Drivers of health system strengthening: learning from implementation of maternal and child health programmes in Mozambique, Nepal and Rwanda

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Key points:

Health systems are complex and there is little consensus on what health systems strengthening

entails, what the drivers of successful health systems strengthening initiatives are and how they

can be measured. Given the multiple and interrelated factors influencing progress in health,

recognising the viable pathways and a range of policy options, is a challenge to policy makers

and implementers.

At the macro level, it is critical to support national-level evidence-based policies and transparent

planning and policy-making processes. This will involve enhancing implementation capacity at

sub-national level, particularly given the influence of this level on how policies are translated and

how programmes are experienced on the ground.

At the level of service delivery, drawing on community resources, including the widespread use

of community health workers, has been a recurring theme in explaining the success of maternal

and child health interventions in the study countries.

This paper suggests a pragmatic approach to conceptualising health system strengthening

involving: 1) a focus on understanding the pathways to access and better health taking into

account context and history, 2) identifying sets of multiple enabling and obstructive drivers at

each level of the health system, and 3) identifying the required actions without losing sight of

the 'whole-system' functioning and the contexts that shape implementation.

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2

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3