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Effect of implementation of Integrated Management of Neonatal and Childhood Illness programme on treatment seeking practices for morbidities in infants: cluster randomised trial

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Abstract

Objective To determine the effect of implementation of the Integrated Management of Neonatal and Childhood Illness strategy on treatment seeking practices and on neonatal and infant morbidity.

Design Cluster randomised trial.

Setting Haryana, India.

Participants 29,667 births in nine intervention clusters and 30,813 births in nine control clusters.

Main outcome measures The pre-specified outcome was the effect on treatment seeking practices. Post hoc exploratory analyses assessed morbidity, hospital admission, post-neonatal infant care, and nutritional status outcomes.

Interventions The Integrated Management of Neonatal and Childhood Illness intervention included home visits by community health workers, improved case management of sick children, and strengthening of health systems. Outcomes were ascertained through interviews with randomly selected caregivers: 6204, 3073, and 2045 in intervention clusters and 6163, 3048, and 2017 in control clusters at ages 29 days, 6 months, and 12 months respectively.

Results In the intervention cluster, treatment was sought more often from an appropriate provider for severe neonatal illness (risk ratio 1.76, 95% confidence interval 1.38 to 2.24), for local neonatal infection (4.86, 3.80 to 6.21), and for diarrhoea at 6 months (1.96, 1.38 to 2.79) and 12 months (1.22, 1.06 to 1.42) and pneumonia at 6 months (2.09, 1.31 to 3.33) and 12 months (1.44, 1.00 to 2.08). Intervention mothers reported fewer episodes of severe neonatal illness (risk ratio 0.82, 0.67 to 0.99) and lower prevalence of diarrhoea (0.71, 0.60 to 0.83) and pneumonia (0.73, 0.52 to 1.04) in the two weeks preceding the 6 month interview and of diarrhoea (0.63, 0.49 to 0.80) and pneumonia (0.60, 0.46 to 0.78) in the two weeks preceding the 12 month interview. Infants in the intervention clusters were more likely to still be exclusively breast fed in the sixth month of life (risk ratio 3.19, 2.67 to 3.81).

Conclusion Implementation of the Integrated Management of Neonatal and Childhood Illness programme was associated with timely treatment seeking from appropriate providers and reduced morbidity, a likely explanation for the reduction in mortality observed following implementation of the programme in this study.

Trial registration Clinical trials NCT00474981; ICMR Clinical Trial Registry CTRI/2009/03/000715.

Introduction

Neonatal and infant mortality pose a major public health challenge, and progress in reduction over the past years has been slow. In 2011 around 6.9 million children aged under 5 years died globally. More than 40% of all deaths in children under 5 occur within the first four weeks of life in the neonatal period. India contributes approximately 25% of all neonatal deaths in the world; these account for approximately half of deaths in under 5 year olds in the country. Although efforts...
targeted to reduce overall mortality in children under 5 have been effective; the proportion of neonatal deaths among the mortality in under 5 years olds has increased.\(^1\) India adapted the Integrated Management of Childhood Illness Program by adding a neonatal component, renaming it the Integrated Management of Neonatal and Childhood Illness.\(^2\) The neonatal component additionally focused on promoting essential newborn care through home visits in the first week of life and community mobilisation to reach every newborn. Fifty per cent of training time is dedicated to the young infant. Through this approach, the Integrated Management of Neonatal and Childhood Illness programme aims to improve early recognition and treatment seeking for sick neonates and children.\(^2\) Implementation of Integrated Management of Neonatal and Childhood Illness started in India in 2003. The programme is now being implemented in 433 of the 640 districts, including in the control clusters (primary health centre catchment areas) in the study.\(^2\)

We evaluated the Integrated Management of Neonatal and Childhood Illness strategy in a cluster randomised trial and found that it resulted in a reduction in infant mortality by 15% and in neonatal mortality beyond the first 24 hours by 14%.\(^8\) Home based newborn care practices such as starting breast feeding within one hour of birth, exclusive breast feeding at 4 weeks, delayed bathing, and appropriate cord care improved substantially in the intervention clusters.\(^2\) Treatment seeking practices of caregivers in the intervention and control clusters have not previously been reported.

The signs of severe illness in neonates are often subtle and may go undetected by families. Treatment seeking practices in the postnatal period are often suboptimal.\(^9\) Timely and appropriate treatment seeking has been shown to influence children’s survival.\(^10-14\) Improving the identification of neonatal illnesses and promoting appropriate treatment seeking is likely to have an effect on survival.

Subsequent to reporting the effect of the Integrated Management of Neonatal and Childhood Illness strategy on mortality and newborn caring practices, we now report the effect of its implementation on treatment seeking for neonatal and infant morbidities.

**Methods**

**Setting**

We conducted the trial in communities with a population of 1.1 million, served by 18 primary health centres in district Faridabad, Haryana, India.\(^5\) Around half the mothers had never been to school, and two thirds of births occurred at home. Previous studies in the setting showed that 35% of newborns were born at low birth weight and 60% of sick children were taken for treatment to private providers who were not medically qualified.\(^15\) \(^16\) In the intervention and control primary health centres’ catchment areas, the distribution of facilities and healthcare providers was as follows: primary health centre facilities (9 intervention/9 control), sub-centres (55/53), medically qualified physicians (38/49), private providers not medically qualified (871/817), auxiliary nurse midwives (63/67), accredited social health activists (289/263), and Anganwadi workers (481/364).

**Baseline survey and randomisation**

We used the catchment areas of the 18 primary health centres in the district as the unit (clusters) of randomisation for this trial. Information on characteristics required for randomisation was obtained through a door-to-door survey in all the 18 primary health centres (clusters). This included the proportion of home deliveries, proportion of mothers who had never been to school, population, and neonatal and infant mortality.\(^8\)

The 18 clusters, each served by a primary health centre, were divided into three strata containing six clusters each on the basis of the baseline neonatal mortality rates (high, mid, and low). An independent epidemiologist generated 10 stratified randomisation schemes to allocate the clusters to intervention or control groups. We excluded three of these schemes, which had large differences in neonatal mortality rate, proportion of home births, proportion of mothers who had never been to school, and population size.\(^5\) We selected one of the remaining seven allocation schemes by a computer generated random number.

**Intervention**

The intervention and measurement strategy have been described in detail earlier.\(^2\) The intervention was designed according to the Integrated Management of Neonatal and Childhood Illness guidelines defined by the Government of India.\(^17-20\) It was implemented from January 2007 to April 2010. The three components of the intervention were as follows.

**Home visits during newborn period**

Community health workers in the intervention clusters were trained to conduct home visits and counsel mothers to promote optimal newborn care practices, identify and treat illnesses, and refer sick newborns.

**Improving case management skills**

Community health workers and physicians working in the primary health centres in the nine intervention clusters were trained to improve their skills for the case management of sick children aged under 5 by using the Government of India’s Integrated Management of Neonatal and Childhood Illness training modules.\(^6\) \(^17\) \(^19\) Private providers in the formal and informal sectors underwent Integrated Management of Neonatal and Childhood Illness orientation sessions.\(^9\)

**Strengthening of health system to implement**

The health system was strengthened through improved supervision of community health workers, provision of performance based incentives, and ensuring regular supplies of essential medicines through village level depots.\(^8\) Women’s group meetings were conducted every three months in each village to improve community awareness about the available services.\(^3\)

**Outcomes and their ascertainment**

The pre-specified outcome reported here is the effect of the intervention on treatment seeking practices. As a post hoc exploratory analysis, we also report some morbidity, hospital admission, post-neonatal infant care, and nutritional status outcomes (supplementary table A).

The surveillance team visited infants at 1, 3, 6, 9, and 12 months of age for vital status confirmation. We randomly selected subsamples of all infants at enrolment for detailed interviews. One of the main aims of the Integrated Management of Neonatal and Childhood Illness programme is to improve treatment seeking from care providers as a result of improved recognition of illnesses by caregivers. This outcome is critical in promoting neonatal and infant survival and important for assessing the effectiveness of several components of the programme, such as...
home visits and community awareness activities. Caregivers were interviewed by an independent team of research assistants, who were unaware of the intervention status of the communities. The identification numbers of infants selected for interview were communicated to the research assistants a day before the scheduled interview. These interviews lasted between 45 minutes and an hour and were always conducted at the home of the enrolled infant. In most instances the primary caregiver, the mother, was interviewed. Occasionally other family members were present. Interviews were conducted at infant age 29 days (or within the next 14 days) to collect information on treatment seeking practices (the pre-specified outcome), illnesses, and hospital admissions since birth. The 6 month interviews were conducted during the sixth month of life (day 150 to 170) instead of at exactly 6 months of age, because we wanted to ascertain exclusive breast feeding during the recommended period. During the 6 and 12 month visits, information on treatment seeking for illnesses and presence of pneumonia and diarrhoea in the two week period and hospital admissions in the three months preceding the interview was obtained. The morbidity data were self reported, based on symptoms as perceived by the caregiver. Questions were asked using local terms for diarrhoea and pneumonia. At the 12 month visit, information was also ascertained on complementary feeding practices and immunisation coverage. To assess the nutritional status, weight was measured to the nearest 0.5 g by using a Seca hanging scale (Seca, Hamburg, Germany). Length was measured by using locally manufactured infantometers that read to the nearest 0.1 cm. The definitions of pre-specified and post hoc exploratory outcomes are provided in the box.

### Study size

We calculated the sample size for the main trial (66 600 births) for the primary outcomes—that is, infant and neonatal mortality. Secondary outcomes—that is, home based newborn care practices and treatment seeking for illness—were ascertained through interviews at infant ages 29 days and 6 and 12 months in randomly selected subsamples. We calculated the sample sizes for the secondary outcomes by using the following assumptions. We assumed that, on average, 30% of newborns who were ill during the neonatal period would be expected to seek care from an appropriate provider, with a coefficient of variation (κ) of ~0.1. We needed 88 sick newborns per cluster (that is, 792 sick newborns per group) to detect a 10% absolute difference between the intervention and control clusters (40% v 30%; risk ratio 1.33) with 90% power and 95% confidence. We needed a total of 6600 interviews per group, assuming that about 13% of the newborns would be sick during the neonatal period and adding 10% for attrition.

For sample size estimation at 6 and 12 months, we assumed that 15% of infants at 6 and 12 months would be sick with diarrhoea or pneumonia in the previous two weeks and 50% of these, with a κ of 0.1, would seek care for illness from an appropriate provider. To detect a 15% absolute difference between the intervention and control clusters (65% v 50%; risk ratio 1.3) with 90% power and 95% confidence, we needed 50 sick children in each cluster at 6 and 12 months (that is, 430 sick children per group). We needed a total of 3300 interviews per group at 6 and 12 months, adding 10% for attrition, to detect the assumed difference.

During its periodic review, the Data Safety Monitoring Board recommended cessation of enrolment when approximately 60 000 infants had been included in the main trial. At this point, 12 367/13 200 (93.7%) caregivers had been interviewed at infant age 29 days, 6121/6600 (92.7%) at 6 months, and 4062/6600 (61.5%) at 12 months. As attrition rates were lower than anticipated, the number of interviews that needed to be conducted was lower than estimated. However, the numbers available were sufficient to detect the assumed differences in outcomes between intervention and control groups at approximately 80% power.

### Statistical analysis

We used Stata software version 10.0 for analysis of data from all available children and caregivers. We used logistic regression to compare morbidity and treatment seeking practices. The resulting coefficients were adjusted for cluster design and two important cluster level differences identified in the baseline survey—namely, the distance between the primary health centre facility and the nearest point on the highway and the proportion of home births in the cluster. We included the cluster design as a random effect in the model. Other individual level characteristics included as covariates in the model were illiterate mother, toilet within the house, family belonging to schedule caste or tribe, ownership of mobile phone, and below poverty line card available to the family. We calculated regression based standardised risk ratios and corresponding confidence intervals by using the delta method for non-linear combinations of estimated parameters from the adjusted coefficients computed in logistic regression models.

### Results

When recruitment ended in March 2010, 60 480 infants had been enrolled into the study. Of the 13 200 caregivers due for interview on day 29, 12 367 (93.7%) were available for interview. Similarly, 6121/6600 (92.7%) interviews at 6 months and 4062/4388 (92.6%) interviews due at 12 months were done (fig 1).

A few important differences existed between intervention and control clusters at baseline (table 1). The top half of the table shows characteristics obtained from the baseline survey conducted in 2006. Families in the control clusters were nearer to the highway passing through the study area (7.0 v 15.3 km) and had a lower proportion of home births (65.9% v 71.9%) than the intervention clusters. The bottom half of the table shows characteristics of the families interviewed at infant ages 29 days and 6 and 12 months. The control clusters had features of greater urbanisation and higher socioeconomic status, reflected in more houses with private toilets (47.7% v 38.3%) and a lower proportion of families possessing a “below poverty line” card (11.2% v 17.8%). The proportion of women attending antenatal clinics was higher in the control clusters (59.1% v 51.7%).

The exposure to components of the intervention has been published. Ninety per cent of caregivers in the intervention clusters reported being visited by a community health worker at least once in the first 10 days after the infant’s birth, and 43% had the recommended three visits. Forty six per cent of mothers in the intervention clusters reported having attended at least one women’s group meeting in the previous three months.

Treatment seeking practices was a pre-specified outcome. Caregivers in the intervention clusters more often sought treatment for severe illness in neonates within 24 hours of recognition of illness (adjusted risk ratio 1.14, 95% confidence interval 1.10 to 1.18) and from an appropriate provider (1.76, 1.38 to 2.24) (table 2). Caregivers were also more likely to seek treatment from an appropriate provider for diarrhoea (22.7% v 12.2%; adjusted risk ratio 1.96, 1.38 to 2.79) and pneumonia (27% v 15%; 2.09, 1.31 to 3.33) in the sixth month of life (table 3). Similar behaviours were seen at 12 months:
64% versus 51% of caregivers (adjusted risk ratio 1.22, 1.06 to 1.42) sought treatment from appropriate providers for diarrhoea, and 18% versus 14% (adjusted risk ratio 1.44, 1.00 to 2.08) sought treatment from appropriate providers for pneumonia.

The proportion who did not seek care was higher in control clusters than in intervention clusters. We explored the relation between not seeking care and home treatment and found that the two were not related. The proportion of infants who had received home treatment for diarrhoea in the previous two weeks (ascertained at the interviews conducted at infant age 6 months) was similar in those who sought care and those who did not (303/661 (46%) v 92/205 (45%)). Only 9/86 (10%) of children with pneumonia who did not seek care received home treatment compared with 20/281 (7%) who sought care outside home.

Treatment was more often sought from the community health workers in intervention clusters than in control clusters (figures 2[1] and 3)). Treatment for severe neonatal illness was more commonly sought from the Integrated Management of Neonatal and Childhood Illness trained community health workers (auxiliary nurse midwife, Anganwadi worker, or accredited social health activist) in the intervention clusters than in the control clusters (112/1010 (11%) v 9/1269 (<1%); P<0.001) (fig 2[1]). In the intervention clusters, treatment seeking for local infections was also more commonly sought from community health workers (474/996 (47.6%) v 12/1100 (1.1%); P<0.001) than it was in the control clusters (fig 2[1]). More caregivers sought treatment from Integrated Management of Neonatal and Childhood Illness trained community health workers for diarrhoea at 6 months in the intervention clusters (78/642 (12.2%) v 6/866 (0.7%); P<0.001) (fig 3[1]). We saw similar trends in infants aged 12 months.

A post hoc exploratory analysis carried out for morbidity outcomes showed that fewer mothers in the intervention than in the control clusters reported signs of severe illness (adjusted risk ratio 0.82, 0.67 to 0.99) and local infections (0.91, 0.71 to 1.17) during the neonatal period (table 4[1]). At 6 and 12 months, the reported symptoms suggestive of diarrhoea in the two weeks preceding the interview were lower in the intervention clusters than in the control clusters (adjusted risk ratios 0.71 (0.60 to 0.83) and 0.63 (0.49 to 0.80), respectively). The reported symptoms suggestive of pneumonia in the two weeks preceding the interviews were also lower at 6 and 12 months (adjusted risk ratios 0.73 (0.52 to 1.04) and 0.60 (0.46 to 0.78), respectively) (table 4[1]). Caregivers in the intervention clusters reported fewer hospital admissions in the three months preceding the interview at infant ages 6 and 12 months. Hospital admission rates may reflect a higher severity of illness, improved treatment seeking, or both.

We have reported earlier that practices for newborn care were improved in the intervention clusters. Caregivers in the intervention clusters continued better care practices during infancy, with a higher proportion of infants still being exclusively breast fed in the sixth month of life (25.0% v 11.6%; adjusted risk ratio 3.19, 2.67 to 3.81). The proportion of infants who were stunted or wasted at 12 months of age was similar in the intervention and control clusters. Complementary feeding indicators and immunisation coverage by 1 year of age were also similar. The overall immunisation coverage was low in the study areas, as we have presented numbers only when immunisation details were available on the infant immunisation card. In this setting, only a small proportion of families have immunisation cards; as the intent was to compare both groups reliably, the actual proportions may not be relevant (table 5[1]).

**Discussion**

Following implementation of the Integrated Management of Neonatal and Childhood Illness programme, a substantial improvement was seen in treatment seeking and exclusive breastfeeding practices, as well as a reduction in hospital admissions and reporting of morbidities such as neonatal illness associated with danger signs and diarrhoea and pneumonia during infancy. These findings provide a plausible explanation for the reduction in neonatal and infant mortality previously reported in this trial.

That lower morbidity in the intervention clusters is seen even in late infancy is noteworthy, as home visits were restricted to the neonatal period. This is likely to be the result of retention of disease prevention messages communicated during home visits and community awareness activities, particularly women’s group meetings in which 45% of the target mothers participated.
The promotion of appropriate treatment seeking practices resulted in fewer families not seeking treatment for neonatal and infant illness; of those who sought care, a greater proportion did so from the formal sector and the Integrated Management of Neonatal and Childhood Illness trained community health workers. The use of government facilities remained low, suggesting that further efforts are needed to make government facilities more acceptable to the community. Although scaling up of Integrated Management of Neonatal and Childhood Illness will increase community based treatment, children who need assessment and treatment at a higher level in the health system will always remain. Therefore, promotion of Integrated Management of Neonatal and Childhood Illness needs to be complemented by improved referral and effective, accessible, and affordable inpatient care. This is particularly important because current policy requires that young infants and neonates with serious acute bacterial infections and older children with danger signs be treated with injectable antibiotics twice daily for five days.67 The auxiliary nurse midwives and the private providers who are not medically qualified, and who are available in the community, are not currently permitted to give injections. A orientation session of about six hours was provided to the private providers. The existing government policy does not permit them to be fully trained in Integrated Management of Neonatal and Childhood Illness, as this may legitimise them. The only option, therefore, is inpatient care for the subgroup with a higher risk of death.

The recent efforts to improve healthcare infrastructure, skills and motivation of personnel, and processes and incentives to promote access to healthcare in the National Rural Health Mission are, therefore, moving in the right direction.24 25

**Strengths and weaknesses of study**

This was a large trial evaluating the effect of the Integrated Management of Neonatal and Childhood Illness strategy conducted at scale under programme conditions through the existing district health system, unlike in an efficacy model in a resource intensive setting. The intervention was comprehensive, focusing on newborns as well as on children aged under 5 years. To minimise bias, we had two distinct intervention and outcome measurement teams. As this was not a blinded trial, we cannot exclude the possibility that knowledge of the intervention may have influenced the outcomes reported here; the rate of reporting of illness may be different in the two groups, resulting in reporting bias. Given that the intervention promoted early recognition and reporting of illness, over-reporting would be more likely to occur in the intervention group. We believe, therefore, that the effects of the intervention that are reported in this paper are conservative estimates of the real effects.

We chose to obtain prevalence values rather than incidence for morbidity and treatment seeking, as the intensity of data collection required for accurately measuring incidence would have increased the interaction of workers and families to an unrealistic level that may have influenced treatment seeking behaviour.

Only 18 primary health centres (the unit of randomisation) were available in Faridabad when the study was started. Choosing a smaller unit of randomisation, such as a sub-centre that covers a fifth of the population of a primary health centre, would have again us a larger number of clusters and improved randomisation and statistical efficiency. However, this would have resulted in a higher risk of contamination because health workers within a primary health centre share mechanisms for supervision, monitoring, and supply of drugs. Secondly, some important baseline differences between the intervention and control clusters remained despite the randomisation; the intervention clusters were less accessible (being further away from the highway), had a lower proportion of births in health facilities, and had families with lower economic status but higher literacy.

We have adjusted for these differences in the analysis. Lastly, not all the newborns and their families received the intervention. As we wanted to do a study relevant to the programme, in which the intervention was delivered by the district health system, and not an efficacy study in which the delivery of intervention was fully controlled by the research team, a less than optimal coverage by the intervention could not be prevented.6

Differences in access to community health workers and facilities between intervention and control clusters may have influenced treatment seeking practices. However, no striking differences were apparent in the availability of different levels of care providers or access to government hospitals.

Inclusion of information on care at birth and morbidities such as perinatal asphyxia would have been useful, but the Integrated Management of Neonatal and Childhood Illness programme does not include this component. In practice, the first home visit most often takes place after the day of birth.

**Findings in context of similar trials**

Studies have repeatedly shown that timely and appropriate treatment seeking behaviour influences children’s survival.11 14 26-28 Some of the important predictors of treatment seeking behaviour include mothers’ education, knowledge, and perceived severity of illness in addition to socioeconomic factors, availability, and access.9 29 Mothers being the primary caregivers, equipping them with the ability to identify early signs of illness prompting treatment seeking is essential. Our study shows that strengthening skills of community workers through the Integrated Management of Neonatal and Childhood Illness programme improved treatment seeking practices. The Integrated Management of Neonatal and Childhood Illness algorithm in young children has good sensitivity for detecting children with severe illness.9 As the programme is scaled up, quality of training may deteriorate and discordance with physicians’ assessment may increase.30 Careful standardisation in training is therefore critical, along with periodic retraining and effective implementation and infrastructural strengthening for long term skill retention.10 32-34

Our intervention promoted strengthening of the health system through availability of essential medicines close to home and effective supervision. Although the improved treatment seeking from community health workers in the intervention clusters is important, a high proportion of caregivers in both clusters continued to seek treatment from the non-medically qualified private providers. On the basis of our long experience of working in this setting, we know that care is less often sought from the formal government sector, mainly because these facilities are not easily accessible owing to distance. The government facilities that are within easy reach usually function for limited hours during the day and are overcrowded, essential medicines are not available, and the doctors posted in these facilities are rude or indifferent. In contrast, the informal providers are available round the clock, are affordable, and have the unique feature of treating families on credit. Care seeking from qualified providers in the private sector is low because of their high costs and the need to travel to the town to access them. Arifeen et al have reported similar observations, in which village practitioners remained the leading source of healthcare despite increased use of government providers.35 Continued efforts are
needed to make the government care providers and facilities more accessible to caregivers and improve access to qualified and adequately trained physicians for those who need it. In spite of improvement in treatment seeking practices, very high rates could not be achieved overall and the plausibility of the effect on reducing mortality may be questioned. Other factors such as improved newborn care practices and exclusive breast feeding until 6 months may have also contributed to lower morbidity during infancy. Ample research evidence shows that early initiation as well as exclusive breast feeding for the first six months reduces the incidence of and mortality due to neonatal infections, diarrhoea, and pneumonia. The improvement in early initiation of breast feeding in the intervention clusters may be the result of promotion at women’s group meetings attended by pregnant women and their family members; this may have primed the women in pregnancy about early initiation of breast feeding and its advantages. The benefits of early initiation were also covered in the traditional birth attendant (dais) orientation and in the Integrated Management of Neonatal and Childhood Illness training and by communication aids such as wall paintings in the intervention communities. The findings of this trial need to be viewed together with those from other similar trials to draw generalisable lessons on the design and implementation features that may have influenced the level of effect. A common feature of earlier trials is that they promoted recognition of illness and treatment seeking along with newborn care practices through a mix of home and community based activities. With the exception of our trial, in which the effect on neonatal and infant mortality was assessed with the intervention being targeted at newborns and children aged under 5, in all other trials the focus of the intervention and outcome assessment was on the neonatal period. Given the differences in design, implementation size, and emphasis, the effect varied across trials. Traditional practices and cultural beliefs have been reported to affect newborn care practices and care seeking behaviour in Indian communities. Greater efforts at community education and engagement to counter these may be helpful.

We hired a pool of trainers who underwent “training of trainers” by national level trainers according to the Integrated Management of Neonatal and Childhood Illness guidelines. Supervisors provided supportive supervision; vacant positions were filled by hiring contractual staff. On scaling up, however, the quality of training may vary and not meet adequate standards.

Policy implications

The Integrated Management of Neonatal and Childhood Illness strategy promotes a simple algorithm for community health workers to identify danger signs of severe illness on the basis of easily detectable symptoms and to provide basic treatment and referral when indicated. Provision of quality training for community health workers, performance based incentives, and adequate and regular supplies of essential medicines, plus linking community level care with affordable and appropriate referral facilities, will enhance early treatment seeking and reduce the prevalence and severity of morbidities. The lessons learnt from this and similar trials must be carefully examined in the design of national and state level programmes to reduce neonatal and infant mortality. Programme design and delivery strategies are central to the coverage and effect of interventions.

Unanswered questions and future research

Considerable scope for improvement in care practices remains, including in treatment seeking practices. The very low use of government health services indicates that identifying specific ways to improve their contribution to newborn and child health is a priority, while continuing the investments in the already clearly beneficial community health workers. Future research will be helpful in exploring possible mechanisms of improving coverage of home visits on the day of birth.

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Contributors: All authors contributed substantially to the design and conduct of the study, to its analysis, and to the writing of this manuscript. SM, ST, Brinda Dube, and NB were responsible for the daily implementation of the study. JM, RB, PM, HVDH, BRK, TAS, and HS provided technical inputs during all stages of the project and analysis. All authors approved the final manuscript. All authors had full access to all of the data in the study and take responsibility for the integrity of the data and accuracy of the data analysis, and their presentation. NB is the guarantor.

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Competing interests: All authors have completed the ICMJE uniform disclosure form at www.icmje.org/coi_disclosure.pdf (available on request from the corresponding author) and declare: no support from any organisation for the submitted work; no financial relationships with any organisations that might have an interest in the submitted work in the previous three years; no other relationships or activities that could appear to have influenced the submitted work.

Ethical approval: The ethics review committees of the Society for Applied Studies (IRB00001359) and the World Health Organization, Geneva (05015NCH) approved the study. Permissions were obtained from state and district authorities, community leaders, and women under surveillance. Women with a live birth gave informed consent before the first interview. A Study Advisory Group and a Data Safety Monitoring Board provided oversight to the study.
## Tables

<table>
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<th>Cluster level and individual level characteristics of intervention and control communities at baseline. Values are numbers (percentages) unless stated otherwise</th>
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<td><strong>Intervention</strong> (n=9 clusters)</td>
</tr>
<tr>
<td><strong>Cluster level characteristics</strong>*</td>
<td></td>
</tr>
<tr>
<td>Mean (SD) home births (%)</td>
<td>71.9 (8.9)</td>
</tr>
<tr>
<td>Mean (SD) illiterate mothers (%)</td>
<td>50.1 (9.0)</td>
</tr>
<tr>
<td>Median (interquartile range) population per cluster</td>
<td>38 295 (30 140-65 332)</td>
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<tr>
<td>Mean (SD) distance between cluster primary health centre and nearest point on highway (km)</td>
<td>15.3 (11.7)</td>
</tr>
<tr>
<td>Mean (SD) neonatal mortality rate</td>
<td>32.6 (8.1)</td>
</tr>
<tr>
<td>Mean (SD) infant mortality rate</td>
<td>44.9 (14.7)</td>
</tr>
<tr>
<td><strong>Individual level characteristics†</strong></td>
<td></td>
</tr>
<tr>
<td>Illiterate mother</td>
<td>4438 (39.2)</td>
</tr>
<tr>
<td>Schedule caste or tribe</td>
<td>2845 (25.1)</td>
</tr>
<tr>
<td>Median (interquartile range) No of family members</td>
<td>7 (5-10)</td>
</tr>
<tr>
<td>Mother working outside home</td>
<td>375 (3.3)</td>
</tr>
<tr>
<td>Median (interquartile range) annual income (rupees)</td>
<td>60 000 (36 000-100 000)</td>
</tr>
<tr>
<td>Toilet inside house</td>
<td>4333 (38.3)</td>
</tr>
<tr>
<td>Family below poverty line card</td>
<td>2011 (17.8)</td>
</tr>
<tr>
<td>Possess mobile phone</td>
<td>8255 (72.9)</td>
</tr>
<tr>
<td>Deliveries conducted by traditional birth attendants (dais)</td>
<td>6415 (56.7)</td>
</tr>
<tr>
<td>Home births</td>
<td>7327 (64.7)</td>
</tr>
<tr>
<td>Attended antenatal clinics</td>
<td>3210/6204 (51.7)</td>
</tr>
</tbody>
</table>

*From baseline survey (in 2006).
†Of families of caregivers interviewed at infant ages 29 days, 6 months, or 12 months (in 2008 to 2010).
<table>
<thead>
<tr>
<th>Treatment seeking practices</th>
<th>Intervention clusters</th>
<th>Control clusters</th>
<th>Risk ratio (95% CI)*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Newborns with danger signs†</strong></td>
<td>(n=1010)</td>
<td>(n=1269)</td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>964 (95.5)</td>
<td>1158 (91.3)</td>
<td>1.05 (1.02 to 1.07)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>805 (79.7)</td>
<td>874 (68.9)</td>
<td>1.14 (1.10 to 1.18)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>474 (46.9)</td>
<td>374 (29.5)</td>
<td>1.76 (1.38 to 2.24)</td>
</tr>
<tr>
<td><strong>Newborns with local infection§</strong></td>
<td>(n=996)</td>
<td>(n=1100)</td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>794 (79.7)</td>
<td>648 (58.9)</td>
<td>1.42 (1.33 to 1.52)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>474 (47.6)</td>
<td>278 (25.3)</td>
<td>1.97 (1.71 to 2.27)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>577 (57.9)</td>
<td>138 (12.5)</td>
<td>4.66 (3.80 to 6.21)</td>
</tr>
</tbody>
</table>

*Using adjusted logistic regression models with delta method for non-linear combinations (to obtain risk ratio) adjusted for cluster design and potential confounders (toilet inside house, illiterate mother, schedule caste or tribe, possession of mobile phone, family with below poverty line card, distance from primary health centre to nearest point on highway, percentage of home births in cluster).

†In young infants up to 2 months—caregiver’s report of any of the following: not able to feed, fast or difficult breathing or local term for pneumonia, fever, cold to touch, lethargy, unconsciousness, convulsions, or blood in stools; these reported symptoms are consistent with signs that fall in red zone of colour coded Integrated Management of Neonatal and Childhood Illness charts and require immediate referral.

‡Physician in government and private facilities or community health worker (auxiliary nurse midwife, Anganwadi worker, or accredited social health activist).

§In neonate—caregiver’s report of any of the following: umbilicus red or draining pus, pustules or big boils, eyes with draining pus, or ear discharge.
### Table 3: Treatment seeking practices reported by caregivers at infant age 6 and 12 months in intervention and control communities (pre-specified analysis). Values are numbers (percentages) unless stated otherwise

<table>
<thead>
<tr>
<th>Treatment seeking practices</th>
<th>Intervention clusters (n=642)</th>
<th>Control clusters (n=866)</th>
<th>Risk ratio (95% CI)*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Infants aged 6 months with diarrhoea† in 2 weeks preceding interview</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>509 (75.3)</td>
<td>661 (76.3)</td>
<td>1.04 (0.99 to 1.08)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>334 (52.0)</td>
<td>420 (48.5)</td>
<td>1.10 (0.94 to 1.29)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>146 (22.7)</td>
<td>106 (12.2)</td>
<td>1.96 (1.38 to 2.79)</td>
</tr>
<tr>
<td><strong>Infants aged 12 months with diarrhoea† in 2 weeks preceding interview</strong></td>
<td>(n=425)</td>
<td>(n=661)</td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>310 (73)</td>
<td>487 (73.7)</td>
<td>0.95 (0.87 to 1.03)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>227 (53)</td>
<td>352 (53.3)</td>
<td>0.99 (0.89 to 1.10)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>271 (64)</td>
<td>337 (51.0)</td>
<td>1.22 (1.06 to 1.42)</td>
</tr>
<tr>
<td><strong>Infants aged 6 months with pneumonia§ in 2 weeks preceding interview</strong></td>
<td>(n=269)</td>
<td>(n=375)</td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>237 (88)</td>
<td>289 (77)</td>
<td>1.19 (1.11 to 1.26)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>198 (74)</td>
<td>217 (58)</td>
<td>1.31 (1.16 to 1.48)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>72 (27)</td>
<td>56 (15)</td>
<td>2.09 (1.31 to 3.33)</td>
</tr>
<tr>
<td><strong>Infants aged 12 months with pneumonia§ in 2 weeks preceding interview</strong></td>
<td>(n=112)</td>
<td>(n=199)</td>
<td></td>
</tr>
<tr>
<td>Sought treatment from any provider</td>
<td>91 (81)</td>
<td>155 (78)</td>
<td>1.05 (0.94 to 1.19)</td>
</tr>
<tr>
<td>Sought treatment within 24 hours of illness recognition</td>
<td>69 (62)</td>
<td>121 (61)</td>
<td>1.10 (0.96 to 1.25)</td>
</tr>
<tr>
<td>Sought treatment from appropriate provider‡</td>
<td>20 (18)</td>
<td>28 (14)</td>
<td>1.44 (1.00 to 2.08)</td>
</tr>
</tbody>
</table>

*Using adjusted logistic regression models with delta method for non-linear combinations (to obtain risk ratio) adjusted for cluster design and potential confounders (toilet inside house, illiterate mother, schedule caste or tribe, possession of mobile phone, family with below poverty line card, distance from primary health centre to nearest point on highway, percentage of home births in cluster).

†Caregiver’s report of diarrhoea.

‡Physicians in government and private facilities or community health workers (auxiliary nurse midwife, Anganwadi worker, or accredited social health activist).

§Caregiver’s report of any of the following: pneumonia, fast breathing, difficult breathing, stridor, or chest indrawing.
Table 4 | Illness and hospital admissions reported during neonatal period and at infant ages 6 and 12 months in intervention and control communities (post hoc exploratory analysis). Values are numbers (percentages) unless stated otherwise

<table>
<thead>
<tr>
<th>Outcomes</th>
<th>Intervention clusters (n=6204)</th>
<th>Control clusters (n=6163)</th>
<th>Risk ratio (95% CI)*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Illness in neonatal period</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Danger signs†</td>
<td>1010 (16.3)</td>
<td>1269 (20.6)</td>
<td>0.82 (0.67 to 0.99)</td>
</tr>
<tr>
<td>Local infection‡</td>
<td>996 (16.1)</td>
<td>1100 (17.8)</td>
<td>0.91 (0.71 to 1.17)</td>
</tr>
<tr>
<td>Admitted to hospital one or more times in neonatal period</td>
<td>519 (8.4)</td>
<td>468 (7.6)</td>
<td>1.24 (0.94 to 1.64)</td>
</tr>
<tr>
<td>Illness during infancy (in 2 week period before interview)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Diarrhoea§ irrespective of other illnesses</td>
<td>642 (20.9)</td>
<td>866 (28.4)</td>
<td>0.71 (0.60 to 0.83)</td>
</tr>
<tr>
<td>Pneumonia¶ irrespective of other illnesses</td>
<td>269 (8.8)</td>
<td>375 (12.3)</td>
<td>0.73 (0.52 to 1.04)</td>
</tr>
<tr>
<td>Admitted to hospital** one or more times in previous 3 months</td>
<td>163 (5.3)</td>
<td>214 (7.0)</td>
<td>0.87 (0.58 to 1.30)</td>
</tr>
<tr>
<td>Interview at infant age 12 months:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Diarrhoea§ irrespective of other illness</td>
<td>425 (20.8)</td>
<td>661 (32.8)</td>
<td>0.63 (0.49 to 0.80)</td>
</tr>
<tr>
<td>Pneumonia¶ irrespective of other illness</td>
<td>112 (5.5)</td>
<td>199 (9.9)</td>
<td>0.60 (0.46 to 0.78)</td>
</tr>
<tr>
<td>Admitted to hospital** one or more times in previous 3 months</td>
<td>108 (5.3)</td>
<td>165 (8.2)</td>
<td>0.67 (0.51 to 0.88)</td>
</tr>
</tbody>
</table>

*Using adjusted logistic regression models with delta method for non-linear combinations (to obtain risk ratio) adjusted for cluster design and potential confounders (toilet inside house, illiterate mother, schedule caste or tribe, possession of mobile phone, family with below poverty line card, distance from primary health centre to nearest point on highway, percentage of home births in cluster).
†In young infants up to 2 months—caregiver’s report of any of the following: not able to feed, fast or difficult breathing or local term for pneumonia, fever, cold to touch, lethargy, unconsciousness, convulsions, or blood in stools; these reported symptoms are consistent with signs that fall in red zone of colour coded Integrated Management of Neonatal and Childhood Illness charts and require immediate referral.
‡In neonate—caregiver’s report of any of the following: umbilicus red or draining pus, pustules or big boils, eyes with draining pus, or ear discharge.
§Caregiver’s report of diarrhoea.
¶Caregiver’s report of any of the following: pneumonia, fast breathing, difficult breathing, stridor, or chest indrawing.
**Inpatient admission irrespective of duration; includes admission in oral rehydration units for administration of oral rehydration salts or clinics for nebulisation.
Table 5 Post-neonatal infant care practices and nutritional status in intervention and control communities (post hoc exploratory analysis). Values are numbers (percentages) unless stated otherwise.

<table>
<thead>
<tr>
<th>Outcomes</th>
<th>Intervention clusters</th>
<th>Control clusters</th>
<th>Risk ratio (95% CI)*</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Feeding practices</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Exclusively breast fed at 6 months</td>
<td>768/3073 (25.0)</td>
<td>353/3048 (11.6)</td>
<td>3.19 (2.67 to 3.81)</td>
</tr>
<tr>
<td>Continued breast feeding at 12 months</td>
<td>1748/2045 (85.5)</td>
<td>1679/2017 (83.2)</td>
<td>1.02 (1.00 to 1.04)</td>
</tr>
<tr>
<td>Nutritional status at 12 months</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Proportion wasted (&lt;–2 SD WFH Z score)</td>
<td>243 (16.6)</td>
<td>202 (14.3)</td>
<td>1.10 (0.90 to 1.36)</td>
</tr>
<tr>
<td>Proportion stunted (&lt;–2 SD HFA Z score)</td>
<td>725 (49.6)</td>
<td>680 (48.2)</td>
<td>0.99 (0.94 to 1.04)</td>
</tr>
<tr>
<td>Complementary feeding indicators</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Received solid, semi-solid, or soft foods in previous 24 hours and started complementary feeding between 6 and 8 months of age</td>
<td>687 (33.6)</td>
<td>759 (37.6)</td>
<td>0.92 (0.82 to 1.02)</td>
</tr>
<tr>
<td>Received foods from ≥4 food groups in previous 24 hours</td>
<td>109 (5.3)</td>
<td>175 (8.7)</td>
<td>0.68 (0.42 to 1.09)</td>
</tr>
<tr>
<td>Received solid, semi-solid, or soft foods 3 times for breastfed infants and 4 times in non-breastfed infants in previous 24 hours</td>
<td>534 (26.1)</td>
<td>787 (39.0)</td>
<td>0.72 (0.58 to 0.89)</td>
</tr>
<tr>
<td>Immunisation coverage by 12 months of age</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Received BCG vaccine</td>
<td>489 (23.9)</td>
<td>552 (27.4)</td>
<td>1.08 (0.78 to 1.54)</td>
</tr>
<tr>
<td>Received third dose of DPT vaccine</td>
<td>318 (15.6)</td>
<td>427 (21.2)</td>
<td>0.95 (0.68 to 1.33)</td>
</tr>
<tr>
<td>Received measles vaccine</td>
<td>226 (11.1)</td>
<td>339 (16.8)</td>
<td>0.92 (0.65 to 1.30)</td>
</tr>
</tbody>
</table>

DPT=diphtheria, tetanus, and pertussis; HFA=height for age; WFH=weight for height.

*Using adjusted logistic regression models with delta method for non-linear combinations (to obtain risk ratio) adjusted for cluster design and potential confounders (toilet inside house, illiterate mother, schedule caste or tribe, possession of mobile phone, family with below poverty line card, distance from primary health centre to nearest point on highway, percentage of home births in cluster).
Figures

Clusters randomised (n=18)
Live births between Jan 2008 and March 2010 (n=60 702)

Live births in intervention communities whose vital status was known at 29 days
Randomly selected caregivers (n=9667)

Live births in control communities whose vital status was known at 29 days
Randomly selected caregivers (n=30 813)

Interviews with selected caregivers
29 days (n=6600) 6 months (n=3300) 12 months (n=3300)
Reasons interviews not done
Refusal 4 2 0
Infant died 7 43 53
Interviews could not be conducted owing to non-availability of families 385 182 53
Interviews could not be conducted owing to cessation of trial by DSMB - - 1149

Interviews with selected caregivers
29 days (n=6600) 6 months (n=3300) 12 months (n=3300)
Reasons interviews not done
Refusal 9 6 4
Infant died 6 50 46
Interviews could not be conducted owing to non-availability of families 422 196 170
Interviews could not be conducted owing to cessation of trial by DSMB - - 1063

Fig 1 Trial profile. DSMB=Data Safety Monitoring Board

Fig 2 Treatment seeking practices during neonatal period ascertained through caregivers’ interviews on day 29 in intervention and control communities (pre-specified analysis). Government facility=physicians in government hospital and primary health centres; private facility=physicians in private hospital or nursing home; community health workers=auxiliary nurse midwives, Anganwadi workers, or accredited social health activists; informal sector=private providers not medically qualified, chemists, or traditional healers such as baba, vaid, or bhagat
Fig 3  Treatment seeking practices for infants at age 6 months ascertained through caregivers’ interviews in intervention and control communities (pre-specified analysis). Definitions as for figure 2