

1 **Full title**

2 Discounting in the evaluation of the cost-effectiveness of a vaccination programme: a critical  
3 review

4

5 **Running title**

6 Discounting in vaccine cost-effectiveness

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23

24 **Abstract**

25

26 Discounting future costs and health benefits usually has a large effect on results of cost-  
27 effectiveness evaluations of vaccination because of delays between the initial expenditure in  
28 the programme and the health benefits from averting disease. Most guidelines currently  
29 recommend discounting both costs and health effects at a positive, constant, common rate  
30 back to a common point in time. Published economic evaluations of vaccines mostly apply  
31 these recommendations. However, both technical and normative arguments have been  
32 presented for discounting health at a different rate to consumption (differential discounting),  
33 discounting at a rate that changes over time (non-constant discounting), discounting intra-  
34 generational and inter-generational effects at a different rate (two-stage discounting), and  
35 discounting the health gains from an intervention to a different discount year from the time of  
36 intervention (delayed discounting). These considerations are particularly acute for vaccines,  
37 because their effects can occur in a different generation from the one paying for them, and  
38 because the time of vaccination, of infection aversion and of disease aversion usually differ.  
39 Using differential, two-stage or delayed discounting in model-based cost-effectiveness  
40 evaluations of vaccination raises technical challenges, but mechanisms have been proposed to  
41 overcome them.

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43 **Key words:** vaccination, cost-effectiveness, discounting

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46 **Highlights**

- 47       • Discounting often has a large effect on cost-effectiveness evaluations of vaccines.
- 48       • Costs and health effects are usually discounted at a constant common rate.
- 49       • However, alternative discounting methods may be normatively and technically
- 50       justified.

51

52 **Abbreviations**

53 NICE: National Institute for Health and Care Excellence, WHO: World Health Organization

54

## 55 **Introduction**

56

57 Economic considerations increasingly drive public investments in vaccines [1]. A key  
58 decision-making tool is economic evaluation, which weighs the incremental cost of  
59 vaccination against the incremental health and economic benefits that it brings. Since  
60 vaccines prevent future disease from occurring, the costs and benefits associated with  
61 vaccination usually fall at different times. Economists regard present *consumption* (see Table  
62 1 for definitions of terms in italics) as more valuable than future consumption, because (i)  
63 there is an *opportunity cost* to consuming now rather than later, since the money spent could  
64 have been invested elsewhere to generate some returns, and (ii) most people simply prefer to  
65 consume now rather than later, all other things being equal [2]. The standard approach to  
66 collectively capture these preferences for present over future consumption is by *discounting*,  
67 which reduces the value of future costs and benefits compared to those in the present [3].

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70 The most common method is to apply a constant (exponential) discounting rate, and to use  
71 the same rate for consumption and health. Constant rate discounting is supported by the  
72 Discounted Utility Model, which states that the utility derived from consumption at a future  
73 time  $t$  is the same utility now multiplied by a discounting factor  $(1+r)^{-t}$ . However, this  
74 standard model of discounting has been challenged [4–10], particularly for the case of  
75 vaccines [11–16], since they have distinct characteristics not shared by many other health  
76 interventions and hence their cost-effectiveness can be particularly sensitive to discounting.  
77 In light of the importance of discounting to economic evaluations of vaccines, this paper aims  
78 to survey the methodological basis and merits of alternatives to standard discounting  
79 schemes, as well as to consider how they may apply to vaccination. We first review how

80 discounting is used in current economic evaluations of vaccination, then list the main features  
81 of vaccination that distinguish it from other health interventions. We explore how alternatives  
82 to the standard discounting model may address these features with respect to four key areas:  
83 differential discounting (discounting health at a different rate to consumption), societal  
84 preferences, inter-generational effects and the timing of health gains. Finally, we propose  
85 solutions to some of the technical issues that may arise with alternative discounting schemes.

86

## 87 **Review of discounting in economic evaluations of vaccination**

88

### 89 *Methods*

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91 We examined how discounting is used in economic evaluations of vaccination reviewed in  
92 six recent systematic reviews of economic evaluations of vaccines against human  
93 papillomavirus [17] (n=12); *Streptococcus pneumoniae* [18] (n=15), [19] (n=10); rotavirus  
94 [20] (n=17); *Haemophilus influenzae* type B [21] (n=13); and seasonal influenza [22] (n=18).

95

### 96 *Results*

97

98 In total 84 unique economic evaluations of vaccines published from 1993-2014 were  
99 examined (see appendix for details).

100

101 Of these, 19 (23%) did not discount at all. These included 14 evaluations of paediatric  
102 influenza vaccination and two of pneumococcal conjugate vaccination [23,24] where the time  
103 horizon over which costs and effects are assessed was less than a year. The time horizons of  
104 less than one year and the lack of discounting were not inappropriate in most cases, as there

105 were no long term consequences to consider in the analysis. However, some of these  
106 evaluations included considerations of years of life saved beyond the time horizon, which  
107 would normally be discounted. One evaluation of rotavirus vaccination had a time horizon of  
108 five years, which the authors considered short enough to ignore discounting effects [25]. Two  
109 others (on *Haemophilus influenzae* type B [26] and pneumococcal conjugate vaccination  
110 [27]) had longer time horizons but gave no justification for failing to discount. A further 4  
111 (5%) discounted benefits alone (and not costs), while 11 (13%) discounted costs alone (and  
112 not benefits).

113

114 Of the remaining 50 studies discounting both costs and effects, 43 (51%) used the standard  
115 discounting scheme of discount rates that are constant over time and equal for both costs and  
116 effects (with rates ranging from 3% - 6%). However, 1 (1%) used stepwise equal rates  
117 (reflecting United Kingdom Treasury recommendations [28], see section on “Non-constant  
118 discounting” for details) and 6 (7%) used constant rates but discounted costs at a higher rate  
119 than benefits. Of the studies with differential discounting, 5 of them reflected national  
120 guidelines (as the United Kingdom prior to 2004, the Netherlands and Belgium recommended  
121 differential discounting). However, one (set in France) did not, instead justifying the choice  
122 by appealing to the controversy over whether economic evaluations of vaccination should use  
123 equal discounting [29].

124

125 Of the 84 studies, 52 (62%) involved tracking a single age cohort. A further 16 (19%) tracked  
126 a range of age groups, but either only followed outcomes for a year or less, or did not  
127 consider the timing of outcomes at all. Of the remaining 16 (19%) studies that tracked  
128 multiple cohorts over several years, 8 were static or pseudo-dynamic models with no

129 interactions between effects in different cohorts. The remaining 8 were dynamic models with  
130 inter-cohort effects.

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### 132 **Distinctive intertemporal features of vaccination**

133

134 Vaccination has several distinctive intertemporal features compared to most other health  
135 interventions. First, there are often long delays between vaccine administration (when costs  
136 are incurred) and disease averted (when benefits are obtained), so benefits are greatly affected  
137 by discounting. For example, vaccination against human papillomavirus [15] or hepatitis B  
138 [14] involves decades-long delays between initial costs and eventual benefits. In contrast,  
139 interventions without long-lasting effects (such as pain relief that provides immediate but  
140 short-term relief of symptoms) may be largely insensitive to discounting.

141

142 Second, vaccines have positive *externalities*: they not only reduce disease risk in vaccinees  
143 but also provide “herd” or community-level protection to others who might otherwise have  
144 been infected by vaccinated individuals. The externalities are non-linear with respect to  
145 coverage: if a single individual is vaccinated, the health gain to others is small, but if most  
146 susceptible individuals are vaccinated, there is a substantial health gain to others. Herd  
147 protection from vaccination can persist for years, and indeed indefinitely in the case of  
148 eradication. Hence there can be delays between the earlier cost of vaccination and realisation  
149 of herd protection effects. Capturing these effects often requires multiple cohort models that  
150 stretch further into the future compared to models of non-infectious diseases.

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152 The interaction between time differences and generational differences can be complex. They  
153 are illustrated in Table 2 for four vaccines:

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- Considerable expense was spent on smallpox eradication until it was achieved in 1979. Today, expenditure on smallpox vaccination is virtually zero, but we continue to receive benefits from having eradicated smallpox (which was estimated to cost the world \$1.35 billion a year in 1967 [30]). Note that even in the 1970s there were generational differences in benefits of vaccination: children were protected from disease, while their parents were already immune due to prior vaccination or infection.
- Human papillomavirus vaccination protects current adolescents from future cervical cancer. It has a smaller effect on current adults because the vaccine is only prophylactic, and many of them have already been infected with human papillomavirus. Hence there are fewer inter-cohort effects, but time delays between costs (vaccination) and benefits (preventing cervical cancer) are important.
- Varicella vaccination protects current children from varicella, and years later, protects them from zoster, a more severe disease caused by reactivation of varicella in people who have recovered. In current adults though, vaccination could actually result in higher zoster incidence [31]. Hence there are important inter-cohort effects, with benefits to cohorts receiving the vaccine but detriments to older cohorts.
- Paediatric influenza vaccination directly protects children from influenza, and indirectly protects adults through herd immunity. In developed countries, children are the main influenza transmitters, but older adults are the most susceptible to influenza complications [32]. However, the present year's influenza vaccine offers few benefits to either children or adults in future years, since the influenza virus will no longer genetically match the vaccine in the future. Hence there are important inter-cohort effects, but time differences are less important.

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These inter-cohort effects change the nature of the decision problem. Non-infectious diseases are usually modelled with a single age-cohort only, because intervening in that age-cohort is not expected to bring important health effects to other age-cohorts. Hence a decision made for the present cohort would be equally valid to future cohorts unless conditions change. Equally, if it was reversed in the future it would simply return future cohorts to the status quo prior to the decision. In contrast, decisions about vaccines affect multiple cohorts over several years. Hence economic evaluations of vaccination are often based around transmission dynamic models which consist of several interacting age-cohorts in order to capture the inter-generational externalities of vaccination [1].

### **Discounting health**

Future costs are often discounted at the *social rate of time preference*, which has three components [2,28,33,34]: (i) pure time preference or “myopia”, an individual preference for consumption now instead of later due to impatience, (ii) time preference due to uncertainty about the ability to consume in the future, and (iii) decreasing marginal utility of consumption, as economic growth causes future consumption to exceed present consumption. These effects relate to time preferences of individuals, but can arguably be extended to justify discounting societal investments [28,35]. From this perspective, the discount rate has been expressed as the rate at which society is willing to trade-off consumption today for consumption in the future. This can arguably be captured, for example, by the long-term interest rate on government bonds which measures the market rate at which the government is able to make this trade-off.

204 Health economic evaluations involve estimates of health effects as well as costs  
205 (consumption). Most health economic guidelines, including the Washington Panel on Cost-  
206 effectiveness in Health and Medicine [36] and the World Health Organization (WHO) [35],  
207 recommend discounting both costs and health effects at an equal rate. Only three countries  
208 (Poland, the Netherlands and Belgium) recommend differential discounting in their base case  
209 [37]. WHO also recommend sensitivity analyses including discounting health at a lower rate  
210 than consumption [35] and using a non-constant discount rate when evaluating effects over  
211 long time-scales [38]. The UK National Institute for Health and Care Excellence (NICE)  
212 initially recommended discounting health at a lower rate than costs, but switched to equal  
213 discounting in 2004 in a move that prompted robust debate [4,39].

214

215 NICE have issued special discounting guidance in cases in which “treatment restores people  
216 who would otherwise die or have a very severely impaired life to full or near full health, and  
217 when this is sustained over a very long period (normally at least 30 years)” [40], initially  
218 recommending differential discounting and subsequently amending the guidance to an equal  
219 rate lower than the standard reference case rate. Paulden and O’Mahony have criticised these  
220 conditions (in their original application to differential discounting) as inconsistent and  
221 discriminatory, because they appear to exclude interventions that are preventive or which  
222 need to be maintained over time. Hence there are disease conditions where different  
223 interventions that decrease their impact (such as preventive and curative ones) would be  
224 evaluated with different discount rates [41].

225

226 As previously discussed, discounting future health has a pronounced effect on vaccination  
227 because of the long delay between costs and benefits. Bonneaux has argued that this disparity  
228 may reflect the “law of cure” [42] or “rule of rescue” that, in McKie and Richardson’s

229 formulation [43], leads people to prioritise saving lives of identifiable individuals facing  
230 imminent death over “statistical lives” that can be saved through preventive measures like  
231 vaccination. McKie and Richardson suggest that “identifiability” may be defensible on  
232 utilitarian grounds because it supports “people’s belief that they live in a community that  
233 places great value upon life”, but is still a morally dubious criterion for discrimination. NICE  
234 has explicitly excluded using the rule of rescue as a decision making criterion [44].

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### 236 **Equal vs. differential discounting**

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238 Equal discounting of costs and health effects is supported by several arguments. One is  
239 Weinstein and Stason’s consistency thesis [45]: equal discounting ensures that two  
240 programmes initiated at separate times but with identical cost and health consequences (when  
241 measured over the same period of time following initiation) receive equal priority when the  
242 value of health is constant over time. Williams [46] elucidates the reasoning behind equal  
243 prioritisation: on a societal level, marginal investment in consumption can be substituted with  
244 marginal investment in health. Hence, a steady state relationship should exist between  
245 consumption and health, i.e. the (consumption) value of health should remain constant over  
246 time.

247

248 A second argument is Keeler and Cretin’s postponement paradox [47]. They argue that if  
249 health is discounted at a lower rate than costs, then the cost-effectiveness of a health  
250 investment will improve the further in the future it is postponed, resulting in health  
251 investments being “paralysed” into infinite postponement. This argument has been criticised  
252 as being usually irrelevant since decision makers are typically choosing between competing  
253 priorities to fund from a fixed annual budget, rather than the optimal timing of a given

254 investment. Hence the issue of cohorts of patients in different years competing for the same  
255 resources never arises [7,10,48,49].

256

257 The last argument is made by Lipscomb et al. [36] from the perspective of horizontal equity.  
258 Equal discounting preserves “time neutrality” by giving equal treatment to potential  
259 beneficiaries who are alike in every respect except for their position in time relative to the  
260 decision time. The counter-argument is that these beneficiaries are not actually equal because  
261 they live in societies with different income levels, available health technologies and hence  
262 valuations of health [5].

263

264 These arguments assume that the value of health is constant over time. If the relative value of  
265 health increases as society becomes wealthier, then Gravelle and Smith show that the  
266 discount rate for health should be approximately the discount rate for costs less the growth  
267 rate in the value of health [7]. More recently, Claxton et al. [9] developed Gravelle and  
268 Smith’s framework further by suggesting that the validity of differential discounting depends  
269 on whether the decision maker is seeking to maximise welfare or health itself, whether the  
270 budget for health care is fixed and whether the value of health changes over time. They show  
271 that the differential between the discount rate for costs and health can be informed by growth  
272 in either the value of health, or the cost-effectiveness threshold.

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### 275 **Individual vs. societal preferences**

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277 Individuals have time preferences that can be elicited using different methods, including  
278 empirical *stated preference* studies. The social rate of time preference relates to preferences

279 of society as a whole for present over future consumption. The appropriate way to establish  
280 this rate, and in particular how it relates to the time preference of individuals, is not  
281 straightforward [2,6]. One approach is simply to treat it as the average of individual time  
282 preferences. However, stated preference studies often [50] (but not always [51]) find that  
283 individual discount rates exceed societal rates. Hence Olson suggests that such studies, if they  
284 are to be used at all, should ask individuals to prioritise based on their preferences about the  
285 temporal distribution of health in society, without foreknowledge about what their position in  
286 that society is [52]. Nevertheless, some economists believe that social decision making  
287 should reflect the aggregation of individual rather than social preferences to avoid overriding  
288 the choices that people make in their individual decisions (the principle of consumer  
289 sovereignty).

290

291 One component of the social discount rate is uncertainty about the possibility of being able to  
292 enjoy the benefits of future consumption. This uncertainty stems from several kinds of risk:  
293 (i) catastrophe risk, the risk that society itself will no longer exist in a form that will allow  
294 these benefits to be enjoyed [28]; (ii) unanticipated risks which may lead to future benefits of  
295 a particular programme not materialising, such as obsolescence due to technological  
296 innovation [28]; (iii) the risk that individuals will not enjoy the future benefits because of  
297 death or another personal catastrophe [5]. The rest of this section discusses some of the  
298 challenges in estimating these risks.

299

300 Of these risks, catastrophe risk is clearly relevant to society, but likely to be smaller than the  
301 risks operating on an individual level. Murray and Acharya suggest it may not exceed 0.1% a  
302 year [53]. Programme-specific risks are also relevant to society, but it would seem difficult to  
303 estimate them by asking individuals to quantify the actual risk (rather than their subjective

304 perception of that risk). Tinghög suggests that individual preferences should be overridden in  
305 a case of “myopic preference failure”, where individuals are cognitively unable to process the  
306 information necessary for welfare maximisation, even if the information is technically  
307 available [6]. Parfit [54] suggests that if the reason for discounting is uncertainty about the  
308 future, then the discount rate should be varied based on the risk involved with the particular  
309 programme. Lipscomb et al. [36] argue that programme-level uncertainty has no place in the  
310 discount rate at all, but instead should be incorporated into the expected outcomes of the cost-  
311 effectiveness analysis.

312

313 The third risk is that of individual risk of death or catastrophe. Brouwer et al. [5] suggest that  
314 this risk is irrational at a societal level, because some (usually predictable) proportion of  
315 individuals will always live to receive health benefits. Indeed, this risk may be particularly  
316 irrelevant for vaccination programmes due to their positive externalities. As Tasset et al. [11]  
317 point out, individuals may discount future health benefits because they fear not being able to  
318 enjoy them, but the time period in which they were protected from infection still contributes  
319 to societal (herd) protection, and future generations can continue to enjoy this benefit  
320 regardless of whether individuals in the previous generation survive.

321

### 322 **Intra- vs. inter-generational trade-offs**

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324

325 As previously mentioned, the long-term effects of vaccines can raise issues around the  
326 distinction between intra- and inter-generational time trade-offs. This distinction has been  
327 made more widely. In Gravelle and Smith’s terminology [7], a distinction should be made  
328 between comparison of health effects of an individual of age  $a$  at time  $t$  with the same

329 individual of age  $a+1$  at time  $t+1$  (intra-generational discounting), and of an individual of age  
330  $a$  at time  $t$  with another individual of age  $a$  at time  $t+1$  (inter-generational discounting).  
331 Discounting will reduce the value of not only any future health and consumption gains of the  
332 current generation, but also the total value of all the health and consumption of a future  
333 cohort compared to the present one.

334

335 This distinction is particularly important for vaccines. Most economic evaluations of  
336 interventions against non-infectious diseases need only account for the cohort receiving the  
337 intervention, whereas economic evaluations of vaccination often extend the analysis to  
338 include future cohorts in order to better capture indirect benefits (and detriments) such as  
339 herd protection. The health gains of future cohorts through herd protection are contingent on  
340 decisions taken in earlier cohorts. In contrast, for evaluations of treatment, health gains in  
341 future cohorts are independent of decisions made in earlier cohorts.

342 Intra-generational discounting might legitimately be based on individual time preferences,  
343 while inter-generational discounting involves wider issues of fairness. Future generations  
344 cannot participate in present decisions that will affect them. Schelling argues that pure time  
345 preference measures “emphatic distance”, our preference for people closer to us in time as  
346 they are less familiar and likely to be more different from us [55]. However, Tinghög argues  
347 that it would be unfair to disadvantage them purely because “it will benefit “us” instead of  
348 them” [6]. Sen [56] takes this further (albeit in the context of energy policy) and argues that  
349 future generations have rights to resources that we should not take away, even if their utility  
350 loss is compensated by our gains.

351

352 To incorporate this distinction, Lipscomb [8] proposes “two-stage discounting” in which  
353 health effects in the same individual are discounted back to a common age using an estimate

354 of individual time preference, then the individually discounted health effects across all  
355 individuals are discounted back to a common time using the social rate of time preference  
356 (which is lower than the private rate of time preference).

357

### 358 **Non-constant discounting**

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360 Another approach is “slow” or non-constant discounting [57] in which the discount rate  
361 decreases over time, so that it has less effect on distant benefits, which accrue mainly to  
362 future generations. This is motivated from inter-generational concerns [53] and empirical  
363 studies showing that individuals have declining rates of time preference as outcomes become  
364 more distant in time [51,58–61]. The resulting calculations are analytically simpler than two-  
365 stage discounting, albeit at the cost of being a more indirect (and less accurate) way of  
366 addressing inter-generational equity. Time-dependent functions proposed for the discount rate  
367 include stepwise, proportional [57], hyperbolic [58] and quasi-hyperbolic [62].

368

369 The UK Treasury recommends stepwise discounting to all public sector bodies [28], but at a  
370 very slowly declining rate (3.5% for the first 30 years, declining to 3.0% from year 31 and  
371 with further declines from year 76); this will only make a perceptible difference in analyses  
372 with effects that span several generations. Murray and Acharya propose an exponentially  
373 declining rate in the short term to reflect concern for proximal generations, and then a  
374 constant (but extremely low) rate thereafter [53]. Westra et al. [15] examined the cost-  
375 effectiveness of human papillomavirus vaccination using different several different  
376 discounting models.

377

378 One objection to “slow discounting” is that it would violate the *stationarity* property [63].  
379 Stationarity ensures preference stability i.e. that someone’s time preference for an event will  
380 not change as time advances. However, stationarity is not always observed in stated  
381 preference studies [64,65], and may anyway be practically irrelevant if decisions are binding  
382 for the future. Harvey [57] suggests that individuals can have “multiple selves” in  
383 behavioural decision theory (i.e. consider versions of themselves at different time points to be  
384 separate entities) and hence experience different time preferences. However, even though  
385 individuals may change their mind as an event draws near, the practical consequences of  
386 reflecting this in decision rules have yet to be clarified, and it has yet to be considered  
387 appropriate for policy makers to adopt such a position.

388

#### 389 **Timing of risk reduction vs. utility reduction**

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391 Vaccination involves three events separated in time: risk of infection, risk of mortality and  
392 change in life expectancy. Bos et al. [14] has argued that health improvements following  
393 vaccination (and other preventive interventions) should be discounted from the time of  
394 infection risk reduction to the time of the intervention, rather than from when actual life years  
395 or health utilities are gained (i.e. when disease manifestations are prevented). The rationale is  
396 that vaccination is a good consumed for the sake of averting future risk exposure, and the  
397 stream of life years saved as a result is simply a statistical construct. Hence health benefits  
398 should be discounted when the good (vaccination) is used. However, these recommendations  
399 have yet to be adopted in guidelines or used in economic evaluations.

400

401 Going a step further, Lowenstein and Prelec [66] developed the concepts of “savouring and  
402 dread”, anticipated pleasure or pain, to explain why people often prefer to delay pleasant

403 outcomes and hasten unpleasant ones. Cohen [67] uses these ideas to suggest that part of the  
404 benefit of preventive interventions includes not only averting future disease, but also gaining  
405 “utility in anticipation”, or anxiety reduction due to decreased risk of a future event. Since  
406 few health risks are certain to occur and individuals are rarely aware of what would have  
407 occurred if a preventive measure had not been taken, he argues that the primary motivation  
408 for taking preventive actions is to reduce the anxiety associated with a risk, rather than to  
409 avert the risk itself. Drummond et al. [16] suggest that at least part of the utility gain from  
410 vaccination should take place from the time of vaccination rather than the time of disease  
411 averted.

412

413 The possibility of losing utility from dread may imply negative pure time preference for  
414 health, because averting future health detriments may be valued more highly the further away  
415 from the present they are (because they are accompanied by a longer period of dread).  
416 Indeed, stated preference studies have found that some people do have zero or negative time  
417 preference [68], particularly for health states perceived as more severe. Others report high  
418 positive time preference, sometimes even higher for health than for consumption [50,51], but  
419 this may reflect “status quo bias” [69] since a person’s stock of health declines over time [7].  
420 Furthermore, even if a person’s pure time preference is negative, the overall preference may  
421 be positive as a result of the uncertainty component.

422

### 423 **Addressing technical difficulties**

424

425 Because economic evaluations of vaccination often involve models with multiple interaction  
426 cohorts, a number of technical difficulties arise when using differential, two-stage or delayed  
427 discounting. O’Mahony et al. [70] demonstrated that the cost-effectiveness of introducing

428 vaccination improves as the number of age-cohorts modelled increases under differential  
429 discounting, but not under equal discounting. The issue arises because each successive age-  
430 cohort receives vaccination one year later and so is not “start time neutral”, so cost-  
431 effectiveness improves with each successive cohort, all else equal. Hence vaccination will be  
432 less cost-effective in a given cohort compared to previous cohorts when discounted back to  
433 the same year.

434

435 Furthermore, zero or negative time preference for health would result in infinite benefits at  
436 finite costs for disease eradication [53], hence justifying virtually unlimited reprioritising of  
437 investments towards eradication. Indeed, zero or negative time preference would have the  
438 same effect for any successful vaccination programme, unless the time horizon was finite,  
439 since the discounted costs and health effects from an infinite number of cohorts need to be  
440 summed up. Setting a finite time horizon is an unsatisfactory solution as it is equivalent to  
441 having a 100% discount rate after a certain time; there does not seem to be any empirical or  
442 methodological justification for this. When time preference for both consumption and health  
443 is positive, an infinite time horizon does not pose methodological difficulties since the  
444 marginal change in discounted costs and health effects with each additional cohort rapidly  
445 diminishes. This problem is a special case of Parfit’s “argument from excessive sacrifice”  
446 [54], in which the lack of positive time preference for benefits may cause the present  
447 generation to sacrifice all its consumption for the sake of future generations. Parfit’s solution  
448 is not to impose a positive time preference, but to incorporate an equity criterion by which  
449 benefits are equitably shared between generations, so that no generation is asked to make too  
450 great a sacrifice for the sake of another. For instance, a boundary condition could be  
451 introduced such that the health of any given generation would not be allowed to fall below a  
452 certain threshold as a result of health resource allocation decisions.

453

454 Both these problems (cost-effectiveness depending on the number of cohorts modelled, and  
455 infinite benefits for finite costs) can be avoided by using a modification of Lipscomb's two-  
456 stage discounting [8]: discount costs and health effects in each cohort back to the common  
457 age of vaccination using a differential rate, and then discount them for each cohort back to a  
458 common time using the same (possibly negative) societal discount rate. A difficulty arises  
459 because with vaccination, health effects can fall on different cohorts from those receiving the  
460 intervention, so they can be attributed either to the cohort receiving the vaccine, or the cohort  
461 benefitting from the effects. The latter is both technically simpler (avoiding the need to  
462 determine which cohort benefits from which vaccine) and easier to justify, since benefits are  
463 then discounted at the rate received by the cohort in which they fall. A disadvantage of two-  
464 stage discounting is the added complexity of the procedure, especially in multi-cohort  
465 models. In environmental and energy policy, simple formulations to achieve the same effect  
466 have been proposed. For instance, Schelling [55] suggests that the pure time preference  
467 element of discounting is removed when considering intergenerational issues. However,  
468 equivalent formulae in health economics are not obvious because improving the health of the  
469 present generation does not reduce the stock of health for future generations in the way that  
470 may happen with natural resources [53].

471

472 O'Mahony et al. suggest a more convenient solution that can be applied to health: adjust the  
473 cost-effectiveness threshold in multi-cohort models based on the (discounted) incremental  
474 cost-effectiveness ratio of a hypothetical comparator which is just at this threshold when  
475 undiscounted [71]. They also show that the resulting solution is equivalent to the two-stage  
476 discounting scheme described above.

477

478 **Conclusion**

479

480 Most economic evaluations of vaccination still discount both costs and health at a positive,  
481 constant, common rate back to a common time. Obviously, any adjustment in the way  
482 vaccine evaluations are discounted needs to be consistent with guidelines for health economic  
483 evaluations in general, while being cognisant of particular consequences for vaccines to do  
484 their distinctive features. Differential discounting appears to be technically sound, more  
485 equitable from an inter-generational perspective than equal discounting, and is already  
486 accepted in some countries as appropriate to all health economic evaluations. Other  
487 adjustments, such as a decreasing rate of discounting or altering the time at which health is  
488 discounted, may also reflect our concern for inter-generational equity and avoiding anxiety  
489 due to a potential future health detriment. Hence there are sound empirical, theoretical and  
490 ethical justifications for considering other departures from standard discounting, although the  
491 technical implications of other proposed adjustments are less well-explored compared to  
492 those for differential discounting. Since economic evaluations of vaccination are particularly  
493 sensitive to discounting, future work to explore such alternatives should consider vaccination-  
494 specific issues as part of that enquiry.

495

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502

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688



690 **Tables**

691

692 Table 1. Glossary of key economic terms used.

693

Consumption	The final purchase for use of goods or services by individual (consumers).
Cost-benefit analysis	A type of economic evaluation in which the incremental costs and benefits of an intervention are both expressed in monetary units.
Cost-effectiveness analysis	A type of economic evaluation in which the incremental costs of an intervention are compared to the incremental outcomes of the intervention expressed in physical units such as cases of disease averted, lives saved or quality adjusted life years gained.
Discounting	Reduction in the value of a future cost or benefit at a pre-specified rate, which depends on their temporal distance from a common time (such as the time at which an intervention like a vaccination programme is initiated).
Externality	Cost or benefit that does not fall on the person producing or consuming a good.
Opportunity cost	The value of the next best alternative use of resources which is foregone when the resources are consumed.
Social rate of time preference	The rate at which society values present over future consumption.
Standard gamble	Method of eliciting the value that individuals place on a health state by asking them their preference between being in a health

	state, and being in perfect health but with some given risk of instant death.
Stated preference	Method of eliciting individuals' preferences for different options by asking them what they would do in hypothetical situations.
Stationarity	Preference between two outcomes that depend only on the time interval between them and not on when the first event occurs.
Time trade-off	Method of eliciting the value that individuals place on a health state by asking them their preference between a shorter time spent in perfect health, and a longer time spent in that health state.

694

695

696

697 Table 2. Temporal and generational timing of benefits from four vaccines.

698

<b>Vaccine</b>	<b>Benefits</b>	
	<b>Present generation (present adults)</b>	<b>Future generations (present children)</b>
<b>Smallpox</b>		
Present (1970)	Very small	Large
Future	Very small	Very large
<b>Human papillomavirus</b>		
Present (2010)	Small	Small
Future	Small	Large
<b>Varicella</b>		
Present (2010)	Very small	Medium
Future	Possibly negative	Large
<b>Paediatric influenza</b>		
Present (2010)	Large	Small
Future	Very small	Very small

699