



Systematic screening for active tuberculosis: rationale, definitions and key considerations

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Complete List of Authors:	Lönnroth, Knut; World Health Organization, Stop TB Department Corbett, Elizabeth; London School of Hygiene and Tropical Medicine, Department of Clinical Research Golub, Jonathan; Johns Hopkins University, School of Medicine Godfrey-Faussett, Peter; London School of Hygiene and Tropical Medicine, Infectious and Tropical Diseases Uplekar, Mukund; World Health Organization, Stop TB Department Weil, Diana; World Health Organization, Stop TB Department Raviglione, Mario; World Health Organization, Stop TB Department
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Title: Systematic screening for active TB: rationale, definitions and key considerations

Authors: Knut Lönnroth¹, Elisabeth Corbett², Jonathan Golub³, Peter Godfrey-Faussett², Mukund Uplekar¹, Diana Weil¹, Mario Raviglione¹

1. The Stop TB department, WHO, Geneva, Switzerland
2. London School of Hygiene and Tropical Medicine, London, UK
3. Johns Hopkins University School of Medicine, Baltimore, United States

Running head: TB screening: defining the issues

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1 **Summary**

2 The impact of current interventions to improve early detection of TB seems to have been
3 saturated. Case detection trends have stagnated. Incidence of TB is falling in most settings
4 world-wide, but the rate of decline is far lower than expected. There is growing evidence
5 from national TB prevalence surveys and other research of a large pool of undetected TB in
6 the community. Intensified efforts to further break down access barriers and scale up new and
7 rapid diagnostic tools is likely to improve the situation. However, would this be enough? Or,
8 do we also need to reach out more towards people who do not actively seek care with well-
9 recognisable TB symptoms? Recently, there have been calls to revisit TB screening,
10 particularly in high risk groups. WHO recommends screening for TB in people living with
11 HIV and in close TB contacts. Should other risk groups also be screened systematically?
12 Could community-wide mass screening, which WHO has discouraged during the past four
13 decades, be of benefit in some situations? If so, what screening tools and approaches should
14 be used? WHO is in the process of seeking to answer these questions and developing
15 guidelines on systematic screening for active TB. In this paper, we present the rationale,
16 definitions, and key considerations underpinning this process.

17
18
19
20

21 Introduction

22

23 In 1974, the 9th report of the WHO's Expert Committee on Tuberculosis stated that "the
24 policy of indiscriminate tuberculosis case finding by mobile mass radiography should now be
25 abandoned"^{1(p.16)}. Evidence demonstrating the inefficiency of mass screening had mounted,
26 mainly from assessments in populations with low TB prevalence and good access to high
27 quality regular health services^{2,3}. In low-income settings screening was deemed inappropriate
28 because basic diagnostic and treatment services were not yet widely available^{4,5}.

29

30 Since then, WHO has advised against mass screening. However, screening per se was never
31 abandoned. "Indiscriminate" is a key word in the negative WHO recommendation from 1974,
32 and the report recommended continued screening of selected risk groups, as long as it was not
33 "at the expense of development of adequate diagnostic and treatment services"¹. An
34 extensive review of outcomes of screening programmes in Czechoslovakia, The Netherlands
35 and Canada in the 1950 and 1960s had found that selective chest radiography (CXR)
36 screening in specific risk groups yielded similar numbers as mass miniature radiography
37 (MMR) done at 2-3 yearly intervals, while screening much fewer people⁶. The authors
38 concluded that "radiography might be a more efficient instrument in TB control, provided
39 that its indiscriminate mass use is replaced by a discriminate one"^{6(page 41)}

40

41 Indeed, screening in specific risk groups has been part of the Stop TB Strategy since its
42 launch, namely for people with HIV⁷ and household contacts⁸. There are also WHO
43 guidelines on TB diagnosis and management in prison populations⁹, among refugees¹⁰ and in
44 people with diabetes¹¹, though these lack specific advice on when and how to screen for
45 active TB. Screening in those and other risk groups has been implemented especially in low-
46 burden countries with concentrated TB epidemics, but also in some high-burden countries.
47 Recent studies in Zimbabwe¹², Cambodia¹³, and Brazil¹⁴ have reported improved case
48 detection and declining TB burden associated with screening. However, guidelines on when
49 screening is appropriate, how to prioritize risk groups, and how to choose an appropriate
50 screening approach are not yet available. WHO is in the process of developing such
51 guidelines.

52

53 Low-TB burden countries tend to have concentrated epidemics of TB in specific risk groups
54 and their close contacts, such as selected clinical risk groups, immigrants, prisoners, homeless

55 people and the elderly. When resources are available, TB screening in selected risk groups
56 **may** be affordable and have relatively low opportunity costs. Therefore, screening may be a
57 **logical** way to intensify TB **control**, especially when a country is striving for TB elimination
58 and needing to invest additional resources to effectively reach those that are hardest to reach.

59

60 But, does screening make sense for a high-TB burden country with a more generalised
61 epidemic? And, if it does, which risk groups should be targeted and with what approach? To
62 answer these questions, one needs to examine the intended goals of screening; the alternative
63 interventions to reach those goals; the cost-effectiveness, feasibility and affordability; and the
64 risk of doing harm.

65

66 In this paper, while not directly answering these questions, we will define basic screening
67 concepts, review the rationale, and outline key considerations and data requirements for
68 deciding if, when, who and how to screen for active TB.

69

70

71 **Terminology**

72

73 **Screening**

74 The WHO has defined screening as *"the presumptive identification of unrecognized disease*
75 *or defect by the application of tests, examinations, or other procedures which can be applied*
76 *rapidly. Screening tests sort out apparently well persons who probably have a disease from*
77 *those who probably do not. A screening test is not intended to be diagnostic. Persons with*
78 *positive or suspicious findings must be referred for diagnosis and necessary treatment."*¹⁵.

79

80 We propose that systematic screening for active TB be defined as the *systematic*
81 *identification of people with suspected active TB in a predetermined target group by the*
82 *application of tests, examinations, or other procedures which can be applied rapidly.* Among
83 those with suspected TB, the diagnosis needs to be established through application of
84 diagnostic tests and clinical assessment with high combined specificity.

85

86 Systematic screening for active TB can, in principle, target the whole population ("mass
87 screening"), or selected risk groups. It can target both people who seek health care (with or
88 without symptoms/signs compatible with TB) and people who do not seek care (either

89 because they do not perceive that they have a health problem that warrants medical attention,
90 because of access barriers, or other reasons). The latter group might be reached through door-
91 to-door outreach, or by invitation to be screened at a mobile or stationary clinic.

92

93 “Passive case finding” has conventionally meant that TB is looked for mainly among people
94 who actively seek care due to symptoms compatible with TB¹⁶. It is in principle a “patient-
95 initiated” pathway to TB diagnosis¹⁷. However, it can be complemented with screening, for
96 example if TB symptoms are systematically asked about among all people seeking care in a
97 general outpatient department. **Screening and passive case finding are therefore not mutually
98 exclusive. Screening is in principle “provider-initiated”, and offered to a pre-determined
99 target group. However, once made available, a screening test may be requested by patients.
100 Therefore, screening may also be partly “patient-initiated”. “Active case finding” is often
101 used as a synonym for screening, though mainly implying screening outside health services¹⁸.**

102

103

104 ***Risk group***

105 TB risk group may be defined as any group of people with significantly higher incidence or
106 prevalence than the general population. It may be a group of people sharing a specific
107 individual-level risk factor (e.g. HIV infection), or people living in a specific geographical
108 location (e.g. urban slum) or institution (e.g. prison) associated with high burden of TB. It is
109 not necessary that the characterizing factor is a causal risk factor for TB. The association of a
110 risk marker with TB may be confounded by other factors, but still valid as an identifier for
111 higher TB risk. An absolute level of TB prevalence or incidence may be used to define a risk
112 group in a given epidemiological situation^{19,20} but may need to change over time with
113 changing TB burden.

114

115 For practical purposes it may be useful to categorise risk groups according to the place where
116 they can be reached for screening, see table 1. The list is not exhaustive and risk groups may
117 be reachable in different localities and settings depending on local epidemiological and health
118 system context.

119

120

121 *Table 1 here*

122

123

124 **Rationale for re-visiting screening**

125

126 ***Insufficient impact of current interventions***

127 Global TB prevalence and TB death rates are in steady decline. The scale-up of high quality
128 TB diagnosis and treatment have greatly contributed to this through improved cure rates and
129 reduced case fatality²¹. The estimated global TB incidence is, however, declining very slowly,
130 at about 2% per year²². To reach the TB elimination target of <1 case per million in 2050 one
131 would need to reach an average rate of decline of 20% per year²².

132

133 There are two principal explanations for the lack of rapid incidence decline. First, missed or
134 late diagnosis of active TB leads to long duration of infectiousness and sustained
135 transmission^{23,24,25} especially where population density is high and where living and working
136 environments are crowded and poorly ventilated²⁶. Long average delay to diagnosis is
137 common in many countries^{27,28}, as are poor living and working conditions. More intensified
138 efforts are needed to address both.

139

140 Second, the large pool of latently infected individuals generates many TB cases, and will
141 continue to do so for many decades even if transmission is stopped, unless the risk of
142 progression to active disease is diminished²⁹, for example through a new potent post-
143 exposure vaccine³⁰, better treatment of latent infection³¹, and/or addressing the underlying
144 risk factors for progression²⁶.

145

146 In theory, screening for both active TB disease and latent TB infection (LTBI) can help
147 reduce incidence. However, screening for LTBI is only relevant if the LTBI diagnosis can be
148 made with reasonable accuracy, while excluding active TB, and if those who would enjoy
149 significantly more benefit from preventive treatment than risk of harm (e.g. due to side-
150 effects) can be identified³². Accuracy of available tests for LTBI is not known with certainty
151 because there is no reliable gold standard for LTBI diagnosis. Furthermore, available tests,
152 while providing an indication of the likelihood of infection, cannot reliably identify persons
153 with the highest risk of progression to active TB disease³³. Therefore, the decision to treat
154 LTBI can only be based on imprecise tests in combination with the identification of risk
155 markers for progression to active disease. WHO recommends that People living with HIV
156 (PLHIV)⁷ and TB contacts under the age of 5 years⁸ should receive LTBI treatment. In

157 resource-constrained moderate and high TB-burden settings the decision of LTBI treatment
158 in these two risk groups can be based on assumed infection, after ruling out active TB, rather
159 than on LTBI test results^{7,8}. There is a need to examine the evidence on LTBI treatment in
160 other groups in high burden countries. This paper is not specifically addressing screening for
161 LTBI, though it will highlight how ruling-out active TB can help identify people eligible for
162 LTBI treatment.

163

164 ***“Passive case finding” using sputum smear microscopy is not enough***

165 There is now abundant direct evidence from TB prevalence surveys that the pool of infectious
166 TB cases remains large in many settings despite scale-up of diagnosis and treatment. Many
167 surveys in countries with well-performing national TB programmes (NTP) have consistently
168 demonstrated that the majority of people with undiagnosed bacteriologically positive
169 pulmonary TB cases have smear-negative TB, and that 50% or more do not spontaneously
170 report symptoms that correspond to the commonly used criteria for suspecting TB (cough for
171 more than 2-3 weeks). A large proportion do not report any symptoms at all^{34,35,36}. Those
172 individuals are less likely to seek care and when they do seek care they are less likely to be
173 diagnosed.

174

175 A systematic review of the number needed to screen (NNS) to detect one case of active TB
176 found a large range in NNS across risk groups in different epidemiological situations³⁷. Low
177 NNS (i.e. high prevalence of previously undiagnosed TB) was reported from many risk
178 groups in diverse epidemiological settings. Specific reviews of the TB burden and screening
179 yield has been done for some high-risk groups, including people with HIV³⁸, TB contacts^{39,40},
180 prisoners⁴¹, and homeless⁴², all reporting high prevalence of undetected TB. These reviews
181 suggest that the pool of undiagnosed TB cases is large in many risk groups, and that they can
182 be identified through screening.

183

184 Early diagnosis and treatment of smear-positive TB in people with chronic cough is of
185 highest priority for reducing TB transmission⁴³. Smear positive TB with productive cough is
186 associated with 4-5 times higher rate of transmission than smear-negative pulmonary TB^{44,45}.
187 An anticipated effect of introducing an effective DOTS programme in a setting with a
188 previously weak NTP is that the proportion of smear positive chronic coughers out of the
189 total prevalent pool gradually diminishes, which has recently been demonstrated through
190 repeat prevalence surveys in China (fall from 78% in 2000 to 56% in 2010)⁴⁶.

191

192 With an increasing proportion of smear-negative TB, the relative transmission contribution
193 from this group would gradually increase, though probably not reach above 15-20% of the
194 total transmission^{44,45}. When high case detection and treatment success of smear-positive
195 cases with chronic cough have already been achieved, increased impact on transmission may
196 be unlikely unless additional efforts are put in place to detect both smear-positive and smear-
197 negative cases earlier⁴⁷. Screening for active TB is one possible interventions to achieve this,
198 but better access to more sensitive diagnostic tests than smear-microscopy is a first essential
199 step.

200

201 ***Reaching the hardest to reach***

202 There are many barriers for “passive case finding”⁴⁸. The poorest are at the highest risk of not
203 accessing quality care, and they face the highest cost of illness and health care⁴⁹. Screening
204 may help improve access and reduce costs for these groups.

205

206 ***Detecting particularly vulnerable groups earlier***

207 People living with HIV, children, the elderly, people with diabetes, alcohol abusers and drug
208 users, and immune-compromised individuals have elevated risk of poor treatment outcomes,
209 including high death rate^{50,51,52}. Screening and early initiation of treatment **may** be
210 particularly beneficial for these groups.

211

212 ***Goals and objectives of screening for active TB***

213 The *primary objective* of screening is to improve early detection of active TB, which would
214 contribute to two ultimate goals:

215

a) To reduce the risk of poor treatment outcomes, health sequelae, and adverse social
216 and economic consequences of TB for the individual. This would directly contribute
217 to reduced suffering, TB prevalence and TB death rates.

218

b) To reduce TB transmission through shortening of the duration of infectiousness. This
219 would contribute to reduced TB incidence.

220

221 A *second objective* of screening for active TB is to help identify, by ruling out active disease,
222 people who are eligible for LTBI treatment, for example among PLHIV and TB contacts
223 under the age of 5.

224

225 *A third objective* is to identify people at particularly high risk of developing active disease in
226 the future, such as people with untreated fibrotic CXR lesions and people with other risk
227 factors for active TB, such as HIV infection, undernutrition, smoking, diabetes, alcohol/drug
228 abuse, who may require repeat screening. **In some settings, some of these risk groups may be
229 eligible for LTBI treatment, if a LTBI diagnosis can be established with reasonable accuracy.**
230

231 *A fourth objective* of screening is to help map out individual or community-level risk factors
232 and socio-economic determinants that need to be addressed to prevent TB in a given
233 population.
234

235 Not all TB screening is done with the aim to improve general TB care and control. Screening
236 has been used also to "screen out" people with high likelihood of TB with the prime objective
237 of identifying a cohort of healthy individuals, for example among army recruits, at pre-
238 employment and pre-immigration screening. Such screening may be (and has been) done
239 without necessarily having a clear strategy for how to deal with those screened positive, apart
240 from excluding them from the healthy cohort⁵³. Such practices raise significant ethical
241 concerns.
242
243
244

245 **Appropriateness of TB screening**

246

247 Generally agreed criteria for when disease screening is appropriate are summarized in table 2.
248 Screening for disease is only relevant if it can efficiently detect disease in an early stage, and
249 if early treatment has better outcomes than later treatment^{54,55}. In the case of communicable
250 diseases, the outcomes of interest are both at individual and community level through impact
251 on transmission. Disease screening is particularly relevant for conditions that are non-
252 symptomatic or have only vague symptoms in early stages of the disease. While many
253 diseases can be detected early, the critical question is if the disease can be detected and
254 treated early enough, and at a reasonable cost, to significantly change the outcomes of disease.
255

256 In theory, screening for active TB can improve tertiary prevention (reduce negative
257 consequences of disease) by enabling initiation of treatment earlier and thus reducing risk of
258 poor treatment outcomes, including long-term sequelae and socio-economic consequences. If

259 screening for active TB reduces delay, for which there is some evidence⁵⁶, it is plausible that
260 it should help reduce the risk of poor outcomes, especially in groups with high baseline risk
261 of poor treatment outcomes. However, there is very little direct evidence that screening, as
262 compared to “passive case finding”, improves outcomes⁵⁶.

263

264 Screening for primary prevention (reducing TB transmission) is an important goal, but also
265 the most uncertain of the potential benefits due largely to some critical gaps in our
266 understanding of the relationship between TB symptoms and TB transmission. The exact
267 timing of transmission events and proportion preventable by early case-detection through
268 systematic screening is not fully understood, and may differ between groups and between
269 different lineages of *M. tuberculosis*. If smear-positive disease develops quickly in
270 predisposed individuals alongside with rapidly progressive TB symptoms, while patients with
271 smear-negative disease tend to progress slowly over long periods of time², then in the contest
272 of readily accessible health services for those who feel ill, screening would have relatively
273 little impact on transmission, regardless of screening interval. At the other extreme, if smear-
274 positivity develops early on in the course of TB disease **despite** a prolonged subclinical stage,
275 and/or smear-negative TB patients almost all convert to being smear-positive over time, then
276 screening even at moderate to long intervals will prevent substantial amounts of “smear-
277 positive time”, thereby preventing secondary infections. Ultimately, the proof that screening
278 impacts on transmission needs to be established through randomised trials comparing
279 screening with alternative interventions. However, very few controlled trials have been
280 conducted to date, with mixed approaches, quality and findings, and the evidence remains
281 very weak⁵⁶. **Challenges for such trials include high cost and lack of an** established approach
282 to measuring changes in TB transmission.

283

284 Mathematical modelling can help judge the likely impact of different scenarios, assisting in
285 the development of interventions. Modelling suggests that screening for active TB can help
286 reduce incidence^{57,58} and future cost of TB care⁵⁹ under certain assumptions, and that
287 screening in transmission hot-spots may be particularly efficient to reduce transmission
288 within and outside poor urban areas⁶⁰ and prisons⁶¹. However, given our imperfect
289 understanding of the natural history of TB, and the paucity of data showing impact on
290 transmission from empirical studies, such models should be interpreted with caution.

291

292 Using available evidence, table 2 summarises an assessment of the appropriateness of
293 screening for active TB, judged against WHO generic screening criteria. Three of the nine
294 generic criteria for screening are only conditionally fulfilled for screening for active TB:
295 1. The natural history of TB infection and disease progression, although known in general,
296 lacks sufficient precision to allow definitive conclusions.
297 2. Availability of quality diagnosis and treatment vary greatly in different settings.
298 Assessment of this criterion needs to be made locally.
299 3. The final **crit**erion of benefit in relation to cost depends on many factors, including local
300 TB epidemiology, targeted risk groups, screening approach, and alternative interventions.

301
302 There are several scenarios under which TB screening potentially could fulfil all generic
303 screening criteria, notably where TB burden is high and where baseline delay to diagnosis
304 and treatment is long. However, there are also situations in which TB screening can do more
305 harm than good even without considering opportunity costs, for example in populations with
306 low to moderate TB burden if the screening and diagnostic algorithm has suboptimal
307 specificity. The screening criteria therefore need to be assessed separately for different
308 epidemiological situations.

309
310
311 *Table 2 here*

312 313 314 **Deciding if, when, who, and how to screen: Key considerations**

315 316 ***Prerequisites***

317 Screening is inappropriate unless diagnostic and treatment services of sufficient quality are
318 available or can be made available in parallel with implementing a screening initiative. If
319 there is a large case detection gap despite good availability of TB diagnosis and treatment,
320 screening for active TB may be relevant, but the potential benefits of screening need to be
321 judged against alternative interventions, relative cost-effectiveness, affordability, and risk of
322 doing harm. For this, an assessment of the epidemiological situation, current TB programme
323 performance, general health system capacity, and public health law and other legal
324 frameworks, is required. Box 1 lists conditions that need to be met before initiating TB
325 screening.

326

327 *Box 1 here*

328

329

330 ***Prioritizing risk groups***

331 The prioritization of risk groups for screening depends on locally adapted goals of screening.

332 The following factors should be considered for the prioritization of risk groups;

333 1. Potential benefits vs. harm for the individual. The potential benefit (health, social and/or

334 economic) is likely to be larger if people in the risk group are at high risk of delaying

335 diagnosis due to poor health care access and/or if they are at high risk of poor treatment

336 outcomes due to underlying vulnerability. For any given risk group the potential benefits

337 of improving early access to quality treatment need to be balanced against the risk of

338 getting a TB diagnosis without actually having TB (false positive), or being declared not

339 to have TB when in fact having TB (false negative). Furthermore, the inconvenience and

340 cost for the individual of going through screening and diagnosis need to be considered,

341 also for those people who are correctly identified as not having TB (true negative).

342 Finally, for the true positive cases there may be unintended negative consequences (e.g.

343 stigma and discrimination) that need to be considered. The severity of negative

344 consequences will vary across risk groups. The risk of harm is particularly important to

345 consider when screening is done as an outreach activity among people who have not

346 requested the provided service.

347

348 2. Potential impact on transmission, within and beyond the risk group. Impact on

349 transmission within a risk group is likely to be highest in congregate settings. If there is

350 large in- and out-migration, such settings may serve as transmission amplifiers for the

351 larger community. The larger the risk group covered, the larger the population

352 transmission impact.

353

354 3. The number needed to screen (NNS) to detect a previously undetected case of TB. The

355 NNS provides an indication of both the TB prevalence of undetected TB

356 ($NNS=1/\text{prevalence}$) and the efforts (time, manpower, cost) required to diagnose one case

357 of TB.

358

- 359 4. Feasibility and acceptability. Barriers to screen, diagnose and initiate and adhere to
360 treatment may vary considerably across settings and across risk groups. It is quite likely
361 that the groups that would benefit the most from screening are also those that are hardest
362 to reach.
363
- 364 5. Cost in relation to impact. Cost is a function of the screening approach and the NNS.
365 Cost-effectiveness may be measured with regards to individual benefits and/or
366 transmission. Cost-benefit may be assessed in relation to possible future cost reductions
367 for the individuals, the health system, and society.
368

369 ***Choosing screening and diagnostic algorithm***

370 The yield of true/false positive/negative cases varies with the TB prevalence as well as the
371 sensitivity and specificity of the screening and diagnostic algorithm. Figure 1 shows a
372 flowchart for the estimation of those numbers from a hypothetical scenario using a screening
373 and diagnostic algorithm with very high combined sensitivity and specificity in a population
374 with TB prevalence 500/100,000. Figure 1 also indicates the data requirements for estimating
375 the number of people with each outcome and for assessing the consequences of each outcome.
376 Figure 2 shows the output for the same algorithm, and the NNS, at different prevalence levels,
377 as well as the number of false positive cases when specificity of the diagnostic test is 98%
378 instead of 99%.

379

380

381 *Figure 1 here*

382

383

384 *Figure 2 here*

385

386

387 Sensitivity is a first key consideration when choosing algorithm. For high yield of true
388 positive cases, high sensitivity of both the screening and the diagnostic tool is required. Even
389 with a highly sensitive algorithm, the number needed to screen accelerates at lower
390 prevalence levels. For example, when prevalence is 100/100,000 more than 1,200 people
391 need to be screened to detect one TB case with the algorithm in figure 2.

392

393 A second key consideration is the expected number of false positive cases, which
394 theoretically changes very little with TB prevalence, whereas the number of true positive
395 cases detected is directly proportional to the prevalence (figure 2). A consequence is that the
396 proportion of true cases out of all cases detected (=the positive predictive value) decreases
397 with falling prevalence. Therefore, it becomes more critical to use an algorithm with high
398 specificity when prevalence is low. Even with a highly specific algorithm, there is likely to be
399 a lower threshold under which screening becomes problematic. With the hypothetical
400 algorithm in figure 1 and 2 there would be more false positive than true positive cases when
401 prevalence is $<140/100,000$ unless additional efforts are put in place to verify the diagnosis. If
402 specificity is 98% instead of 99%, the number of false positive cases is doubled and the
403 numbers of false positive equals the number of true positive when prevalence is
404 $280/100,000$.

405

406 The benefit/risk ratio will be different for different risk groups depending on the added value
407 of early treatment vs. the adverse consequence of being treated unnecessarily for TB. For
408 example, a higher proportion of false positive cases may be acceptable among people with
409 HIV and other risk groups where the potential benefit of early treatment is high. Conversely,
410 even a small fraction of false positive cases may be unacceptable in groups that are at risk of
411 unintended negative impact of a TB diagnosis (true or false).

412

413 When screening is repeated over time, the prevalence of TB may decrease and the profile of
414 prevalent undetected cases may gradually shift towards cases that are difficult to detect with
415 the initial screening approach used⁶². The sensitivity and specificity may therefore change
416 over time, and the expected number of true/false positive/negative cases with different
417 algorithms needs to be continuously re-estimated.

418

419 When screening in a risk group with high MDR-TB prevalence, drug-susceptibility testing
420 should be considered as a part of the diagnosis. Conversely, when MDR-TB prevalence is
421 low and the diagnostic tool also tests for drug-resistance, there should be capacity for
422 confirmatory drug-susceptibility testing.

423

424 ***Ethics and human rights considerations***

425 The paramount principle of “first, do no harm” is particularly important in screening. Before
426 initiating screening, the mechanisms for informed consent and confidentiality should be
427 carefully planned⁶³, while considering that TB notification may be compulsory under existing
428 public health laws. Persons offered screening should be well aware of the consequences of all
429 possible test results. The screening approach should be designed to minimize discomfort,
430 time loss, indirect costs, discrimination and stigmatization. For example, the legal status of
431 migrants, both with regards to access to health services and risk of expatriation in case of TB
432 diagnosis, needs to be fully considered. Similarly, screening among specific occupational
433 groups need to consider legal protection of workers’ right to maintain employment as well as
434 right to treatment and care given detection of TB⁶⁴.

435

436 ***Coordinated delivery***

437 TB screening within health facilities needs to consider coordination and integration with
438 existing health care structure⁶⁵. Existing platforms for outreach and health promotion
439 activities outside health care facilities may already be in place, e.g. screening programmes for
440 non-communicable diseases, childhood malnutrition, malaria, HIV, etc. Similarly, existing
441 health and social services, including non-governmental and civil society led services, for
442 special populations such as prisoners, homeless, refugees, persons living in remote areas,
443 slum dwellers, etc, may be considered. Integration may improve both efficiency and
444 relevance of screening⁶⁶.

445

446

447 **Towards guidelines**

448

449 As part of WHO’s ongoing work to develop screening guidelines, four systematic reviews
450 have been commissioned, covering: (1) The general benefits of TB screening (impact on case
451 detection; delay; treatment outcomes; and TB epidemiology); (2) The sensitivity and
452 specificity of different screening tools and algorithms; (3) The number needed to screen to
453 detect a case of active TB in different risk groups; and (4) The acceptability of screening in
454 different risk groups.

455

456 Recommendations on prioritization of risk groups for screening and choice of screening tools
457 and algorithms will be developed based on findings in these reviews. However, it is already
458 clear that the evidence base is very weak. The most critical research gap was uncovered by

459 review 1⁵⁶. More research is needed especially to determine positive and negative impact on
460 individual and population level, in relation to cost. Careful monitoring and evaluation of all
461 screening activities is an essential part of developing a better evidence base. As new
462 diagnostic tools become available (also for LTBI) further research is needed on the sensitivity
463 and specificity of different screening and diagnostic algorithms. Operational research on
464 acceptability and feasibility is needed, both from the screened population's and the health
465 sector's viewpoint, in order to inform the choice about screening approaches in different risk
466 groups and different settings.

467

468

469

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472 alone are responsible for the views expressed in this publication and they do not necessarily
473 represent the decisions or policies of the World Health Organization.

474

475

476 Table 1. Possible risk groups to consider for screening

Potential site of Screening	Risk group
Community level	High prevalence sub- population (poor areas, urban slums, indigenous/tribal pop, etc)
	Household contacts, other close contacts
Hospital out/in-patients & primary healthcare centres	People previously treated for TB
	People with untreated fibrotic CXR lesions
	People living with HIV / attending HIV testing clinic
	People with diabetes mellitus
	People with chronic respiratory disease / smokers.
	Undernourished people
	People with gastrectomy/ jejunioileal by-pass
	People with alcohol/drug use disorder
	People with chronic renal failure
	People with other immunocompromising disorders/treatments
	Elderly
Residential institutions	People in mental health clinics/institutions
	Prisoners and prison staff
	People residing in shelters
Immigration and refugee services	Other congregate institutions
	Immigrants from high prevalence settings
Workplaces	People in refugee camps
	Health care workers
	Miners/workers with high silica exposure
	Other high TB prevalence work-places

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478 **Table 2.** Assessment of the appropriateness of screening for active TB against WHO generic
479 screening criteria

Wilson's and Jungner's criteria for screening (WHO 1968)	Assessment for TB	
	Ful-filled	Comment
Condition is an important health problem for individual and community.	Yes	In high TB burden settings because of the health and economic burden of TB. In low burden countries since each TB case is a potential outbreak to contain.
There is accepted treatment for patients with the disease.	Yes	Untreated TB is associated with very high case fatality, about 70% case fatality for smear-positive TB and 20% for smear-negative ⁶⁷ . TB treatment can reduce case fatality to about 3% (among HIV-negative individuals) ⁶⁸ . Standardised treatment of drug-susceptible TB renders an infectious individual non-infectious within 2-3 weeks. However, there is mixed evidence on the association between case fatality and diagnostic delay ⁶⁹ . TB is associated with considerable loss of Quality of Life both during and after active TB disease. However, the association between diagnostic delay and risk of sequelae have not been established ⁷⁰ . Active TB can arise from recent infection or from latent infection. Active TB can have an early subclinical stage during which signs and symptoms are absent, and/or an early symptomatic stage during which signs and symptoms progress from vague and moderate to more prominent. Infectiousness is correlated with degree of signs and symptoms ^{71,72} . However, there is insufficient evidence on: (a) the natural rate of progression of signs and symptoms; (b) the rate of natural recovery; (c) the natural rate of progression of infectiousness; and (d) the association between these parameters.
The natural history of the disease should be adequately understood.	Condi-tional	
There should be a latent or early symptomatic stage.	Yes	
There should be a suitable and acceptable screening test.	Yes	Symptom screening and/or chest X-ray screening are suitable ⁷³ and acceptable ⁷⁴ tools in most risk groups and most settings.
Facilities for diagnosis and treatment should be available.	Condi-tional	Appropriate diagnostic tools, highly effective treatments, and internationally agreed standards for diagnosis and treatment are available ⁷⁵ . However, quality of service provision and accessibility varies across settings. This criteria therefore needs to be assess locally.
There should be an agreed policy on whom to treat as patients.	Yes	There is an internationally agreed TB case definition, though uncertainty remains with regards to culture negative pulmonary TB, extrapulmonary TB and TB in children. In addition, there is no consensus on whether to define a person with positive sputum bacteriology but no symptoms and no CXR abnormalities, as active TB.
Early treatment has more benefit than treatment started later.	Yes	The shorter the period of infectiousness, the less TB transmission. It is plausible that the risk of poor outcomes, death, and subsequent sequelae increases with delay, but the direct evidence on the exact relationship between delay and adverse outcome is weak (see above).
The cost should be economically balanced	Condi-tional	Cost may be assessed in relation to: (a) additional cases detected; (b) reduced transmission; (c) reduced suffering and death; (d) social and economic impact for individual and for society. Cost and cost-effectiveness depends on: the risk group; the screening approach; and the local TB epidemiology. The judgement of benefits in relation to therefore needs to be assessed locally and separately for different risk groups ^{37,57,74,75}

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482 Box 1. Basic prerequisites before TB screening is initiated

1. Quality TB diagnosis, treatment, management and patient support is in place, and there is capacity to scale up further. There is capacity to tailor treatment to the specific needs of the screened population.
2. Reasonable individual and/or public health gain can be expected in relation to investment (financial, human resources, etc, as compared to alternative health interventions) and in relation to the risk of doing harm.
3. Opportunities and barriers to further improve the patient-initiated pathway to diagnosis have been analysed, and screening has been judged to be an important compliment. The following interventions have already been pursued:
 - Access to free-of-charge TB services of good quality
 - Optimization of the accuracy of TB diagnosis within existing TB diagnostic facilities
 - Training of health staff to identify people with suspected TB within health facilities
 - Efforts to minimize initial loss to follow-up
 - Enforced comprehensive notification of all detected TB cases, and engagement of all relevant public and private health providers in TB diagnosis, referral and notification
4. Sufficient additional resources are available or can be made available without adverse impact on other key function of the health system

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DRM Only

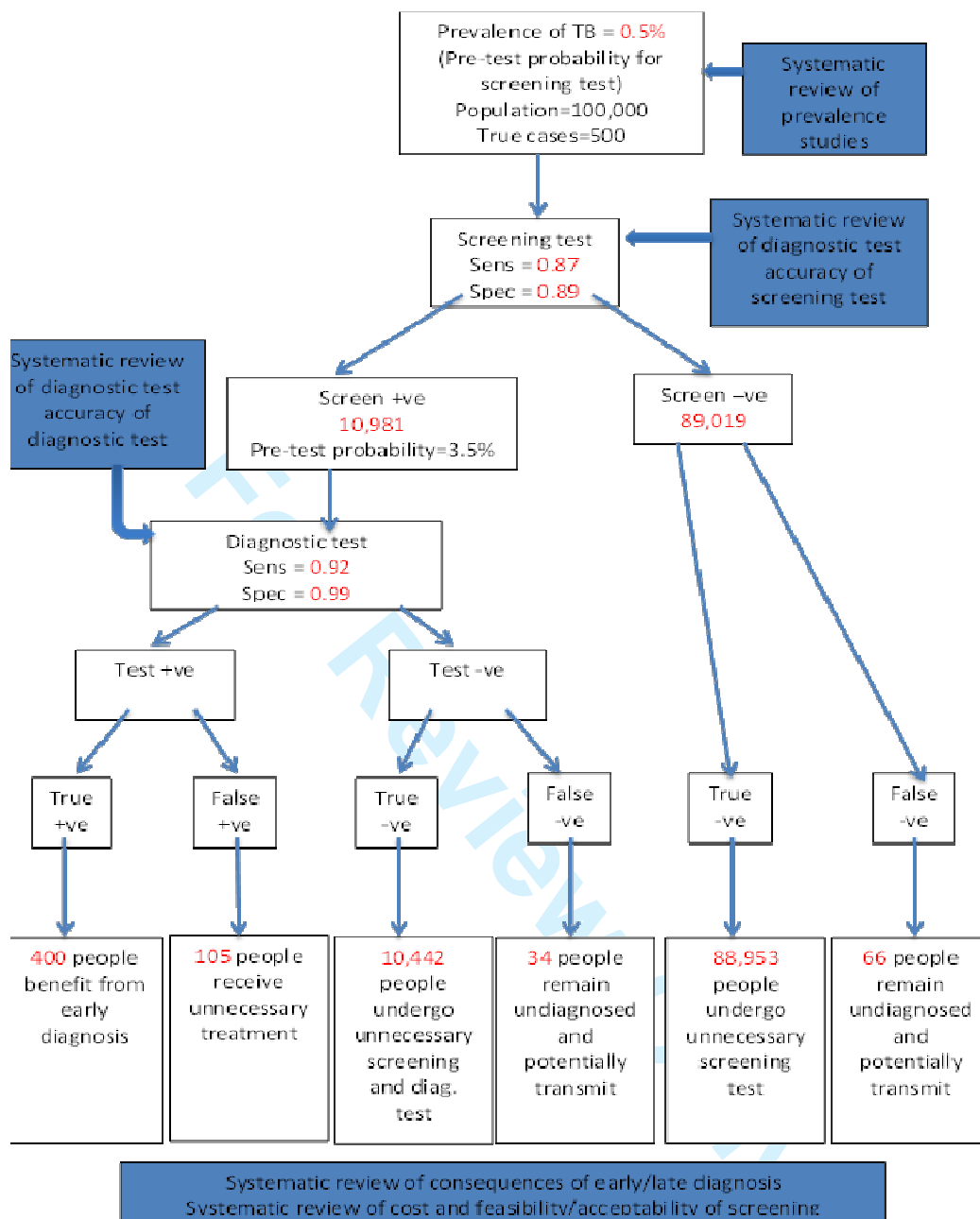


Figure 1. Estimated numbers of true positive, false positive, true negative and false negative TB cases when using a screening tool with 87% sensitivity and 89% specificity and a diagnostic test with a 92% sensitivity and 99% specificity, in a screened population of 100,000 people in which the prevalence of TB is 500/100,000.

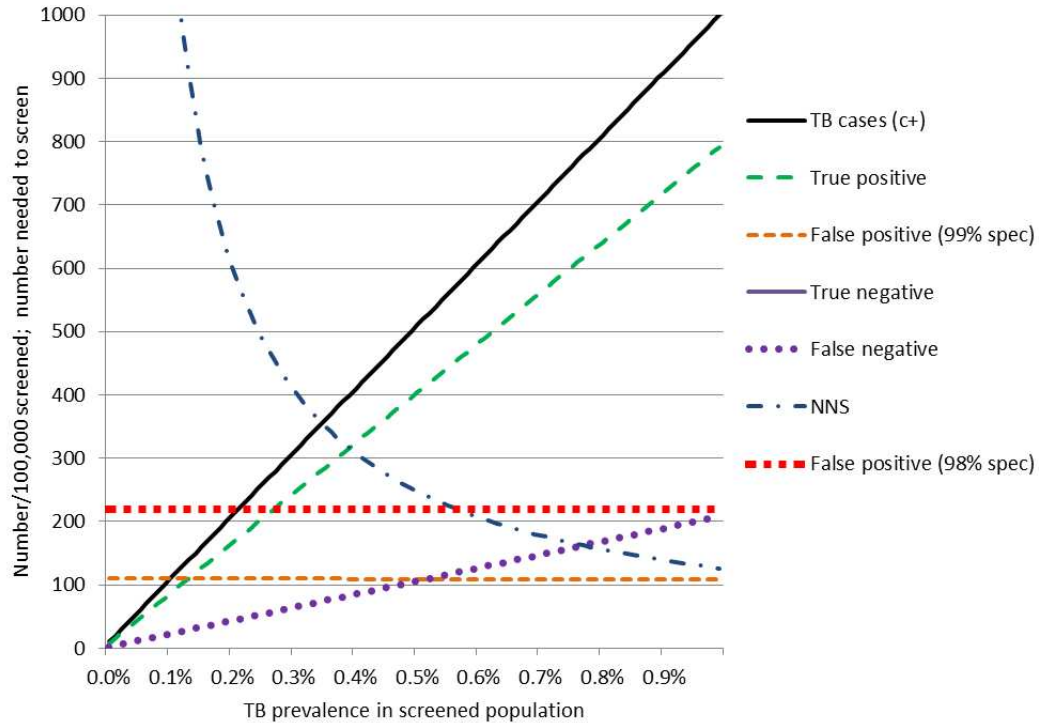


Figure 2. Estimated number needed to screen (NNS), and numbers of true positive, false positive, and false negative cases (culture positive pulmonary TB) when using a screening tool with 87% sensitivity and 89% specificity and a diagnostic test with a 92% sensitivity and 99% specificity, in a screened population of 100,000 in which the prevalence of TB varies between 0% and 1%. Number of false positive if specificity of the diagnostic test is 98% is also shown.

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