17, 46–48]. A scenario analysis considered the full US population, estimated at 332,639,000 for the year 2020, with the same steps applied in a top-down population cascade [46] (Table 3).

### 2.4.2 Market Shares

A recent retrospective database analysis found that 20% of second-line patients with T2DM used DPP-4i [17]. Based on manufacturer data on file, sitagliptin 100 mg represents 75.7% of the overall DPP-4i utilization in the USA. Uptake assumptions for oral semaglutide 14 mg included 14%, 25%, 50%, 75%, and 100% of the current sitagliptin 100 mg share [35].

## 2.5 Scenario Analyses

Scenario analyses were performed with alternative input values and assumptions to assess the robustness of model results given underlying uncertainty, including weighted dose-specific oral semaglutide treatment effect using the dose distribution from the PIONEER 7 trial [23], using alternative assumptions for the metformin + oral semaglutide 14 mg + insulin glargine step, varying the oral semaglutide 14 mg price, incorporating different therapy

**Table 3** Population inputs

Input	%	Hypothetical plan <sup>a</sup>	US population <sup>a</sup>	References
Total population		1,000,000	332,639,000	[46]
Percentage adults	77.8	777,648	258,676,000	[46]
T2DM prevalence	8.6	66,878	22,246,136	[47]
Percentage treated with metformin	41.0	27,420	9,120,916	[48]
Percentage failed metformin therapy	48.0	13,162	4,378,040	[17]
Percentage treated with DPP-4i	20.0	2623	875,608	[17]
Percentage receiving sitagliptin	75.7	1993	662,835	Manufacturer data on file

DPP-4i dipeptidyl peptidase-4 inhibitor, T2DM type 2 diabetes mellitus

<sup>a</sup>Amounts may not sum because of rounding

**Table 4** Scenario analyses and assumptions

No	Scenario	Description	Goal/rationale	Source
1	Weighted treatment effect for oral SEM	Dose-specific treatment effect of oral SEM was weighted using distribution of oral SEM 3 mg, 7 mg, and 14 mg (9.0%, 31.6%, and 59.4%, respectively) (Table 2). The same distribution was applied to dose-specific HbA1c effect of oral SEM/insulin combination (weighted value = -1.11%)	More closely reflect the real-world use and effect of SEM given the evidence that not all patients tolerate the 14 mg dose	[22, 23]
2	Same IG step	Both treatment pathways used CompoSIT I efficacy for the IG step	Directly compare primary intervention and avoid the potential of oral SEM 14 mg treatment effect being muted by background insulin in PIONEER 8	[30]
3-5	WAC discount for oral SEM 14 mg	Tested a 40%, 50% and 60% reduction in the WAC cost for oral SEM Annual costs: 40% WAC discount: MET + oral SEM 14 mg \$5650.17; MET + oral SEM 14 mg + IG \$11,098.77 50% WAC discount: MET + oral SEM 14 mg \$4709.77; MET + oral SEM 14 mg + IG \$10,158.37 60% WAC discount: MET + oral SEM 14 mg \$3769.28; MET + oral SEM 14 mg + IG \$9217.88	Given that this can vary by payer, more conservative cost estimates were explored	None
6	WAC discount threshold analysis for oral SEM 14 mg	Cost of oral SEM 14 mg was back-calculated to estimate the WAC discount, which would make the 5-year costs equal between the two treatment strategies, holding the SIT 100 mg price constant	Understand cost equivalence between the two strategies given model sensitivity to drug costs and variation in discounts by payer	None
7-8	Alternative therapy switching threshold	Tested HbA1c thresholds of > 7% and > 9%	Capture heterogeneity in real-world practices and assess impact of potential inertia	None
9	Drop primary treatment upon adding insulin	Patients on MET + oral SEM 14 mg drop oral SEM 14 mg and add IG Patients on MET + SIT 100 mg drop SIT 100 mg and add IG	Understand the potential impact of different treatment pathways and efficacy data that could be used in the real world	[30]
10	CV outcomes	Treatment effect for MET + insulin glargine is based on the literature HRs vs. placebo (point estimates) from the SIT and the oral SEM CV trials were applied in the CDM for the first step in the treatment pathway SIT 100 mg: MI 0.95, stroke 0.97, HHF 1.00, UA requiring hospitalization 0.90 Oral SEM 14 mg: MI 1.04, stroke 0.76, HHF 0.86, UA requiring hospitalization 1.56	This approach can account for any independent CV effects outside of the UKPDS82 risk equation. Note that the 95% CIs of all included HRs overlap 1, indicating no difference vs. placebo	[15, 16]

CDM CORE diabetes model, CV confidence interval, HbA1c glycated hemoglobin, HHF hospitalized heart failure, HR hazard ratio, IG insulin glargine, MET metformin, MI myocardial infarction, SEM semaglutide, SIT sitagliptin, UA unstable angina, UKPDS UK Prospective Diabetes Study, WAC wholesale acquisition cost

switching thresholds, assuming patients drop their primary therapy (oral semaglutide 14 mg or sitagliptin 100 mg) upon adding insulin glargine, and independent cardiovascular effects. These scenarios were selected based on uncertainty around key inputs and assumptions (Table 4).

### 3 Results

#### 3.1 Base-Case Results

In a hypothetical 1 million lives plan, 13,162 patients would be eligible for oral semaglutide 14 mg in the second-line T2DM population, with 1993 patients currently receiving sitagliptin 100 mg. If extrapolated to the US population, 4,378,040 patients would be eligible for oral semaglutide 14 mg, with 662,835 receiving sitagliptin 100 mg (Table 3).

The average patient treated with the oral semaglutide 14 mg pathway was estimated to incur \$US39,997 in direct healthcare costs (medical and pharmacy) over 5 years, compared with \$US23,436 for the average patient treated with the sitagliptin 100 mg pathway, an incremental cost per patient of \$US16,562 (70.7% increase) (Table 5). Diabetes therapy costs represented the largest cost component in each pathway (86.6 and 76.7%, respectively), followed by cardiovascular, other direct medical, and hypoglycemia costs. The cumulative incidence of clinical events was consistent across the two treatment strategies (Table 3 in the ESM). Results were driven by substantial differences in diabetes therapy costs. Over the 5-year time horizon, oral semaglutide 14 mg represented the bulk of these costs in the pathway, followed by basal insulin and metformin (85.1%, 14.8%, and 0.1%, respectively), whereas basal insulin constituted the majority of these costs in the sitagliptin 100 mg pathway (42.4% for sitagliptin 100 mg, 57.4% for basal insulin, and 0.2% for metformin). While Oral semaglutide 14 mg is associated with a larger HbA1c decrease at treatment initiation (−1.30 vs. −0.88), the annual cost of oral semaglutide 14 mg is substantially higher than for sitagliptin 100 mg. Patients on sitagliptin 100 mg add insulin glargine a year earlier than those on oral semaglutide 14 mg (year 4 vs. year 5), which results in a drop in HbA1c but higher diabetes therapy costs in year 4. Minimal differences in the remaining costs were seen given (1) the relatively healthy patient profile of the population, based on PIONEER 3 and VERTIS FACTORIAL, including low rates of cardiovascular disease (CVD) at baseline [22, 29] and (2) that the 5-year time horizon does not capture lifetime impacts of treatment, which may lead to greater differences between treatments. However, even with a longer time horizon, all patients would move to the

**Table 5** Budget-impact model results per patient: 5 years

Time point	Oral semaglutide 14 mg							Sitagliptin 100 mg						
	HbA1c	Survival (%)	Diabetes therapy cost	CVD cost	Hypoglycemia cost	Other direct medical costs <sup>b</sup>	Total costs	HbA1c	Survival (%)	Diabetes therapy cost	CVD cost	Hypoglycemia cost	Other direct medical costs <sup>b</sup>	Total costs
Baseline	8.33	100.0						8.33	100.0					
Year 1	7.03	99.0	6051	544	23	409	7037	7.53	99.0	1571	569	40	424	2604
Year 2	7.45	97.9	5986	586	22	391	6985	7.83	97.9	1554	601	39	411	2605
Year 3	7.79	96.7	5906	628	23	427	6984	8.08	96.6	1533	645	38	452	2668
Year 4	8.06	95.4	5837	646	23	469	6975	6.20 <sup>a</sup>	95.4	6709	628	30	430	7797
Year 5	6.76 <sup>a</sup>	94.0	10,866	664	29	458	12,017	6.87	94.0	6616	664	31	451	7762
Years 1–5			34,645	3078	120	2154	39,997			17,983	3107	178	2168	23,436
Difference between oral semaglutide vs. sitagliptin—years 1–5 % difference										16,663	−29	−58	−14	16,562
										92.7	−0.9	−32.6	−0.7	70.7

Costs are presented as \$US, year 2019 values

CVD cardiovascular disease, HbA1c glycated hemoglobin

<sup>a</sup>Treatment switch = metformin + primary therapy + insulin glargine

<sup>b</sup>Other direct medical costs include management, renal, ulcer/amputation/neuropathy, eye

same third treatment in the sequence (metformin + insulin glargine + bolus insulin).

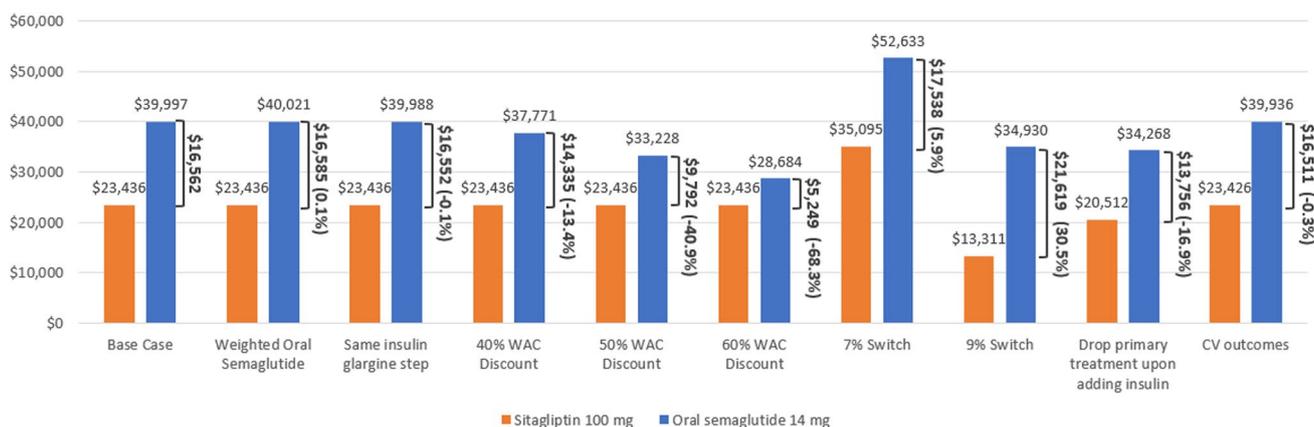
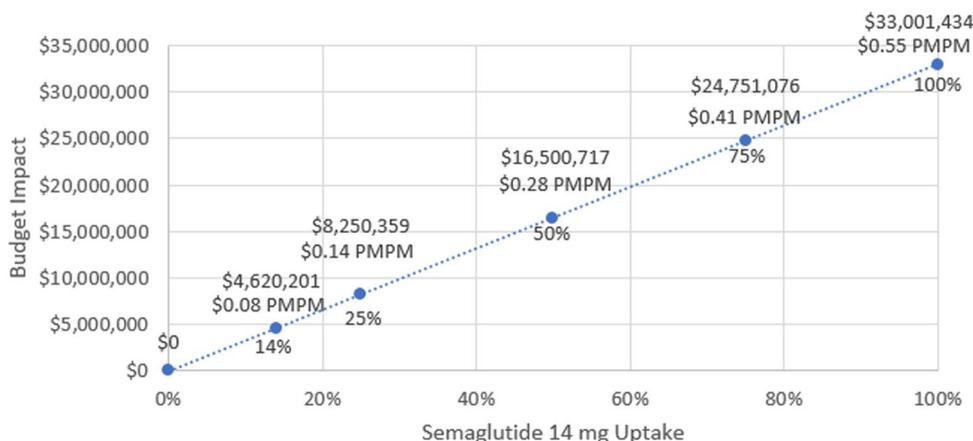
Extrapolating the model results to the population level, a hypothetical plan of 1 million lives over 5 years would incur a direct healthcare cost of \$US46,698,940 (Table 4 in the ESM). If oral semaglutide 14 mg is used for 14% of these patients (279 of 1993 patients on sitagliptin 100 mg), as presented in the Institute for Clinical and Economic Review report from their threshold analysis, the 5-year direct healthcare cost rises to \$US51,319,140, an incremental cost increase of 9.9% (\$US4,620,201, or \$US0.08 per member per month [PMPM]) (Fig. 2). For every 10% market share that oral semaglutide 14 mg takes away from sitagliptin 100 mg, the hypothetical payer would spend \$US3,300,143 (7.1%) more over 5 years. When extrapolating to the US population, this value increases to \$US1,097,756,401 over 5 years.

### 3.2 Scenario Results

Scenario analyses did not alter the conclusions of the base-case analysis (Fig. 3). The cost of oral semaglutide 14 mg was the largest driver of results (scenarios 3–5), with discounts leading to reduced diabetes therapy costs for oral semaglutide 14 mg over 5 years (incremental cost [% change vs. base case] –40% discount: \$US14,335 [–13.4%]; 50% discount: \$US9792 [–40.9%]; 60% discount: \$US5249 [–68.3%]). A threshold analysis found that a 71.6% WAC discount would be required for oral semaglutide 14 mg to generate 5-year per-patient costs equal to those of the sitagliptin 100 mg pathway (scenario 6).

Use of alternate HbA1c switching thresholds had a more notable impact on results (scenarios 7 and 8). A 7% switching threshold caused patients in both pathways to add insulin glargine at year 2 and to add bolus insulin and drop

**Fig. 2** 5-year incremental budget impact analysis results for hypothetical 1 million lives plan. PMPM per member per month



**Fig. 3** 5-year per-patient costs—scenario results. Values in bold are the 5-year incremental difference per patient (% increase/decrease vs. the base case); Scenario 6 (WAC discount threshold analysis) is

not included here as both the oral semaglutide 14 mg and sitagliptin 100 mg costs per patient are equal. CV cardiovascular, WAC wholesale acquisition cost

their primary therapy in year 5, leading to better clinical performance with lower HbA1c, along with higher diabetes therapy costs (incremental cost [% change vs. base case]: \$US17,539 [5.9%]). Use of a 9% switching threshold caused patients to stay on their primary therapy for the duration of the analysis, resulting in an incremental cost per patient over 5 years of \$US21,619, a 30.5% increase from the base case.

When patients drop their primary therapy upon switching to insulin (scenario 9), diabetes therapy costs decrease in both pathways, with an incremental cost per patient over 5 years of \$US13,756 (16.9% reduction vs. the base case). The reduction is larger in the oral semaglutide 14 mg pathway given the higher cost versus sitagliptin 100 mg.

The remaining scenarios had a limited impact on results. Use of the weighted treatment effect for oral semaglutide reduced the change in HbA1c from 1.30 to 1.11%, increasing CVD and other direct medical costs while decreasing diabetes therapy costs for the oral semaglutide pathway, producing a total cost difference of \$US16,585 over 5 years (0.1% increase from base case). Using the same insulin glargine efficacy improved clinical performance, but as patients were only on this therapy for a year, the impact was minimal (incremental cost of \$US16,552; 0.1% decrease from base case). Including the point estimates of the hazard ratios for cardiovascular events relative to placebo for the initial step in therapy only led to a 0.31% reduction in the incremental cost over 5 years for a patient treated with sitagliptin 100 mg versus oral semaglutide 14 mg compared with the base case.

## 4 Discussion

The analysis indicated that, for patients moving onto second-line therapy, intensification with oral semaglutide 14 mg is more costly than sitagliptin 100 mg. For the average patient treated with sitagliptin 100 mg, a payer would spend an additional \$US16,562 over 5 years if that patient was instead treated with oral semaglutide 14 mg. With oral semaglutide 14 mg uptake ranging from 14 to 100%, the PMPM budget impact would be \$US0.08–0.55, translating to \$US1,536,858,962–10,977,564,012 for the US population.

These results were conservative for several reasons. First, the analysis assumed oral semaglutide patients would receive 14 mg. However, considering titration and the outcomes in PIONEER 7, which applied a flexible dose-adjustment approach to mimic individualized treatment in clinical practice, the actual treatment effect is likely to be lower [23]. The weighted oral semaglutide scenario accounted for this and produced a slightly higher budget impact compared with the base case (0.14%). Second, the HbA1c target can be higher for patients in worse health [10], and patient inertia could also delay switching, leaving patients on each treatment step for longer.

The Institute for Clinical and Economic Review assessed the budget impact of oral semaglutide 14 mg versus different classes of treatments using their cost-effectiveness analysis (CEA) as the underlying engine, a similar approach to this analysis [35]. Like the CDM, their model was a patient-level microsimulation using the UKPDS82 risk equations. The BIM considered a combined market basket of DPP-4i, GLP-1 RA, and SGLT-2i and found an incremental cost per patient of \$US2600 for oral semaglutide when using net prices and considering prevalent patients. The analysis did not directly evaluate patients treated with sitagliptin 100 mg and their potential switch to oral semaglutide but found in the CEA that the intervention costs for oral semaglutide represented the bulk of cost differences (\$US41,023, or 89% of total oral semaglutide costs).

A recently published study evaluated the cost per patient achieving HbA1c treatment target with oral semaglutide 14 mg, concluding that oral semaglutide 14 mg brought patients to an HbA1c treatment target at a lower cost versus sitagliptin 100 mg over a 1-year time horizon [49]. The analysis considered four different efficacy metrics, which incorporated HbA1c and information on weight loss/gain and hypoglycemia. Additionally, the study included WAC costs and did not consider likely discounts as seen by US payers. The evaluation applied a simple metric by dividing the 1-year treatment cost by the proportion of patients achieving target and calculated the relative difference between treatments. The study translated key clinical outcomes into an easy-to-interpret cost/benefit metric based on the cost of the drug over 1 year compared with this analysis, which incorporated the modeling of future clinical impacts and treatment sequences. Key limitations included the use of HbA1c as a way to simplify the impact of treatment on T2DM and the use of the most efficacious dose (14 mg), which likely overestimates oral semaglutide performance [23]. As only drug costs were included, the analysis was not comprehensive, with results being very sensitive to both costs and time frame. Additionally, no scenario analyses were conducted outside of a probabilistic sensitivity analysis.

Our analysis provides an appropriate approach to evaluate the budget impact of oral semaglutide 14 mg as it incorporated treatment efficacy and disease management costs. Simulation models leveraging risk equations allow representative disease progression modeling for a multifactorial condition such as T2DM. Treatment sequences are considered to reflect how therapies are used in real-world practice.

As with all modeling analyses, this analysis has limitations that should be considered when interpreting the results. First, to best align with the source for treatment efficacy, the baseline cohort characteristics followed the PIONEER 3 publication, with data gaps filled by using another clinical trial for the same target population. Although data came from two sources, a comparison of baseline parameters

available from both studies indicated consistency in patient characteristics. Additionally, the studies included patients with T2DM with low rates of cardiovascular events, which may not reflect the real-world population. Second, PIONEER 3 reported data for the three doses of oral semaglutide, but the 14 mg arm was used to inform our base-case efficacy. PIONEER 7 showed that patients could not always up-titrate or tolerate the highest dose, and the weighted efficacy scenario found a small cost increase versus the base case. Third, there is no direct comparison of oral semaglutide 14 mg and sitagliptin 100 mg when they are used in combination with insulin glargine. Evidence is available for treatment efficacy and safety to compare metformin + sitagliptin 100 mg + insulin glargine versus metformin + insulin glargine among patients for whom dual therapy with metformin and sitagliptin 100 mg failed. However, no study with the desired sequence of therapy was available for oral semaglutide 14 mg. The total hypoglycemic event rate is higher with oral semaglutide 14 mg based on PIONEER 3, so the assumption that the metformin + oral semaglutide 14 mg + insulin glargine combination is associated with the same hypoglycemic event rate as metformin + sitagliptin 100 mg + insulin glargine could skew the results in favor of oral semaglutide 14 mg. The basal insulin combination study for subcutaneous semaglutide was considered inappropriate for use in this analysis, and there is considerable difference between oral and subcutaneous semaglutide HbA1c efficacy [31, 50]. Fourth, the cardiovascular impacts of T2DM therapies have garnered increased interest [10, 51–53]. Direct cardiovascular effect was not incorporated in the base case because of a lack of direct evidence between oral semaglutide 14 mg and sitagliptin 100 mg. However, both have demonstrated some cardiovascular protective effects in other trials, though with confidence intervals for key outcomes overlapping. The scenario included in the analysis using hazard ratio point estimates versus placebo from the CVOTs found a minimal impact on model results [15, 16]. Even when the 95% confidence interval of the hazard ratios for oral semaglutide 14 mg and sitagliptin 100 mg is used in the analysis, the incremental cost over 5 years ranged from –0.45 to 0.41% versus the base case. Additional evidence is needed to allow more definitive conclusions on cardiovascular outcomes. Fifth, the impact of medication adherence was not included in this analysis. While clinical trial data are based on optimal adherence, studies show that adherence to oral diabetes therapies can range from 38 to 93% based on different methodologies, with one meta-analysis estimating an adherence rate of 67.9% [54, 55]. No real-world data are available on oral semaglutide adherence. Oral semaglutide is to be taken at least 30 min prior to first consumption of food or water and was associated with higher rates of gastrointestinal adverse events than was sitagliptin 100 mg [22, 56]. Given that both oral semaglutide 14 mg

and sitagliptin 100 mg are oral treatments taken daily, adherence was not considered in the analysis. Sixth, this analysis focused on two specific treatment pathways, where basal insulin was added in the second step in therapy. Given that T2DM requires a patient-centric approach, other treatments could be used in patients, with their own efficacy and cost outcomes. Given the limited data on specific combinations of treatment and the desired order of treatment addition, this study uses the best available evidence to represent a potential treatment pathway. Seventh, oral semaglutide may supplant other therapies in addition to sitagliptin, including injectable GLP-1 RAs; this analysis focused on sitagliptin 100 mg because it is also an oral medication. Finally, the analysis makes simplifying assumptions when sizing the target population and estimating relative oral semaglutide 14 mg uptake. However, these assumptions were tested in sensitivity analyses and, even assuming relatively low draw from sitagliptin 100 mg to oral semaglutide 14 mg, the overall budget impact for a payer will increase.

## 5 Conclusion

The results indicated that the increase in treatment cost with the use of oral semaglutide 14 mg outweighed the cost savings in other categories. With a 5-year incremental cost of \$US16,562 per patient, oral semaglutide 14 mg increases the budget impact compared with sitagliptin 100 mg for patients with T2DM whose blood glucose level is not under control with metformin treatment. This conclusion held across a variety of scenario analyses.

## Declarations

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**Conflicts of interest** Adnan Alsumali, Dominik Lautsch, and Swapnil Rajpathak are employees of Merck Sharp & Dohme Corp., a subsidiary of Merck & Co., Inc., Kenilworth, NJ, USA. Glenn Davies was an employee of Merck Sharp & Dohme Corp., a subsidiary of Merck & Co., Inc., Kenilworth, NJ, USA, at the time of the study. Andrew Briggs is a director and shareholder of Avalon Health Economics and received compensation from Merck & Co., Inc. as a consultant for this work. He has also been contracted by Bayer, Eisai, Janssen, Novartis, Sword Health, Amgen, and Daichii Sankyo and received compensation outside of the submitted work. Elizabeth Wehler is an employee of IQVIA, a consulting company that received funding from Merck & Co., Inc. to conduct the study as well as from other companies. Qianyi Li and Stacey Kowal were employees of IQVIA at the time of the study.

**Ethics approval** Not applicable.

**Consent to participate** Not applicable.

**Consent for publication** Not applicable.

**Availability of data and material** The datasets generated during and/or analyzed during the current study are not publicly available as they contain proprietary data but are available from the corresponding author on reasonable request.

**Code availability** Not applicable.

**Author contributions** All authors were involved in developing the model concept and analytic plan. Elizabeth Wehler, Qianyi Li and Stacey Kowal ran the analyses in the CDM and built the budget impact model in Excel. All authors discussed the results and contributed to the final manuscript writing and revisions.

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