

24 **Abstract:**

25 **Setting:** Pakistan ranks fourth among high multi-drug resistance tuberculosis burden countries
26 with only 19.2% of the 15,000 estimated incident cases being notified. Increasing treatment
27 coverage for multi-drug resistance tuberculosis is a key priority for National Tuberculosis
28 Program in Pakistan. World Health Organization recommends the use of Xpert MTB/RIF®
29 assay as the first-line diagnostic test for individuals with presumed tuberculosis.

30 **Objective:** To describe a multi-faceted case-finding intervention targetting the public and private
31 sectors that utilized Xpert MTB/RIF as a frontline diagnostic test for individuals with
32 presumptive tuberculosis, in Karachi, Pakistan, and its impact on case-notifications of multi-drug
33 resistance tuberculosis.

34 **Design:** Cross sectional study

35 **Results:** A total of 51,168 were tested on Xpert MTB/RIF®, of which 7,581 and 1,534 people
36 were diagnosed with TB in the public sector (Reverse-Public private mix) and private sector
37 (Social business model) arms, respectively, 574 (6.3% of all TB cases) were identified with
38 Rifampicin resistance. A total of 517 (90.1%) people with rifampicin resistant tuberculosis,
39 identified through the project were initiated on second-line treatment. The intervention resulted
40 in 194 additional cases of rifampicin resistant tuberculosis, an increase of 43% over the baseline.

41 **Conclusion:** This project, one of the largest Xpert MTB/RIF® testing programs conducted at a
42 city level, resulted in significantly increased detection and treatment of multi-drug resistance
43 tuberculosis.

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48 **Introduction:**

49 Multi-drug resistant tuberculosis (MDR-TB) represents a significant threat to the ambitious
50 global targets for ending TB [1,2]. In 2016, out of the estimated 490,000 people developing
51 MDR-TB, only 153,119 (31.2%) were diagnosed and 129,689 (26.4%) were enrolled on second
52 line treatment, and reported (Global report 2017) [2]. For many years, inadequate diagnostic
53 capacity, particularly the limited availability of sensitive rapid diagnostic tests has been a key
54 constraint [3]. The World Health Organization (WHO) currently recommends the use of Xpert
55 MTB/RIF®(Xpert) assay as the first-line diagnostic test for individuals with presumed TB
56 [Meeting Report 4]. While South Africa witnessed large increases in the numbers of people
57 detected with drug resistance by using Xpert as the initial diagnostic test [5], many countries
58 have used restrictive algorithms primarily due to high costs, relative to conventional smear
59 microscopy [6] where limiting testing to previously treated patients and those with other risk
60 factors misses out on MDR-TB among the large numbers of incident TB cases [7].
61 Pakistan has the fourth highest burden of MDR-TB globally [2]. Increasing treatment coverage
62 for MDR-TB forms an integral part of the National Strategic Plan for TB in Pakistan [8].
63 However, of an estimated of 15,000 incident MDR-TB cases, only 2,881 (19.2%)(country
64 profile) were enrolled for treatment in 2016, highlighting a significant treatment coverage gap
65 [2]. Up to 90% of the MDR-TB burden is among people without known history of previous anti-
66 TB treatment and are not currently covered through routine drug susceptibility testing (DST) [3].
67 While the absolute number of MDR-TB cases is high, the prevalence of MDR-TB among both
68 new (4.2%) and retreatment cases (16%) in Pakistan is low, relative to other high MDR-TB
69 burden countries in Eastern Europe and Central Asia [2].(Pakistan's only drug resistance survey
70 was conducted in 2012-2013). To find additional cases of MDR-TB, testing on a large pool of
71 people is required which may be resource intensive [9]. Additionally, in Pakistan, three-quarters

72 of the population accesses healthcare through the private-sector [10]. However, the Public
73 Private Mix (PPM) contribution to TB case notification was 28% in 2016 , (global report 2017),
74 previous efforts to form linkages with private-providers for drug-susceptible TB have not
75 focused on detection of MDR-TB. Xpert testing in the private sector without donor or
76 government subsidies is prohibitively expensive for most patients [11].
77 The Xpert assay was introduced in Pakistan in 2011[3]. However, further experience in scaled
78 implementation of Xpert testing is required to inform its utilization across the different levels of
79 the health system. This study describes a multi-faceted case-finding intervention targetting the
80 public and private sectors that utilized Xpert as a frontline diagnostic test in Karachi, Pakistan,
81 and its impact on case-notifications of drug resistant tuberculosis (DR-TB). We aim to fill the
82 gaps in published literature on potential constraints in implementation of Xpert testing in high
83 MDR burden, programmatic settings.

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85 **Study Population and Methods:**

86 *Study setting*

87 Karachi is the country's largest city and economic hub, with a population estimated of 23 million
88 [12] with over 60% of the population residing in high-density slums [10]. Approximately 15
89 private-sector facilities are registered as Basic Management Units (BMUs) with the NTP where
90 TB diagnostic and treatment services are available. A total of 3 programmatic management for
91 drug-resistant TB (PMDT) sites (two in the public-sector, one private-sector), are present in the
92 city where patients can receive MDR-TB treatment, offered free-of-cost.

93 *Project Interventions*

94 This project was part of the *TBXpert Project* that aimed to increase case-notification for TB
95 through scale-up of Xpert testing. The intervention in Karachi consisted of two distinct arms: 1)
96 a Reverse - Public Private Mix (R-PPM) arm, targeting public-sector hospitals and Programmatic
97 Management of Drug Resistant Tuberculosis (PMDT) sites; and 2) a Social Business Model
98 (SBM) targeting the private-sector. A new case was defined as not having been treated for TB
99 previously.

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101 Reverse Public-Private Mix (R-PPM) Model:

102 Under this approach, TB diagnostics and treatment capacity was strengthened at existing public-sector
103 facilities. Xpert machines were installed at the TB laboratories of 6 public-sector hospitals and 1
104 private-sector PMDT site. The hospitals were provided additional staff including an Xpert technician
105 and health workers who screened individuals in waiting areas of outpatient clinics and other wards
106 of the hospitals for TB symptoms, as per the WHO symptom screen (ref) including cough of any
107 duration, fever, hemoptysis, night-sweats and unexplained weight-loss. The health workers also
108 supported the TB clinic through collection of sputum samples from other wards, assisting patients in
109 sputum expectoration, data collection, registering and counseling of people with TB. Sputum was
110 collected for Xpert testing from all presumptives who were able to expectorate sputum and gave
111 consent for the test. The intervention sites were set targets for TB case-identification and
112 compensation for staff was performance-based, with incentives provided for TB case-identification
113 and ensuring high treatment initiation rates. Supervisory visits by managers were carried out to ensure
114 maintenance of equipment, quality assurance of data, trouble-shooting and ensuring supply-chain of
115 Xpert cartridges was appropriately maintained.

116

117 Social Business Model (SBM)

118 TB testing was carried out at three purpose-built TB centers called “*Sehatmand Zindagi*”
119 (Healthy Life). This model utilized community-based screeners, placed at 180 private health
120 providers’ clinics (including both formal and informal) in the vicinity of the TB centers where
121 they carried out verbal symptomatic screening (as per the WHO symptom screen) of patients and
122 referred them for testing that is a Chest X-ray (US\$3-5) and free-of-cost Xpert at the centers after
123 a positive symptom screen and clinical evaluation by the health providers. Those individuals who
124 could not pay for the chest Xray, were cascaded directly to Xpert while those who were unable to
125 expectorate sputum for testing were further evaluated by a clinical officer based on clinical
126 symptoms and chest Xray findings. The SBM intervention evolved towards developing a
127 medical detailing team, that engaged a network of approximately 600 private-providers and
128 encouraged referrals for TB testing. People identified with drug-susceptible TB in the SBM
129 intervention were provided free treatment from the centers, registered as BMUs with the
130 Provincial Tuberculosis Program (PTP). People at R-PPM sites were registered for treatment at
131 the testing site or at the facility of referral. Individuals identified with rifampicin resistance(Rif-
132 resistance) were referred to the one of the three PMDT sites in the city and initiated on second-
133 line drugs, after repeat Xpert testing. Sputum samples were also obtained for culture from all
134 patients registered for treatment for confirmation of Rif resistance.

135

136 *Data Analysis:*

137 The study utilized de-identified data collected for patient screening and testing indicators including
138 Xpert log files and summary of laboratory reports from each intervention site, for a total time-
139 period of 8 quarters of the intervention from Q3-2013 – Q2 2015. Aggregate summary reports for

140 quarterly patient enrollment and treatment initiation at PMDT sites was obtained to identify the
141 total number of Rif resistant TB cases registered in Karachi.
142 Summary statistics describing Xpert testing and *Mycobacterium TB* (MTB) yield at each
143 intervention site and intervention (SBM and R-PPM) were determined. The TB REACH
144 methodology for additionality calculations was adapted for DR-TB notifications [13]. This
145 approach allows for a more accurate estimation of impact directly attributable to project activities.
146 Briefly, the methodology involves determining the quarterly historical case-notifications in the
147 intervention area of the previous 12 quarters prior to the start of the activities. A regression line is
148 fitted to the historical notifications and extrapolated to forecast notifications that would have taken
149 place in the absence of any intervention. These are compared with the number of actual
150 notifications that took place during the intervention period to determine the overall additionality
151 of cases. In order to control any bias resulting from the setup of new PMDT sites outside of
152 Karachi, cases were known to have residential addresses outside of the city, were excluded from
153 the analysis. All data analysis was carried out on Microsoft Excel.

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155 *Ethical Approval:*

156 This study was approved by the Institutional Review Board (IRB) at Interactive Research and
157 Development (IRD). The IRB is registered with the U.S. Department of Health and Human
158 Services (DHHS), Office for Human Research Protections (IRB#00005148).

159 Verbal consent was obtained from participants before conducting Xpert tests.

160

161 **Results:**

162 *TB Screening and Xpert MTB/RIF testing:*

163 Between July 2013 and June 2015, 115,360 people with presumptive TB were identified, 80.4%
164 through the R-PPM intervention and 19.6% through the SBM (Figure 1). Of these 39 301 clients
165 at the R-PPM sites and 11 867 clients at the SBM sites had Xpert tests performed (Figure 1). A
166 total of 9,115 MTB+ cases were detected through the two interventions; 7,581 (83.2%) and 1 534
167 (16.8%) MTB+ cases were identified in the R-PPM and SBM arms, respectively. Yield of
168 bacteriologically positive cases was 19.3% at R-PPM sites and 12.9% at the SBM sites. Table 1
169 shows the difference in Xpert testing, cases detected and started on treatment, between the two
170 intervention arms.

171

172 *DR-TB treatment coverage:*

173 Of all MTB+ individuals, 8,541(93.7%) were drug susceptible, of whom 7,576 started on first
174 line treatment (88.7% of the total). Among those with a MTB+ result, 574 (6.3%), were also
175 identified with Rif-resistance (Rif+/DR-TB), of whom 524 (91.3%) were detected at the R-PPM
176 sites and 50 (8.7%) at the SBM sites. The yield of Rif-resistance was 6.9% and 3.3% for R-PPM
177 and SBM interventions, respectively (Figure 1). Within the Rif+ (presumed and confirmed Rif-
178 resistance) identified through the project, a total of 517 were initiated on second-line treatment
179 (90.1% of the total yield). A total of 46 (8.5%) individuals were pre-treatment loss to follow-up,
180 whereas 11 (2.1%) deaths were recorded.

181

182 *Impact on notified DR-TB cases in the intervention population (Karachi district)*

183 At the Karachi district level, a total of 642 DR-TB cases were detected during the intervention
184 period of which 149 were new diagnoses. This constituted a 43% increase in identification of DR-
185 TB cases over the baseline trend (Figure 2). The proportion of newly diagnosed cases among all

186 reported DR-TB cases increased from 7% in Q2 2013 to 22% in Q2 2015 during the intervention
187 period (Figure 3)

188

189 **Discussion:**

190 This is the first study to investigate the impact of scaling Xpert implementation on additional DR-
191 TB case-notifications from a programmatic setting in Pakistan. Our intervention targeted both the
192 public, and the private sector through an innovative social business approach, distinguishing it
193 from other studies reported from high MDR-TB burden countries.

194 An increase in number of DR-TB cases notifications in Karachi was observed relative to the years
195 prior to the intervention. This study therefore supports existing evidence from other programmatic
196 settings that have reported up to eight-fold increase in Rif resistant-TB case-detection through
197 upfront Xpert testing [14-18]. Xpert testing has increased access to DST in countries such as South
198 Africa, where up to 65% of new cases and 71% of previously treated cases have been tested for
199 Rif-resistance [2], exceeding previous prevalence estimates for the disease in the country [2].

200 This study provides a number of lessons that can inform scale-up of Xpert in Pakistan and
201 elsewhere. Our study highlights the significance of employing both, active case finding approaches
202 and expanded diagnostic algorithms for Xpert testing to bridge the case-detection gap for DR-TB.
203 Since new cases comprise up to 97% of the total TB cases notified, the burden of DR-TB is
204 overwhelmingly within this group that does not receive routine access to DST [2]. In our study,
205 the proportion of newly diagnosed cases among DR-TB cases increased from 7% at baseline to
206 22%. However, the estimates for MDR-TB among new cases are much higher, and further scale-
207 up of Xpert testing is expected to achieve greater yields.

208 Operationally, treatment initiation of patients diagnosed with Rif-resistance may be challenging
209 [19-21]. Figure 4 summarizes factors that have contributed to low enrollment of patients in MDR-
210 TB treatment program in Pakistan. The additional human resource provided at the TB centers in
211 the private and public-sector hospitals that worked to support linkages to PMDT sites,
212 complimented by close collaboration with PTP, resulted in a high proportion Rif-resistance cases
213 to be initiated on treatment, with only 8.5% pre-treatment loss to follow-up in the project. It is
214 important that future scale-ups invest in data systems, human resource training and strengthening
215 linkages to DR-TB treatment sites, to ensure treatment initiation and better outcomes for
216 individuals with DR-TB.

217 The R-PPM intervention involved fewer human and infrastructural investments in comparison to
218 the private-sector intervention. The public sector sites carrying out the project interventions were
219 high volume tertiary care hospitals, providing a large population base to screen from. Four-fifths
220 of all Xpert tests were carried out through the R-PPM intervention. A higher MTB+ rate (MTB+ve
221 out of all those tested) of 19.3% was also observed compared to SBM (12.9%) and it detected over
222 90% of all Rif-resistant cases in the project. We hypothesize that sicker individuals are found at
223 tertiary care hospitals compared to GP clinics leading to higher MTB+ and Rif+ yields at these
224 sites. Our experience, therefore, supports targeted approaches such as R-PPM that leverage
225 existing infrastructure and carryout structural enhancements and process improvements to increase
226 access to DST. The private-sector intervention utilized a novel approach to PPM by establishment
227 of new health centers and a referral network of private-providers through a sustainable social
228 business model. While the SBM approach only detected 16.8% of all MTB+ cases and 50 Rif-
229 resistant in the project cases, the number of referrals and Rif-resistant cases identified in the private
230 sector increased over the course of the project and were less likely to be detected in the public

231 sector. Comparable trends are experienced in the establishment of any new business, where
232 generating “foot-fall” often takes significant time before reaching maturity [22]. Similar strategies
233 may be considered in countries with a rampant private health sector, particularly in South-Asia
234 and Africa. While about three-quarters of all health services are availed in the private sector in
235 Pakistan [10,11], only 28% of all TB cases were notified through private facilities [2]. During the
236 study period the PPM contribution to TB case notifications was 15-20% in Pakistan and varied
237 between 13-17% in India and about 55% in China (global report 2017). Increased engagement
238 with the private-sector is therefore necessary despite lower yields and higher costs to identify
239 additional cases that would likely have otherwise remained undiagnosed [1,2].

240 The potential options for diagnostic algorithms and case finding strategies need to be carefully
241 appraised and measured against cost implications for each setting. Of the 48 high burden countries,
242 at least 15 have adopted national guidelines based on testing of all presumptive TB cases on Xpert
243 [2]. This may not be feasible in resource-constrained settings, including for countries with donor
244 support for TB programs. However, testing algorithms focused on drug resistance presumptives
245 only, may limit case-detection as a significant number of MDR-TB cases are among new TB cases.
246 Pakistan’s first national anti-tuberculosis drug resistance survey reported Rif-resistance in 4.4%
247 (95% CI: 2.4–4.9) of new cases [23]. Application of novel screening tools such as digital chest x-
248 rays with computer-aided detection (CAD) has the potential to save Xpert cartridges and
249 consequentially save costs [24, 25].

250 In our study, Xpert testing could only be performed on less than half of people identified as needing
251 testing. Support was provided for expectoration through nebulizers and mucolytic agents, incurred
252 additional costs and patient counseling efforts. Similar challenges may be encountered in other
253 active case finding programs. Our experience with technical issues and equipment malfunctions is

254 consistent with those reported by early Xpert implementers elsewhere [11,26-27]. The costs of
255 equipment maintenance, biomedical support, module re-calibrations and backup power supplies
256 need to be incorporated within program budgets. Ensuring appropriate supply chains of cartridges
257 and transport of patient sputum samples to Xpert testing sites are also probable challenges for
258 large-scale implementers.

259 An important limitation of the study was that we were unable to determine as to what fraction of
260 the additionality in DR-TB cases is attributable to the implementation of Xpert testing relative to
261 the active case finding efforts in the project. As laboratory-level data was unavailable, it was not
262 possible to ascertain the additional increase in testing for Xpert through active case-finding or to
263 analyze the differences in yield of Rif-resistance in new versus retreatment cases. The study was
264 conducted in a major urban center and may not be generalizable to rural settings where yield may
265 be lower due to lower patient volumes and underdeveloped laboratory facilities.

266

267 **Conclusion:**

268 This study describes a multi-faceted scale-up of Xpert testing in public and private sectors in
269 Karachi, Pakistan. An increase in the case-notifications for DR-TB were observed, relative to the
270 historical trends supporting existing evidence from other programmatic settings in high DR-TB
271 burden countries. A high proportion of those identified with Rif-resistance were initiated on
272 second line treatment under the project. Further scale up of Xpert testing needs to take into
273 account the most appropriate diagnostic algorithms weighed against cost implications, and
274 ensure appropriate technical and operational support for effective program delivery.

275

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293 finalizing the study design. WA, AM and UK were involved in conducting data collection. SSH
294 and SMAZ were involved in conducting the literature review, data analysis, data interpretation
295 and drafting the manuscript. RF, JC and AK reviewed the drafts critically and finalized the
296 manuscript. All authors reviewed and approved the final version to be published.

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298 **Conflict of Interest:** The authors declare they have no competing interests.

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400 Figures:

401 Figure 1: TB screening and Xpert MTB/RIF testing results

402 Overview of Xpert MTB/RIF testing and TB case detection as part of the TBXpert initiative,
403 from July 2013 to June 2015, in Karachi, Pakistan

404

405 Figure 2: DR-TB case notifications (pre-and post-intervention)

406 DR-TB case notifications trend during intervention period and forecasted baseline trend (in the
407 absence of any intervention), from July 2013 to June 2015, in Karachi, Pakistan

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409 Figure 3: Proportion of newly diagnosed cases among all DR-TB cases

410 Proportion of newly diagnosed cases among all DR-TB cases, from July 2013 to June 2015,
411 Karachi, Pakistan

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413 7: Factors contributing to low enrollment of MDR-TB patients in treatment programs

414 Illustration of factors that have historically contributed to low enrollment of MDR-TB patients in
415 treatment programs in Pakistan

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