

Economic modelling of diagnostic and treatment pathways in National Institute for Health and Care Excellence clinical guidelines: the Modelling Algorithm Pathways in Guidelines (MAPGuide) project

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**National Institute for
Health Research**

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Abstract

Economic modelling of diagnostic and treatment pathways in National Institute for Health and Care Excellence clinical guidelines: the Modelling Algorithm Pathways in Guidelines (MAPGuide) project

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Background: National Institute for Health and Care Excellence (NICE) clinical guidelines (CGs) make recommendations across large, complex care pathways for broad groups of patients. They rely on cost-effectiveness evidence from the literature and from new analyses for selected high-priority topics. An alternative approach would be to build a model of the full care pathway and to use this as a platform to evaluate the cost-effectiveness of multiple topics across the guideline recommendations.

Objectives: In this project we aimed to test the feasibility of building full guideline models for NICE guidelines and to assess if, and how, such models can be used as a basis for cost-effectiveness analysis (CEA).

Data sources: A 'best evidence' approach was used to inform the model parameters. Data were drawn from the guideline documentation, advice from clinical experts and rapid literature reviews on selected topics. Where possible we relied on good-quality, recent UK systematic reviews and meta-analyses.

Review methods: Two published NICE guidelines were used as case studies: prostate cancer and atrial fibrillation (AF). Discrete event simulation (DES) was used to model the recommended care pathways and to estimate consequent costs and outcomes. For each guideline, researchers not involved in model development collated a shortlist of topics suggested for updating. The modelling teams then attempted to evaluate options related to these topics. Cost-effectiveness results were compared with opinions about the importance of the topics elicited in a survey of stakeholders.

Results: The modelling teams developed simulations of the guideline pathways and disease processes. Development took longer and required more analytical time than anticipated. Estimates of cost-effectiveness were produced for six of the nine prostate cancer topics considered, and for five of eight AF topics. The other topics were not evaluated owing to lack of data or time constraints. The modelled results suggested 'economic priorities' for an update that differed from priorities expressed in the stakeholder survey.

Limitations: We did not conduct systematic reviews to inform the model parameters, and so the results might not reflect all current evidence. Data limitations and time constraints restricted the number of analyses that we could conduct. We were also unable to obtain feedback from guideline stakeholders about the usefulness of the models within project time scales.

Conclusions: Discrete event simulation can be used to model full guideline pathways for CEA, although this requires a substantial investment of clinical and analytic time and expertise. For some topics lack of data may limit the potential for modelling. There are also uncertainties over the accessibility and adaptability of full guideline models. However, full guideline modelling offers the potential to strengthen and extend the analytical basis of NICE's CGs. Further work is needed to extend the analysis of our case study models to estimate population-level budget and health impacts. The practical usefulness of our models to guideline developers and users should also be investigated, as should the feasibility and usefulness of whole guideline modelling alongside development of a new CG.

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List of abbreviations

AAD	antiarrhythmic drug	GDG	Guideline Development Group
AF	atrial fibrillation	G-I-N	Guidelines International Network
AFFIRM	Atrial Fibrillation Follow-up Investigation of Rhythm Management	GP	general practitioner
ALSYMPCA	Alpharadin in Symptomatic Prostate Cancer Patients	GRADE	Grading of Recommendations, Assessment Development and Evaluation
AS	active surveillance	HDR	high-dose-rate brachytherapy
BB	beta blocker	HRG	Healthcare Resource Group
BMI	body mass index	HRQoL	health-related quality of life
BNF	<i>British National Formulary</i>	HTA	Health Technology Assessment
BPH	benign prostatic hyperplasia	ICER	incremental cost-effectiveness ratio
b.p.m.	beats per minute	ICG	Internal Clinical Guidelines
BSC	best supportive care	IGRT	image-guided radiation therapy
CAF	chronic atrial fibrillation	IMRT	intensity-modulated radiation therapy
CEA	cost-effectiveness analysis	INB	incremental net benefit
CHD	coronary heart disease	INR	international normalised ratio
CG	clinical guideline	IoM	Institute of Medicine
CHF	congestive heart failure	LDR	low-dose-rate brachytherapy
CRD	Centre for Reviews and Dissemination	LHRH	luteinising hormone-releasing hormone
CRPC	castration-refractory prostate cancer	LHRHa	luteinising hormone-releasing hormone analogue
CT	computerised tomography	LRP	laparoscopic prostatectomy
DES	discrete event simulation	LVD	left ventricular dysfunction
DRE	digital rectal examination	MAPGuide	Modelling Algorithm Pathways in Guidelines
ECG	electrocardiogram	MI	myocardial infarction
ECV	electrical cardioversion	MRC	Medical Research Council
ESC	European Society of Cardiology	MRI	magnetic resonance imaging
ER ECG	event recorder electrocardiogram	NB	net benefit
EVPI	expected value of perfect information	NCC	National Collaborating Centre
EVPII	expected value of partial perfect information	NCC-C	National Collaborating Centre for Cancer

NCCCC	National Collaborating Centre for Chronic Conditions	RALRP	robot-assisted laparoscopic prostatectomy
NCCMH	National Collaborating Centre for Mental Health	RCT	randomised controlled trial
NCC-WCH	National Collaborating Centre for Women's and Children's Health	RealiseAF	Real-life global survey evaluating patients with Atrial Fibrillation
NCGC	National Clinical Guideline Centre	RLCA	rate-limiting calcium antagonist
NICE	National Institute for Health and Care Excellence	RRP	radical retropubic prostatectomy
NSAID	non-steroidal anti-inflammatory drug	SD	standard deviation
OAC	oral anticoagulation	SHD	structural heart disease
OHE	Office of Health Economics	SR	stroke risk
OM	ongoing management	SWPHO	South West Public Health Observatory
OXVASC	Oxford Vascular Study	TA	Technology Appraisal
PCRMP	Prostate Cancer Risk Management Programme	TE	thromboembolism
PCV	pharmacological cardioversion	TIA	transient ischaemic attack
PFS	progression-free survival	THIN	The Health Improvement Network
PRP	transperineal prostatectomy	TOE	transoesophageal echocardiogram
PSA	prostate-specific antigen	TRUS	transrectal ultrasound
PSS	Personal Social Services	TTE	transthoracic echocardiogram
QALY	quality-adjusted life-year	TTNE	time to the next event
QRG	Quick Reference Guide	VOI	value of information

Scientific summary

Background

National Institute for Health and Care Excellence (NICE) clinical guidelines (CGs) make recommendations for the care of people with defined diseases or conditions in the NHS in England and Wales. The recommendations are drawn up by a Guideline Development Group (GDG) after consideration of evidence of the benefits, harms and costs of various diagnostic and treatment options. As NICE CGs are usually very broad, covering large complex pathways of care for heterogeneous groups of patients, the approach to assessing clinical and economic evidence is inevitably selective. The GDG identifies key 'clinical questions' within the scope, and evidence for these questions is identified, critiqued and summarised in a series of systematic reviews. Evidence of cost-effectiveness is drawn from relevant literature or from original evaluations conducted by guideline economists. Timelines and resources are not usually sufficient to build new models to evaluate cost-effectiveness for every clinical question, and so specific topics for economic analysis are prioritised. There are three potential risks with this approach: (1) estimates of cost-effectiveness might not be available for some topics with potentially important resource consequences; (2) methods and assumptions used for economic analysis at different points in the pathway might be inconsistent; and (3) systemic effects and interactions between decisions might be neglected.

Another approach to economic evaluation in CGs would be to build a model of the full care pathway and to use this as a platform to evaluate changes that are being contemplated. This has some putative advantages. Though a big initial investment of time and resources, once developed the full guideline model should enable analysis of a range of cost-effectiveness questions and provide the flexibility to address unanticipated questions, which often arise during or after guideline development. The full guideline model would also provide a common framework of methods, baseline data and assumptions, to improve the consistency of cost-effectiveness estimates. Furthermore, embedding the decision options within the context of the whole pathway provides the potential to account for systemic interactions between options. However, there are some technical and practical obstacles to the adoption of a full guideline modelling approach in the NICE CGs programme. To reflect guideline pathways, the models would most likely need to be large and complex, and would therefore be challenging to build and to validate. It is therefore unclear whether or not full pathway modelling in NICE CGs is realistic, and what value it would add to the more conventional piecemeal approach to economic analysis.

Objectives

The Modelling Algorithm Pathways in Guidelines (MAPGuide) project was set up to test the feasibility and usefulness of full pathway modelling in NICE CGs. We chose to test the concept first outside of routine guideline development by building models for two existing guidelines. The guidelines chosen as case studies were both due to be reviewed by NICE to determine whether or not they should be updated. This offered an opportunity to identify new evidence and suggested changes to the guidelines raised by experts and stakeholders, which provided some real cost-effectiveness questions to be addressed by our models. Stakeholders for the two guidelines were surveyed to elicit their views on the relative importance of the topics as a comparison for the economic priorities identified by the models.

The aims of the project were therefore to:

- investigate the feasibility of modelling whole service pathways from NICE CGs to estimate the cost-effectiveness of possible changes to the pathways

- use this approach to estimate the potential value of updating selected topics within the guidelines, as estimated by the likelihood of a change in recommendation and the potential impact of any such change on expected net benefits (NBs)
- compare the economic priorities for updates obtained from formal modelling with those elicited during the routine NICE guideline review process.

Methods

Two published NICE guidelines were selected as case studies: prostate cancer and atrial fibrillation (AF). These guidelines were chosen from the 17 guidelines due to be reviewed by NICE within our timelines (between January and September 2011). The criteria for selecting the case studies were (a) that the published guideline contained a relatively well-formulated pathway suitable for modelling; (b) that they addressed important topics that were likely to be updated; (c) that there was thought to be uncertainty or controversy over which topics should be updated; and (d) the guidelines would address different patient groups or disease areas, and hence would present different challenges for the modellers.

The project consisted of three streams of work led by different teams of researchers: the first team (CC and MW) identified the potential update topics and conducted and analysed the surveys of stakeholders; the second team (SW, PT and AM) developed the prostate cancer model and used it to evaluate possible update topics for this guideline; and the third team (MTB, JE, AA and JL) developed the AF model and evaluated possible update topics for this disease area. The modelling teams did not influence the choice of topics and did not see their list of topics until the design of the base-case model had been finalised. They were also not shown the results of the stakeholder surveys until after the base-case models had been implemented. The two modelling teams met regularly to discuss progress and difficulties encountered, and to agree the general principles to be followed.

The potential update topics were elicited from the review decision documents published on the NICE website. One researcher (CC) read the documents and collated a list of suggested topics with advice from a second researcher who has extensive experience in systematic reviewing and guideline development (MW). A shortlist of topics for each guideline was agreed by members of the research team who were not involved in developing the models. Information about the selected topics and relevant new evidence cited in the review documents was collated. Surveys were then conducted with registered stakeholders for the two guidelines to elicit their opinions about the importance of including the selected topics in a future update of the guidelines. Participants were presented with a short summary of the shortlisted topics and then asked to rate them in terms of importance (using a five-point Likert scale) and to rank them in order of priority for inclusion in a future update. Results were summarised using simple descriptive statistics and graphs.

The modelling teams began with background reading to familiarise themselves with the guideline and current issues in the field. The boundaries for the modelling exercises were defined by the scopes for the original guidelines. The model designs consisted of two main elements: a 'service pathway model', which specifies the expected care that patients with defined characteristics would receive according to the current guideline recommendations; and a 'disease process model', which specifies how patients' health status or risk of events is expected to change conditional on their characteristics and treatment. The pathway models were developed following detailed examination of the guideline documents, and then checked with clinical experts. Published NICE Technology Appraisal (TA) guidance within the scope of the guidelines was added to the care pathways. The disease process models were developed following review of other published models, descriptions of epidemiology and discussions with clinical experts. The implemented models were designed to estimate the mean discounted health-care costs and outcomes (quality-adjusted life-years; QALYs) over a lifetime horizon for a representative heterogeneous cohort of patients treated according to the defined pathway, and following the NICE reference case for economic evaluations. The models were implemented as individual-level discrete event simulations (DES) programmed using a specialist software package (SIMUL8 Professional version 15.0; SIMUL8 Corporation, Boston, MA, USA).

The starting characteristics for patients entering the models were taken from samples of individual data from a general practice database for AF and a disease register for prostate cancer. It was beyond the scope of this project to conduct systematic reviews to inform all model parameters. Information was therefore identified from the original guideline, supplemented with new evidence from rapid reviews of the literature and discussions with clinical experts. The impact of uncertainty over model parameters was considered through probabilistic sensitivity analysis. The models were each evaluated over two nested levels of iteration: an internal level to reflect variability between individual patients (first-order uncertainty); and an external level to represent uncertainty over population parameters (second-order uncertainty). The modelling teams checked for errors and inconsistencies during model development. The models were also verified to test for correct programming and validated to ensure consistency with expected results (e.g. that survival times and levels of service use were realistic).

The modelling teams then attempted to estimate the cost-effectiveness of questions related to their list of possible update topics. This involved running the models for the base-case pathways, and then for a series of strategies reflecting possible changes to the pathways. Additional data required for the alternative strategies were obtained from the original guideline or new evidence identified by stakeholders or experts, or by rapid literature searches. It is important to note that the economic analyses presented in this report were not based on full evidence reviews and have not been informed by an expert guideline group. Our focus was to assess the modelling methods and their usefulness in the context of identifying priorities for inclusion in a guideline update. The results should not be used to inform clinical practice.

The optimal strategy within each topic was identified by incremental cost-effectiveness analysis (CEA), or equivalently by calculation of incremental net benefits (INBs). Results are reported using a primary cost-effectiveness threshold of £20,000 per QALY gained. The relative 'economic priority' for which topics should be included in an update was determined on the basis of two pieces of information: (i) the probability that the currently recommended base-case option is not the optimal strategy within that topic and (ii) the magnitude of the potential gain in NB (difference between the optimum and base-case strategies). These statistics were used by the modelling teams to rank the topics in order of importance for inclusion in an update. This ranking was then compared with that obtained from the survey of guideline stakeholders.

Results

Both modelling teams succeeded in building a DES representing the guideline pathway and disease process. Development took nearly 24 months, and required more than one whole-time equivalent year of analyst time for each full guideline model. The scope of both models was very broad, and included the large majority of the guideline pathways and recommendations, though with some exceptions.

Nine potential update topics were identified from the NICE review documents for the prostate cancer guideline, and eight topics for the AF guideline. Survey responses were received from 27 out of 239 registered stakeholders for prostate cancer. Two topics were rated as 'very important' for inclusion in an update of the guideline by the majority of respondents: active surveillance (AS) in previously unscreened 'low-risk' men, and effective techniques for performing radical prostatectomy. For AF, 32 out of 182 stakeholders responded to the survey, and two topics were rated as 'very important' by the majority of these respondents: new oral anticoagulants (OACs), and stratification tools to assess bleeding risk before antithrombotic medication.

Cost-effectiveness analysis was conducted with the prostate cancer model for six of the nine potential update topics. Two of the remaining topics were not modelled because of an absence of necessary information, and there was no need for CEA of the final topic owing to likely dominance of one of the options. The model indicated that for three topics in particular, there was a high potential for increased NB: brachytherapy with external beam radiotherapy for localised or locally advanced disease; pelvic

radiotherapy with adjuvant hormone therapy for localised disease; and continuous versus intermittent hormone therapy for metastatic prostate cancer.

For AF, cost-effectiveness estimates were obtained for five out of eight topics. Two topics were not evaluated as they related to areas excluded from the scope of the model, and one topic was omitted due to time constraints. The results for the five modelled topics suggested that stroke and bleeding risk thresholds for oral anticoagulation and the comparison of rate and rhythm control strategies should be treated as priorities for inclusion in an update; as there was a fair probability that the current guideline recommendations were not optimal and a high potential for health gain and cost savings. The estimated economic priorities for update topics differed from those elicited from stakeholders.

Conclusions

This project has demonstrated that models can be developed to cover the large part of complicated CG pathways, and that these models can be used to evaluate a range of cost-effectiveness questions across the pathways. This approach has the potential to produce consistent estimates of cost-effectiveness that account for systemic effects of placing decision options within a broad pathway of care. Implementation of the models was facilitated by the use of DES, which can provide a relatively compact representation of the flow of a heterogeneous cohort of patients through a very complex care pathway.

However, there are some barriers to the routine adoption of this approach in the NICE CGs programme. The most obvious is that it is unlikely to be possible within current timelines and health economic resources, because of the demands of developing such large models and the need for specialist DES expertise. It is also unlikely that this approach will work for all CGs, due to data limitations. Nevertheless, we believe that the approach does show sufficient promise to warrant further investigation.

Learning from this project should enable faster development of full guideline models in the future. The two case studies provide a set of methods and terminology that could be adapted for other applications. We also identify some considerations for future development, including the need for clarity about the boundaries of the model; the need for clarity over whether the model pathway is meant to reflect recommended or current practice; and the importance of conceptual modelling of both the service pathway and of the disease process.

We recommend five priorities for further research:

1. The case study models have been made available to the National Collaborating Centre (NCC) teams developing updates of the guidelines. Research should be conducted to seek the opinions of the members of the NCC technical teams, the GDGs, stakeholders and the NICE guidelines team to determine whether or not they made use of the models, and, if so, whether or not the results were useful.
2. Further development of the case study models to assess the existence and magnitude of possible interactions between changes to different parts of the care pathways.
3. Extension of the case study models to estimate budget and health impacts across a whole patient population (rather than for single incident cohort).
4. To apply the full guideline modelling approach to a new NICE guideline.
5. Further development of methods:
 - i. methods for eliciting expert opinion and reaching consensus about the structure of disease process and service pathway models to inform guideline development and economic modelling
 - ii. methods for robust model calibration to infer missing or unobservable parameters in complex decision models

- iii. development of standardised software templates or methods of presentation to help guideline economists to develop flexible and accessible guideline models in consultation with other methodologists, GDGs and stakeholders
- iv. methods to test the internal and external validity of full guideline models.

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Chapter 1 Background

This chapter presents the background to economic evaluation in clinical guidelines and discusses the role of modelling.

Introduction to clinical guidelines

Evolution of evidence-based guidelines

Guidelines on clinical practice have been developed by professional bodies in many countries for many years now. Initially based on informal consensus and expert opinion, the influence of evidence-based medicine has led to the adoption of more formalised methods of development. In 1992, the US Institute of Medicine (IoM) defined guidelines as:

... systematically developed statements to assist practitioner and patient decisions about appropriate health care for specific clinical circumstances.¹

In their 2011 statement, the IoM revised their definition to:

Clinical practice guidelines are statements that include recommendations intended to optimize patient care that are informed by a systematic review of evidence and an assessment of the benefits and harms of alternative care options.²

In addition to the use of systematic reviews, they defined criteria for guidelines 'we can trust', including transparency, composition of the Guideline Development Group (GDG), and external review.

Several international collaborations have been established to further the use of robust processes and methods for guideline development. For example, the Appraisal of Guidelines for Research and Evaluation Enterprise (AGREE) was founded to develop and promote a critical appraisal checklist to evaluate processes of guideline development and quality of reporting (www.agreetrust.org). The Guidelines International Network (G-I-N) was founded in 2002 to provide a network for guideline developers and users, to help reduce duplication of effort and to promote best practice in guidelines (www.g-i-n.net).

The role of cost-effectiveness in guidelines

Although there is now broad agreement over the need to base clinical guidelines (CGs) on formalised methods of evidence review and synthesis, the role of cost-effectiveness in guidelines is much more controversial. In 1992 the influential IoM committee debated this question.¹ They concluded that developers of clinical practice guidelines 'need not' use economic criteria in drawing up recommendations on what constitutes appropriate care; not because costs should be or can be avoided, but because the committee could not agree that guideline developers are necessarily the right people to be making these judgements. Instead, they put forward the 'modest proposal' that guideline developers should present information about the costs and health implications of alternative interventions to help practitioners, patients and policy-makers who face resource constraints to evaluate the options. The 2011 IoM committee also discussed this issue, but chose not to comment on the role of costs or cost-effectiveness in guideline decision-making. Similarly, the G-I-N recently advised that recommendations should be based on scientific evidence of benefits, harms and 'if possible' costs, but did not make any more explicit statement about if or how this information ought to be considered.³

A dissenting member of the 1992 IoM committee and witness to the 2011 committee, David Eddy has been a prominent advocate for the explicit consideration of costs alongside health outcomes in guidelines. He argued:

... health interventions are not free, people are not infinitely rich, and the budgets of programs are limited. For every dollar's worth of health care that is consumed, a dollar will be paid. Furthermore, the costs will be paid by present and future patients.⁴

This argument was taken up by Alan Williams,^{5,6} who noted that to optimise outcomes across a population, guideline developers must take account of the sacrifices imposed on other current or future patients when scarce health-care resources are devoted to a subset of patients who are the concern of a particular guideline. This requires an appreciation of the relative costs and health effects of alternative treatment options for the defined subgroups of patients, and an understanding of what health benefits could be obtained by using resources in other ways (opportunity costs). The methods of economic evaluation are designed to assist decision-makers in making such comparisons.⁷

In practice, explicit consideration of cost or cost-effectiveness in guidelines is unusual.⁸ A search of the National Guideline Clearinghouse online database found that of 1616 guidelines published between 2000 and 2005, only 369 (23%) included any formal cost analysis.

Assessing cost-effectiveness: profiles vs. models

Even when it is accepted that cost-effectiveness ought to influence guideline recommendations, there is still controversy over how this should be done. Eddy defined two broad approaches to designing practice policies.⁴ In what he called the 'implicit' approach, experts are asked to weigh up pertinent information in their heads, deliberate and reach a collective decision. This consensus process is, he argues, satisfactory for many types of decision problem, but it is inadequate when there are complex and uncertain trade-offs between costs, benefits and harms. For this type of question, Eddy proposed an 'explicit' approach to decision-making, characterised by 'an explicit and systematic analysis of evidence, estimation of outcomes, calculation of costs, and assessment of preferences'. This latter approach includes formalised methods of clinical decision analytic modelling and health economic evaluation.⁹

A related distinction between 'profiles' and 'models' has permeated discussions about how to take account of economic considerations in CGs.¹⁰ In the profile approach, various measures of health effect derived from clinical studies are summarised alongside estimated costs. The GDG then discuss, interpret and weigh up this information qualitatively. In the alternative modelling approach, there is a formal processing of information to produce a quantitative summary of the expected costs and health consequences of the available options. The summary is often in the form of an incremental cost-effectiveness ratio (ICER), such as the additional cost per quality-adjusted life-year (QALY) gained which, when compared against a benchmark cost-effectiveness threshold, provides an indication of the 'right decision' (if not a definitive decision rule).¹¹

Eccles and Mason argued against modelling in CGs, based on their experience working on the Department of Health funded, North of England guidelines in the 1990s.¹⁰ This view was influential in early approaches to guidelines commissioned by the National Institute for Health and Care Excellence (NICE), since when NICE was established in 1999 it effectively inherited the Department of Health guidelines programme. The example that Eccles and Mason used to criticise the modelling approach is the North of England guideline on anticoagulation to prevent stroke in patients with atrial fibrillation (AF), which is coincidentally a question that we address in our case study in *Chapter 5*. The North of England guideline used a Markov decision model to estimate the cost and QALY impact of treatment with warfarin for various groups of patients.¹² The criticisms levelled at this approach by Eccles and Mason included technical limitations of the model, particularly relating to the (as it now seems) quite primitive deterministic analysis of uncertainty.

However, they also argued that the use of a model detracted from the quality of interaction of the guideline group with the evidence:

Once the clinical problem had been scoped there was little remaining role for the group and they were not called upon to discuss the evidence or the implications of the model.¹⁰

Eccles and Mason acknowledged that there are situations where simple modelling exercises are necessary and useful to the decision-making process, but they argued that the touchstone for such exercises is 'parsimony', to ensure that guideline developers and users can understand and, if necessary, replicate the results. In general, they advocated the use of a simple balance sheet to present disaggregated health effects and costs for the consideration of the guideline group.

More recently, the international Grading of Recommendations Assessment, Development and Evaluation (GRADE) Working Group has also promoted a profile approach as a 'simple but powerful' way of presenting the advantages and disadvantages of alternative management options to a guideline panel.^{13,14} The GRADE system provides a formalised process for identifying, appraising and summarising evidence relating to important outcomes, which may include differences in resource use where relevant. The GRADE Working Group advises that guideline panels may 'legitimately ignore' information on resource use, but that, if a panel chooses to consider this information, it should first assess the quality of the underlying evidence and its applicability to their particular decision problem. Although the GRADE Working Group notes that formal economic modelling results can help to inform judgements about the balance between positive and negative outcomes, it highlights the downsides of modelling. In particular, it states that modelling reduces transparency and that it is susceptible to bias and uncertainty arising from the many assumptions that are required and the poor-quality data that are often available to support a model.

This rather negative attitude to explicit economic evaluation and modelling in the field of CGs contrasts with the predominant view in Health Technology Assessment (HTA).¹⁵ This may be because cost containment was often seen as an important motivator for the development of HTA, or possibly because of the influence of Archie Cochrane and his reflections on effectiveness and efficiency.¹⁶ In addition, whereas the objective of guidelines is usually defined as informing clinical decision-making and optimising patient outcomes, the objective of HTA is more clearly directed at informing policy-making and optimising population outcomes, which makes the trade-offs between alternative uses of scarce resources more apparent. For example, HTA International (HTAi) defines HTA as:

... a multidisciplinary field that addresses the health impacts of technology, considering its specific healthcare context as well as available alternatives. Contextual factors addressed by HTA include economic, organizational, social, and ethical impacts. The scope and methods of HTA may be adapted to respond to the policy needs of a particular health system.

www.htai.org

Of course, beliefs about the role of economic considerations and the use of modelling do also vary between HTA agencies and practitioners. For example, although many European agencies have been willing to bring in explicit consideration of cost-effectiveness and the use of modelling, the criteria and methods used by these agencies differ.¹⁷ Further, while the public and policy-makers in the USA are generally unreceptive to cost-effectiveness or modelling, it has been argued that 'US health policy-makers in the private and public sectors continue in a quieter fashion to develop strategies to use evidence of comparative value'.¹⁸

Opinions on which economic evaluation methods to use in HTA also differ among health economists. Some have significant concerns over technical aspects of modelling and over the validity of the summary measures of the ICER and the QALY. For example, the use of cost-consequence analysis – akin to a profile or balance sheet approach – has been proposed as a means of bringing economic evaluation more into line with society's values.¹⁹ However, the predominant view among health economists active in the field of

HTA is that modelling is an 'unavoidable fact of life', and has the clear advantage of providing an explicit and reproducible summary of the balance of benefits, harms and cost.²⁰ Although there may be legitimate concerns about the potential for inappropriate use of data, and problems with the transparency and validity of models,²¹ steps can be taken to minimise these dangers.²²⁻²⁴

There has also been discussion about the use of systematic reviews to identify and summarise published 'economic evidence' to put before decision-makers. This is standard practice in both HTA and guidelines, but it has been argued that this is a largely futile exercise, as estimates of cost or cost-effectiveness obtained in one context are rarely transferable to another.²⁵ Modelling provides a more satisfactory method for synthesising clinical and economic evidence to provide a coherent aid to decision-making. These arguments might equally be applied to guideline development.

The NICE clinical guidelines programme

Purpose and scope of NICE guidelines

The development of CGs is a core function of NICE:

Guidance from the Institute will include guidelines for the management of certain diseases or conditions and, where appropriate, it will cover all aspects of the management of that condition – from prevention to self-care through primary care, secondary care and more specialist services.²⁶

Between May 2001 and July 2012, NICE published 153 CGs, including eight inherited guidelines commissioned by the Department of Health, and 26 updates of previously published NICE guidelines. A further 56 guidelines were in development at that time.

There are NICE guidelines for diverse patient groups and conditions, including topics in mental health, women and children's health, cancer, and acute and chronic disease. Each guideline encompasses a wide range of management options for the defined patient group, including aspects of disease prevention, case identification, assessment and diagnosis, treatment, monitoring, ongoing care and self-management. Although NICE has now introduced a 'short guidelines' programme, which develops guidelines with a narrower focus, most NICE guidelines are still very broad in scope and make a large number of recommendations to the NHS. Though compliance with NICE guidelines is not compulsory, and no special funding is available to support their implementation, they are used to set standards for NHS organisations and professionals and can have a major impact on patient care.²⁷

Process for development of NICE guidelines

The NICE currently commissions guidelines from four National Collaborating Centres (NCCs) (*Box 1*). In addition, an Internal Clinical Guidelines (ICG) team at NICE develops the short guidelines. The main functions of the NCC and ICG teams are to convene and to provide secretariat and technical support functions to the GDGs.

The development process for NICE guidelines is outlined in *Box 2*. After referral of the topic from the Department of Health, a scope is prepared by the NCC and, after consultation with stakeholders, finalised and agreed by NICE. This document defines the populations, health-care settings and types of interventions to be included or excluded, and sets the boundaries for the work of the GDG.

The GDG is the independent advisory committee that develops the guidance. It meets over a period of 12–18 months, usually monthly. Unlike NICE's Technology Appraisal (TA) Committees, a GDG is specially convened for each guideline. The composition of the GDG is tailored to the guideline topic. In addition to health-care professionals, patient and public representatives, and sometimes health-care managers or commissioners, the GDG includes members of the NCC technical team who are responsible for conducting the evidence reviews and any related analyses. The technical team includes individuals with skills in project

BOX 1 National Collaborating Centres

- National Clinical Guideline Centre (NCGC) Hosted by the Royal College of Physicians, in partnership with the Royal College of General Practitioners, Royal College of Nursing and Royal College of Surgeons of England.
- National Collaborating Centre for Cancer (NCC-C) Hosted by Velindre NHS Trust in Cardiff in partnership with Cardiff University and other organisations.
- National Collaborating Centre for Women's and Children's Health (NCC-WCH) Hosted in a partnership led by the Royal College of Obstetricians and Gynaecologists, which includes the Royal College of Paediatrics and Child Health, Royal College of Midwives, Royal College of Nursing and a range of other stakeholders.
- National Collaborating Centre for Mental Health (NCCMH) Partnership between the Royal College of Psychiatrists and the British Psychological Society.

BOX 2 National Institute for Health and Care Excellence guideline development process²⁸

1. Guideline topic referred to NICE by Department of Health.
2. Stakeholders register interest: National organisations representing patients and carers, and health professionals can register as stakeholders. Stakeholders are consulted throughout the guideline development process.
3. Scope prepared: NCC prepares the scope, setting out what the guideline will and will not cover. Following consultation with stakeholders, the scope is agreed and signed off by NICE.
4. GDG established: Includes health professionals, representatives of patient and carer groups and technical experts.
5. Draft guideline produced: The GDG assesses the available evidence and makes recommendations.
6. Consultation on the draft guideline: Public consultation period for registered stakeholders to comment on the draft guideline.
7. Final guideline produced: GDG finalises the recommendations; the NCC produces the final guideline.
8. Guidance issued: NICE formally approves the final guideline and issues its guidance to the NHS.

management, information science, systematic reviewing and health economics. The GDG has the following key functions: to define specific review questions within the guideline scope; to consider the clinical and economic evidence related to these questions; to use expert consensus if evidence is poor or lacking; to formulate guideline recommendations; and to respond to comments from the stakeholders.

The whole process of guideline development, from referral to publication, takes 18–24 months for standard guidelines and 9–11 months for short guidelines.

Around the time of publication, NICE produces implementation support tools to encourage uptake of the guideline. These include a costing tool, which identifies any significant resource impacts of recommendations and estimates the budget impact for NHS bodies, to help them in planning for implementation.

All NICE guidelines are reviewed periodically to check whether or not they need updating. NICE conducts a formal review of the need to update a guideline 3 years after publication. This involves consultation with the original GDG, collection of intelligence and focused literature searches. A draft review decision is published for consultation with stakeholders and then finalised by NICE. This may result in a decision to update the guideline in part or in whole, not to update the guideline, to transfer it to a 'static' list, or to

withdraw it. The review decision is published by NICE, and includes a summary of new evidence and topics that need to be updated, as well as a full list of stakeholder comments and responses from NICE.

Methods for development of NICE guidelines

Methods for the development of NICE guidelines are specified in *The Guidelines Manual*.²⁹ There are four key steps to assembling and interpreting the evidence base to support GDG decision-making (Box 3).

Cost-effectiveness in NICE guidelines

NICE has always had a clear remit to consider both clinical effectiveness and cost-effectiveness in its guidelines.²⁶ The decision-making principles employed by NICE are outlined in its *Social Value Judgements* paper.³⁰ This emphasises the importance but also the boundaries of cost-effectiveness in NICE guidance.

*Those developing clinical guidelines, technology appraisals or public health guidance must take into account the relative costs and benefits of interventions (their 'cost-effectiveness') when deciding whether or not to recommend them.*³⁰

*Decisions about whether to recommend interventions should not be based on evidence of their relative costs and benefits alone. NICE must consider other factors when developing its guidance, including the need to distribute health resources in the fairest way within society as a whole.*³⁰

BOX 3 National Institute for Health and Care Excellence guideline development methods²⁹

1. Formulate the review questions.
 - Structure review questions.
 - Use patient experiences to inform the review questions.
 - Agree the review protocols and finalise the economic plan.
2. Identify the evidence.
 - Develop search strategy for each review question.
 - Search relevant databases.
 - Ensure sensitivity and specificity of search.
 - Consider stakeholder submissions of evidence, if applicable.
3. Review the evidence.
 - Select relevant studies.
 - Assess quality of selected studies for clinical effectiveness and cost-effectiveness.
 - Conduct new economic evaluations on selected topics.
 - Update existing NICE guidance (if identified in the scope).
 - Summarise evidence and present results.
4. Develop guideline recommendations.
 - Interpret the evidence to make recommendations.
 - Formulate recommendations, paying particular attention to wording.
 - Identify key priorities for implementation.
 - Formulate research recommendations.

To help guideline groups to take account of cost-effectiveness, a health economist is employed as part of the technical team for all NICE guidelines. It has been argued that guideline economists are too isolated within GDGs, the majority of whose members are clinicians or patient representatives with a special interest in the guideline topic and who may therefore be reluctant to rule against clinically effective interventions on the grounds of cost-effectiveness.³¹ This claim has, however, been refuted by NICE and the NCCs.^{32–34}

The methods used by guideline economists have evolved over the 12 years that NICE has been developing guidelines. As mentioned above, economists were initially discouraged from developing their own models. This has changed, and *The Guidelines Manual*²⁹ now broadly recommends a combination of profile and modelling approaches: with models being developed to address selected questions in each guideline, and reliance on summaries of published economic evidence or GDG judgement alone for other questions. Most guidelines now include at least one original model-based economic analysis.³⁵

In addition to providing general advice to the GDG on economic issues, the guideline economist is expected to review published economic evaluations, prioritise questions for further economic analysis, and conduct de novo economic evaluations for selected questions. Early in the guideline development process, the economist, in discussion with the rest of the technical team and GDG, prepares an 'economic plan' that identifies the initial priorities for further economic analysis and the proposed methods for addressing these questions. The criteria for judging the value of a new economic analysis are: the overall 'importance' of the recommendation, which depends on the number of patients affected and the costs and health impacts per patient; current uncertainty over cost-effectiveness; and likelihood that further economic analysis will clarify this uncertainty.

This is not always straightforward, and economic plans can and do change during guideline development.³⁵ *The Guidelines Manual* advises on how new economic analyses should be conducted and reported.²⁹ Analyses are expected to follow the same 'reference case' as NICE TAs.³⁶ This specifies, for example, how to measure health effects (in QALYs), the perspective to be used for costing [NHS and local authority funded Personal Social Services (PSS) services] and the rates for discounting costs and QALYs (3.5%). *The Guidelines Manual* also defines some general principles for modelling in guidelines (*Box 4*). NICE has adopted the GRADE framework for assessing the quality of clinical evidence within its guidelines programme,³⁷ and has developed a similar framework¹³ for reviewing and presenting cost-effectiveness estimates from published studies or new models.

BOX 4 Principles for economic evaluation in NICE guidelines

- The economist should carry out the analysis in collaboration with the rest of the GDG.
- Economic analyses should be explicitly based on the guideline's review questions.
- An economic analysis should be underpinned by the best-quality clinical evidence, based on and consistent with that identified in addressing the guideline's review question.
- The structure of the model should be discussed and agreed with the GDG.
- All CEAs should be validated.
- There should be the highest level of transparency in reporting methods and results.
- Incremental analysis should be used when comparing mutually exclusive options.
- Considerations of potential bias and limitations should be discussed by the GDG.
- Sensitivity analysis should be used to explore the impact of potential sources of bias and uncertainty. Probabilistic sensitivity analysis is the preferred method for taking account of uncertainty arising from imprecision in model parameters.

CEA, cost-effectiveness analysis.

Methods for modelling in guidelines

Critique of the current NICE approach

The selective approach to economic modelling currently used in NICE guidelines is pragmatic, as the economist's time is limited. NICE guidelines are often large and complex, typically covering around 15–20 review questions along a pathway of care, although sometimes many more. Each question may relate to a choice between several different interventions for various subgroups of patients. Modelling will not necessarily enhance GDG decision-making for all questions. For example, if there is clear evidence of a lack of clinical benefit for an intervention, it will sometimes be obvious that it cannot be cost-effective. Alternatively, if there is a lack of evidence of benefit, modelling on the basis of expert opinion alone might not help the group to reach consensus. Modelling might also be unnecessary if high-quality analyses directly relevant to the decision problem already exist; in a recent UK HTA report for instance. A selective approach to modelling the remaining questions might therefore be sufficient to ensure that the really important economic issues in a guideline are identified and addressed.

However, there are three main risks associated with this selective approach. The first is that important economic issues may be missed or inadequately considered. The existing economic evidence base is usually sparse and patchy, so one cannot rely on published estimates of cost-effectiveness for all of the review questions of interest. For example, a systematic review of economic evaluations of colorectal cancer services found no relevant UK cost-effectiveness estimates for large sections of the care pathway, including surveillance, radiotherapy and end-of-life care.³⁸ After excluding questions for which economic evidence would clearly not add value, and those covered by sufficient existing evidence, there are usually more cost-effectiveness questions than can be answered with conventional modelling within the resources and timelines of the guideline. Taking the NICE guideline on the diagnosis and management of colorectal cancer (CG131) published in November 2011, the scope specified 15 key clinical questions to be addressed in the guideline.³⁹ Of these, the economic plan concluded that one question was already covered by literature, and that cost-effectiveness was not relevant for two questions (one relating to a prognosis and one to support for patients). Of the remaining 12 questions, three were rated as high priority for further economic analysis, four as medium priority and five as low priority. In the event, economic analysis was completed for one high priority topic. This low coverage of economic evidence might have been an inevitable consequence of sparse data and limited modelling resources. However, it is also possible that the expectation that economic analysis will only address a small proportion of guideline questions in a guideline leads to an overly cautious approach, in which difficult (but possibly important) analyses are abandoned.

A second possible risk of the current NICE approach is that GDGs may be forced to make decisions on the basis of inconsistent economic evidence, estimated using different methods, assumptions and data. This could lead to inconsistent application of the cost-effectiveness benchmark to recommendations within a guideline, between guidelines, and between guidelines and other forms of NICE guidance (such as TAs or public health guidance). As an example, in their review of published economic evidence relating to colorectal cancer, Tappenden and colleagues³⁸ concluded that where economic evidence was available it was 'incongruent and difficult to interpret' between different parts of the same pathway and where multiple analyses existed to address a given decision problem. They identified inconsistencies in methodology ('doing things differently') and also in scoping ('doing different things').

The third risk with selective economic modelling is that it may neglect systemic effects and interactions between questions. The sequencing of tests and treatments within the pathway may radically alter costs and health outcomes. In addition, the cost-effectiveness of the options at any node in the pathway may depend on upstream and downstream decisions. For example, the cost-effectiveness of a test depends on downstream treatment decisions, and conversely the cost-effectiveness of a treatment depends on upstream selection of patients. This issue was recognised in the NICE guideline on colorectal cancer, where the GDG chose not to pursue economic analysis for diagnosis, staging or assessment questions because

they thought it would be difficult to construct a model structure to take account of downstream events beyond test accuracy.³⁹

This combination of sparse and inconsistent published economic evidence and limited capacity for modelling means that guideline recommendations are often not supported by quantitative estimates of cost-effectiveness.

Therefore, there are potential problems with the current NICE approach, but is there a feasible alternative? Alan Williams made a radical suggestion in his 2004 Office of Health Economics (OHE) lecture:

I think that guideline development needs to be strengthened from the outset by injecting into the process a strong dose of decision-analytic expertise, so as to ensure that the whole territory is mapped out in a systematic way, rather than leaving the creation of a comprehensive flowchart until later, when all the bits and pieces on which we have more information have been sorted out . . .

To do this we need not only a large-scale map of what to do at particularly tricky junctions, but also a small-scale map of the entire system covering all the relevant highways and byways, and estimating the traffic flows along each . . .

'An impossible task' did I hear someone mutter? If creating such a map is horrendously complicated, it is because reality is horrendously complicated, but if traffic analysts can do it, surely the health care analysts can do it too! Indeed, the more complex the reality is, the more dangerous it is to rely on intuitive short-cuts rather than careful analysis.⁶

Examples of full pathway models

A number of 'generic' models have been designed to provide a platform for evaluation of a range of interventions for a defined patient group, most notably in the areas of cardiovascular and metabolic disease.⁴⁰⁻⁴² These may be useful for situations where decision-makers want a model that can be adapted over time to evaluate emerging technologies or to incorporate new evidence.⁴³ One well-known example is the pioneering coronary heart disease (CHD) policy model.^{44,45} This was designed to estimate CHD incidence, prevalence, mortality and related resource costs across a population. It used a compartmental state-transition modelling technique, similar to that used for modelling infectious disease dynamics, in which the progress of groups (rather than individuals) is tracked over discrete intervals of time.

Another example is the Department of Health-funded CHD model, which used discrete event simulation (DES) to estimate costs and health outcomes of a defined diagnostic and treatment pathway across a population with CHD.^{46,47} Outcomes were determined for simulated individuals through random sampling of the time to CHD events [unstable angina and myocardial infarction (MI)] and death (CHD related and other). The simulation included an explicit model of the care pathway, coding the sequence of tests and treatments that individuals would receive, conditional on their characteristics and histories. The pathway was of a similarly broad scope to that in many NICE CGs, and this example illustrates well how Alan Williams' vision of a map of an entire guideline might be operationalised.⁶

More recently, the Department of Health funded the development of a guideline-like clinical care pathway model for colorectal cancer.⁴⁸ This also used DES to model current practice, following patients from initial presentation with suspected colorectal cancer through to end-of-life care. The simulation model was then used to provide a baseline for estimation of the cost-effectiveness of a range of potential (largely hypothetical) service developments.

Building on the work of Pilgrim and colleagues,⁴⁸ Tappenden and colleagues⁴⁹ later developed a methods framework for developing and using Whole Disease Models to inform resource allocation decisions in cancer. This methods framework was then applied to inform the development of a Colorectal Cancer

Whole Disease Model to examine its potential value in supporting economic analysis within the NICE CG on the diagnosis and management of colorectal cancer (CG131). Although the model was not used directly to inform guideline recommendations, the Whole Disease Model was capable of providing a platform for the economic analysis of 11 of the 15 guideline topics, compared with only one with the conventional approach. The Colorectal Cancer Whole Disease Model required around 12 months development time; however, it should be recognised that the authors had considerable previous experience in developing models of colorectal cancer interventions.

Risks and benefits of pathway modelling

The idea of building a model of the full patient pathway to serve as a foundation for economic evaluation in NICE guidelines is attractive.

In an ideal world, we could develop a single model for a whole disease pathway from diagnosis, incorporating all the different decision points along the way. Looking at a condition in this holistic manner would help to ensure the whole care pathway recommended in the guideline represents the most cost-effective use of resources.³⁵

A full guideline model has the potential to provide a coherent framework for economic evaluation of a wide range of decision problems within a guideline, ensuring that all analyses are based on a common set of methods, assumptions and data sources. In addition to straightforward comparisons of alternative interventions at an individual node in the pathway, a full guideline model could be used to look at the sequencing of interventions, and also to explore interactions between interventions across different parts of the pathway. Once developed, a full guideline model could be reused to consider other related questions or to incorporate new evidence.

However, this is an ambitious vision. There are technical and practical barriers to the creation of the type of large and complex model that would be needed to cover the wide scope of most NICE guidelines. The general advice in modelling is that simplicity is an advantage, and that the model structure should be as simple as possible while addressing the decision problem and reflecting the nature of the disease and the health-care context.⁴³ There are certainly potential disadvantages with complex models, as they are likely to be more prone to verification (programming) errors, more difficult to validate, and more difficult to explain to decision-makers than simple models. However, it should also be recognised that 'more complex areas require models that respect complexity'.⁵⁰ Thus, full guideline models might need to be complex to properly reflect the complexity of guideline pathways. This depends, though, on the extent to which the real-life pathway is interconnected, such that health outcomes and costs in one part of the pathway depend on what happens in another part of the pathway. If the pathway can be segmented, without too serious a loss of realism, it might be safer and more efficient to build several smaller models rather than to attempt to represent them as a whole. Inevitably, the pathways represented in CGs are always partial reflections of the meta-pathway of the NHS, where patients have multiple diseases and move across the artificial boundaries of guideline demarcations.

Related to the question of complexity, is the choice of modelling technique. It has been argued that, although individual-level simulation approaches (such as DES) provide greater flexibility than aggregate approaches (such as decision trees or Markov models), they also require specialist skills and may take longer to develop. This view was supported by a study that compared parallel development of a DES and a Markov model to evaluate the cost-effectiveness of alternative adjuvant therapies for early breast cancer.⁵¹ A contributory factor to this was time spent in understanding how to use DES to model this problem. Additionally, development of a DES model might sometimes be quicker for a larger decision problem, because of the so-called 'curse of dimensionality'.⁵² To represent very large decision problems, with multiple subgroups of patients and treatment pathways, aggregate models can require a huge number of health states. For example, Weinstein and colleagues' CHD policy model stratified patients into 5400 different subgroups, on the basis of differing risk factors.⁴⁴ They then struggled with the problem of how

to incorporate coronary angioplasty, which would have doubled this number.⁴⁵ DES has some technical advantages in such cases, since DES can model individual patients and therefore enable them to carry information about their characteristics and history. This can enable a more compact representation of a heterogeneous mix of patients and complex sequences of decisions and chance events. Thus, the simplicity of a model is a function of the size of the decision problem rather than the modelling technique.⁵⁰

Similarly, it is sometimes said that data requirements are greater for complex models compared with simple models,⁵⁰ or for individual-level simulations than for aggregate models.⁵² However, this is not necessarily true, as data requirements relate more to the size of the modelled problem than to the model structure or technique. For example, the parallel DES and Markov models of adjuvant therapy for early breast cancer mentioned above needed similar data inputs.⁵¹ Although collapsing the number of health states may create a simpler model structure, it is still necessary to estimate weighted means for the transition probabilities, costs and health outcomes for the new combined states.

In addition to these technical issues, there may be wider implications of adopting a more holistic approach to modelling in NICE guidelines. On the positive side, it is possible that the more analytic approach to mapping out the pathway, that would be required from the outset, could improve evidence collection or guideline decision-making. For example, it might help to define the key clinical questions for review, or it might help the GDG to put this evidence into context. However, there are potential dangers. GDG time is limited, and unless they can be seriously engaged with understanding and defining the model structure and data inputs, and in interrogating and interpreting its results, the model will not have credibility and will not influence GDG decisions.¹⁰ Similarly, the ability of external stakeholders to understand and critique the findings might be compromised if modelling methods are too complicated.

The balance between these possible advantages and disadvantages of full guideline modelling is unknown. There is limited evidence to assess whether or not this approach is feasible, given the practical constraints of resources and timelines for NICE guidelines. It is also uncertain whether or not the investment will succeed in delivering greater availability or coherence of cost-effectiveness evidence to support guideline recommendations. However, it is certainly plausible that once a full guideline model is developed, it could provide significantly greater insight and ongoing support for decision-making across CG updates and related TAs.

The Modelling Algorithm Pathways in Guidelines project

Aims and objectives

The motivation for the Modelling Algorithm Pathways in Guidelines (MAPGuide) project was to test the feasibility and potential usefulness of modelling entire care pathways for NICE CGs. These models are hereafter referred to as 'full guideline models'. The aims set for the study were:

- to investigate the feasibility of modelling pathways recommended in NICE CGs to estimate associated patient flows, health outcomes and costs
- to illustrate how such models can be used as a basis for assessing the incremental cost-effectiveness of possible variations in the care pathway
- to use this approach to estimate the value of updating selected topics within the guidelines
- to compare the update priorities obtained from formal modelling with those elicited during the routine NICE guideline review process.

In order to achieve these aims, we set six key objectives (Box 5).

BOX 5 Project objectives

1. Select two NICE guidelines to serve as illustrative examples.
2. Collate suggestions for topics that could be included in future updates of the guidelines from review documents published on the NICE website.
3. Ask stakeholders for each guideline to rate the suggested topics in terms of priority for inclusion in an update.
4. For each guideline, build a simulation model of the current recommended pathway.
5. Adapt the models to estimate the cost-effectiveness of possible changes to pathways related to the possible update topics.
6. Feedback the results from step 5 to the people consulted in step 3, and invite them to reassess their ratings of priorities for update.

Background to the project

The project was funded by the Medical Research Council (MRC) and the National Institute for Health Research (NIHR) under their Methodology Research Programme call for research to underpin NICE decision-making. This scheme was intended to fund research into methodological questions of direct relevance to NICE, and followed a scoping study to identify and prioritise topics. One of the highlighted topics was 'assessing the cost effectiveness of "long" or complex diagnostic/treatment pathways'.⁵³ Projects were expected to be completed within 2 years, to provide rapid feedback to inform policy.

The MAPGuide research team included NICE and NCC staff, as well as academic health economists and simulation modellers. The team has expertise in guideline methodology and systematic reviewing (PA and MW), economic evaluation (MTB, JL, IM, AM, FR, PT, SW and DW), and simulation modelling (AA, JE, PT and ST). Members of the team also have experience of working in the NICE CGs programme in various capacities: as technical members of GDGs (JL, IM, AM, MW, SW and DW); as senior NCC staff supervising the work of technical teams (MW and DW); and as members of the internal NICE guidelines team advising on methodology (PA, JL and FR). The team also has experience of working on NICE TAs (JL, AM and PT).

The project consisted of three main strands of research, which were led by different teams of researchers. Identification of the potential update topics and the survey of stakeholders were led by CC and MW with advice from other members of the project team who were not directly involved with the modelling. Development and application of the simulation models were led by two teams of researchers. The prostate cancer modelling team was based in the London School of Hygiene and Tropical Medicine (SW and AM) in collaboration with the School of Health and Related Research within the University of Sheffield (PT). The AF modelling team was based at Brunel University (JE, MTB, AA and JL). A Project Management Committee comprising all collaborators and researchers met regularly and oversaw the work.

Rationale for the study design

Two NICE guidelines were selected as case studies to test the feasibility of the full guideline modelling approach. The guidelines were chosen using pre-defined criteria, which included the existence of a relatively well-formulated clinical pathway that we believed to be a pre-requisite for full guideline modelling. The study therefore represented an attempt at a 'proof of concept' that the full guideline model approach could work for selected NICE guidelines, rather than a test of whether or not it would work for all NICE guidelines.

The idea of using two case studies, rather than one, was to test whether or not the full pathway modelling approach could work for different types of guidelines and to explore whether or not different modelling teams would adopt different modelling approaches. The models were developed by the two teams of analysts who worked separately, but came together to discuss technical and practical issues.

When designing the project, the research team was conscious of the challenging deadlines and resource constraints of 'live' guideline development. The team was also aware that elicitation of an agreed pathway at the beginning of guideline development has proved difficult in the past – topics are usually referred to NICE precisely because there is high uncertainty or disagreement about what is, or should be, standard practice. It was thought to be too risky to test the approach within the real guideline development process. The team therefore decided to first test the feasibility of applying the full pathway modelling approach to two published NICE guidelines. This meant that we started with relatively well-articulated pathways and existing reviews of evidence, which provided a baseline for modelling. If this did not work, attempts to develop such models for new NICE guidelines would be unlikely to succeed. However, to provide a realistic test of the logistics of full pathway modelling, the resources available for developing and using the models were similar in magnitude to those available to NCCs for health economics in a standard NICE guideline: 9 months of analyst time over a period of 18 months for each guideline.

The two case studies were chosen from a list of published guidelines due for 3-year review by NICE to determine whether or not they should be updated. This was intended to provide a convenient opportunity to elicit some questions about possible variations to the pathways in the published guidelines that might potentially be included in a future update of the guidelines. These potential update topics were meant to provide a test for the modellers to assess whether or not they could adapt their baseline models to address some real cost-effectiveness questions.

We also conducted a survey of stakeholders to elicit their opinions about the relative importance of the potential update topics. This was intended to provide a comparison for the model results, to assess whether or not they might add value to current methods for selecting update topics. Our original plan was to report a summary of the model methods and results to the stakeholders in a second round survey, and to ask for them if these results would have changed their prioritisation of the topics (objective 6; see *Box 5*). However, in the event we were not able to complete this final step of the research plan. This was because development of the models took longer than we had anticipated, and the NCCs started to update the two guidelines that we had chosen as case studies earlier than initially scheduled. This meant that by the time that we had obtained results from the models the development process for updating the two guidelines was already under way. Conducting a second survey at this time could have been disruptive for the NCC and NICE, as stakeholders might have confused our research findings with outputs from the real update. We therefore abandoned the second rounds of the stakeholder surveys. Instead, we simply compared the relative importance attached to the selected potential update topics by stakeholders in our first round survey with the implied importance of these topics based on the results of the model analyses.

The separation of the team identifying potential update topics and conducting the stakeholder surveys from the two modelling teams was intended to avoid bias. The modelling teams did not influence the choice of potential update topics, and were not told what topics had been chosen until after the design of their baseline model had been agreed. This prevented knowledge of the topics influencing the modellers' decisions about the model design, to provide a more robust test of the flexibility of the models to address a range of topics.

Structure of the report

The next chapter provides an overview of the study design and methods. Detailed methods and results for the three main strands of work are reported in the following chapters:

Chapter 3, Stakeholder surveys The identification of potential update topics and the surveys of stakeholders.

Chapter 4, Case study 1: full guideline model for prostate cancer Development of the baseline simulation model and use of the model to investigate possible update topics for our first case study of prostate cancer.

Chapter 5, Case study 2: full guideline model for atrial fibrillation Model development and analysis for our second case study of AF.

In the discussion (see *Chapter 6*) the findings across the three strands of research are summarised. We also discuss the strengths and limitations of the study, highlight implications for modelling in NICE guidelines and make research recommendations.

Chapter 2 Overview of methods

This chapter sets out an overview of the methods used in the study.

Selection of case studies

We selected two published NICE guidelines as case studies to test whether or not the full guideline modelling approach could work. In order to allow sufficient time for modelling within the 2-year study period, we considered guidelines due for an update decision by NICE between January and September 2011. This resulted in a list of 17 guidelines that we could have chosen for case studies (see *Appendix 2*).

The criteria for selection of the case studies defined in our project proposal (see *Appendix 1*) were:

- existence of a relatively well-formulated pathway in the current guideline
- important topics likely to be updated, so that the models would be likely to have future value in a real update of the guidelines
- guidelines for different patient groups or disease areas, likely to present different challenges for the modellers
- the presence of uncertainty or controversy over which topics should be updated.

The project management committee discussed the options in relation to these criteria (see *Appendix 2*), and chose the following case studies.

*Prostate cancer (CG58)*⁵⁴

This guideline was developed by the NCC-C, and published in February 2008. It was agreed among the project team that this guideline has a reasonably clear, well mapped-out pathway with good potential for modelling. After consultation with the NCC-C and a clinical expert, it appeared that an update was likely.

*Atrial fibrillation (CG36)*⁵⁵

Developed by the National Collaborating Centre for Chronic Conditions (NCCCC) (now the NCGC), this guideline was published in 2006. This guideline also had a clear pathway, with strong potential for modelling. The NCGC reported that there was a fair likelihood that the guideline would be updated.

Identification of potential update topics

The review decisions for the prostate cancer and AF guidelines were published on the NICE website in July 2011 and December 2011 respectively. One researcher (CC) read the review decision and related documents, and collated a list of topics that had been suggested for inclusion in a future update. This list was checked by a second researcher (MW), who is very experienced in systematic reviewing and guideline development. A shortlist of topics for inclusion in the stakeholder surveys and for modelling was agreed by members of the research team who were not involved in developing the models.

Stakeholder surveys

Surveys were conducted with registered stakeholders for the two guidelines to elicit their opinions about the importance of the selected potential update topics. Participants were presented with a short summary of the potential topics and then asked to rate each in terms of importance (using a Likert scale), and also to rank them in order of priority for inclusion in a future update of the guideline. Results were summarised

in the form of simple descriptive statistics and graphs. The survey methods and results are described in detail in *Chapter 3*.

Model development

Defining the scope and boundary of the base-case models

The research team had to agree some general principles to define the scope and boundaries for the base-case models (*Box 6*). These principles were chosen to ensure that the base-case models would provide suitable foundations for assessing the cost-effectiveness of possible changes to the guideline recommendations.

Model design

The modelling teams began the process of model design with some background reading to familiarise themselves with their guideline and current issues in the field. They carefully reviewed the published guideline documentation, including the Full Guideline and the Quick Reference Guide (QRG). They also conducted rapid searches to identify other related guidance and key sources of information about their topic. This included NICE guidance and HTA reports, published economic evaluations, guidelines from other national or international bodies, and Cochrane reviews. Ideas for potential model structures and sources of data were identified from these sources.

Model design broadly followed the phases of 'problem-oriented' and 'design-oriented' conceptual modelling:^{57,58} starting with the development of an understanding and description of the relevant health services and disease processes; and followed with the specification of a structure for the applied simulation model and the required information. In practice, there was some iteration between these phases.

Two problem-oriented models were developed in each case study:

- A *service pathway model*, which details the recommended sequence of tests and treatments defined in the guideline. It shows the health services that patients would receive conditional on their characteristics, if the guideline were to be fully implemented.

BOX 6 Principles for defining base-case models

1. Follow the same scope as for the published guideline. This defines which patient groups, interventions and comparators are to be included or excluded from the model.
2. Reflect as far as possible the pathways recommended in the current guideline, rather than actual practice in the health service, which might vary.
3. Current NICE TA recommendations within the scope of the guideline should be incorporated in full.
4. Pathways for other related NICE guidelines should not be modelled explicitly. For example, in modelling the NICE prostate cancer guideline we decided not to attempt to cover the diagnosis and treatment of BPH, which is addressed in another NICE guideline.⁵⁶
5. Model parameters should be derived from evidence from the original guideline, or from more recent sources identified by rapid reviews or expert advice.
6. Costs and health outcomes should be estimated for an incident cohort of patients over a lifetime horizon.
7. The starting cohort should reflect a realistic mix of characteristics for patients entering the care pathway.
8. The NICE reference case for economic evaluations should be followed.³⁶
9. Uncertainty over model parameters should be incorporated through probabilistic sensitivity analysis. Deterministic sensitivity analysis should be used to explore key structural uncertainties, where appropriate.

BPH, benign prostatic hyperplasia.

- A *disease process model*, which details how patients' health status or risk of events changes over time, conditional on their characteristics and the health services that they receive. This provides the underlying 'engine' that drives patients through the clinical pathway, and is determined by a theory of the natural history of the disease and the way in which treatment effects are expected to interact with that natural history.

The service pathway models were developed following detailed examination of the guideline documents, and were then checked with clinical experts. To support modelling, the flow charts representing the pathway had to be much more detailed than the 'algorithms' in the QRG version of the guidelines. Some of the ambiguities and discontinuities in the QRG algorithms could be resolved by examination of the precise wording of recommendations, and other text in the full guideline document (particularly the 'from evidence to recommendations' sections). The modelling teams resolved remaining uncertainties through discussion with clinical experts.

The disease process models were developed in parallel with the service pathway models. They were designed following review of related published models, descriptions of disease epidemiology (aetiology, progression and prognosis) from the guideline and other background documents, review of outcome measures in the clinical effectiveness data, and discussions with clinical experts. An important factor in finalising the structure of the outcomes models was data availability: including information about baseline risks, treatment effects and quality of life.

Data identification and selection

Parameters required for the models included:

- disease epidemiology (incidence and prevalence of the condition, risks of adverse events, rates of disease progression, and mortality rates)
- diagnostic accuracy (e.g. sensitivity and specificity) for any tests in the pathway (including tests used for 'screening', 'identification', 'diagnosis', 'staging', 'assessment', and 'monitoring')
- clinical effectiveness of any treatments included in the pathway
- quality-of-life (utility) impact of disease states, events, and treatment side effects
- costs of tests, treatments and ongoing care.

In addition, to reflect patient heterogeneity, estimates of relationships between the above parameters and individual patient characteristics were required. These relationships were in the form of discrete subgroups or continuous covariates. The characteristics included sociodemographic factors (age and sex), clinical factors (stage or severity of disease), and history (existing comorbidities or treatments received).

Model parameters were estimated from a variety of sources, obtained from information available in the original guideline, supplemented with new evidence identified from rapid reviews of the literature or from expert opinion. We sought to use the best available sources of evidence, but could not conduct our own systematic reviews, as this was beyond the scope of this project. Where possible, we relied on reviews from the NICE guideline, or from recent high-quality systematic reviews as the source of effectiveness evidence (e.g. Cochrane reviews, HTA reports, or assessment reports for NICE TAs). However, it is important to note that the results presented below are not all based on full systematic reviews and that they have not been informed by an expert CG group. They are intended to be indicative of priorities for full evaluation in a guideline update, and should not be used to inform clinical decisions.

Model implementation

The full guideline models were implemented using a DES technique that represented individual patients as entities.⁵⁹ This provided a flexible and relatively compact format for mapping the complicated guideline pathways and predicting outcomes for heterogeneous patient populations.

The models begin with a cohort of patients (the simulation 'entities') with a defined set of personal characteristics ('attributes') at the point of entry to the pathway. The models then follow patients through the care pathway, applying specified rules which dictate the route that patients take as a function of their attributes. These rules may be deterministic (e.g. patients aged < 60 years receive treatment A, those aged ≥ 60 years receive treatment B) or probabilistic (e.g. 40% of patients receive treatment A, 60% treatment B). For the latter, probability parameters are combined with Monte Carlo (random) sampling to determine the patient's route through each part of the model. The times to key events (e.g. disease progression, onset of complications or mortality) are sampled for each individual at model entry, and modified as patients progress through the pathway and receive treatments, or if they experience other events. Time-to-event estimates are based on Monte Carlo sampling from survival functions (Weibull, exponential, etc.) fitted to reflect the individual's risk.⁶⁰ When sampling time-to-event values, care is needed to account for 'competing risks': where one, and only one, of a mutually exclusive set of events can occur.⁶¹ Care is also needed to appropriately modify time-to-event estimates when things change, for example when someone with AF starts anticoagulation treatment their risk of thromboembolism (TE) falls and the time to event rises. Individuals' attributes are also updated over time, as they receive different types of health-care intervention and as they experience key events, as defined by the conceptual models.

The models were programmed using SIMUL8 Professional version 15.0 (SIMUL8 Corporation, Boston, MA, USA), a dedicated DES package. This was selected as it is generally considered as one of the easier simulation packages to learn, while providing appropriate modelling complexity, excellent experimentation support and has the ability to publish models on the internet. It has also been used within the NHS, as part of a public private partnership arrangement between the software developer (SIMUL8 Corporation) and the NHS Institute for Innovation and Improvement.⁶²

Verification and validation

The modelling teams checked for errors and inconsistencies throughout model development, following best practice for quality assuring simulation⁵⁹ and decision-analytic models.²²⁻²⁴ The models were verified internally (to ensure correct programming) and validated (to ensure consistency with expected results – for example, that survival times and levels of service use are realistic). In addition, each of the models was reviewed by an experienced modeller with expertise in DES, who worked with the teams to ensure that any identified errors or inconsistencies were corrected.

Cost-effectiveness analysis

Calculation of base-case results

In the base-case model, health effects (QALYs) and the costs of interventions and disease-related care were accumulated for simulated individuals (and whole cohorts) as they progressed through the pathway and disease states, until death. To account for time preference, costs and health outcomes were discounted to the point of model entry, using a continuous discounting approach.⁶³ The results of a defined pathway for each simulated patient i were therefore collected as discounted lifetime sums of costs C_i and effects E_i (QALYs).

In analysing the results of individual-level (micro-simulation) models it is essential to take account of three ways in which model outputs can vary:⁶⁴

- Patient heterogeneity, which reflects how model outputs differ across individuals with different characteristics. Within the population of interest (patients entering the pathway), there is a joint probability distribution over some set of initial attributes X which are functionally related in the model to the outputs $Y = (C, E)$.
- Parameter uncertainty ('second-order uncertainty') results from uncertainty over values of model input parameters arising from inevitably imperfect knowledge. This uncertainty is represented through a joint

probability density function over some set of input parameters B which are related through the model to the outputs Y .

- Stochastic uncertainty ('first-order uncertainty') reflects how outputs for individuals can vary in the model due to chance. This arises because of the stochastic (Monte Carlo) sampling of events and outcomes for individuals. Thus, results may differ for two individuals with identical starting attributes X_i and a given set of input parameters B_j .

We conducted a probabilistic analysis^{65,66} of our models to estimate the expected cost \bar{C} and effect \bar{E} across a representative but heterogeneous population of patients treated according to the defined pathways, and to estimate the uncertainty around these outputs. This required a nested iteration to integrate over both stochastic and parameter levels of uncertainty: an outer probabilistic sensitivity analysis loop where N sets of input parameters were drawn ($B_j, j = 1, 2, \dots, N$); and an inner individual-level loop where, for each set of input parameters, n sets of patient characteristics were drawn ($X_{ij}, i = 1, 2, \dots, n$), and the model was run to calculate the results for each patient ($Y_{ij} = f(B_j, X_{ij}) + \epsilon_{ij}$). Results were averaged across the individual-level iterations $\bar{Y}_j = \sum_{i=1}^n Y_{ij}$, and the distribution of the \bar{Y}_j ($j = 1, 2, \dots, N$) used to estimate overall mean results ($\bar{Y} = \sum_{j=1}^N \bar{Y}_j$) and to characterise uncertainty around these results. The choice of the number of probabilistic iterations (N) and the number of individual patients per iteration (n) was made through experimentation: by gradually increasing n until the \bar{Y}_j were stable, and then gradually increasing N until \bar{Y} was stable.

The above process describes how results were derived for one defined pathway [starting with the modelled version of the current guideline recommendations (the 'base-case pathway')]. To use the models to conduct cost-effectiveness analysis (CEA), the simulation model was then adapted to reflect a range of alternative strategies. Each strategy consisted of one or more changes to the service pathway and/or changes to the model inputs. The alternative versions of the model were run separately, and the results were compared in an incremental CEA. To minimise unnecessary variation between the strategies, the individual patient samples and population parameter values that did not differ between the strategies were held constant for each probabilistic iteration j .

Modification of base-case model for update topics

As described above, members of the research team not involved in the modelling drew up a shortlist of topics for each model. The shortlisted topics each related to some possible changes to the current pathway, including:

- substitution of different tests or treatments at given points in the pathway
- changes to patient eligibility criteria or thresholds for tests or treatments
- different sequencing of tests or treatments and/or
- addition of tests or treatments as an extra step in the pathway.

In addition to the list of topics, sources of new evidence that might support changes to the guideline pathway were identified from the review documents.

After development of the base-case version of their models, the modelling teams were given the short list of topics and summary of related new evidence. The modelling teams then attempted to modify their model to represent alternative recommendations that might possibly result from an update of each topic. The modifications ranged from simple changes to input parameters, to minor rewriting of sections of code. We did not attempt any substantial structural changes to the code. Where necessary, we sought additional evidence to support CEA of the topics. As noted above, it was not possible to conduct systematic reviews within the constraints of this project, as this would have required the methodological and subject expertise of the full guideline development process, and our intention was to investigate and illustrate modelling methods, rather than to derive recommendations for clinical practice. The results presented are indicative of the potential value of updating aspects of a guideline, based on the level of reviewing and consultation currently used by NICE and the NCCs when reviewing guidelines for update.

The teams were asked to try to model all of the topics on their shortlist, but as time for the analysis was limited they were invited to prioritise.

Incremental analysis

The models were rerun for each pathway modification, and the same sets of (discounted lifetime) cost and QALY results were accumulated as for the base-case model.

Each set of mutually exclusive options was compared within a full incremental analysis either in terms of ICERs, or using an incremental net benefit (INB) approach. For the ICER analyses, options that were subject to simple or extended dominance were ruled out of the analysis, and ICERs calculated for each remaining option:

$$\text{ICER}_{k,k-1} = (\bar{C}_k - \bar{C}_{k-1}) / (\bar{E}_k - \bar{E}_{k-1}) \quad (1)$$

where \bar{E}_k and \bar{C}_k are the expected health outcomes (QALYs) and costs under strategies k ; and \bar{E}_{k-1} and \bar{C}_{k-1} are the expected health outcomes and costs, respectively, under the next most expensive non-dominated strategy. Results were compared against a cost-effectiveness threshold (λ), which was set to the more conservative, lower limit of the range that NICE suggests to its advisory bodies: £20,000 per QALY. The strategy with the highest ICER below the threshold of λ represents the most cost-effective option.

For some analyses an equivalent INB approach was more convenient (particularly where there were a large number of strategies to compare). The INB is defined as:

$$\text{INB}_{k,b} = \lambda(\bar{E}_k - \bar{E}_b) - (\bar{C}_k - \bar{C}_b) \quad (2)$$

In this case, each strategy (k) is compared against the base-case strategy (b). A positive INB result suggests that pathway k is more cost-effective than the base-case pathway b (at the NICE conservative threshold of £20,000 per QALY). The strategy with the largest INB is the most cost-effective of the strategies tested.

The probabilistic results were used to provide an estimate of decision certainty for each comparative result. We calculated the proportion of probabilistic iterations for which the INB statistic was positive, $p(\text{INB}_{k,b} > 0)$. This is an estimate of the probability that pathway k is more cost-effective than pathway b .

As the analyses were not based on systematic reviews or GDG input, we did not fully characterise the uncertainty surrounding the cost-effectiveness estimates. The results should therefore be seen as preliminary estimates intended to inform a decision about updating the topic, and should not be used to reach definitive conclusions. In addition to this incremental comparison of alternative strategies within each topic, we also sought to compare combinations of strategies between topics to investigate whether or not there were interactions between them. We had originally intended to also present 'value of information' (VOI) estimates [e.g. expected value of perfect information (EVPI)], as another indication of the potential gains that might be obtained by updating a topic. However, on reflection we decided that these would not provide an appropriate measure of priority for updating. For example, a potential change in recommendation with a high estimated INB associated with little uncertainty would have a low EVPI, but would still be an important inclusion in a guideline update. There would also be little to gain from updating a topic associated with high uncertainty (and a high EVPI) unless there was a reasonable expectation that the uncertainty could be resolved by further reviewing and/or GDG discussion.

Usefulness of the full guideline models

Our first method for assessing the usefulness of the full guideline models was to consider the proportion of the shortlisted topics that the modelling teams managed to address within the time available. This is an indication of the appropriateness of the scope and depth of the models, and how easily they can be adapted to answer cost-effectiveness questions.

Second, we compared the results of the modelling exercise with the survey respondents' stated priorities over the importance of the shortlisted topics for inclusion in an update. The modelling teams made judgements about the relative 'economic priority' of the modelled topics on the basis of two key sets of information: (i) the estimated probabilities that the current guideline recommendations are suboptimal, $p(INB_{k,b} > 0)$ for some k ; and (ii) the estimated size of potential gain in NB from the alternative strategies tested, $MAX(INB_{k,b})$ for all k over a defined population (standardised at 1000 incident cases in this report). A third method for assessing the potential usefulness of the complex full guideline models was to search for evidence of interactions between the cost-effectiveness of strategies across topics. This would suggest that there are systemic effects that would not be captured by a conventional piecewise analysis of isolated topics.

A final, pragmatic test for the usefulness of the models is whether or not the collaborating centres and GDGs now working on updates of the two guidelines choose to make use of them. During the course of the project both modelling teams have had discussions with the health economists working on the guideline updates, and agreed to make the models available to them.

Chapter 3 Stakeholder surveys

This chapter explains how the case studies and update topics were chosen and describes the surveys of stakeholder priorities.

Introduction

As part of the MAPGuide study, we conducted an online survey of registered stakeholders for two NICE CGs (AF and prostate cancer) to determine their opinions on topics that may potentially be updated within those guidelines.

Aims and objectives

The aim of the survey was to elicit experts' views about the importance of including some suggested topics in an update of the CGs [prostate cancer (CG58)⁵⁴ and AF (CG36)⁵⁵].

Initially, two surveys were planned: the first of which would be administered before the modelling process in order to elicit opinions on some potential update topics to the guideline, whereas the second survey would be administered after the modelling process to determine whether or not respondents' views changed in response to feedback about the model results. However, in the event only one survey was carried out, as the models were not completed before NICE and the NCCs began the guideline update process; to continue by sending out a second survey may have caused confusion and so this was abandoned. Instead, estimates of the cost-effectiveness of potential changes to the pathway associated with update topics were obtained from the models, and compared with the stated priorities of stakeholders about the relative importance of updating topics.

As the aim of the surveys was to test the usefulness of the modelling, they were conducted by a researcher (CC) from Brunel University who was not involved in the model development process. Advice and guidance regarding identification of topics and survey development was received from an experienced systematic reviewer and guideline developer at the NCGC (MW).

Methods

Ethical approval

Ethical approval was applied for and received from the university research ethics committees based at Brunel University and the London School of Hygiene and Tropical Medicine. Approval from an NHS ethics committee was not necessary as the participants were not identified on the basis of their status as NHS patients or staff, and no research was conducted on NHS premises.

Identification of potential update topics

Potential update topics for the surveys were identified by one researcher (CC) after review of the following documents, obtained from the NICE website:

- NICE's review proposal and any related consultation documents
- the table of stakeholder consultation comments and responses
- NICE's final review decision and any supporting documentation.

From these documents lists of possible update topics and new evidence relating to those topics were compiled for each guideline. These topics were defined at the level of 'key clinical issues':

Key clinical issues relate to the effectiveness and cost effectiveness of interventions or tests that are being considered for a given population. These issues should be developed out of a care pathway or a similar analytical framework. They are not the same as review questions, which specify in some detail the particular interventions to be compared and the health outcomes of interest . . . Nevertheless, key clinical issues should be as specific as possible, indicating the relevant population and the alternative strategies that are being considered.

Chapter 2 p. 22; The Guidelines Manual, 2009²⁹

A second researcher (MW) reviewed the list and both researchers then used the following criteria to derive a shortlist of topics:

- all update topics specified in NICE's review decision
- topics which had substantive support from stakeholders and other experts.

To avoid overburdening respondents, it was also decided by the researchers undertaking the survey that the maximum number of topics for each survey would be 10.

Regarding the choice of which topics to include in the shortlist, if both researchers were in agreement, this topic was included. If there was uncertainty over a topic's inclusion, both researchers reviewed the evidence for that topic to determine if there was sufficient information about the update topic to warrant its inclusion, if not it was excluded. To limit the number of topics, some were also excluded if it was deemed the other topics may have more impact on the guideline pathway or had more stakeholder support.

A number of topics were excluded from the prostate cancer survey shortlist including a topic regarding the addition of guidance for the use of an ¹⁸F-choline positron emission tomography computerised tomography (CT) scan for diagnosis of recurrent disease after radical prostatectomy or radiation therapy. This was recommended in the guideline as an option for patients with biochemical recurrence after negative magnetic resonance imaging (MRI) and bone scans. This topic was excluded as there were limited papers available to confirm its importance as an update topic. Another topic that was excluded was that pertaining to the use of docetaxel as a first-line treatment option for men with hormone-refractory prostate cancer. This particular drug was already included as a recommendation within the current guideline, and a review of the TA of the drug has been postponed until 2013. It was decided to exclude this topic as it is already recommended within its licensed indication within the guideline and these criteria could not be amended.

A number of topics were also excluded from the shortlist for the AF survey, including the introduction of a nationwide opportunistic screening programme by integrating manual pulse checks as part of national screening flu programmes or chronic disease management. This was excluded as it was deemed to be outside the current scope of the guideline.

The final topics included in the surveys were agreed on by the MAPGuide project management committee members who were not involved in the modelling process. Potential update topics chosen for the prostate cancer survey (nine topics) and for the AF survey (eight topics) are listed in *Boxes 7 and 8*.

Survey development

The questionnaire was compiled using an online commercial survey tool, SurveyMonkey (SurveyMonkey® Gold, SurveyMonkey, Palo Alto, CA, USA; www.surveymonkey.com). The survey invited participants to rate the relative importance of including each topic in a potential future update of the guideline, using a Likert scale with five options ranging from 'not important' to 'very important' with an option to choose 'no opinion'. Participants were also asked to rank the suggested topics in order of preference for inclusion in an update. Free-text comment boxes were added to seek qualitative information and reasons for responses. Online links to information sheets were provided. These were developed by the survey

BOX 7 Potential update topics for prostate cancer guideline

- A Pelvic radiotherapy with adjuvant hormonal therapy for men with localised prostate cancer.
- B Effective techniques for performing radical prostatectomy.
- C HDR in addition to external beam radiotherapy for men with localised or locally advanced prostate cancer.
- D LDR in addition to external beam radiotherapy for men with localised or locally advanced prostate cancer.
- E Degarelix (Firmagon[®], Ferring) (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer (locally advanced or metastatic).
- F Intermittent hormone therapy vs. continuous hormone therapy for men with metastatic prostate cancer.
- G Radium-223 chloride versus strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases.
- H IMRT and IGRT as an alternative to conventional therapy for men undergoing radiation treatment.
- I AS in previously unscreened 'low-risk' men.

AS, active surveillance; HDR, high-dose-rate brachytherapy; IGRT, image-guided radiation therapy; IMRT, intensity-modulated radiation therapy; LDR, low-dose-rate brachytherapy; LHRH, luteinising hormone-releasing hormone.

BOX 8 Potential update topics for AF guideline

- A Prophylaxis for the prevention of post-operative AF.
- B AADs as PCV for people with AF.
- C Rhythm versus rate control strategies for persistent AF; updating eligibility of subgroups including those with hypertension, previous MI and CHF.
- D Treatment for maintaining sinus rhythm in people with AF after cardioversion. Alternative risk factor-based scoring systems to estimate stroke and embolism risk.
- E Stratification tools to assess bleeding risk before prescription of antithrombotic medication.
- F Apixaban (Eliquis[®], Bristol-Myers Squibb), rivaroxaban (Xarelto[®], Bayer) or dabigatran etexilate (Pradaxa[®], Boehringer Ingelheim) (anticoagulants) versus warfarin as thromboprophylaxis for patients deemed at moderate or high risk of stroke or systemic embolism.
- G Catheter ablation for paroxysmal and persistent AF.

AAD, antiarrhythmic drug; CHF, congestive heart failure; PCV, pharmacological cardioversion.

researcher (CC) and provided details of the original guideline recommendation and the section of the clinical pathway on which the update topic would have an impact, and specific details of the proposed update topic (new evidence on the topic and comments from stakeholders) which were taken from the guideline review documents.

Pilot study

A pilot study was conducted to test the adequacy and suitability of the survey. The sample for the pilot was drawn from outside the survey sample. The pilot sample consisted of contacts of the Project Management Committee from other related GDGs and clinicians with an interest in the relevant guideline. The pilot sample for each study consisted of three clinicians who were contacts of the Project Management Committee.

An internal pilot was also carried within the Health Economics Research Group based at Brunel University to ensure that the survey would be suitable for lay-persons without clinical knowledge of either prostate cancer or AF.

A small number of changes were made to the surveys after the pilot, including amendments of any grammatical or spelling errors, some changes were made to the layout (for example enlargement of the font size), but no changes were made regarding the chosen topics.

Survey of experts and elicitation of views about potential update topics

The sample for the survey was drawn from the list of registered stakeholders for the guidelines, ex-GDG members and NCC staff who contributed to the development of the guideline and are named in the published guideline on the NICE website.

The following numbers of registered stakeholders, GDG members and NCC staff were invited to participate in the surveys:

- prostate cancer guideline survey: registered stakeholders $n = 225$, GDG members $n = 14$ (total $n = 239$)
- AF guideline survey: registered stakeholders $n = 168$, GDG members $n = 14$ (total $n = 182$).

The list of stakeholders included a wide range of individuals affiliated with organisations with an interest in both guideline topics, including: patient organisations, specialist societies (doctors, nurses and other professions allied to medicine), industry, and other health service organisations.

As the registered stakeholder list is held by NICE, it was not appropriate for the researcher to send an invite to participate in the survey directly to the stakeholders. Therefore, an e-mail (prepared by the researchers and approved by the ethical committee) inviting registered stakeholders to participate in the research project was sent by the NICE Centre for Clinical Practice project manager, along with a Frequently Asked Questions (FAQ) sheet providing further information about the study and a link to the online questionnaire. The researcher contacted ex-GDG members, NCC staff and other experts named in the guideline directly with an invite to participate in the study.

No reminders were sent to individuals who did not respond to the initial invitation to participate, as we did not have direct access to the e-mail addresses of stakeholders.

Analysis of responses

Results from the survey were entered into SPSS 15.0.1.1 for Windows (IBM, Armonk, NY, USA), and descriptive statistics including simple measures of central tendency (median) and frequency (distribution) results were calculated. Qualitative data obtained from the additional comment fields in the surveys were compiled and analysed for similar themes.

Results

Response rate

Thirty-two persons responded to the AF survey and 27 persons responded to the prostate cancer survey giving a response rate of 19% for AF and 14% for prostate cancer. The response rate was expected to be similar to the number of stakeholders that responded to NICE's call for comments from registered stakeholders on the review consultation document for both guidelines which listed potential topics that may either be updated or added to both guidelines (21 stakeholder organisations provided comments on the review consultation document for the AF guideline and 27 stakeholder organisations provided comments on the review consultation document for the prostate cancer guideline, a response rate of 13% and 14% respectively).

Missing data

Eighteen of the 27 respondents to the prostate cancer survey invite completed the survey and all 18 completed both questions. Seven respondents added a comment in the 'additional comments and information' fields.

Not all persons who responded to the AF survey invite completed the survey. Twenty-five of the 33 respondents completed question one (rating question) and 23 of these 25 respondents also completed question 2 (ranking question). Thirteen respondents added a comment in the 'additional comments and information' fields.

Two respondents answered question 1 but not question 2; one of these respondents' answers to the rating question differed from the remainder of the sample. They were the only respondent to enter 'no opinion' for all eight topics. The other respondent who did not complete question 2 rated three of the topics (3, 4 and 5) as being somewhat important and rated the rest as important for question 1; this was a similar response to those who completed both questions in the AF survey.

Organisational affiliation of respondents

Of the 25 respondents who completed the AF survey, 44% were affiliated to the health services sector, 20% to industry, 12% to charities, 8% to specialist societies and 16% to 'other' such as educational and informational organisations. Of the 18 respondents who completed the prostate cancer survey, 50% were affiliated to the health services sector, 17% to charities and patient-led societies, 17% to industry, 11% to specialist clinical groups and 5% to 'other' such as educational and informational organisations.

Median responses

The median results for question 1 (rating question) and question 2 (ranking question) are presented in *Tables 1* and *2* for the prostate cancer and AF surveys respectively.

Distributions of results

The frequency distributions of rating and ranking responses for each topic are shown in *Appendix 3*.

TABLE 1 Responses to prostate cancer survey

Topic	Description	Question 1, median rating (n = 18)	Question 2, median rank (n = 18)
A	Pelvic radiotherapy with adjuvant hormonal therapy	4	5
B	Effective techniques for performing radical prostatectomy	5	2
C	HDR in addition to external beam radiotherapy	4	4.5
D	LDR in addition to external beam radiotherapy	4	4.5
E	Degarelix for men with advanced hormone-dependent prostate cancer	3.5	8
F	Intermittent hormone therapy vs. continuous hormone therapy	4	3
G	Radium-223 chloride vs. strontium-89	3.5	8
H	IMRT and IGRT as an alternative to conventional radiotherapy	4	5
I	AS in previously unscreened 'low risk' men	5	2.5

AS, active surveillance; HDR, high-dose-rate brachytherapy; IGRT, image-guided radiation therapy; IMRT, intensity-modulated radiation therapy; LDR, low-dose-rate brachytherapy.

Question 1: Rate the importance of including the topic in an update of the guideline: 5 'very important', 4 'important', 3 'no opinion', 2 'somewhat important' and 1 'not important'.

Question 2: Rank in order of importance for inclusion in an update of the guideline: 1 most important to 9 least important.

TABLE 2 Responses to AF Survey

Topic	Description	Question 1, median rating (n = 25)	Question 2, median rank (n = 23)
A	Prophylaxis for the prevention of post-operative AF	3	7
B	AADs as PCV for people with AF	4	4
C	Rhythm vs. rate control strategies for persistent AF	4	5
D	Treatment for maintaining sinus rhythm in people with AF after cardioversion	4	5
E	Alternative risk factor based scoring systems to estimate stroke and embolism risk	4	4
F	Stratification tools to assess bleeding risk before prescription of antithrombotic medication	5	3
G	Apixaban, rivaroxaban or dabigatran etexilate (anticoagulants) vs. warfarin	5	2
H	Catheter ablation for paroxysmal and persistent AF	4	6

AAD, antiarrhythmic drug; PCV, pharmacological cardioversion.

Question 1: Rate the importance of including the topic in an update of the guideline: 5 'very important', 4 'important', 3 'no opinion', 2 'somewhat important' and 1 'not important'.

Question 2: Rank in order of importance for inclusion in an update of the guideline: 1 most important to 9 least important.

Comparison of rating and ranking results

There were some differences in the overall results to the two questions (rating and ranking) regarding which topics were perceived as the most important to update. *Tables 3 and 4* display the three topics deemed the most important to update by respondents to both questions.

The results also show that there is a similarity in the individual respondent's answers to questions 1 and 2. The prostate cancer survey had 18 respondents, and the results were analysed to determine if each respondent's three top rated topics for question one (rated on a Likert scale from not important to very important) matched with their top three ranked topics for question 2. Eight respondents gave the same response to both questions. For three respondents it was not possible to tell if the responses matched, as their answer to the first question rated all the topics the same (either rated all as most important or as no opinion). One respondent had ranked the topic they had rated the most important as second most important to update, so there was a slight discrepancy between results, and they had rated all the other topics as important so it was not possible to determine any correlation. Six respondents rated and ranked the first two topics they deemed as the most important to update the same; however, they gave a

TABLE 3 Top three prostate cancer topics

Priority	Question 1 (median rating)	Question 2 (ranking)
1	AS in previously unscreened 'low risk' men	AS in previously unscreened 'low-risk' men
2	Effective techniques for performing radical prostatectomy	Effective techniques for performing radical prostatectomy
3	IMRT and IGRT as an alternative to conventional radiotherapy for men undergoing radiation therapy	Radium-223 chloride vs. strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases

AS, active surveillance; IGRT, image-guided radiation therapy; IMRT, intensity-modulated radiation therapy.

TABLE 4 Top three AF topics

Priority	Question 1 (rating)	Question 2 (ranking)
1	Apixaban, rivaroxaban or dabigatran etexilate (anticoagulants) vs. warfarin as thromboprophylaxis	Apixaban, rivaroxaban or dabigatran etexilate (anticoagulants) vs. warfarin as thromboprophylaxis
2	Stratification tools to assess bleeding risk before prescription of antithrombotic medication	Alternative risk factor based scoring systems to estimate stroke and embolism risk
3	Alternative risk factor based scoring systems to estimate stroke and embolism risk	Catheter ablation for paroxysmal and persistent AF patients

different response for the third topic, whereby a topic that may have been rated as either most important or important to update may have been ranked the least important to update.

Of the 27 AF respondents who completed the survey, only 25 completed both questions. Therefore for two respondents it was not possible to compare their rating and ranking scores. Of the 25 respondents who completed both questions, 12 have similar responses for question one and question two (topics rated most important were also ranked in the top three). Seven respondents had the same response for both the ranking and rating questions for the first relevant topic but not for the remainder. It was not possible to compare the score for two respondents as for question one they had rated all the topics the same (either rated all as most important or as no opinion).

From analysing the data, it seems there may also have been confusion over the ranking of the topics – two respondents may have perceived the ranking score (scale 1–8) as going from least important (1) to most important (8) to update. This can be seen with the correlation of data whereby one respondent rated topic H (catheter ablation for paroxysmal and persistent AF patients) as the ‘most important’ to update yet ranked it last, and ranked the topic they deemed the least important as the first to be updated. Also, similarly, the other respondent rated topic G [apixaban, rivaroxaban or dabigatran etexilate (anticoagulants) vs. warfarin] as ‘most important’ to update yet ranked it as the least important (ranked number 8) topic to update.

The difference between the overall top rated and ranked topics and the difference between individual’s responses to questions one and two may be due to a number of similar factors; one being the number of topics in the survey which may have meant that respondents may not have remembered what rating they had given the topics when they went to rank the topics (there was a facility to toggle back and forward between the survey questions, but this may not have been used). Another reason may be that respondents hold strong opinions on one or two topics but not on all the topics so this could explain dissimilar rankings after the respondent had chosen what they deemed to be the most important topic to update. With the AF survey, there also seems to have been confusion over the direction of ranking scores. The Likert scale asked respondents to rate topics on a scale ranging from ‘not important’ to ‘important’. However, the ranking scale asked respondents to rank in order of preference on a scale of 1–8 (where 1 is most important), rather than ranking in order of least preference similar to the Likert scale (where 1 is least important). This could mean that future surveys that employ two different methods to elicit similar information should ensure that both scales are analogous.

Qualitative data: comments from free-text boxes

The comments received from the respondents for the prostate cancer survey were analysed to determine if they could be grouped into similar themes. However, each comment related to a different topic so it was not possible to group the topics. Box 9 lists all the comments received from respondents to the prostate cancer survey.

BOX 9 Prostate cancer survey comments

There is no provision for updates; consideration of new advances, techniques; clinical data supporting the use of HIFU as an alternative therapy for men who fall within known selection criteria.

Greater patient benefit from enhanced recovery programmes for prostate cancer, so still a mystery as to why excluded!

Impact of long term hormonal therapy on bone health is an important item that is not being considered.

There are a number of new drugs about to be licensed for the treatment of advanced or metastatic prostate cancer. The current treatment pathways are unclear and will become more complicated with the introduction of Abiraterone, cablitaxel and the desire to use these sequentially. Also there is patchy adherence to current guidance as some patients are having re-exposure to Docetaxel. It would be helpful to give some idea of the rationale for choosing chemotherapy and hormonal therapy and any factors to be taken into consideration for sequential treatments.

The question concerning 'effective techniques' for performing radical prostatectomy MUST involve an honest health economics review. In the absence of any clinically significant benefit for vastly more expensive, commercially driven treatment modification argued for by eminent self interest groups, i.e. robotic radical prostatectomy, these treatments must be ruled against unfavourably. The most pressing question, I believe, concerns the safe advocacy of active surveillance in low-risk men.

HIFU, high-intensity-focused ultrasound.

Comments received from respondents to the AF survey could be grouped under a number of similar themes; two respondents called for the guidelines to be simple, two others referred to the use of the stroke risk (SR) scheme and also called for clearer guidance on catheter ablation. Others were interested in technology assessment for new drugs, whereas two others also mentioned the importance of screening for AF. *Box 10* displays the comments from the survey.

Discussion

The results indicate that most respondents agreed on the most important topic to update within each guideline, although there were differences in priority attached to other topics. A major limitation to achieving the initial objective of the survey was that we were unable to assess if respondents opinions would change after viewing the modelling results. To evaluate the modelling, however, the results of the first survey could still be used to compare the topics deemed important by the survey respondents and the topics that the model analysis indicates are likely to be important.

BOX 10 Atrial fibrillation survey comments

Please keep it simple.

Last document had complicated pathways – make simpler this time.

All these questions relate to specific interventions and none relate to the functional capability of living with AF – the natural inference is the target of treatment is to control treatment rather than promote function.

The stroke risk scheme needs to be simplified and ideally should simply align with CHADS₂. If it doesn't then chads will be used anyway. Removal of ageist statements restricting therapy on the basis of age should be removed unless substantial data can justify them. Catheter ablation requires very clear guidance because a large post code variation exists in the UK because of differing behaviour across PCTs.

AF should be reviewed and updated using CHADS₂-VASC₂ scoring and HAS-BLED www.afstrokerisk.org.

New anticoagulants are important but are subject to individual technology appraisals so cannot be assessed vs. warfarin in the clinical guideline.

Atrial fibrillation needs to be a high priority on the health-care agenda.

Unable to comment on pharmacological guidelines. They are less relevant to medical devices company's areas of work.

It is very important to update the guidelines with up to date available information on clinical trials and approved new alternative drugs used in the management of AF.

An MTA of all agents available for stroke prevention will be most helpful.

The cost implications [(budget impact/cost-effectiveness (Cost per LYG/QALY/DALY)] of strategies in AF management alone are critically important and the screening of individuals for AF health checks are also critical. The communication and engagement of patients in their own decisions is also critical. The appropriate consenting of patients for ablations with appropriate and realistic data on ablations is critical also. Ablation long term does not get properly discussed with patients and a failure rate of 60% post first procedure is never discussed.

AF screening should be a high priority also.

DALY, disability-adjusted life-year; LYG, life-year gained; MTA, multiple technology appraisal; PCT, primary care trust.

Chapter 4 Case study 1: full guideline model for prostate cancer

This chapter presents a case study application of the development of a full guideline model to evaluate multiple decision problems across the prostate cancer pathway.

Introduction

Introduction to the context of the case study

Prostate cancer is the most common cancer in men in the UK.⁶⁷ Every year over 40,000 new cases are diagnosed and just over 10,500 men die of prostate cancer. It is largely a disease that affects older men and is rare below the age of 50 years. More than 75% of cases occur in men aged > 65 years, with the largest number in men aged between 70 and 75 years old.⁶⁸ The symptoms of prostate cancer can be easy to misinterpret as they are not specific to the disease. They include urgency, difficulty and pain on passing urine. Men with early stages of the disease are likely to have no symptoms at all.

There is no routine screening of men in the UK for prostate cancer;⁶⁹ however, men are encouraged to seek a consultation with their general practitioner (GP) for testing if they are concerned about or are at higher risk of developing the disease. Risk factors for prostate cancer include age, family history (the risk of developing prostate cancer doubles or triples for men with a family history of prostate cancer in a first-degree relative), ethnicity (the incidence of prostate cancer in the UK is highest in black Caribbean and black African men and lowest in Asian men) and diet (diets high in calcium may increase the risk of developing prostate cancer).⁶⁸

Prostate cancer is not always life-threatening. Over the past 10–15 years there have been a number of significant advances in prostate cancer management but also a number of major controversies, particularly about the clinical management of men with early, non-metastatic disease.⁵⁴ Radical treatment can result in nerve damage and cause urinary dysfunction, sexual dysfunction and bowel problems which have a significant and lasting impact on quality of life.

Variation in practice across the UK, the significant uncertainties faced by men in making treatment decisions and the considerable impact of prostate cancer on quality of life as well as mortality led to the commissioning of the first CG on prostate cancer by NICE in 2005 (CG58). The guideline covered the key aspects of prostate cancer management from the point of referral into secondary care: diagnosis and staging, observation, radical treatment, salvage treatment, follow-up, hormone treatment and best supportive care (BSC).⁵⁴

Aims of the case study

The aim of this case study was to develop a health economic model to cover the scope of the prostate cancer guideline in sufficient depth that it could be used to evaluate various options for service change.

The modelling approach was broadly based on the methodological framework for developing Whole Disease Models set out by Tappenden and colleagues,⁴⁹ albeit using a more restrictive model scope which includes only a partial representation of disease natural history.

This case study includes economic analysis of a number of potential topics to update within the guideline, selected using methods discussed in *Chapter 3*. Our aim was to investigate the ability of the full guideline model to address such questions. The results of these analyses are not intended to provide suggestions for new guideline recommendations, as they are not based on up-to-date systematic reviews of clinical

effectiveness and they have not been informed by an expert CG group. Instead the aim of the economic analyses is to indicate topic areas where further investigation is likely to be of value.

Methods

The typical starting point for creating a health economic model involves developing an understanding of the decision problem and setting out the basis for the comparison between a full set of relevant alternatives. Given that one of the key objectives of the case study was to assess the flexibility of having a full guideline model for prostate cancer, the questions that the model would need to be able to evaluate were not known at the outset.

We developed a detailed individual-level DES to evaluate the expected cost-effectiveness of options for the diagnosis, treatment and follow-up of prostate cancer. The model was developed using SIMUL8 software. In line with the current NICE reference case,³⁶ the model considers health outcomes and costs from the perspective of the NHS and PSS and simulates key clinical and subclinical events, and the costs and consequences of these, over the remaining lifetime of patients. Costs were valued at 2010–11 prices. All costs and health outcomes were discounted at a rate of 3.5%. The headline model results are presented in terms of the incremental cost per QALY gained within each guideline topic.

The model development process had four main stages. First, we developed a detailed understanding of the clinical area and represented this using conceptual service pathway models. These conceptual models were intended to be recognisable to men with prostate cancer in the UK and to clinicians working within the NHS. This aspect of conceptual model development was based on a preliminary review of the literature and the existing NICE guideline.⁵⁴ We also developed an understanding of the key clinical events, and later represented these within a model of the disease process. The second stage involved converting our understanding into a model constructed to retain the key events in the clinical pathway, while taking into account the availability of evidence and the need for simplifications and assumptions. This took the form of a design-oriented conceptual model which set out the main interactions between the disease and treatment pathways. This latter conceptual model was developed iteratively and was formalised only at a late stage during model development. The third stage involved programming the simulation model. Although it has been argued that conceptual model development and implementation should remain largely discrete,⁵⁷ the processes of designing and implementing the model overlapped considerably. The final stage involved using the model to assess the potential cost-effectiveness of a variety of options for service change across the prostate cancer pathway.

Preliminary literature review

We conducted a literature review of published economic models of prostate cancer from NICE (TAs) and other HTA bodies and guideline developers. Searches were undertaken across a number of electronic databases [Centre for Reviews and Dissemination (CRD) NHS Economic Evaluation Database, CRD HTA Database, NHS Evidence, The Cochrane Library and G-I-N database] using general disease and patient group search terms. This search was undertaken as a rapid means of identifying potentially appropriate structures for certain elements of the model and to identify potentially relevant sources of evidence to inform the model parameters. We did not conduct a formal critical appraisal of the identified economic evaluations nor did we summarise their findings, as we were not specifically interested in the credibility of the results of existing models. Documentation for the current NICE guideline was reviewed (comprising the full NICE guideline, accompanying evidence review, the QRG and the implementation tools^{70–73}) in detail to ensure that we had a coherent understanding of existing recommendations and the rationale underpinning these, the recommended care pathway and the clinical and economic evidence available at the time the recommendations were made.

The conceptual model

Boundary and scope of the model

The scope of the NICE prostate cancer guideline⁷⁴ was used to define the boundary of the health economic model. Entry and exit rules were defined, based on all current recommendations from NICE including recommendations for men with hormone-refractory disease from the NICE TA101 (NICE 2006).⁷⁵ Patients enter the model after having been referred to secondary care by their GP, either due to the presence of symptoms or due to an elevated prostate-specific antigen (PSA) test. Patients exit the model when they die or when they have an event which would fall under the remit of another guideline. For example, although the NICE prostate cancer guideline⁵⁴ refers to the referral of patients with suspected prostate cancer from primary care, this is covered in another guideline⁷⁶ and was thus deemed to be beyond the boundary of this evaluation. A proportion of men who present with elevated PSA will not have prostate cancer but may still undergo further tests and monitoring for prostate cancer, so these patients were necessarily retained within the model boundary.

Conceptual service pathways

A conceptual representation of the clinical service pathways for prostate cancer services in England and Wales was constructed based on the recommendations contained within the NICE 2008 prostate cancer guideline.⁵⁴ This was intended to represent clinical practice *if* the recommendations within CG58 had been fully implemented. It is important to note that the pathway does not necessarily reflect actual practice in the NHS, as the extent of implementation and compliance with guideline recommendations is likely to be variable.

The NICE prostate cancer guideline has a relatively clear structure in terms of the key disease management areas: diagnosis and staging of disease; monitoring and management options; potentially curative treatment; and palliative treatment. However, like most CGs, it was not designed to cover every aspect of clinical care, hence a number of assumptions were required to link individual recommendations into a single 'joined-up' pathway. We sought advice from a consultant clinical oncologist who was a member of the 2008 Prostate Cancer NICE GDG and an additional urological registrar to ensure the accuracy and representativeness of the conceptual service pathway.

Figure 1 summarises the conceptual service pathway model; a more detailed version of this conceptual model is presented in *Appendix 4*. Briefly, patients enter the pathway on referral into secondary care. Patients may have been referred by their GP or by another secondary care physician. Repeat tests are carried out during the initial consultation and a decision is made whether the patient should undergo a transrectal ultrasound (TRUS)-guided biopsy. If men opt-out, or if a TRUS-guided biopsy is not considered necessary, they have regular PSA tests carried out by their GP. Note that although men on GP monitoring will not have a diagnosis of prostate cancer at this point, some may have the disease. For men who do undergo TRUS-guided biopsy, the result (which generates a Gleason score – a marker of cell differentiation or 'aggressiveness' of the cancer) is used together with PSA score and clinical disease stage to define a patient's prostate cancer risk (*Table 5*).

The 'preferred treatment option' for men with low-risk disease who are suitable candidates for radical treatment is active surveillance (AS).⁵⁴ We interpreted this preference as a strict recommendation, ignoring other treatments recommended as possible alternatives.

All men with intermediate- or high-risk disease who are suitable for radical treatment are assumed to receive imaging (MRI or CT scan) to stage the disease and plan treatment. Radical treatment options include prostatectomy, brachytherapy (for patients with high-risk disease only), radical radiotherapy with adjuvant hormone treatment or hormone treatment (in which case men follow the same pathway as for, what we term, 'palliative treatment').

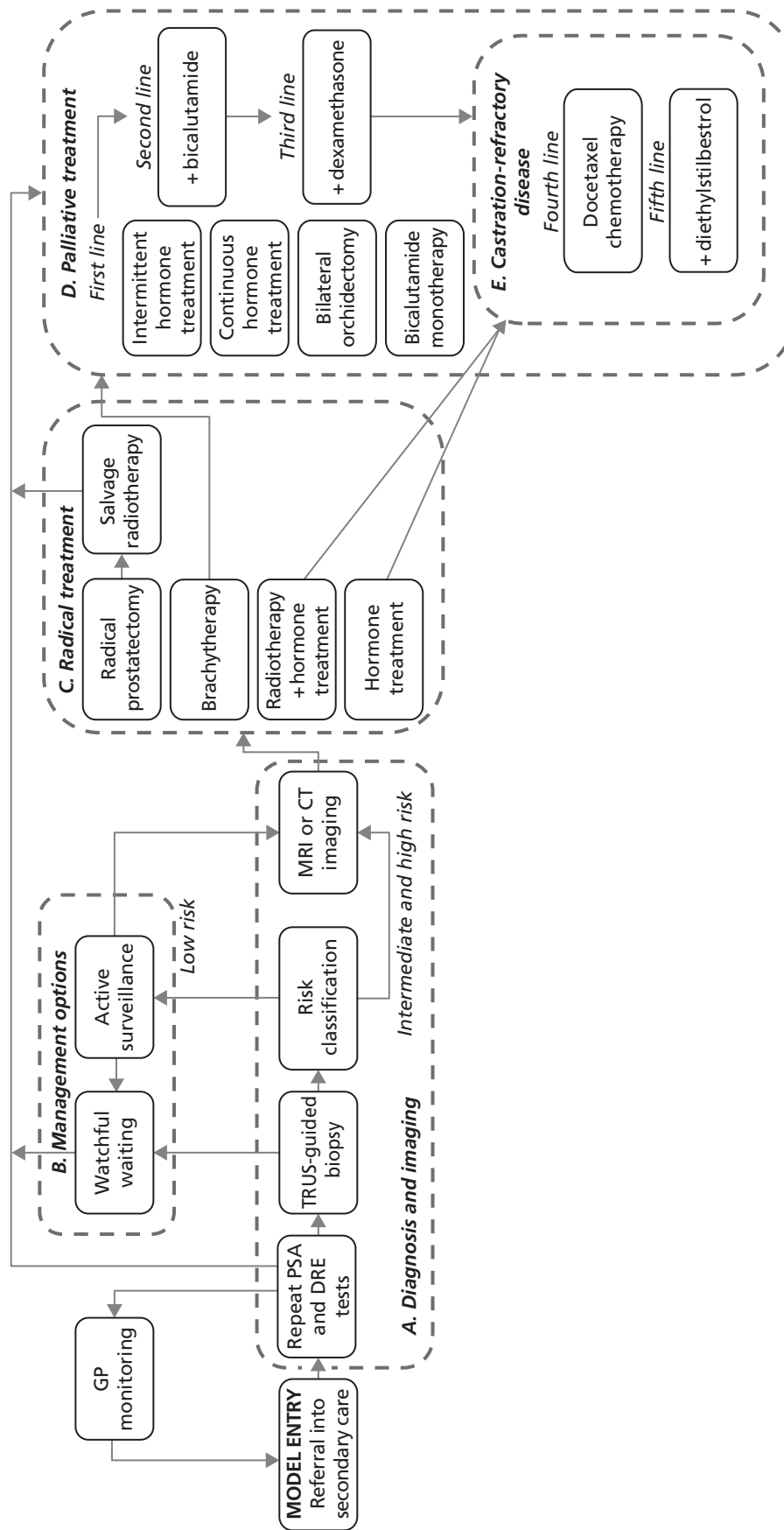


FIGURE 1 Summary of the service pathway based on guideline recommendations. DRE, digital rectal examination; TRUS, transrectal ultrasound.

TABLE 5 D'Amico risk classification⁷⁰

Risk	PSA (blood test)	Gleason (biopsy)	Clinical stage (digital rectal examination)	
Low	< 10 ng/ml	≤ 6	T1–T2a	Localised disease
Intermediate	10–20 ng/ml	7	T2b or T2c	Localised disease
High	> 20 ng/ml	8–10	T3–T4	Localised or locally advanced disease

T1, tumour too small to be seen on scans or felt during examination of the prostate; T2a, tumour in only half of one of the lobes of the prostate gland; T2b, tumour in more than half of one of the lobes; T2c, tumour in both lobes but is still inside the prostate gland; T3, tumour broken through the capsule (covering) of the prostate gland but not spread in other organs; T4, tumour spread into other body organs nearby, such as the rectum, bladder, muscles or the sides of the pelvic cavity.⁷⁷

Men who are considered unsuitable for radical treatment or who have a life expectancy of 10 years or less are assumed to receive watchful waiting. This involves regular PSA tests and contact with a urologist in a secondary care setting. If symptoms of advanced prostate cancer develop over this time, individuals are assumed to receive palliative treatment. First-line palliative treatment was taken to mean either medical or surgical castration (intermittent or continuous hormone treatment or bilateral orchidectomy) or bicalutamide monotherapy (which may be chosen to retain sexual function at the expense of overall survival). When first-line treatment fails, bicalutamide is added to the treatment regimen (unless the patient has received bicalutamide previously, in which case continuous hormone treatment is offered) and the addition of dexamethasone is given as third-line palliative treatment. When dexamethasone fails, the patient is considered castration refractory.

If the patient is considered well enough, chemotherapy is offered as fourth-line palliative treatment, using either docetaxel or mitoxantrone in combination with prednisone or prednisolone.⁷⁵ When chemotherapy fails, patients receive corticosteroids, such as diethylstilbestrol for pain relief. No further active treatments are offered after this time, patients will receive BSC.

The disease process model

In addition to the service pathway model, we also developed a conceptual model of the disease process to characterise the key clinical events, risks and subsequent prognosis (*Figure 2*). We assumed that prior to diagnosis the underlying progression of prostate cancer follows a consecutive sequence of disease events, depicted on the left-hand side of *Figure 2*. Men without prostate cancer are only at risk of death from other causes. Men with localised prostate cancer are assumed to only develop metastases if they first have local progression. The NICE prostate cancer guideline⁵⁴ recommends that a clinically meaningful relapse should be established before starting palliative treatment. Owing to the absence of reported evidence on documented relapse, we assumed that biochemical relapse after radical treatment is a proxy for local progression. Similarly, we assumed that a patient cannot die of prostate cancer without first developing metastases.

The central distinction in the clinical management of the disease (depicted on the right-hand side of *Figure 2*) is between patients with disease that is potentially curable and those with disease that is not. The distinction between localised disease and locally advanced disease is assumed to be less significant since treatment options for patients with locally advanced disease mirror those offered to patients with high-risk localised disease. The aim of treating patients with incurable disease is to slow the progression of the disease and to prevent it becoming castration refractory. Patients with castration-refractory disease may be treated with chemotherapy, which is also intended to slow the progression of the disease. Again, owing to limitations in the available evidence on documented relapse, we assume equivalence between biochemical relapse and local progression.

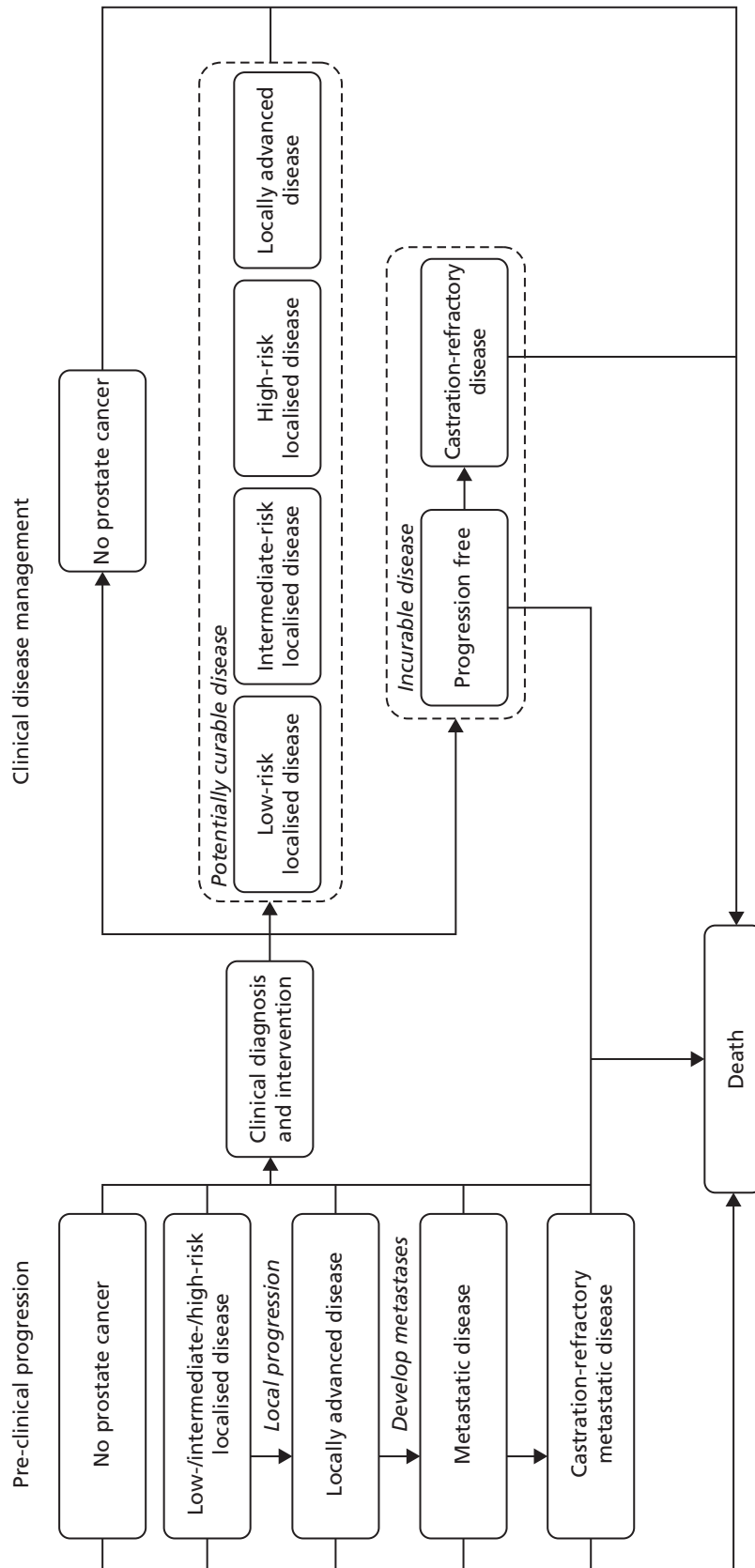


FIGURE 2 Disease process model.

Final model design

The final model structure did not fully mimic the conceptual service pathways model described in *Appendix 4*. The main reason for this was that the 2008 NICE guideline⁵⁴ relies heavily on PSA score as an indicator of underlying disease progression and as a trigger for events such as follow-up tests and changes in treatment. Some evidence was available on initial PSA and PSA changes over time according to initial diagnosis (which we used in the GP monitoring section of the model); however, we did not find evidence to link these changes in PSA to changes in treatment or risk of progression over time. As a consequence, we were unable to use PSA to fully drive changes in patients' underlying disease and the treatment pathways that patients would follow. Instead, we assumed that the natural history of the disease follows a linear series of conditional transitions from local progression to metastases to death from prostate cancer (see *Figure 2*). We also assumed that patients would begin palliative treatment as soon as radical treatment was considered to have failed. In this sense, the lack of evidence restricted the level of depth with which the progression of the disease could be represented within the model. These decisions were taken iteratively as we understood what evidence was available and were only formalised after we had begun to implement the model.

The model was implemented as a next-event DES model. An individual-level simulation approach was taken as this allows for a more complex representation of model events conditional on patient characteristics and provides a greater level of flexibility in implementing and adapting the model as compared with a cohort approach (e.g. a Markov model). The model was developed by considering the relevant competing events at each point in the clinical pathway (see *Figures 3 and 4*). The time to each event was sampled for each patient, with the next event determined by whichever of these occurred first. After each event, an individual's prostate cancer risk profile was updated (e.g. age and disease status) and the times to the next set of relevant events were recalculated. Other-cause mortality was sampled differently in that this was defined on model entry and the remaining time to this event was recalculated on the occurrence of any other non-fatal event. Costs and effects were recorded as the patient progressed through the model, conditional on the events that they experienced. A continuous discounting approach was adopted to account for health outcomes and costs which accrue over a particular time period. One-off costs (e.g. surgery) were discounted using a standard periodic discounting approach. The programming approach implemented within the final model followed the method suggested by Tappenden and colleagues.⁴⁹

Detailed model description and programming logic

Patients enter the simulation model having been referred to secondary care by their GP, either due to the presence of symptoms or due to an elevated PSA test, or by a secondary care physician who suspects the individual might have prostate cancer. The model design is summarised in *Figures 3 and 4* and the underlying logic of each section is described below. Each box within the diagram represents a SIMUL8 'workcentre' in which events, costs and consequences are sampled and applied to individual patients. With the exception of hormone and palliative treatments, all events which are modelled according to multiple competing risks are implemented using two related workcentres; one dummy workcentre that determines which event occurs next and another that represents the actual interaction of the patient with the prostate cancer service.

Workcentre 1: initial characteristics

On entry into the model, patients are assigned initial characteristics. These characteristics include: the presence or absence of prostate cancer; age; initial stage (using standard tumour node metastasis classification); and Gleason score. Patients are assigned a risk category based on the D'Amico classification using clinical stage and Gleason score (see *Table 5*). CG58 classified T2c disease as intermediate risk prostate cancer, where the original D'Amico criteria⁸¹ classified this as high-risk disease. The assigned risk category later dictates which treatment options are available to the patient. PSA score is then sampled

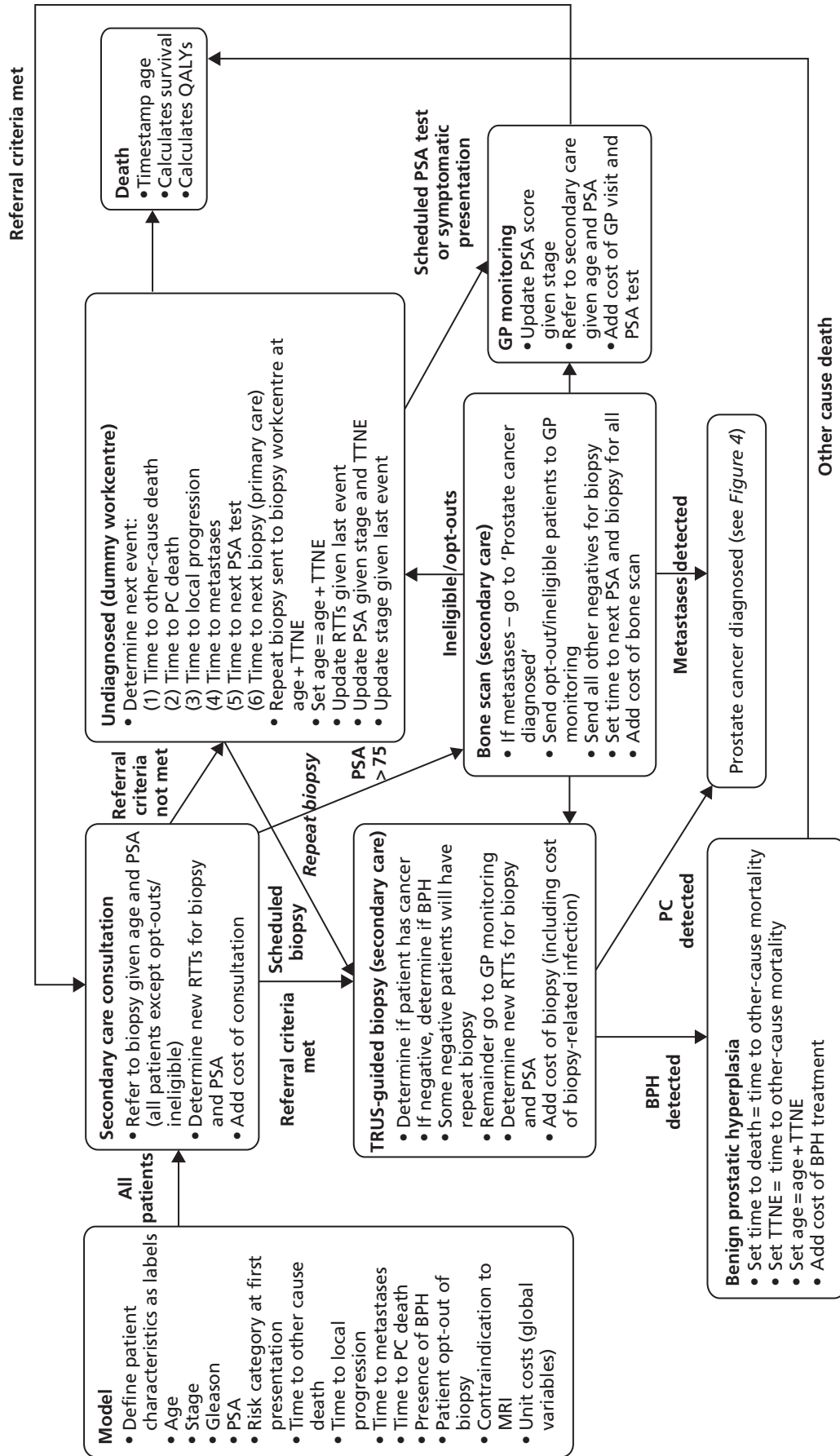


FIGURE 3 Design-oriented model: pre-clinical and diagnostic sections. BPH, benign prostatic hyperplasia; PC, prostate cancer; RTT, remaining time to; TTNE, time to next event.

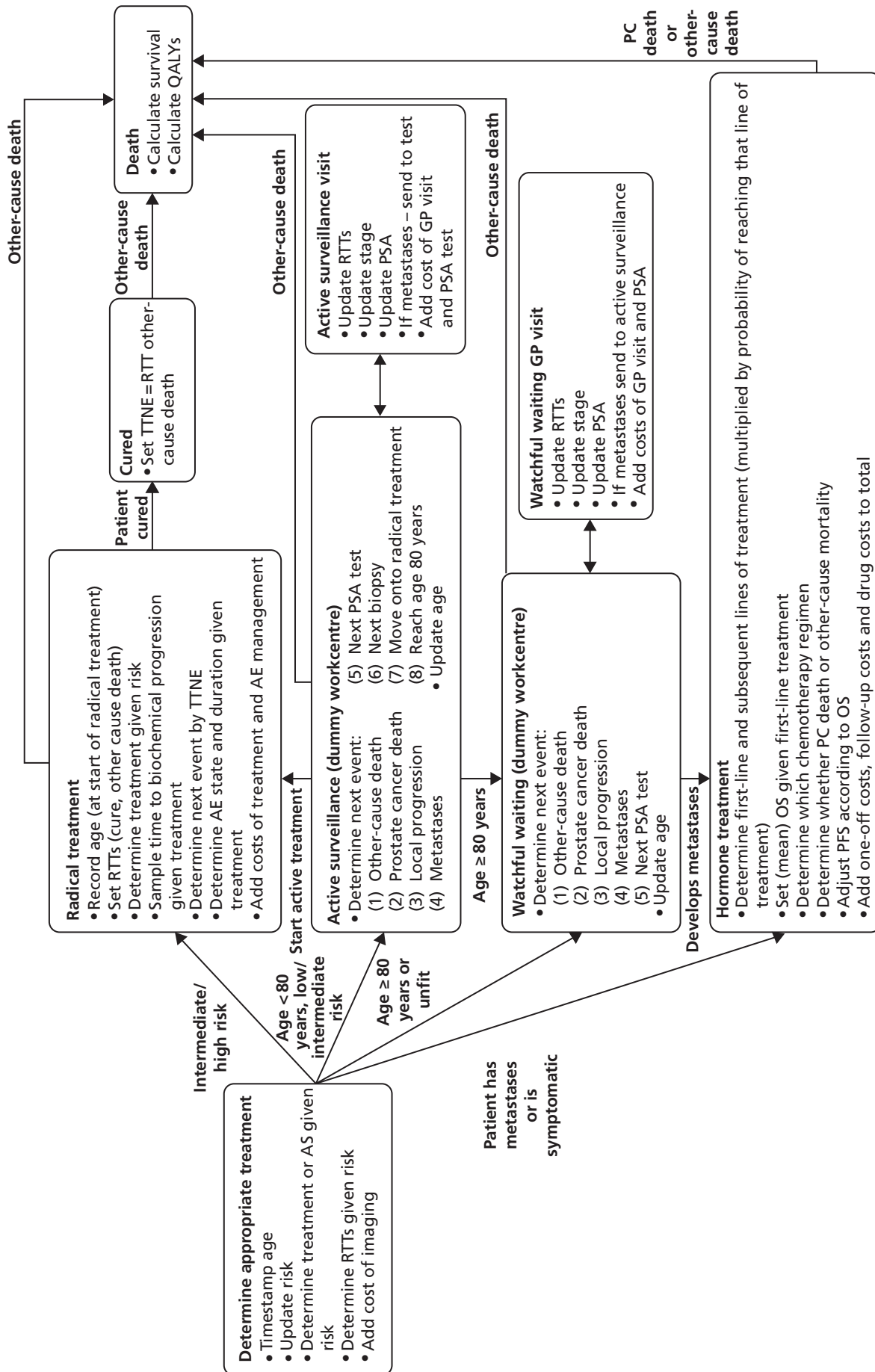


FIGURE 4 Design-oriented model: treatment pathways for diagnosed disease. AE, adverse event; OS, overall survival; PC, prostate cancer; PFS, progression-free survival; RTT, remaining time to; TTNE, time to next event.

conditional on stage; this was necessary as the national registry data used to assign patients' characteristics did not include data on initial PSA score (see *Evidence used to inform model parameters*).

Published results from the observation arm of the Bill-Axelsson and colleagues trial⁷⁸ were used to provide information on the natural history of prostate cancer for each disease event (local progression, metastases and prostate cancer death). Patients included in this arm of the trial were from an unscreened (Scandinavian) population and most did not receive any curative treatment.

The incidence of prostate cancer is not captured in the model (whether a man has prostate cancer or not is defined on entry to the model). If a simulated individual does not have prostate cancer on entry into the model, it is assumed that he cannot go on to develop prostate cancer. A proportion of these patients are assumed to have benign prostatic hyperplasia (BPH).

Workcentre 2: secondary care attendance

Following referral to secondary care, all patients are assumed to have a repeat PSA test (from a blood test) and digital rectal examination (DRE). Patients with a very high PSA score (> 75 ng/ml), which is taken to indicate obvious symptoms of advanced prostate cancer, are offered a bone scan without prior biopsy and hormone treatment with palliative intent. All other patients are considered for a TRUS-guided biopsy if they meet the Prostate Cancer Risk Management Programme (PCRMP) primary care referral guidelines,⁷⁹ which are dependent on age and PSA score. Patients who do not meet the referral criteria, who have already had three prior biopsies or who opt-out of biopsy, are sent for GP monitoring with a PSA test every 6 months. These patients do not have a diagnosis of prostate cancer, although some may have underlying disease which may or may not be diagnosed if they re-enter secondary care. If a patient has undiagnosed prostate cancer the disease will progress untreated. Patients who do not have prostate cancer are assumed not to develop prostate cancer within their lifetime. For the sake of simplicity, it is assumed that no time elapses between the secondary care visit and the primary care attendance (either at model entry or when the patient attends GP monitoring). The cost of the PSA test is added, but contact between the patient and his GP is not included.

Workcentre 3: transrectal ultrasound-guided prostate needle biopsy

On entry to the biopsy workcentre, the number of biopsies is recorded as we assumed that patients could undergo a maximum of three biopsies in their lifetime, unless they are on AS. The probability that a patient receives a positive biopsy result is based on the sensitivity of the test given the individual's true underlying histology. TRUS is assumed to be perfectly specific, meaning that all men who do not have prostate cancer will be correctly identified as not having the disease. The results of a TRUS-guided biopsy given the presence/absence of underlying cancer are sampled and patients with a true-positive result are sent to the 'determine appropriate treatment' workcentre. A proportion of patients who test negative are assumed to be invited to attend a repeat biopsy in 6 months' time, whereas the remainder are assumed to return to GP monitoring and undergo a PSA test in 6 months' time. Those patients who have undiagnosed BPH are assumed to have this pathology detected at this point and remain in the BPH workcentre until they die of other causes. Those patients who test negative, do not have BPH and were not referred for a repeat biopsy, undergo GP monitoring (these patients may have prostate cancer, but this is clinically unknown at this stage). The model assumes that patients do not attend every GP visit to which they are invited.⁹² Where applicable, the cost of TRUS-guided biopsy is added to the running total cost. A probability of experiencing infection due to TRUS is also sampled and the cost of treating the infection, if it occurs, is added to the running total.

Workcentre 4: undiagnosed (dummy workcentre)

Patients who enter the GP monitoring workcentre do not yet have, and may never receive, a diagnosis of prostate cancer; these patients may or may not have underlying cancer. These patients are assumed to undergo PSA tests every 6 months indefinitely. For these patients, the time to the next event (TTNE) is then determined. Competing events are (1) other-cause mortality; (2) prostate cancer-specific death; (3) local progression (unless this has already occurred); (4) metastases (unless this has already occurred);

(5) next scheduled PSA test; and (6) time to next biopsy (for those with a scheduled repeat biopsy only). If cancer-specific or other-cause death occurs during GP monitoring, patients exit the model at this point. The remaining time to each competing event is then recalculated based on the time interval TTNE. If the next event is local progression or metastases, this is assumed to manifest symptomatically and triggers a GP visit and PSA test at the time of the clinical event. Most patients return to the GP for their scheduled 6-monthly PSA test (a proportion are assumed to not attend). If the patient was due to undergo a repeat biopsy but some other event occurs first, this is assumed to result in earlier biopsy (at age + TTNE). Age is then updated by the time to next event for all patients.

Workcentre 5: primary care appointment for prostate-specific antigen test

In the primary care workcentre, patients who meet the PCMP referral guidelines (dependent on age and current PSA score) are assumed to be sent for a biopsy. Those patients who do not meet the referral criteria, who have already had three prior biopsies or who opt-out of biopsy, return to GP monitoring with the next PSA test scheduled 6 months later. The cost of a primary care visit plus the cost of the PSA test is added to the running total. The time of the PSA test is recorded.

Workcentre 6: bone scan

Bone scans are assumed to be perfectly sensitive and specific within the model; this is a simplifying assumption due to the lack of evidence. Patients who have metastases are assumed to be identified by the scan; these patients are diagnosed at this point and go on for treatment planning. Patients who do not have metastases are correctly identified and, if eligible, will have a biopsy immediately or will otherwise have GP monitoring. The cost of the bone scan is added to the running total cost.

Workcentre 7: determine appropriate treatment

At the point of diagnosis all patients enter this workcentre to determine appropriate treatment given their age, stage of disease and suitability for radical treatment. The patient's prostate cancer risk, according to the CG58 classification,⁷⁹ is updated at this point based on the patient's underlying cancer stage, Gleason score and PSA score. Disease stage is updated over time in line with the disease logic model detailed in *Figure 2*. PSA score is updated only when patients receive GP monitoring. Gleason score is not updated over time (note this assumption has been made elsewhere).⁸⁰

If the patient has metastases they are assumed to receive palliative hormone treatment. If the patient is aged < 80 years, is suitable for radical treatment and has low-risk disease, he is assumed to go to AS with the intention of later receiving radical treatment, either at the onset of symptoms or when he chooses to undergo treatment. If the patient is aged < 80 years, is suitable for radical treatment and has intermediate-risk disease he is assumed to either transit immediately to radical treatment or to enter into AS. Patients with high-risk disease are assumed to transit immediately to radical treatment. Patients who are unsuitable for radical treatment and are symptomatic are assumed to transit immediately to palliative hormone treatment. Patients who are unsuitable for radical treatment and are not symptomatic are assumed to receive watchful waiting. If the patient has metastases but has not previously had a bone scan since developing metastases, he receives a bone scan at this point. All patients undergo a MRI scan or CT scan prior to receiving radical treatment.

Workcentre 8: active surveillance (dummy workcentre)

This is a 'dummy' workcentre which determines the next relevant event for a given patient. As noted above, only patients with low- or intermediate-risk disease enter AS. On entry into AS, patients are assumed to undergo a PSA test every 3 months for the first year after their initial diagnosis of prostate cancer and every 6 months thereafter until they leave surveillance or die. TRUS-guided biopsy is assumed to take place 1 year following initial diagnosis and then every 3 years thereafter until the patient leaves surveillance or dies. Patients who experience local progression or those who opt for treatment over surveillance go on to receive radical treatment. Although the model assumes that it is impossible for patients to develop metastatic disease on AS, we do not believe that this is a strong assumption as in reality metastasis is very unlikely to occur in these patients. Patients who reach the age of 80 years without

having radical treatment are assumed to transit to watchful waiting and are assumed to be no longer suitable for radical treatment.

Workcentre 9: active surveillance visit

Patients enter the AS visit workcentre if their last event was non-fatal. At this point individuals can either receive a scheduled test (PSA or biopsy) or receive radical treatment (either at the patient's choice or because of symptomatic disease progression). The model assumes that every patient undergoes a PSA test on entry into the workcentre. The last event is used to update the TTNEs in the model. For example, if a patient reached the age of 80 years and was moved onto watchful waiting, the time to the next PSA test is dictated by the watchful waiting test schedule rather than the AS test schedule.

Workcentre 10: watchful waiting general practitioner visit

Patients on watchful waiting are assumed to undergo a PSA test every 12 months. The TTNEs are updated. Stage is updated in the model if the disease has progressed. If a patient developed metastatic disease, the model assumes that hormone treatment will be initiated. Otherwise, the patient will remain on watchful waiting. The cost of the scheduled GP consultation and the PSA test is added to the running total of costs.

Workcentre 11: watchful waiting (dummy workcentre)

This dummy workcentre calculates when the next event occurs. This can be either other-cause death, disease progression (local or metastatic) or a scheduled test. Disease progression is assumed to be symptomatic so a patient will present outside their scheduled appointment and will be offered hormone treatment.

Workcentre 12: radical treatment

Patients who enter the radical treatment workcentre do not have metastatic disease and their disease was classified according to the CG58 risk criteria at diagnosis.⁷⁰ All patients with low-risk disease will have previously been on AS, but have switched onto radical treatment (thus their disease may no longer be considered low risk). The model assumes that these patients are offered the same treatment as patients with intermediate-risk disease: radical prostatectomy (open), radiotherapy (and hormones) or brachytherapy. Patients with high-risk localised disease or locally advanced disease are only eligible for hormones plus radiotherapy or hormone therapy alone.

Radical treatment is assumed to have an impact on time to local progression and the frequency of three adverse events (sexual dysfunction, urinary dysfunction and bowel dysfunction). The model assumes that outcomes from treatment are the same for all risk categories since the available randomised controlled trial (RCT) evidence does not suggest otherwise. As noted earlier, the model equates biochemical progression (the primary outcome from trials of radical treatment) with local disease progression. The model assumes that time to prostate cancer death is not directly influenced by radical treatment. Patients having radical prostatectomy may die perioperatively due to surgical complications, with risk increasing with age.

The three adverse events included in the model are associated with different disutilities, which we assume to be lifelong and additive [that is the impact on health-related quality of life (HRQoL) for each adverse event is independent of other adverse events].

If patients do not die of other causes, they will receive follow-up comprising an annual bone scan, a PSA test every 6 months and a urology consultation. In the first 2 years following treatment, the PSA test will be done in secondary care and the consultation as an outpatient visit. After that, the PSA test will be undertaken in primary care and the consultation will be by telephone with a urology consultant. Follow-up is assumed to cease at the time of local progression (or death from other causes).

Workcentre 13: hormone treatment + chemotherapy + best supportive care

The hormone treatment plus chemotherapy plus BSC workcentre calculates the patient's time to prostate cancer death and determines the proportion of this period which is 'progression-free'; this is assumed to

be dependent on the treatment received. The remaining time to other-cause death remains unaffected by treatment. The model assumes that first-line treatment (intermittent hormones, continuous hormones, bilateral orchidectomy or bicalutamide monotherapy) determines overall survival and the sequence of later lines of treatment. Progression-free survival (PFS) from each line of treatment (up to four lines of treatment in the base-case analysis) is added, with any remaining time before prostate cancer death spent in a progressive disease state while receiving BSC. If patients survive the first three lines of treatment, chemotherapy is given as the fourth-line treatment (either using a docetaxel-based or mitoxantrone-based combination regimen). A fixed proportion of patients will not receive chemotherapy (not all patients will be fit enough). Owing to evidence limitations, mean health state sojourn times were used so all patients allocated to the same treatment will have the same outcomes. Cause of death is determined (prostate cancer or other cause) and PFS is adjusted to ensure the sum of progression-free intervals does not exceed overall survival. That is, if the sum of progression-free intervals exceeds the sampled overall survival time for an individual patient, the final PFS interval is truncated.

Workcentre 14: death

Health outcomes are calculated for each simulated patient at time of death. The cost of terminal care is added here, if the patient has died from prostate cancer. Survival is calculated by adding together the time each patient has spent in different segments of the model. There are up to seven time segments which reflect all possible paths through the model (Figure 5).

The numbered time segments in Figure 5 refer to the following routes through the model:

- Segment 1: initial attendance to death (non-cancer or undiagnosed cancer patients) or cancer diagnosis.
- Segment 2: from the start of radical treatment to cure, biochemical relapse or other-cause death.
- Segment 3: from the start of AS to initiating radical treatment, until death or until beginning watchful waiting. (Note: if patients do not receive AS no time will be spent in this segment.)
- Segment 4: from the start of watchful waiting to the start of palliative treatment, or death.
- Segment 5: hormone treatment to end of PFS from third-line (palliative) treatment [i.e. men with castration-refractory prostate cancer (CRPC)].
- Segment 6: from the start of fourth-line (palliative) treatment to beginning of BSC or death.
- Segment 7: BSC to death.

Discounted and undiscounted life-years and QALYs are calculated for all patients. The lifetime costs of adverse events are added in the death workcentre, including the cost of screening with flexible sigmoidoscopy every 5 years for patients who receive radical radiotherapy, in line with the CG58 recommendation.⁵⁴

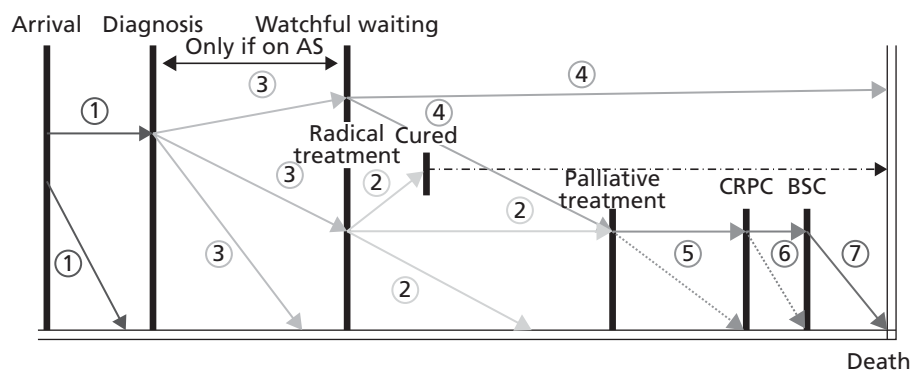


FIGURE 5 Time segments (numbered) used to calculate overall survival.

Evidence used to inform the model parameters

The model was populated using evidence identified within the 2008 NICE prostate cancer guideline⁷¹ supplemented with additional evidence identified through rapid literature searches and/or expert opinion. We did not conduct systematic reviews for all of these parameters, as this was not possible within the resources available for the study, and there are certain parameters (e.g. unit costs) whereby a conventional systematic review approach is neither required nor preferred.⁵⁷ This is likely to mirror the pragmatic approach taken to populate health economic models during routine development of NICE CGs. The model includes the following groups of parameters:

- disease epidemiology and baseline patient characteristics (incidence and prevalence of the condition and subgroups, baseline risks, rates of progression of disease and mortality rates)
- test operating characteristics (e.g. sensitivity and specificity) of the tests included in the pathway
- clinical effectiveness of the treatments included in the pathway (e.g. PFS, time to biochemical relapse, perioperative mortality)
- patient behaviour (e.g. probabilities of opting out of biopsy or of attending routine PSA tests)
- utilities associated with disease, treatment and adverse events
- resource use and
- unit costs.

Disease epidemiology and baseline patient characteristics

Data were required to define the initial characteristics of men with and without prostate cancer. We used national cancer registry data obtained from the South West Public Health Observatory (SWPHO) to provide information on age, clinical stage at diagnosis and Gleason score at diagnosis for patients with diagnosed prostate cancer (SWPHO 2010, data held on file). The national registry database does not record PSA score, hence it was necessary to calculate patients' prostate cancer risk according to two of the three CG58 risk criteria (see *Table 5*). Age-specific PSA values from men in the watchful waiting arm of the Bill-Axelsson and colleagues RCT⁷⁸ were used to estimate PSA scores on model entry for men with prostate cancer (cited by Tilling and colleagues⁸²).

Evidence relating to age-specific PSA scores of the cancer-free population in the model was taken from the Krimpen longitudinal community-based study.⁸³ We have no UK data relating to this patient group so we assumed that PSA scores in these patients follow the same age distribution as for men with prostate cancer.

There is uncertainty regarding the true disease prevalence in men referred to secondary care with suspected prostate cancer. Owing to an absence of empirical estimates, we assumed a value of 25% based on expert opinion which roughly reflects the results from non-UK autopsy studies (20–34%).^{84–86} Data on death from causes other than prostate cancer were taken from national life tables; these were adjusted by removing all deaths attributed to prostate cancer.⁸⁷

Independent survival curves for local disease progression, metastatic disease progression and prostate cancer death were taken from the 2011 publication of the Bill-Axelsson and colleagues RCT,⁷⁸ which compared radical prostatectomy with watchful waiting (this was the closest proxy to information on the natural history of the disease without treatment). This study reported numbers of patients who experienced local progression, metastases and prostate cancer death at 5-year and 10-year time points. It should be noted that the Bill-Axelsson and colleagues trial⁷⁸ outcomes relate to the point of documented progression and metastases rather than the true underlying time of histological change. These outcomes are also based on a Scandinavian population of men in the pre-PSA testing/screening era hence they may not fully reflect the UK population within the model. We used model calibration methods to derive correlated conditional distributions for these events. We implemented a random-walk variant of the Metropolis–Hastings algorithm⁸⁸ based on the methods described by Whyte and colleagues⁸⁹ directly in SIMUL8 and fitted the model against the unconditional data from Bill-Axelsson and colleagues⁷⁸ and other-cause mortality estimates from the UK. We ran the algorithm over four separate chains with different

starting vectors in order to estimate plausible distributions for each event, conditional on the population having experienced the previous event. The joint distributions of progression parameters were used directly in the probabilistic sensitivity analysis. *Figure 6* presents a comparison of the maximum a posteriori estimates produced by the calibration process against the observed data reported by Bill-Axelson and colleagues;⁷⁸ the figures show that the calibration provides a good fit to the observed data.

Diagnostic test accuracy

We assumed a sensitivity of 77% for TRUS-guided biopsy.⁹⁰ We assumed that PSA, DRE, MRI, CT and bone scans are perfect tests. We also assumed that the TRUS-guided biopsy is perfectly specific (i.e. no false-positive results), whereas in reality its use as a diagnostic test may lead to overtreatment. Test accuracy studies are difficult to undertake in this area, as pathological confirmation will not be carried out for patients with negative biopsy results. The simplifying assumptions were necessary not only because of the lack of gold-standard comparison studies, but also due to the complexity of including the implications of misdiagnosis and misclassification from these tests in the model and the limited information available on the natural history progression of prostate cancer.

A small proportion of patients will experience an infection as a result of biopsy (probability = 0.47%), and this is represented in the model.⁹¹ Not all patients are willing to undergo biopsy; we assume 12% of men will opt-out.⁹² Uncertainty surrounding these parameters was characterised using beta distributions.

Clinical effectiveness

Where more than one treatment is recommended at a particular point in the pathway, we used proportions elicited from the Department of Health's National Radiotherapy Implementation Group and experts on the NICE Prostate Cancer GDG. The management and treatment options in the model were grouped according to their clinical intent (e.g. delaying and/or avoiding recurrence or increasing PFS) and the key outcome measures used in the clinical studies from which efficacy estimates were drawn. Perhaps surprisingly, there is a lack of evidence on the comparative effectiveness of currently available radical treatments for prostate cancer. Therefore, through necessity, evidence from different trials was used and compared against single arms of other trials using naive indirect comparison methods (*Table 6*). Radical prostatectomy is also associated with an excess mortality risk.⁹³ As discussed above, biochemical relapse

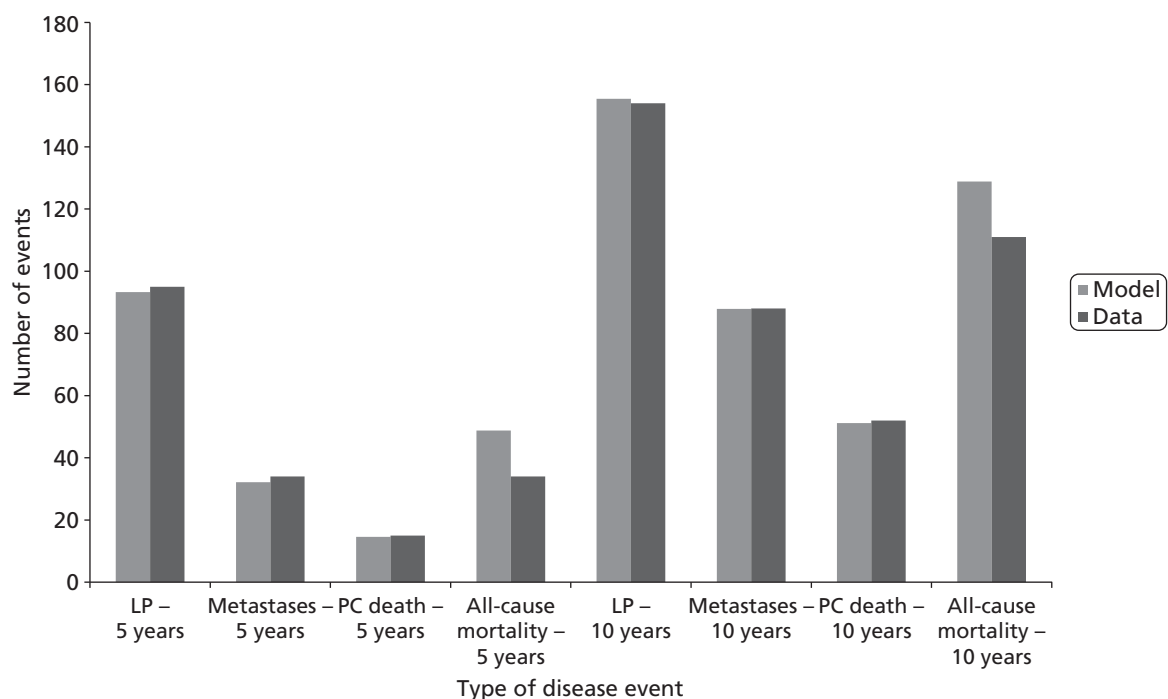


FIGURE 6 Observed vs. calibrated frequencies of disease events. LP, local progression; PC, prostate cancer.

TABLE 6 Radical treatment efficacy and adverse event parameters

Treatment	Model parameter	First-order uncertainty	Second-order uncertainty	Source
Radical prostatectomy	Time to local progression	Exponential ($\alpha = 0.016$)	Normal ($\lambda = 0.016$, $SE = 0.002$)	Bill-Axelsson and colleagues 2011 ⁷⁸ (radical prostatectomy vs. observation). Local progression at 15 years
	Probability of sexual dysfunction	Uniform (0,1)	Beta ($\alpha = 168$; $\beta = 121$; mean = 0.58)	
	Probability of urinary dysfunction	Uniform (0,1)	Beta ($\alpha = 99$; $\beta = 190$; mean = 0.34)	
	Probability of bowel dysfunction	0	0	
Brachytherapy	Time to local progression	Weibull ($\alpha = 0.846112974$; $\beta = 2.80697845$)	Multivariate normal ($\log-\lambda = -3.83$; $\gamma = 0.85$)	Giberti and colleagues 2009 ⁹⁴ (radical prostatectomy vs. brachytherapy)
	Probability of sexual dysfunction	Uniform (0,1)	Beta ($\alpha = 42$; $\beta = 58$; mean = 0.42)	
	Probability of urinary dysfunction	Uniform (0,1)	Beta ($\alpha = 80$; $\beta = 20$; mean = 0.8)	
	Probability of bowel dysfunction	Not reported. In base-case analysis set equal to probability of bowel AE with radiotherapy		
Adjuvant hormones + radical radiotherapy	Time to local progression	Weibull ($\alpha = 1.354431605$; $\beta = 21.78254729$)	Multivariate normal ($\log-\lambda = -4.17$; $\gamma = 1.35$)	Widmark and colleagues 2009 ⁹⁶ (adjuvant hormones + radiotherapy vs. hormones alone)
	Probability of sexual dysfunction	Uniform (0,1)	Beta ($\alpha = 250$; $\beta = 85$; mean = 0.75)	
	Probability of urinary dysfunction	Uniform (0,1)	Beta ($\alpha = 64$; $\beta = 289$; mean = 0.18)	
	Probability of bowel dysfunction	Uniform (0,1)	Beta ($\alpha = 37$; $\beta = 312$; mean = 0.1)	
Hormone therapy alone	Time to biochemical progression	Weibull ($\alpha = 1.06$, $\beta = 5.57$)	Multivariate normal ($\log-\lambda = -1.82$; $\gamma = 1.06$)	Widmark and colleagues 2009 ⁹⁶
	Probability of sexual dysfunction	Uniform (0,1)	Beta ($\alpha = 197$; $\beta = 110$; mean = 0.64)	
	Probability of urinary dysfunction	Uniform (0,1)	Beta ($\alpha = 39$; $\beta = 289$; mean = 0.12)	
	Probability of bowel dysfunction	Uniform (0,1)	Beta ($\alpha = 23$; $\beta = 312$; mean = 0.07)	

AE, adverse event; SE, standard error.

after radical treatment is used as a proxy for local progression due to a lack of direct evidence on local progression per se. The estimates used in the model, characterised in terms of first- and second-order uncertainty, are detailed in *Table 6*.

Palliative treatments (*Table 7*) were also difficult to model, as we did not identify any RCTs that explicitly evaluated planned sequences of treatments. Therefore, we assumed that first-line palliative treatment was the sole determinant of overall survival due to prostate cancer. Subsequent lines of treatment are assumed only to increase the proportion of the patient's remaining survival time that is progression free. This manipulation of the evidence requires that we ignore first-order uncertainty in these parameters and therefore use mean sojourn times for estimates of overall and PFS, which is not ideal. The uncertainty in these mean values is still, however, reflected in the probabilistic sensitivity analysis.

Health utilities

The lack of published evidence relating to the impact of prostate cancer and its treatment on HRQoL has been widely acknowledged. The health utility values used in the model were drawn from recent economic evaluations of prostate cancer (*Table 8*). We did not identify any HRQoL evidence published after these studies.

We incorporated the HRQoL impact of the three most common adverse events attributable to radical treatment (bowel function, urinary function and sexual function) as disutilities (*Table 9*). Owing to the absence of data on the duration of adverse events, the model assumes that these last for the remaining lifetime of the patient. The impact of this assumption is not tested further here; however, the flexibility of the model allows such assumptions to be amended easily. Owing to a lack of evidence, the differential impact of adverse events on health utilities due to specific palliative treatments was not captured.

Resource use and unit costs

In accordance with the perspective of this analysis, the only costs considered were those relevant to the UK NHS and PSS. Costs were estimated in 2010–11 prices (*Table 10*). Resource use estimates for the model were drawn from the NICE prostate cancer guideline (CG58) recommendations⁷⁰ following the prostate cancer service pathway (see *Appendix 4*). The cost of primary care contact before initial referral, primary care services during prostate cancer treatment and cardiovascular screening were not included in the model as these were difficult to ascertain from the current guideline recommendations and resource use patterns are likely to vary. In order to reflect the additional terminal care costs incurred by patients in the last month of life, a one-off cost of just over £4000 was applied to men who died of prostate cancer. This cost was used in the NICE TA101 having been estimated from costing data originally supplied by Sanofi-Aventis on men with hormone-refractory disease.¹⁰⁸

Drug costs used in the base-case analysis were based on prices listed in the *British National Formulary* (BNF).¹¹¹

Handling uncertainty

With the exception of PSA trajectories which are sampled only according to first-order uncertainty, the model is fully probabilistic. Sampling of parameter uncertainty for the probabilistic sensitivity analysis was implemented by sampling the necessary distributions externally in Microsoft Excel® (Microsoft Corporation, Redmond, WA, USA) and reading them into SIMUL8. This approach has the added advantage that changes in model results reflect only the impact of changes to the pathway (e.g. new chemotherapy B vs. current chemotherapy A) rather than randomness in the sampling of the parameters that make up the model structure; a similar approach was also used in the second case study (see *Chapter 5*). A total of 1500 probabilistic samples were used to propagate parameter uncertainty through the model, and all headline results are presented as the expectation of the mean rather than point estimates of parameters.

TABLE 7 Palliative treatment efficacy parameters

Treatment	Progression-free		Overall survival		Source	Comments
	Mean (years)	Second-order uncertainty	Mean (years)	Second-order uncertainty		
First line: intermittent hormones	7.4	Multivariate normal (log-λ = -2.43; γ = 1.18)	7.0	Multivariate normal (log-λ = -2.81; γ = 1.38)	Calais da Silva and colleagues 2009 ⁹⁷	
First line: continuous hormones	13.5	Multivariate normal (log-λ = -2.37; γ = 0.92)	7.2	Multivariate normal (log-λ = -2.22; γ = 1.11)	Calais da Silva and colleagues 2009 ⁹⁷	Same data used in the model when given as second-line treatment (when patient has received first-line bicalutamide monotherapy)
First line: bilateral orchidectomy	3.6	Multivariate normal (log-λ = -1.23; γ = 0.99)	3.4	Multivariate normal (log-λ = -2.05; γ = 1.54)	PFS: Eisenberger and colleagues 1998 ⁹⁸ OS: Seidenfeld and colleagues 2000 ⁹⁹	
First line: bicalutamide monotherapy	1.2	Multivariate normal (log-λ = -0.52; γ = 1.61)	2.8	Log-normal [ln(mean) = 0.18; SE = 0.11]	Tyrrell and colleagues 1998 ¹⁰⁰	Hazard ratio applied to bilateral orchidectomy baseline
Second line: LHRHa + bicalutamide	0.5	Normal (mean = 5.8 months; SE = 0.2948)	n/a	n/a	Suzuki and colleagues 2008 ¹⁰¹	Second-line CAB, but patients have had first-line CAB (no patients in our model have had this intervention). Note: patients in model will not receive this intervention if they have previously had bicalutamide monotherapy
Third line: LHRHa + dexamethasone	0.8	Multivariate normal (log-λ = 0.11; γ = 1.23)	n/a	n/a	Venkitaraman and colleagues 2008 ¹⁰²	PFS curve was supplied by author on request (10 December 2011)
Fourth line: docetaxel + prednisolone	0.7	Multivariate normal (log-λ = 0.35; γ = 1.31)	n/a	n/a	Petrylak and colleagues 2004 ¹⁰³	TAX327 used in NICE TA101 (Tannock and colleagues 2004 ¹⁰⁴) was not used as PFS was not measured in the trial. Regimen in Petrylak and colleagues 2004 ¹⁰³ was docetaxel + estramustine (Estracyt [®] , Pharmacia), which is assumed to be equivalent to docetaxel + prednisolone
Fourth line: mitoxantrone + prednisolone	1.4	Multivariate normal (log-λ = 1.07; γ = 0.54)	n/a	n/a	Petrylak and colleagues 2004 ¹⁰³	

CAB, combined androgen blockade; LHRH, luteinising hormone-releasing hormone; LHRHa, luteinising hormone-releasing hormone analogue; n/a not applicable; OS, overall survival; SE, standard error.

TABLE 8 Utility data

Treatment	Mean utility value	Second-order uncertainty	Source
AS	0.81	1-beta (4, 0.0675)	Hummel and colleagues ¹⁰⁵
Radical treatment	0.78	1-beta (4, 0.055)	Hummel and colleagues ¹⁰⁵
Local progression	0.73	1-beta (4, 0.08)	Hummel and colleagues ¹⁰⁵
Hormone-refractory prostate cancer	0.64	1-beta (4, 0.14)	Hummel and colleagues ¹⁰⁵

TABLE 9 Disutility data

Treatment	Mean disutility value	Second-order uncertainty	Source
Sexual dysfunction	0.10	1-beta (2.6, 23.40)	Krahn and colleagues ¹⁰⁶ and Chilcott and colleagues 2010 ⁶⁹
Urinary dysfunction	0.06	1-beta (2.76, 43.24)	Krahn and colleagues ¹⁰⁶ and Chilcott and colleagues 2010 ⁶⁹
Bowel dysfunction	0.11	Beta (53.46, 6.61)	Krahn and colleagues ¹⁰⁶ and Chilcott and colleagues 2010 ⁶⁹
Progression with hormone-refractory prostate cancer	0.07	1-beta as integer (7, 93)	NICE TA255, ERG report ¹⁰⁷

ERG, Evidence Review Group.

TABLE 10 Unit cost parameters

Treatment	Mean unit cost (£)	SE (estimated) (£)	Distribution	Source (NHS reference costs ¹⁰⁹ unless otherwise stated)
PSA test in primary care	11	2.20	Gamma	Hummel and colleagues ¹⁰⁵
PSA test in secondary care	Assumed to be the same as PSA in primary care (above)			
Digital rectal examination	0	Assumed to be carried out as part of the consultation with the urologist		
TRUS-guided biopsy	200	5.30	Normal	HRG code LB27Z
CT scan	100	2.40	Normal	HRG code RA08Z
MRI scan	218	6.00	Normal	HRG code RA01Z
Bone scan	181	5.50	Normal	HRG code RA36Z
Flexible sigmoidoscopy	219	8.80	Normal	HRG code FZ54Z
Appointment with GP (including training)	36	–	Fixed	PSSRU ¹¹⁰
Appointment with GP practice nurse (including training)	13	–	Fixed	PSSRU ¹¹⁰
Face-to-face consultation with urology consultant (first)	130	3.10	Normal	Outpatient attendance
Face-to-face consultation with urology consultant (follow-up)	91	1.40	Normal	Outpatient attendance

continued

TABLE 10 Unit cost parameters (continued)

Treatment	Mean unit cost (£)	SE (estimated) (£)	Distribution	Source (NHS reference costs ¹⁰⁹ unless otherwise stated)
Face-to-face consultation with surgical consultant (first)	148	3.20	Normal	Outpatient attendance
Face-to-face consultation with surgical consultant (follow-up)	106	2.40	Normal	Outpatient attendance
Face-to-face consultation with clinical oncology consultant (first)	180	4.60	Normal	Outpatient attendance
Face-to-face consultation with clinical oncology consultant (follow-up)	122	5.60	Normal	Outpatient attendance
Face-to-face consultation with medical oncology consultant (first)	171	5.60	Normal	Outpatient attendance
Face-to-face consultation with medical oncology consultant (follow-up)	120	4.20	Normal	Outpatient attendance
Telephone follow-up with urology consultant	54	6.20	Normal	Urology consultant led follow-up non-face-to-face
Oral administration of chemotherapy (first)	171	7.60	Normal	HRG code SB11Z
Parenteral administration of chemotherapy (first)	265	8.50	Normal	HRG code SB13Z
Administration of subsequent elements of a chemotherapy cycle	294	9.10	Normal	HRG code SB15Z
Radical prostatectomy	5119	128.40	Normal	HRG code LB21Z
Bilateral orchidectomy	407	22.20	Normal	HRG code LB35B
Conformal radiotherapy planning	581	81.00	Normal	HRG code SC51Z
Delivery of conformal radiotherapy	111	6.20	Normal	HRG code SC23Z
Delivery of external beam radiotherapy	91	4.10	Normal	HRG code SC23Z
Brachytherapy planning	1123	97.10	Normal	HRG code SC54Z
Delivery of brachytherapy	383	196.60	Normal	HRG code SC26Z
Specialist erectile dysfunction services	179	13.90	Normal	HRG code LB43Z
Incontinence containments	68	33.80	Gamma	Hummel and colleagues ¹⁰⁵
Post-biopsy infection requiring hospitalisation	2623	79.90	Normal	HRG code PA16B
Strontium (Protelos®, Servier) (one dose)	1070	0.55	Normal	HRG code SC29Z
Transurethral resection of the prostate (ablative procedure for BPH)	2405	37.80	Normal	HRG code LB25B
Terminal care	4142		Fixed	Collins and colleagues 2007, ¹⁰⁸ inflated to 2010–11 prices

HRG, Healthcare Resource Group; PSSRU, Personal Social Services Research Unit; SE, standard error.

Verification and validation

Errors and inconsistencies in the model were checked for throughout the model development process, following the methods set out by Chilcott and colleagues.²³ The model was verified internally (to ensure correct programming) and validated externally (to ensure consistency with expected results, e.g. that survival times and levels of service use were realistic). A variety of methods were used including black box testing (testing the behaviour of the model) and white box testing (scrutinising the programming code). In addition, the model was programmed to record intermediate model outcomes (e.g. survival contributions attributable to particular segments of the pathway and costs associated with specific workcentres) in order to assess whether changes to the pathway impacted on those parts of the model as expected.

Once we were satisfied that the model was behaving as intended, we then assessed the number of patients required to achieve stability in the model results. We adopted a pragmatic approach to this using the results of the base-case model only. We ran the model with the base-case service configuration with different numbers of patients and compared the results from each section to the results for 1,000,000 simulated men. *Figure 7* indicates that the costs and QALYs become fairly stable (< 2% deviation) at around 100,000 simulated patients. Conservatively, we adopted a cohort of 200,000 simulated individuals for the economic analysis.

Modelling decision options across the service pathway

Nine topics were shortlisted from topics highlighted by NICE for possible inclusion in an update of the 2008 prostate cancer guideline (see *Box 7* in *Chapter 3*). Details of how the nine topics were shortlisted are discussed in *Chapter 3*.

Each topic implied an alternative clinical pathway, incorporating one or more changes to the recommendations made in CG58.⁵⁴

Figure 8 shows where these alternative recommendations are located in the clinical pathway. Each topic was transformed into a population, intervention, comparator, outcome (PICO)-style review question, described below.

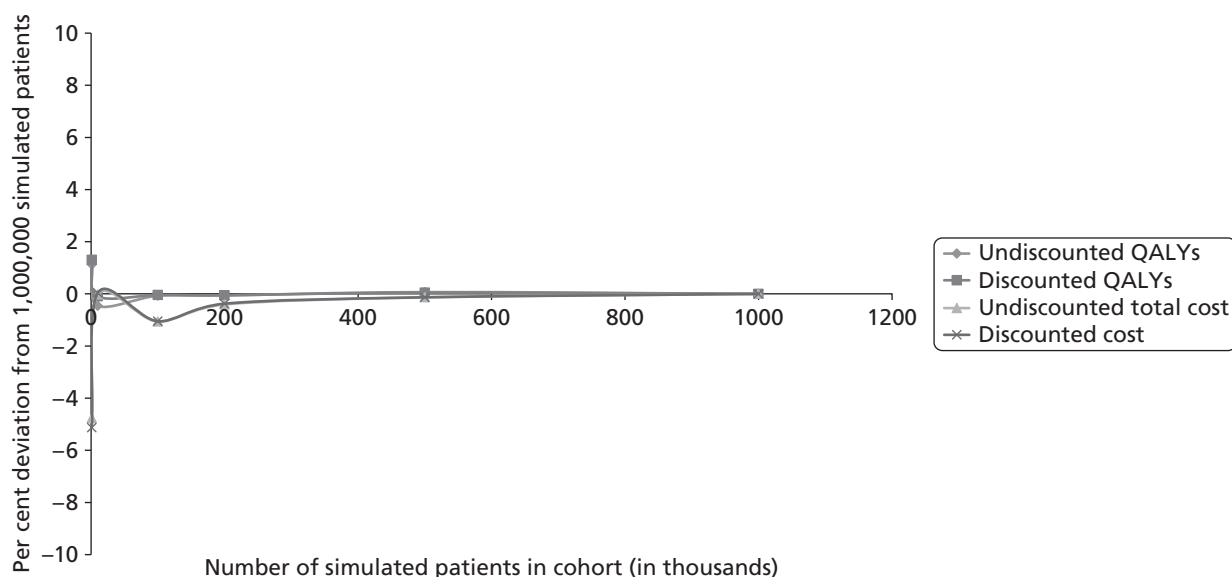


FIGURE 7 Model stability according to size of simulated cohort.

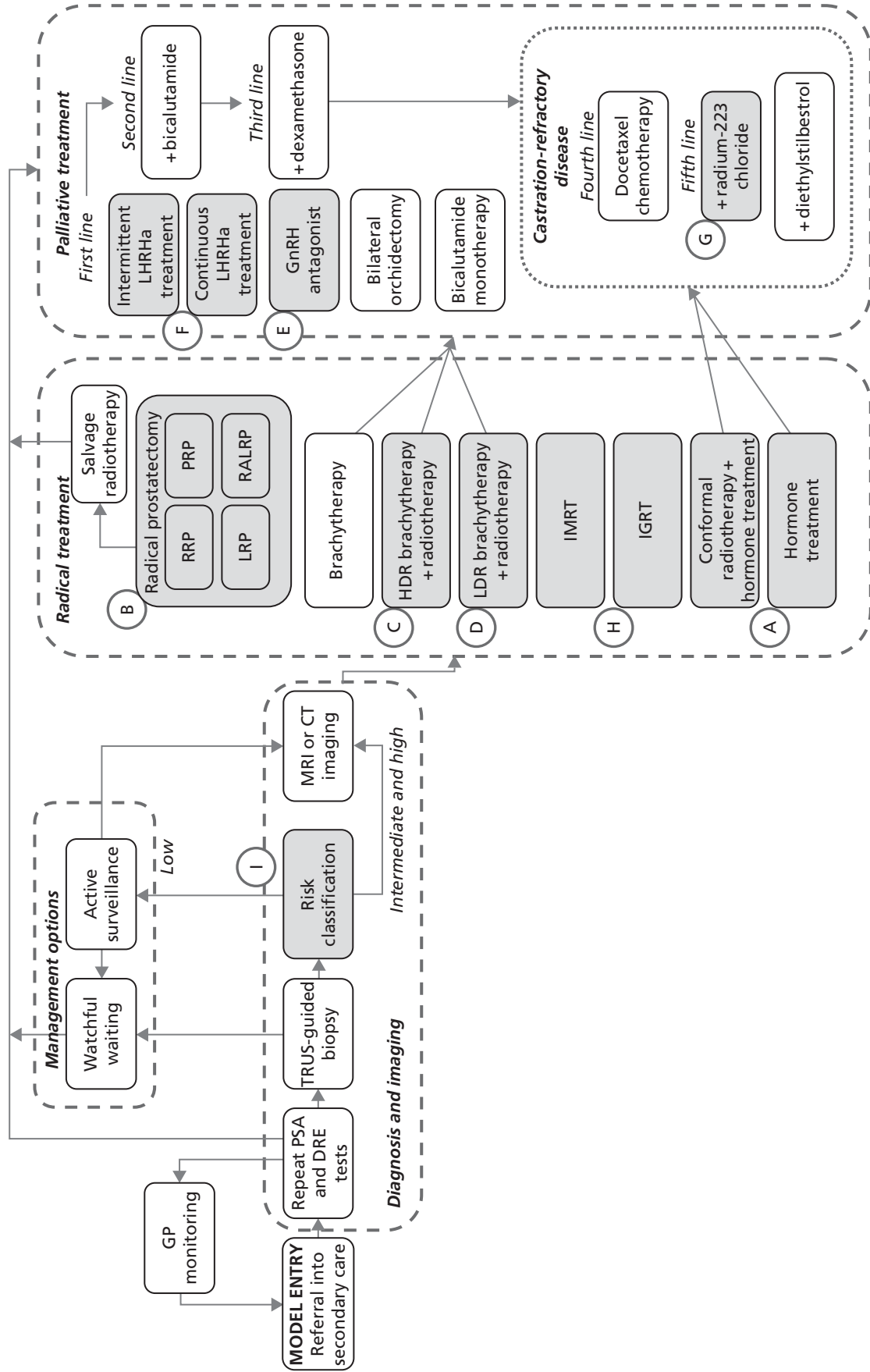


FIGURE 8 Location of topics (A to I) in the clinical pathway. GnRH, gonadotropin-releasing hormone; LHRHa, luteinising hormone-releasing hormone analogue; LRP, laparoscopic prostatectomy; PRP, transperineal prostatectomy; RALRP, robot-assisted laparoscopic prostatectomy; RRP, radical retropubic prostatectomy.

Topic A: pelvic radiotherapy with adjuvant hormone therapy for men with localised prostate cancer

The stated patient population for this topic – men with localised prostate cancer – is broad but reference is made to the SPCG-7 trial,⁹⁶ which included men with locally advanced or high-risk localised prostate cancer. The NICE prostate cancer guideline⁵⁴ recommended that these patients should be offered either radiotherapy with hormone treatment or hormone treatment alone. In practice, many men will only be offered hormone treatment, without the option of additional radiotherapy. A focused literature search conducted by NICE¹¹² identified three published papers from two new RCTs.^{95,113} Only one paper had published full results of the trial at the time of analysis (the SPCG-7 trial⁹⁶). Six RCTs identified in the NICE prostate cancer guideline⁷¹ have published additional follow-up results with findings in support of combined radiotherapy and hormone therapy. Additionally, two observational studies that compared quality of life following radiotherapy plus hormone therapy to that following radiotherapy alone were identified.

The PICO question was formulated to mimic the clinical question addressed in the only additional RCT published in full since 2008; an update to the SPCG-7 trial. Combined hormone treatment plus radiotherapy was compared with hormone treatment alone for men with locally advanced or high-risk localised prostate cancer. As the SPCG-7 trial was used to populate the base-case model, this economic question was evaluated without needing to modify the model structure.

Topic B: surgical techniques for localised prostate cancer: open radical retropubic prostatectomy, transperineal prostatectomy, laparoscopic prostatectomy or robot-assisted laparoscopic prostatectomy

This topic suggests four alternative surgical techniques [radical retropubic prostatectomy (RRP), transperineal prostatectomy (PRP), laparoscopic prostatectomy (LRP) and robot-assisted laparoscopic prostatectomy (RALRP)] for men with localised prostate cancer undergoing surgery. The NICE prostate cancer guideline⁵⁴ did not recommend a specific procedure for radical prostatectomy. The base-case model was populated with data from Bill-Axelsson and colleagues.⁷⁸ Accordingly, the cost used was the NHS reference cost for a standard open procedure.

Eleven studies were identified by NICE, including three systematic reviews of observational studies, three additional observational studies and three RCTs. The three RCTs investigate different pairwise comparisons, as shown in *Figure 9*.

We limited our analysis to RCT evidence only. The systematic reviews suggested some problems with the reliability of the observational evidence and in some cases the methods of synthesis do not appear to be robust. Of the three RCTs, only the trial reported by Martis and colleagues¹¹⁴ provided longer-term outcome data (biochemical recurrence); the others focussed on perioperative outcomes.^{115,116} The time to biochemical recurrence survival curves reported for PRP and RRP in Martis and colleagues¹¹⁴ are almost identical, hence we assumed no difference in biochemical recurrence-free survival between the two procedures. We sampled biochemical recurrence-free survival from the curve used in the base-case model.⁷⁸ It seems reasonable, given the absence of evidence to suggest otherwise, that LRP and RALRP are also associated with the same biochemical recurrence rate.

Differential perioperative mortality outcomes associated with specific techniques are not captured within the model. However, differences in the frequency of adverse events associated with each surgical

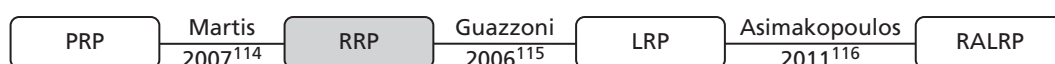


FIGURE 9 Randomised controlled trial evidence network of surgical techniques for localised prostate cancer.

procedure are captured; RALRP is associated with fewer sexual and urinary problems than LRP, which has a similar adverse event profile to RRP and PRP (although LRP results in slightly more urinary problems than RRP and PRP).^{114–116}

Another notable difference between the procedures is the difference in length of hospital stay for LRP or RALRP. We account for a shorter hospital stay for PRP (one-third less than for RRP) as reported in Martis and colleagues.¹¹⁴ RALRP is also associated with a shorter length of stay, estimated to be 1 day less than for the standard open procedure in a recent UK business case analysis (Oxford Radcliffe Hospitals NHS Trust).¹¹⁷ RALRP requires a significant capital investment which we include as an approximate figure of £3000 per patient in addition to the non-capital costs, based on the most expensive robot system and assuming a fairly large centre with a throughput of around 150 patients per year (Ramsay and colleagues¹¹⁸). RALRP is also associated with more costly consumables and a longer operating time (Oxford Radcliffe Hospitals NHS Trust). The current NHS reference cost for prostatectomy includes both RRP and PRP procedures. LRP is costed separately, but bundled with other laparoscopic urological procedures. Full details are given in *Appendix 5*.

Topic C: high-dose-rate brachytherapy + external beam radiotherapy for men with localised or locally advanced prostate cancer

Brachytherapy alone is currently recommended by NICE as an option for the treatment of men with intermediate- or low-risk disease, but is not recommended for patients with high-risk disease. Brachytherapy combination therapy was not considered in CG58. The patient population overlaps with topic D, hence we evaluated topics C and D together.

Seven papers investigating high-dose-rate brachytherapy (HDR) in combination with external beam radiotherapy were identified in a focussed search conducted by NICE; two of these were RCTs^{119,120} and five were observational studies.^{121–125} We restricted our analysis to use only the RCT data on biochemical relapse and frequency of adverse events.

Topic D: low-dose-rate brachytherapy + external beam radiotherapy for men with localised or locally advanced prostate cancer

Low-dose-rate brachytherapy (LDR) combination therapy was not considered in the NICE prostate cancer guideline.⁵⁴

No comparative data on the clinical effectiveness of LDR and external beam radiotherapy was identified. One US cohort study, reported by Sylvester and colleagues,¹²⁶ was identified. This study reported 15-year follow-up of 223 patients given iodine-125 or palladium-103 brachytherapy plus neoadjuvant radiotherapy. These data were used to estimate biochemical relapse-free survival and the frequency of adverse events.

Topic E: degarelix (a luteinising hormone-releasing hormone antagonist) for men with locally advanced or metastatic prostate cancer

No luteinising hormone-releasing hormone (LHRH) antagonists were recommended in the NICE prostate cancer guideline.⁵⁴ Degarelix is now licensed in the UK and was recently recommended by the Scottish Medicines Consortium under a patient access scheme. One non-inferiority RCT comparing low-dose degarelix (240/80 mg), high-dose degarelix (240/160 mg) and standard 7.5-mg monthly dose of leuprorelin (Prostap®, Takeda) was identified.¹²⁷ The primary outcome measure in this study was the cumulative probability of testosterone with other outcomes including the incidence of PSA failure. As this study only had 12-month follow-up data and did not report outcomes according to those used in the full guideline model, some assumption about impact on overall and PFS was required.

Since Klotz and colleagues¹²⁷ showed equivalence of both doses of degarelix compared with leuprorelin at 12 months, we could (tentatively) assume equivalence in terms of progression-free and overall survival, in which case the cost-effectiveness will be determined by differences in cost alone. The trial does indicate some differences between the three arms in terms of the frequency of adverse events; however, these are

not statistically significant, and the base-case model does not reflect differences between interventions in terms of adverse events in the palliative treatment section of the model. Thus, we assumed that any potential difference in adverse events has no impact on either survival or HRQoL. The drug schedules are the same (a starting dose at time 0, and monthly injections thereafter). Thus the drug cost for the first year of treatment (using BNF prices) will be £3352, £1812 and £903 for the high-dose degarelix (240 mg/160 mg thereafter), low-dose degarelix (240 mg/80 mg thereafter) and leuprorelin (7.5 mg monthly) respectively.

Given the above assumptions, formal modelling is not required to show that leuprorelin would be dominant (i.e. cheaper and equally effective). Therefore, given the limitations in the available evidence, this topic was not evaluated using the full guideline model.

Topic F: intermittent hormone therapy versus continuous hormone therapy for men with metastatic prostate cancer

The NICE prostate cancer guideline (CG58)⁵⁴ did not address the question of intermittent compared with continuous hormone therapy for patients with metastatic prostate cancer. Two RCTs^{97,128} have shown almost identical survival outcomes, with a slighter longer time to progression in the continuous hormones arm. At the time of analysis only one RCT had published its results in full,⁹⁷ and these data were used in the base-case model. No changes to the base-case model were required to evaluate this topic.

Topic G: radium-223 chloride versus strontium-89 for men with castration-refractory prostate cancer and painful bone metastases

This topic was suggested because of the promising results shown in a Phase III RCT, ALSYMPCA (Alpharadin in Symptomatic Prostate Cancer Patients).¹²⁹ This study suggests that radium-223 chloride compared with placebo plus BSC, including strontium-89, significantly improves overall survival in patients with CRPC that has spread to the bone. Roughly 90% of men with castration-refractory disease suffer from painful bone metastases which are currently not treated directly; these patients receive 'best supportive care', which includes strontium-89 to relieve pain.

Strontium-89 is included in the base-case model as an additional cost near the end of life; however, the health benefit of pain relief is not accounted for in the model. The model structure was therefore adapted to allow for the small survival improvement at the end of the pathway, using the survival difference reported in the ALSYMPCA trial.¹²⁹ However, as the radium-223 chloride did not yet have a list price and was scheduled for review by NICE, this topic was not evaluated using the full guideline model. The structure of the model would easily allow such an evaluation in the future.

Topic H: intensity-modulated radiation therapy and image-guided radiation therapy versus conformal radiotherapy

Intensity-modulated radiotherapy and image-guided radiation therapy (IGRT) have been recommended by the Department of Health National Radiotherapy Advisory Group. Neither intervention was evaluated by NICE in CG58.⁵⁴

A recent HTA report conducted a thorough review of the clinical evidence and found eight studies reported across 13 publications.¹⁰⁵ The authors concluded that 'the studies are too heterogeneous both for meta-analysis and to attempt to identify variation in effects by dose'. Given the limitations described, the authors restricted their economic analysis to those studies that reported biochemical relapse-free survival. They used the outcomes from each study as a different scenario in evaluate in their economic model (Table 11).

We replicated the third modelling scenario (based on data from Morgan and colleagues¹³²) from Hummel and colleagues¹⁰⁵ using biochemical recurrence data, frequency of sexual function and urinary adverse events from Widmark and colleagues.⁹⁶ We also included an increased frequency of bowel adverse events with intensity-modulated radiation therapy (IMRT), as reported in Vora and colleagues.¹³³

TABLE 11 Modelling scenarios in Hummel and colleagues 2010¹⁰⁵

Study	Group	Dose (Gy)	Scenario
Vora and colleagues 2007 ¹³³	IMRT	75.6	Difference in biochemical recurrence-free survival
	3DRT	68	
Kupelian and colleagues 2002/5 ^{130,131}	IMRT	70 ^a	Difference in biochemical recurrence-free survival
	3DRT	78 ^a	
Morgan and colleagues 2007 ¹³²	IMRT/3DRT	80/81	No difference in biochemical recurrence-free survival

3DRT, 3D-conformal radiotherapy; IMRT, Intensity-modulated radiation therapy.
a Considered biologically equivalent.

Topic I: active surveillance in previously unscreened 'low-risk' men

This topic suggestion indicates that men with low-risk disease according to the D'Amico classification are a heterogeneous group and implies 'Active Surveillance' may not be the optimal treatment strategy for some of these patients. However, the question is vague as it does not propose an alternative risk classification system or an alternative treatment pathway to evaluate. Although both of these options could in principle be evaluated using the pathway model, no modelling was attempted for this topic as further work would be needed to define an answerable clinical and economic question.

Table 12 summarises the modelling undertaken for each update topic, the structural impact on the base-case model and the data requirements for each scenario. Full details of the data used are given in Appendix 5.

Results

Base-case estimates of costs and health outcomes

The results of the base-case model provide a mean estimate of the numbers of patients in each section of the pathway and the associated mean costs and mean health effects (life-years and QALYs gained) for the total cohort of patients in the model. Table 13 shows the estimated number of men in each section of the base-case (current service) model, reported for a cohort of 1000 men referred into secondary care with suspected prostate cancer. The analysis suggests that just over 20% of men presenting to secondary care with symptoms suspicious of prostate cancer will be diagnosed with prostate cancer.

On average, around one in three men diagnosed with prostate cancer will receive 'watchful waiting' and 1 in 10 men will receive AS. Approximately 60% of men diagnosed with prostate cancer will receive some form of radical treatment, including those men who switch to treatment after some time of AS. Approximately half of all men diagnosed with prostate cancer will at some point in their lives receive hormone treatment. Around one-third of men diagnosed with prostate cancer are expected to receive palliative chemotherapy.

Table 14 shows the contribution of each segment of the model to overall life-years gained and QALYs gained. The results show that, on average, each man referred into secondary care with suspected prostate cancer can expect to live for 13.96 years and will accrue around 11.18 QALYs (undiscounted).

The costs associated with each workcentre within the model are shown in Table 15. The model suggests that over the lifetimes of a cohort of 1000 men, expenditure on radical treatment is almost three times that of palliative treatment. For the 1000 men referred, the expected discounted lifetime cost associated with the base-case configuration of UK services is around £6.5M (£6500 for each man referred).

TABLE 12 Summary of amendments to evaluate update topics

Topic	Description	Section of model	Options evaluated in model	Additional evidence required
A	Pelvic radiotherapy with adjuvant hormonal therapy for men with high-risk or locally advanced prostate cancer	Radical treatment >> all patients with 'high-risk' disease	A1. Base case: 50% patients receive hormone therapy + radiotherapy, 50% patients receive hormone therapy alone A2. All patients receive radiotherapy + hormone therapy A3. All hormone therapy alone	None
B	Effective techniques for performing radical prostatectomy	Radical treatment >> all patients who had surgery in base-case model	B1. Base case: all patients suitable for surgery receive RRP B2. All patients suitable for surgery receive PRP B3. All patients suitable for surgery receive LRP B4. All patients suitable for surgery receive RALRP	Biochemical recurrence-free survival curve from Martis and colleagues 2007 ¹⁴ (assume equivalence for all four surgical interventions) Frequency of three main adverse events for each surgical intervention
C and D	HDR in addition to external beam radiotherapy for men with localised or locally advanced prostate cancer LDR in addition to external beam radiotherapy for men with localised or locally advanced prostate cancer	Radical treatment >> all men with intermediate- or high-risk disease Radical treatment >> all men with intermediate- or high-risk disease	CD1. Base case CD2. HDR and external beam radiotherapy CD3. LDR and external beam radiotherapy CD4. Brachytherapy only CD5. Radiotherapy + hormone therapy	Duration of three main adverse events for each surgical intervention Cost of each surgical intervention Biochemical recurrence-free survival curves for HDR + external beam radiotherapy and LDR + external beam radiotherapy Frequency of three main adverse events for HDR + external beam radiotherapy and LDR + external beam radiotherapy Duration of three main adverse events for HDR + external beam radiotherapy and LDR + external beam radiotherapy Cost for HDR + external beam radiotherapy and LDR + external beam radiotherapy

continued

TABLE 12 Summary of amendments to evaluate update topics (continued)

Topic	Description	Section of model	Options evaluated in model	Additional evidence required
E	Degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer (locally advanced or metastatic)	Palliative treatment	Not evaluated using full guideline model (insufficient evidence)	PFS not an outcome in key trial. If we assume equivalence with continuous hormones, degarelix would be dominated
F	Intermittent hormone therapy vs. continuous hormone therapy for men with metastatic prostate cancer	First-line hormone treatment	F1. Base case: patients receive continuous hormones, intermittent hormones, bicalutamide monotherapy or bilateral orchiectomy F2. All patients receive continuous hormones F3. All patients receive intermittent hormones	None
G	Radium-223 chloride vs. strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases	Palliative treatment for men with CRPC	Topic not evaluated using full guideline model (no list price for intervention)	Additional overall survival benefit associated with radium-223. List price for radium-223
H	IMRT and IGRT as an alternative to conventional therapy for men undergoing radiation treatment	Radical treatment	H1. Base case: all patients receive 3DRT H2. All patients receive IMRT <i>Note: IGRT was not evaluated</i>	Biochemical recurrence-free survival curves for IMRT and 3DRT, from the three sources (Vora and colleagues, ¹³³ Kupelian and colleagues ^{130,131} and Morgan and colleagues ¹³²) Frequency of bowel dysfunction for the two combination treatments (other adverse events assumed same as with radiotherapy in the base case)
I	AS in previously unscreened men with low-risk disease	Classification of risk: covers both diagnosis and imaging and radical treatment	Topic not evaluated using full guideline model (weakly defined question)	Duration of bowel dysfunction for IMRT and 3DRT Cost of the two combination treatments None

3DRT, three-dimensional conformal radiotherapy.

TABLE 13 Intermediate results (per 1000 men referred)

Intermediate results	Mean	2.5th percentile	97.5th percentile
Number patients diagnosed	215.88	146.95	292.67
Number patients never diagnosed	784.12	707.33	853.05
Number patients entering watchful waiting	63.14	40.16	91.24
Number patients entering AS	23.31	15.22	33.10
Number patients undergoing radical treatment	125.02	85.32	172.25
Number patients cured by radical treatment	14.93	9.75	21.20
Number patients getting hormone treatment	101.69	68.92	136.80

Results from probabilistic base-case model.

TABLE 14 Health outcomes by base-case model segment (per 1000 men referred)

Model segment	Undiscounted		Discounted	
	LYG	QALYs	LYG	QALYs
From model entry to death or diagnosis	11,070.54	9008.60	7934.80	6456.90
From start of radical treatment to cure, relapse or other-cause death	1196.35	973.21	893.90	727.17
AS to radical treatment, death or watchful waiting	181.03	147.28	145.29	118.20
Watchful waiting to palliative treatment or death	545.72	443.89	415.21	337.73
Palliative treatment to the end of PFS (third line)	330.45	242.68	258.11	189.55
Fourth-line palliative treatment: chemotherapy	39.92	25.30	28.95	18.35
From end of PFS from fourth-line treatment to death	605.45	341.43	374.36	211.12

LYG, life-year gained.

Results from probabilistic base-case model.

TABLE 15 Costs from the base-case model (per 1000 men referred)

Workcentre	Undiscounted costs (£)	Discounted costs (£)
PSA secondary care	2,342,422	1,682,779
GP PSA test	374,922	268,588
Biopsy	390,979	354,920
Bone scan	1158	967
BPH	272,793	247,392
Determine treatment	74,712	73,978
Watchful waiting	25,928	19,466
AS	58,094	47,257
Radical treatment	3,759,894	2,893,291
Palliative treatment	1,072,554	896,817
Total	8,373,456	6,485,454

Results from probabilistic base-case model.

Incremental cost-effectiveness analysis

Table 16 presents the mean service costs and health outcomes for all 13 possible variations to the pathway, based on 1000 patients. A full incremental analysis was undertaken within each guideline topic; these results are described below.

Topic A: pelvic radiotherapy with adjuvant hormone therapy for men with localised prostate cancer

Three possible alternatives were compared in topic A. In the base-case model we assumed that 50% of men with high-risk or locally advanced disease would receive radiotherapy with adjuvant hormone treatment, whereas the remaining 50% would receive hormone treatment alone. Option A2 assumed that all eligible men would receive radiotherapy with adjuvant hormone treatment. Option A3 assumed that all eligible men would receive hormone treatment alone.

TABLE 16 Summary of mean costs and outcomes for all options tested (per 1000 men referred)

Options	Description	Undiscounted			Discounted		
		Mean LYG	Mean QALYs	Mean cost (£)	Mean LYG	Mean QALYs	Mean cost (£)
Base case	Current recommended service pathway	13,969	11,012	8,373,456	10,051	7937	6,485,454
A2	All patients with high-risk disease receive radiotherapy + hormone therapy	14,038	11,090	8,537,561	10,084	7981	6,551,211
A3	All patients with high-risk disease receive hormone therapy only	13,902	10,937	8,210,568	10,018	7894	6,419,836
B2	All patients suitable for surgery have PRP	13,969	11,010	8,410,989	10,051	7936	6,510,380
B3	All patients suitable for surgery have LRP	13,969	11,011	8,437,810	10,051	7936	6,533,648
B4	All patients suitable for surgery have RALRP	13,969	11,021	8,309,678	10,051	7943	6,458,066
CD2	All patients not suitable for surgery have HDR + radiotherapy	13,954	11,017	9,043,842	10,041	7939	7,141,438
CD3	All patients not suitable for surgery have LDR + radiotherapy	14,017	11,092	8,771,330	10,074	7985	6,812,138
CD4	All patients not suitable for surgery have brachytherapy	14,075	11,165	7,407,755	10,099	8021	5,720,469
CD5	All patients not suitable for surgery have radiotherapy + hormone therapy	14,031	11,076	8,738,726	10,081	7974	6,694,736
F2	All patients receive continuous hormone therapy as first-line palliative treatment	14,026	11,043	8,453,604	10,085	7956	6,535,322
F3	All patients receive intermittent hormone therapy as first-line palliative treatment	13,901	10,970	8,400,305	10,020	7916	6,496,847
H2	All patients receive IMRT instead of conformal radiotherapy + hormone therapy	13,969	11,004	8,540,108	10,051	7932	6,602,819

LYG, life-year gained.

The results of the analysis are shown in *Table 17*. This suggests that offering all men with high-risk or locally advanced disease radiotherapy in addition to hormone treatment, rather than hormone treatment alone, is expected to be the most effective and the most expensive option. Offering hormone therapy alone is expected to produce the fewest QALYs and the lowest overall cost. The base-case service, which involves a combination of the other two options, is ruled out due to extended dominance. Radiotherapy plus hormone therapy compared with hormone therapy alone is expected to yield a discounted ICER of around £1522 per QALY gained.

Figure 10 presents cost-effectiveness acceptability curves for the three options compared in topic A. At very low values of λ (when health is valued less) hormone therapy alone is expected to produce the greatest net benefit (NB). At threshold values of around \geq £5000, radiotherapy plus hormone therapy is expected to produce the most NB. Assuming a willingness-to-pay threshold of £20,000 per QALY gained, the probability that radiotherapy plus hormone therapy produces the greatest NB is approximately 1.0.

Topic B: surgical techniques for localised prostate cancer

Topic B involves a comparison of four alternative surgical procedures for men eligible to undergo radical prostatectomy. The base-case strategy assumed all men would undergo a standard open procedure. Option B2 assumed that all men would have a PRP. Option B3 assumed men would have a LRP. Option B4 assumed that all men would receive a RALRP.

The results of the economic analysis of this topic are presented in *Table 18*. Unsurprisingly, the model results indicate very little difference in terms of incremental health gains between the evaluated options. The model suggests that RALRP (option B4) is associated with a slight increase in QALYs compared with the other options. This is also the least expensive option, hence it is expected to dominate all other options.

Figure 11 presents cost-effectiveness acceptability curves for the four options compared in topic B. Assuming a willingness-to-pay threshold of £20,000 per QALY gained, the analysis shows that RALRP is always likely to produce the greatest NB, compared with the standard RRP open procedure. However,

TABLE 17 Incremental cost-effectiveness results: topic A (per 1000 men referred)

Option	Total QALYs	Total cost (£)	Incremental QALYs	Incremental cost	ICER (£ per QALY)
Radiotherapy + hormone therapy (A2)	7980.68	6,551,211	86.34	131,375	1522
Base case (combination)	7937.14	6,485,454	–	–	–
Hormone therapy only (A3)	7894.34	6,419,836	–	–	–

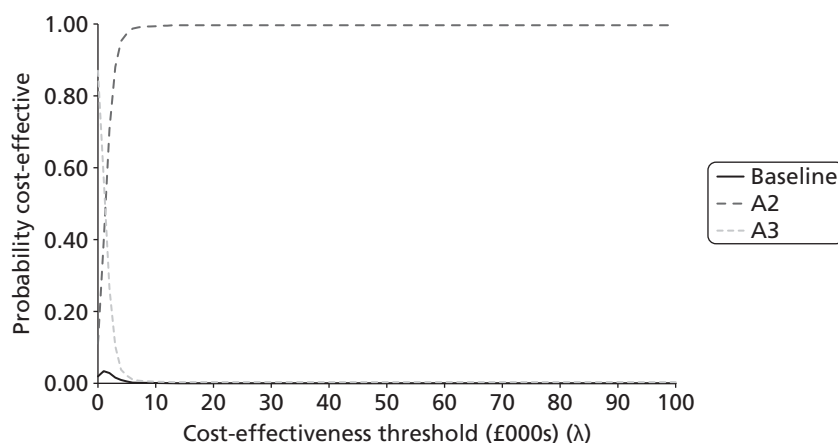


FIGURE 10 Cost-effectiveness acceptability curves: topic A.

TABLE 18 Incremental cost-effectiveness results: topic B (per 1000 men referred)

Option	Total QALYs	Total cost (£)	Incremental QALYs	Incremental cost (£)	ICER (£ per QALY)
RALRP (B4)	7943	6,458,066	–	–	Dominating
Base case (option)	7937	6,485,454	–	–	Dominated
LRP (B3)	7936	6,533,648	–	–	Dominated
PRP (B2)	7936	6,510,380	–	–	Dominated

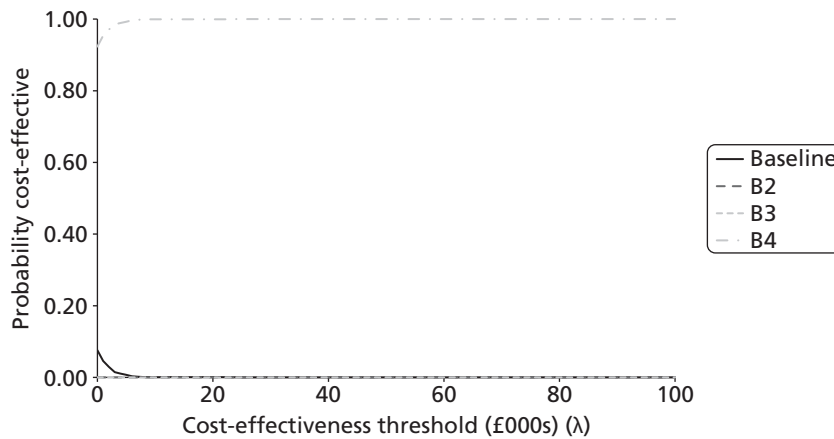


FIGURE 11 Cost-effectiveness acceptability curves: topic B.

there is still considerable structural uncertainty with respect to the duration of adverse events and the costs of managing these, which are not addressed with probabilistic sensitivity analysis.

Topic C/D: brachytherapy + external beam radiotherapy for men with localised or locally advanced prostate cancer

The evaluation of topic C/D involved a comparison of five alternative options. The base-case model assumes that patients with intermediate-risk disease will receive radiotherapy plus hormone treatment and those with high-risk disease may receive radiotherapy plus hormones or brachytherapy monotherapy. Option CD2 involve brachytherapy in combination with external beam radiation as high dose. Option CD3 involves brachytherapy in combination with external beam radiation as low dose. Option CD4 represents brachytherapy monotherapy. Option CD5 represents radiotherapy plus adjuvant hormone treatment.

Table 19 presents the results for the economic analysis of topic C/D. The results suggest that brachytherapy monotherapy (option CD4) is associated with the highest expected QALY gain and the lowest cost. All other options, including the current base case, are dominated by this strategy.

Figure 12 presents the cost-effectiveness acceptability curves for topic C/D. Assuming a willingness-to-pay threshold of £20,000 per QALY gained, the probability that brachytherapy monotherapy produces the greatest NB is approximately 0.84.

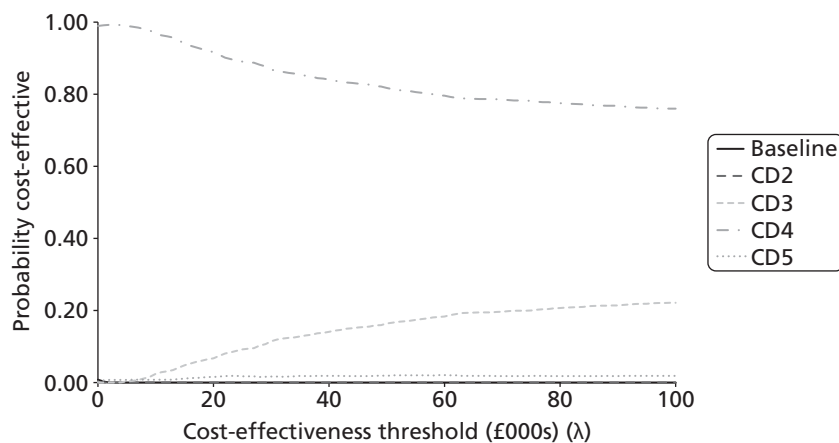
Topic F: intermittent hormone therapy versus continuous hormone therapy for men with metastatic prostate cancer

Topic F involved the economic comparison of three options. The base-case model assumed 90% of men who received either continuous or intermittent hormone treatment would receive luteinising hormone-releasing hormone analogue (LHRHa) continuously, with 10% receiving LHRHa intermittently. Option F2 represents continuous hormone therapy and option F3 represents intermittent hormone therapy.

TABLE 19 Incremental cost-effectiveness results: topic C/D (per 1000 men referred)

Option	Total QALYs	Total cost (£)	Incremental QALYs	Incremental costs	ICER (£ per QALY)
Brachytherapy monotherapy (CD4)	8021	5,720,469	–	–	Dominating
Brachytherapy + LD external beam radiotherapy (CD3)	7985	6,812,138	–	–	Dominated
Radiotherapy + adjuvant hormone therapy (CD5)	7974	6,694,736	–	–	Dominated
Brachytherapy + HD external beam radiotherapy (CD2)	7939	7,141,438	–	–	Dominated
Base case	7937	6,485,454	–	–	Dominated

HD, high dose; LD, low dose.

**FIGURE 12** Cost-effectiveness acceptability curve: topic C/D.

The results of the economic analysis of topic F are presented in *Table 20*. These suggest that continuous hormone treatment is expected to produce the greatest number of QALYs at the highest cost. Option F3 (intermittent hormones) is expected to be dominated by the base-case service. Continuous hormone therapy is expected to cost approximately £2700 per QALY gained when compared with the base-case service.

Figure 13 presents the cost-effectiveness acceptability curves for topic F. Assuming a willingness-to-pay threshold of £20,000 per QALY gained, the probability that continuous hormone therapy produces the greatest expected NB is approximately 0.87.

TABLE 20 Incremental cost-effectiveness results: topic F (per 1000 men referred)

Option	Total QALYs	Total cost (£)	Incremental QALYs	Incremental costs	ICER (£ per QALY)
Continuous hormone therapy (F2)	7956	6,535,322	18.47	49,868	2700
Base case	7937	6,485,454	–	–	–
Intermittent hormone therapy (F3)	7916	6,496,847	–	–	Dominated

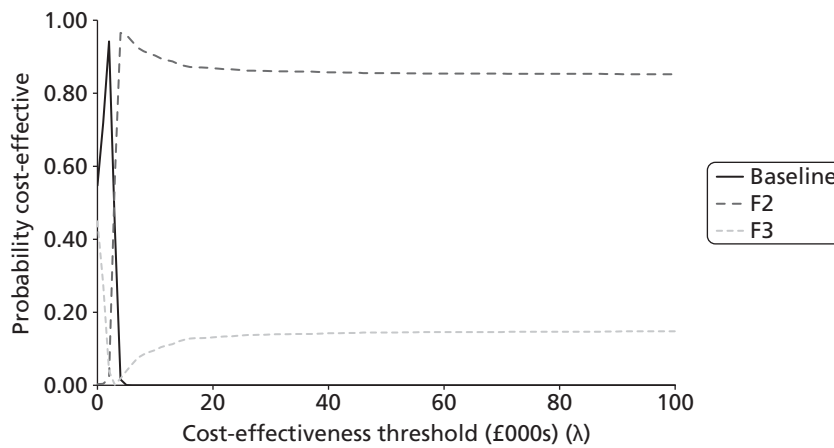


FIGURE 13 Cost-effectiveness acceptability curve for topic F.

Topic H: intensity-modulated radiation therapy versus conformal radiotherapy

Topic H compares IMRT (option H2) against the base-case strategy (3D-conformal radiotherapy). The headline economic results are presented in Table 21. The economic analysis suggests that IMRT is expected to result in fewer QALYs and a greater expected cost than 3D-conformal radiotherapy.

Figure 14 presents cost-effectiveness acceptability curves for topic H. Assuming a willingness-to-pay threshold of £20,000 per QALY gained, the probability that 3D-conformal radiotherapy produces more NB than IMRT is approximately 0.99.

TABLE 21 Incremental cost-effectiveness results: topic H (per 1000 men referred)

Option	Total QALYs	Total cost (£)	Incremental QALYs	Incremental costs	ICER (£ per QALY)
Base case (3DRT)	7937	6,485,454	–	–	Dominating
IMRT (H2)	7932	6,602,819	–	–	Dominated

3DRT, 3D-conformal radiotherapy.

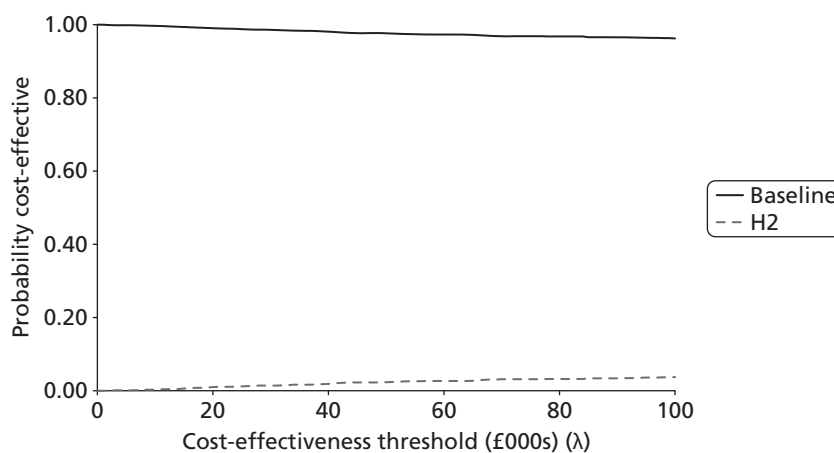


FIGURE 14 Cost-effectiveness acceptability curves: topic H.

Summary of economic results and implications for updating guideline topics

Table 22 summarises the results of the economic analyses in terms of the expected absolute net benefit for each option and the probability that each option produces the greatest net benefit as compared with other options within each guideline topic. The option which is preferred on the grounds of expected cost-effectiveness within each topic is highlighted in bold.

For topics A, B, C/D and F, the economic analysis indicates that the current base-case service is *not* expected to produce the greatest amount of net benefit. In each of these circumstances, additional health benefits may be attainable by pursuing other treatment options. This would indicate that these topics should be considered for update in the guideline. On the basis of the magnitude of expected INB lost between each option as compared with the base-case service, topics A, C/D and F represent the top three priorities for update on economic grounds. Topic B is also associated with lost net benefit, although this is less than that for the other topics.

TABLE 22 Summary of NB results (per 1000 men referred)

Topic	Option	At £20,000 per QALY gained		At £30,000 per QALY gained	
		INB ^a (£)	Probability optimal	INB ^a (£)	Probability optimal
A	Base case	0	0.00	0	0.00
	A2 – radiotherapy + hormone therapy	804,983	1.00	1,240,353	1.00
	A3 – hormone therapy only	-790,423	0.00	-1,218,444	0.00
B	Base case	0	0.00	0	0.00
	B2 – PRP	-57,590	0.00	-73,923	0.00
	B3 – LRP	-74,465	0.00	-87,600	0.00
	B4 – RALRP	149,966	1.00	211,255	1.00
C/D	Base case	0	0.00	0	0.00
	C2 – brachytherapy + HD external beam radiotherapy	-623,607	0.00	-607,419	0.00
	C3 – brachytherapy + LD external beam radiotherapy	635,095	0.07	1,115,984	0.11
	C4 – brachytherapy monotherapy	2,443,541	0.92	3,282,819	0.87
	C5 – radiotherapy + adjuvant hormone therapy	521,177	0.02	886,407	0.02
F	Base case	0	0.00	0	0.00
	E2 – continuous hormone therapy	319,543	0.87	504,248	0.86
	E3 – intermittent hormone therapy	-437,557	0.13	-650,639	0.14
H	Base case	0	0.99	0	0.99
	H2 – IMRT	-213,792	0.01	-262,005	0.01

HD, high dose; LD, low dose.

a The potential NB gain from changing the pathway compared with baseline model (per 1000 men referred).

Discussion

The full guideline model presented within this chapter captures the key events, costs and health outcomes associated with the main elements of care for men referred into secondary care with suspected prostate cancer. The model reflects the broad range of components of the care pathway including diagnosis and imaging, GP monitoring, treatment planning, watchful waiting, AS, radical treatments, follow-up care and palliative treatments. The full guideline model differs from conventional piecewise models in that it adopts a broader pathway-level scope while retaining a high level of depth across the individual pathway components. Although most conventional models are developed to address a single decision problem at a specific decision point in a care pathway, this full guideline model provides a platform for the evaluation of multiple options for service change across the whole service pathway. Although these are presented solely as analyses of individual guideline topics, the model also has the functionality to evaluate multiple topics simultaneously. This represents a more powerful decision-making tool than has been used in the majority of existing CGs.

Headline probabilistic model results

We evaluated six of the nine selected guideline topics. Our analysis indicates that for five of these topics the current guideline recommendations are *not* expected to produce the greatest NB. Although these results are not definitive – as, for example, they are not based on systematic reviews of the evidence – they are indicative of areas where further investigation is likely to be of value. In particular, the economic analysis indicates that:

- offering all men with high-risk or locally advanced disease radiotherapy plus hormone treatment is expected to have an ICER of around £1500 per QALY gained when compared with hormone therapy alone
- RALRP is expected to dominate all other surgical options for localised prostate cancer
- brachytherapy monotherapy is expected to dominate alternative radiotherapy options for men with localised or locally advanced prostate cancer
- continuous hormone treatment is expected to yield an ICER of around £2700 compared with the current mix of continuous and intermittent hormone treatments
- 3D-conformal radiotherapy is expected to dominate intensity-modulated radiotherapy.

In terms of net benefit lost (by choosing the base-case service over other potentially more cost-effective decision alternatives), the following three topics represent the highest priorities for update:

- Topic A: Pelvic radiotherapy with adjuvant hormone therapy for men with localised prostate cancer.
- Topic C/D: Brachytherapy plus external beam radiotherapy for men with localised or locally advanced prostate cancer.
- Topic F: Intermittent hormone therapy compared with continuous hormone therapy for men with metastatic prostate cancer.

Evidently, there is disagreement between the topics which would be prioritised on economic grounds and those which would be prioritised by the stakeholders who responded to our survey (see *Chapter 3*). Although both the economic analysis and the surveys indicate that some benefit may be obtained by prioritising topic B (surgical techniques), this is associated with a comparatively small amount of net benefit lost relative to the base-case service.

Limitations of the analysis

As with any health economic model, the credibility of this model and its results are largely dependent on the quality of the evidence used to inform it. There are a number of limitations of the economic analyses presented here, the majority of which derive from limitations in the evidence base. It is important to recognise that most of these problems are not a result of the modelling methodology itself; rather, the same problems with evidence would apply to the development of any health economic model, irrespective

of its scope. One of the key values of mathematical modelling, in particular modelling on this scale, is its ability to draw out the key gaps and uncertainties in the evidence base. The following key simplifications should be borne in mind when interpreting the results of the economic analysis:

- The available registry data did not include the PSA score at diagnosis. Gleason score is assumed to be fixed from the point of diagnosis when in reality this could change following a repeat biopsy.
- PSA-based criteria for informing treatment decisions were not fully captured in the active treatment portions of the model.
- The potential impact of misclassification of diagnostic tests was not reflected in the model because of the inherent difficulties of modelling inaccurate diagnoses and the impact on outcomes. In addition, test operating characteristics were captured only for TRUS.
- The model includes only a partial representation of disease natural history – the model does not include the incidence of prostate cancer over time – that is, all patients either have or do not have prostate cancer on model entry.
- Much of the evidence used to inform the treatment portions of the model required naive indirect comparisons due to a lack of randomised evidence.
- We assumed that biochemical progression and disease recurrence have an equivalent impact on clinical decision-making and subsequent prognosis.
- Survival benefits for sequences of palliative treatments were assumed to be driven by the first-line treatment in the sequence. In addition, sequences of palliative treatments are modelled according to an overall mean time and do not fully reflect treatment variations between patients.

Key evidence limitations and model simplifications

The adoption of an individual patient-level simulation approach can place heavy demands on a model in terms of data. In the absence of well reported summary statistics, such as variance-covariance matrices across multiple patient characteristics, access to individual-level data on patient characteristics at model entry is essential to fully characterise the correlations between the key patient characteristics. We used UK cancer registry data on age, clinical stage and Gleason score from the SWPHO registry. This registry data set did not however include information on patients' PSA scores; instead these were 'back-calculated' conditional on the characteristics for which we had data. Furthermore, we did not identify any robust evidence concerning the relationship between PSA score, underlying disease progression and treatment. We also necessarily assumed that Gleason score was fixed from the point of diagnosis as we found no evidence to reflect the potential trajectory of change in Gleason score over time. Given these issues, the lack of evidence invariably limits the level of depth (or detail) reflected in the pre-diagnostic portion of the model. The consequence of this lack of evidence led to certain elements of the model becoming 'blunt' and in some instances to a separation between our conceptual understanding of how diagnostic and treatment decisions are made in practice and the extent to which the model can reflect these decisions. As a consequence, we were unable to capture any of the NICE prostate cancer guideline CG58 recommendations based on observed changes in PSA score, doubling time or velocity.

In addition, the simulation model includes only a partial representation of the natural history of prostate cancer. As a result, the portion of the model dealing with the underlying natural history and diagnosis is fairly simplistic. This set of simplifications was driven by significant limitations in the available evidence base with respect to underlying natural history progression and the lack of good-quality evidence relating to the probabilities and consequences of incorrect diagnostic decision-making. We did not assess the impact of the error associated with PSA testing, MRI or bone scans. We also assumed TRUS-guided biopsy was associated with perfect specificity and the evidence used to estimate the false-negative rate is dated.⁹⁰ As with the evaluation of any diagnostic intervention, the lack of evidence regarding the costs and consequences of counterfactual pathways that would be followed by patients with misclassified disease presents a further challenge which we chose not to fully address within the model.

Our estimation of the natural history of prostate cancer was crude, calibrated using data on patients in the watchful waiting arm of the Bill-Axelsson and colleagues RCT⁷⁸ and UK-specific life tables using the

Metropolis–Hastings algorithm. Although we believe the calibration method is appropriate, undoubtedly other information sources would tell us something about these unobservable parameters. This could include evidence from screening trials, autopsy studies or evidence from prostate cancer surveillance and monitoring studies. The design and implementation of a more comprehensive calibration process would increase the robustness of the natural history estimation, but would require considerable additional effort and resource. Given that none of the topics selected for evaluation actually related to diagnostic interventions or screening, this additional effort would have had, at best, a limited payoff for the context of the case study. However, it is acknowledged that the value of explicitly modelling epidemiology and natural history progression may be greater in guidelines for other diseases. Further extension of this component of the model may increase the utility of the model in addressing other decision problems elsewhere in the prostate cancer pathway.

The treatment portion of the model is also subject to a number of problems relating to the availability and quality of evidence. No modelling approach can reconcile the absence of head-to-head trials comparing all relevant radical treatment options and a comprehensive evidence network. In most instances, we had little choice but to use naive indirect comparisons to capture the relative effects of radical and palliative treatments. This breaks randomisation between studies and can lead to significant bias and confounding. However, again, we believe this problem lies in the evidence base rather than the modelling approach per se. In other instances, we were also limited by relevant trials reporting less relevant or useful outcomes. The palliative treatment portion of the model is intended to reflect the impact of different sequences of treatments on HRQoL and survival. However, we did not identify any studies which assessed planned sequences of treatment. As such we assumed that the first-line treatment determines the survival benefit for the sequence, with subsequent treatments influencing the amount of time for which the patient is progression-free. This is a common problem in cancer evaluations and is again not specific to this particular modelling methodology. In addition, because PFS includes survival as an event, we were unable to reflect first-order uncertainty in this part of the model.

Usefulness of the broader modelling approach

Volume of economic evidence generated

A total of nine topics were selected for evaluation. Two of these topics dealt with potentially competing interventions at the same point in the pathway (topics C and D). Six topics were subjected to formal CEAs using the full guideline model. The economic analysis of three topics was not attempted. Topic E was not evaluated due to a total lack of evidence, topic G because the intervention did not have a list price (and is not being actively marketed), and topic I was not undertaken as the question was not sufficiently defined to identify the relevant comparator(s).

It is reasonable to suggest that the full guideline model provides considerably more economic information than would otherwise be available from the conventional piecewise approach. It remains unclear, however, whether or not the resources and effort required to develop the full guideline model exceeds what would be required to undertake the same economic analyses using five individual de novo piecewise models.

With the exception of topic I (AS strategies for previously unscreened men), all of the topics selected for the case study reflect active treatments for diagnosed disease. In principle, the full guideline model could also be used to address a wide range of other decision problems across the prostate cancer service which were not selected for inclusion in the update (e.g. assessing the optimal frequency of GP monitoring visits or assessing alternative biopsy techniques).

Development time

The time and resource required to develop the model were considerable. Model development began in August 2010 and the final results were produced in November 2012. Two modellers were involved in designing and implementing the model. It is reasonable to suggest that a considerable proportion of this

time involved developing familiarity with the software package and the inevitable learning curve associated with developing models on this scale. It may have been possible to develop the same model within the timescales of a 'live' CG, although this could represent a risk to the delivery of the guideline. The magnitude of this risk will inevitably vary across different guidelines and different disease areas. Alternatively, it may be possible to develop this type of model before the CG development process begins.

Problems of the approach

Although the adoption of a broad model scope is attractive in terms of the volume and consistency of economic evidence that can be generated using a single model, it does carry with it a number of potential risks and costs. For example, one could argue that the scope was too broad – we modelled the breadth of the whole pathway from secondary care referral yet only topics related to treatment were evaluated using the model. Thus, considerable development time was devoted to developing parts of the model for which topics were not actually prioritised. Of course, the case study was not undertaken as part of a live guideline process and the model may have potential for evaluating a wider range of topics than those selected for inclusion in the case study.

The development of a single model may offer consistency but also carries a cost in terms of running the evaluation. It remains debateable whether simulation models are easier or harder to check than cohort-based models. However, when an error is identified, either in the conceptual or quantitative basis of the model, this error will influence all decision problems addressed using that model. Where errors are spotted, this can mean rerunning all analyses, potentially multiple times. Where errors are not spotted, these may permeate through the evaluation of multiple topics (although the precise nature of the error will determine whether or not this makes a difference to the conclusions of any individual topic). Given the likely computational burden associated with this type of model, this can represent a negative aspect of the approach. In this case study, all analyses were rerun five times each of which required approximately 1200 computation hours. Although this was not ideal, it was possible by spreading the model runs across multiple computers using multithreading; while not substantial in this case, pursuing this type of modelling approach may have implications for purchasing both hardware and software.

A final potential problem relates to how this type of large-scale complex model would be interpreted by a GDG. We did not have access to the GDG itself and so we were unable to gauge whether they would find this type of model more or less useful than conventional piecewise models. Testing of the approach, and the qualitative elicitation of the views of GDG members should be considered a priority for future research.

Chapter 5 Case study 2: full guideline model for atrial fibrillation

This chapter presents a case study showing the development of a full guideline model to evaluate multiple decision problems across the AF pathway.

Introduction

Introduction to the context of the case study

Atrial fibrillation is a condition characterised by irregular and rapid heart rhythm.^{134,135} It can cause a range of symptoms including chest pains, palpitations, angina, shortness of breath and fatigue, and can sometimes present as a critical condition with haemodynamic instability requiring urgent treatment, although in contrast some patients do not experience symptoms at all and might be unaware of their condition. AF is associated with a greatly increased risk of death from stroke and other thromboembolic events, heart failure and cardiovascular disease. Three types of AF have been distinguished: paroxysmal, persistent and permanent AF. Paroxysmal AF is characterised by short episodes of irregular heart rhythm lasting < 7 days, normally < 48 hours. Persistent AF is associated with longer episodes, which do not terminate without intervention. In permanent AF there is a perpetual fibrillation of the atria. The 'natural' course of AF is generally progressive, with the frequency and duration of symptomatic episodes usually increasing over time.

Atrial fibrillation is common, affecting 1–2% of the general population, and is associated with age (a European study estimated the prevalence at 0.7% for people aged 55–59 years, rising to 17.8% for people aged ≥ 85 years).¹³⁵ Recent increases in AF prevalence have been attributed to improvements in survival for cardiovascular conditions associated with AF, and the ageing population. Resources consumed in the treatment of AF are estimated to account for nearly 1% of the UK NHS expenditure. The impact of AF on mortality and quality of life, and the associated economic burden led to the commissioning of a CG by NICE.

The scope for the NICE CG (CG36),¹³⁶ published in 2006, covered the processes of patient care including identification and diagnosis, treatment for the prevention of stroke and TE, electrical and pharmacological methods to correct heart rhythm ('cardioversion' to achieve sinus rhythm), drugs to maintain heart rhythm or to control heart rate, monitoring and referral for specialist electrophysiological interventions such as pacing or ablation.¹³⁷ The guideline also covered acute treatment for haemodynamically unstable patients, and the prevention and treatment of AF in patients undergoing cardiac surgery.

Aims of the case study

The aim of this case study was to develop a model to reflect the course of AF for a cohort of patients diagnosed and treated in accordance with CG36.¹³⁶ The model was designed to predict the incidence of AF-related risks and associated health outcomes and expenditure, so as to provide a platform to address a range of cost-effectiveness questions across the care pathway. To test the model, we conducted economic evaluations of some changes to the current pathway related to the potential update topics identified in *Chapter 3*. The purpose of this analysis was to illustrate the process of developing a full guideline model, and to test its ability to evaluate cost-effectiveness questions. The results are indicative of topic areas where further investigation is likely to be of value. We did not conduct systematic reviews to inform estimates of effectiveness or other model parameters, and so the results should not be used directly to inform clinical policy or practice.

Methods

Preliminary literature review

To inform model development, we conducted an initial review of literature on published economic models for the disease area, related models from NICE guidance (e.g. TAs) and other HTA bodies and guideline developers. We searched the following secondary databases, using general disease/patient group search terms: (a) CRD NHS Economic Evaluation Database; (b) CRD HTA Database; (c) NHS Evidence; and (d) the G-I-N database. This search was intended as a rapid means of identifying appropriate model structures and sources of data. We did not conduct formal critical appraisal of published economic evaluations or summarise their findings.

Several documents were identified that were very influential in the development of our model structure. These included economic evaluations and models that covered different aspects of the diagnosis and treatment of AF that we sought to bring together in a model of the whole service pathway and disease process:

- Case finding: A HTA-funded project by Hobbs and colleagues¹³⁸ included a clinical trial and economic evaluation of methods for screening for AF. This provided data on the accuracy of diagnostic methods, as well as informing the design of the decision tree in the diagnostic section of our model.
- Antithrombotic therapy: Various models have been developed to evaluate the cost-effectiveness of antithrombotic therapy.^{139–144} Drug treatments include antiplatelet agents (aspirin and clopidogrel) and anticoagulants (warfarin, dabigatran, rivaroxaban and apixaban). These drugs are all effective at reducing the risk of TE, but at the risk of causing dangerous bleeds. In addition, the mainstay of oral anticoagulation (OAC), warfarin, requires regular monitoring which is difficult, inconvenient for the patient and expensive. The available models estimate the balance between these various risks and their health and financial consequences. For this element of our model, we drew particularly on the models developed for the recent NICE TAs of dabigatran and rivaroxaban, and the critique of these models provided by the Evidence Review Groups and the Appraisal Committee considerations.^{139,140,145–148} The NICE TA of another OAC drug (apixaban, Eliquis®, Bristol-Myers Squibb) was published after completion of our model (www.nice.org.uk/TA275), and so did not influence our work.
- Antiarrhythmic therapy: Another recent NICE TA that provided valuable information for the construction of our model was TA197, which compared dronedarone (Multaq®, Sanofi-Aventis) with other drugs for the maintenance of sinus rhythm [amiodarone and the class 1c antiarrhythmic drugs (AADs)].^{149–151} The report of the sponsor's model was particularly useful, as they used a DES technique. The detailed critique provided by the Evidence Review Group and by the Appraisal Committee was also very helpful in identifying important factors to include in our model.
- Ablation: Finally, we considered an HTA review and economic evaluation that compared antiarrhythmic drug (AAD) therapy with radio frequency catheter ablation for the curative treatment of AF and flutter.¹⁵²

This list illustrates the wide range of models evaluating different parts of the AF service pathway, but we did not find any models that brought together all of these elements in sufficient detail to provide a platform for economic evaluation across the whole pathway.

Conceptual model development

Before constructing the computer model, a conceptual understanding and definition of the problem area was developed. This comprised two key elements: (1) a model of the service pathway defined in CG36 and (2) a model of the disease processes.

The design of the service pathway model began with detailed consideration of the full guideline documentation for CG36 to develop an understanding of the recommendations, the available evidence and the GDG rationale for decisions.¹³⁵ The NICE QRG document was also useful, as this contains a set of flow charts and other illustrations that put the recommendations together into a connected pathway.⁵⁵

For CG36, this included: an overview of the whole process from diagnosis to follow-up; strategies for cardioversion in acute and non-acute situations; a decision tree defining the criteria for selecting rate or rhythm control strategies; risk stratification and choice of drugs for prevention of stroke; and sequencing of rhythm and rate control drugs. These QRG 'algorithms' were developed into much more detailed and formalised flow charts necessary to provide a foundation for the simulation model. This involved in-depth review of the full guideline and of the precise wording of the recommendations.

The conceptual service pathway model was drafted using flow charts, which were then checked with clinical experts to identify errors or lack of clarity. Four clinicians, including a GP, two cardiologists specialising in AF and an interventional electro-physiologist provided advice. The purpose of consulting experts was to help the modellers to understand and interpret the pathway of care defined in CG36, rather than to elicit information about how services are organised in practice, or the experts' views on how services should be organised. This process was essential to resolve some 'gaps' and ambiguities in the guideline algorithms and documentation. We also sought information from the experts on sources of data to inform the model parameters.

Another essential component of the conceptual model was an understanding of the disease course, how this varies between individuals and how it can be modified over time by interventions and events. The initial design of this disease process model for this guideline was informed by the preliminary literature review described above, and again clinical experts were invited to comment on this approach.

Boundary and scope of the model

The aim of this case study was to model the service pathway recommended in the NICE AF CG (CG36)¹³⁶ to estimate associated patient flows, health outcomes and cost, to assess the incremental cost-effectiveness of possible changes in the service pathway, and to estimate the value of updating selected topics within the guideline. We therefore took the scope of CG36 as the starting point for defining the model boundaries.¹³⁷ However, there were some differences between the scope and model boundaries which are described below.

The CG scope¹³⁷ included people with new-onset or acute AF, chronic AF (CAF; including recurrent paroxysmal, persistent and permanent/sustained AF), comorbidities that impact on AF, post-operative AF, and atrial flutter that is indistinguishable from AF in terms of aim of treatment. The scope was also longitudinally broad, covering the spectrum of care for patients with all stages of the condition and associated adverse events in primary and secondary NHS health-care settings, as well as referral to tertiary care. The guideline group considered evidence and made recommendations on:

- identification of AF, including active case finding but not population screening
- investigations required to confirm diagnosis and to assess comorbidity
- treatment of acute-onset AF episodes with haemodynamic instability
- prevention and treatment of post-operative AF
- risk stratification and prophylactic antithrombotic treatment
- electrical and pharmacological interventions to promote and maintain heart rhythm
- pharmacological methods to control heart rate
- referral for specialist assessment
- reviewing and monitoring of patients with AF.

The model was also broad in scope, including most of the patient groups and interventions covered in the guideline, although there were some exceptions. Owing to a lack of clarity and evidence about atrial flutter this was not explicitly modelled as a separate group. We also chose not to model post-operative AF. This was a pragmatic decision, due to anticipated difficulties in reviewing a separate body of epidemiological and clinical evidence with limited time and resources. To evaluate preventative treatments for post-operative AF would also have meant introducing a very different cohort of patients into the model, including patients undergoing cardiac surgery who did not go on to develop AF.

Although we considered adopting a population approach to modelling, to reflect costs and outcomes for both prevalent and incident cases across time, this was not possible in the time available. Instead, the model took a more conventional incident cohort approach, starting with a group of individuals being tested for suspected AF, and following these individuals through until death. Information about the demographic and clinical characteristics of individuals entering the model, which governs their risks of adverse events and health outcomes, was taken from a primary care database (described below). A data set of patients not diagnosed with AF was also obtained to allow modelling of case finding approaches and to capture consequences of false-positive and false-negative test results. (In the event, these data were not used as we did not identify sufficient information on the effectiveness of case finding or diagnostic test accuracy to model these questions.) Extension of the model to post-operative AF would require a similar individual-patient data set for this population, or sufficient information to generate such a data set.

CG36 did not review evidence relating to specialist interventions to identify and correct structural heart abnormalities or electrophysiological problems, which might be the underlying cause of AF for some individuals. Evaluation of implantable devices was explicitly excluded from the scope, as was evaluation of ‘novel/experimental’ arrhythmia surgery. The guideline group did recommend referral to a specialist if symptoms could not be adequately controlled with conventional rate or rhythm control strategies, but they did not recommend which further treatment options should be considered for which patients. There is currently a lot of interest in various ablation techniques that are potentially curative of AF refractory to AAD treatment.¹⁵²⁻¹⁵⁷ However, we did not explicitly include this within the model as it was considered outside the scope. The model therefore stopped, as did the guideline, at the point at which patients were referred to a tertiary specialist. This issue is discussed further below.

Another common boundary issue for guideline models is the evolution of adjacent and sometimes overlapping NICE guidance. During the course of this project, three NICE TAs within the model boundary were published: two related to new OACs (dabigatran¹⁴⁶ and rivaroxaban¹⁴⁷) and one to a new AAD (dronedaron¹⁵⁰). As NICE CGs are expected to integrate current NICE TAs unchanged, we reviewed the evidence from these published appraisals and attempted to integrate their recommendations in the CG36 pathway. However, we did not include apixaban because the NICE TA on this drug was not published until after completion of our model.

The service pathway

Outline of pathway

Figure 15 gives a broad view of the flow of patients through the service pathway.

To enable an evaluation of case finding and screening strategies, two cohorts of patients can be fed into the model (a cohort with AF and a cohort without AF). The proportion of patients with AF (p) can be manipulated to represent more or less targeted case finding strategies, with different rates of prevalence in

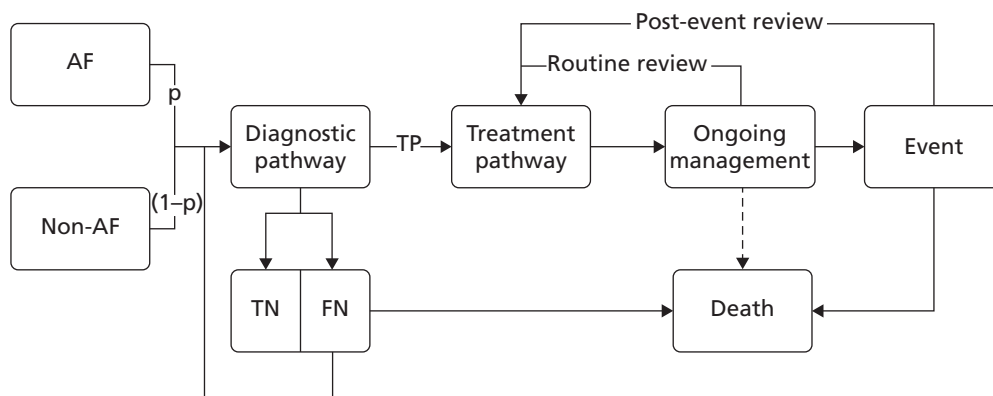


FIGURE 15 Overview of AF service pathway model. FN, false-negative; p , prevalence of AF in patients tested for suspected AF; TN, true-negative; TP, true-positive.

the population being tested. In the analyses presented below, however, we model results only for patients presenting with 'true' AF.

Patients enter via the diagnostic module where they undergo a series of tests. If the tests are negative, patients leave the diagnostic module and wait for the next event. Patients with false-negative results, undiagnosed AF, are then at risk of another symptomatic AF episode or an AF-related event, such as a stroke or TE. If this event is not fatal, they will then present again and return to the diagnostic module. Patients with false-negative results who do not experience a symptomatic episode or AF-related event wait in the model until they die from other causes.

Patients diagnosed with AF enter the treatment pathway, where they have their risk assessed and are allocated treatments based on their personal characteristics and the guideline recommendations. These treatments may include antithrombotic drugs, interventions to promote and maintain sinus rhythm, and/or drugs to control their heart rate. These options are discussed below.

After treatment allocation, patients enter the ongoing management (OM) module, where they wait for the next event. This can be a routine follow-up appointment, in which case they will cycle back through the treatment pathway, and possibly have their treatment changed. Alternatively, they may experience an event, which may include recurrence of arrhythmia, stroke or TE or an increase in another risk factor, such as onset of hypertension or diabetes. Unless the event is fatal, the patient then returns to the treatment pathway, and his or her treatment is reassessed.

Patients may cycle between the treatment pathway and OM modules many times over their lifetime, reflecting the chronic nature of AF. The rate at which patients experience events and return for reassessment is governed by their initial characteristics on model entry, their history of events within the model, and the treatments that they receive. Patients can also leave the model at any time, due to death from non-AF related causes.

Figure 16 expands on the contents of the diagnostic and treatment pathways. This contains eight blocks related to eight main aspects of the pathway, and each linked to a chapter in CG36. Each block is also further expanded into a detailed flow chart (see *Appendix 6*).

Diagnosis

Patients can enter the model through two routes: (1) primary care referral and (2) emergency attendance due to an acute onset of AF. The acute onset pathway is described later. Patients presenting routinely may be symptomatic, or they may have asymptomatic AF detected incidentally (e.g. by pulse palpitation in a consultation for another purpose). AF symptoms range from breathlessness or palpitations through to acute medical problems such as heart failure, stroke or TE. The precipitating trigger for an AF test is not modelled, although patients may arrive with a history of AF-related conditions and an average utility reduction is applied to reflect other symptoms.

Patients entering the model with suspected AF are referred to a specialist for an electrocardiogram (ECG) (D1). AF can be missed by an ECG test, as it is often intermittent in nature (paroxysmal AF). If AF is not confirmed by the ECG and the patient is not suspected of having paroxysmal AF, they will be discharged (D13). However, a negative ECG might be accompanied by suspicion of paroxysmal AF (e.g. if the patient reports symptoms such as a fast heartbeat). In this case, an ambulatory ECG test might be performed, either: (a) event-recorder related electrocardiogram ECG (ER ECG) (D8); or (b) a 24-hour ambulatory ECG (D9). In general, the 24-hour ambulatory ECG would be used in patients with suspected asymptomatic episodes or symptomatic episodes < 24 hours apart, whereas the ER ECG would be used in those with symptomatic episodes > 24 hours apart. If an ambulatory ECG test is negative, and the doctor has a high index of suspicion, a further ER ECG might be requested. The model assumes that patients can receive up to three negative ambulatory ECG tests before being discharged from the system (D13).

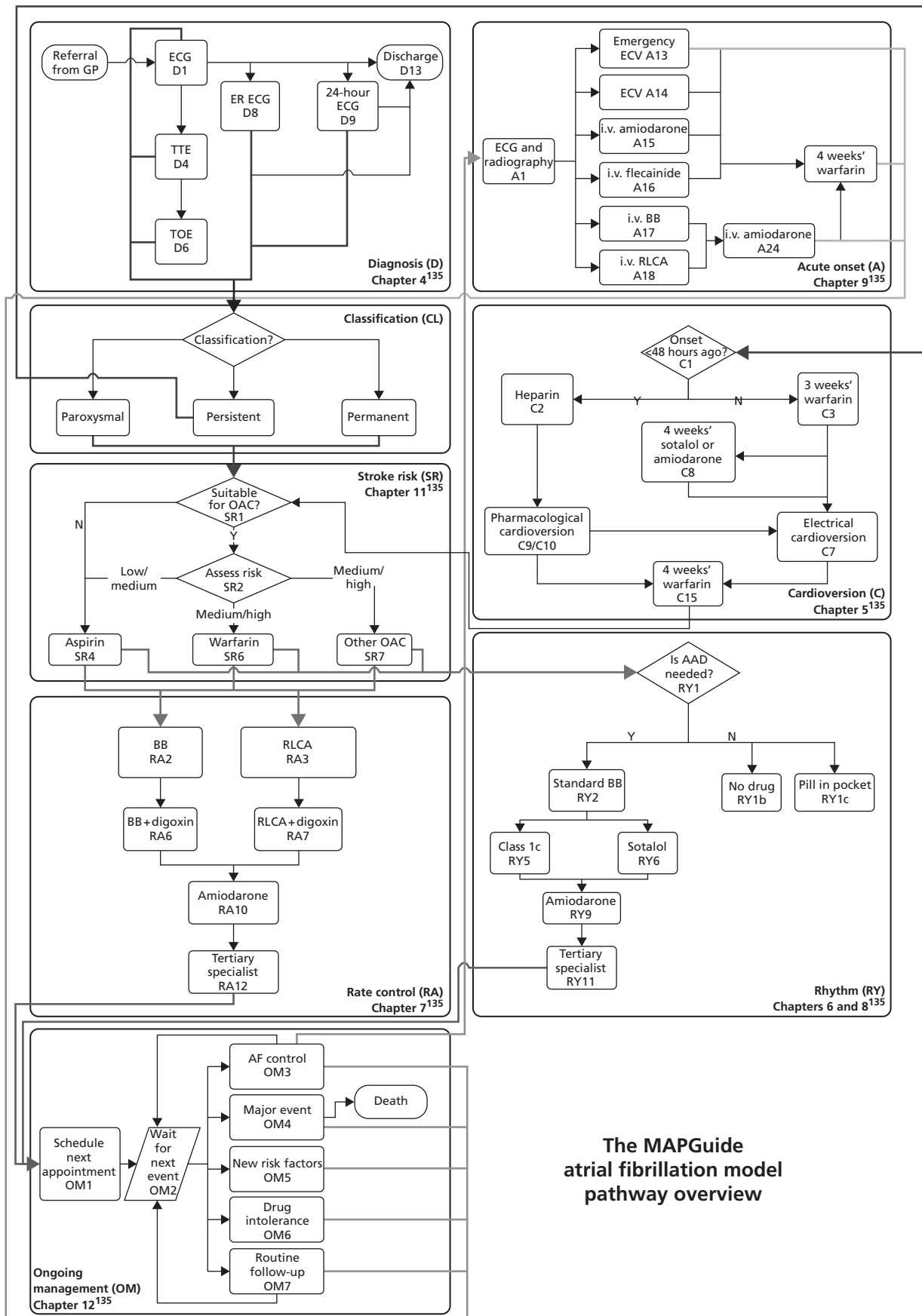


FIGURE 16 Overview of AF service pathway model. BB, beta blocker; i.v., intravenous; N, no; Y, yes.

After diagnosis of AF (by standard or ambulatory ECG), the patient might be referred for additional tests, including a transthoracic echocardiogram (TTE) (D4) and possibly also a transoesophageal echocardiogram (TOE) (D6). TTE and TOE may be used to diagnose structural heart defects or to plan cardioversion. However, these treatments were not included in the model, as this was outside the scope of CG36.

The diagnostic pathway is further illustrated in the decision tree in *Figure 17*. This made use of data on the diagnostic accuracy of ECG from the HTA report by Hobbs and colleagues,¹³⁸ although data to populate this decision tree were sparse.

Classification

After diagnosis, patients are classified into the three types of AF: paroxysmal (spontaneous termination < 7 days and most often < 48 hours); persistent (not self-terminating and lasting > 7 days or prior cardioversion); or permanent (not terminated, terminated but relapsed, or failed cardioversion attempt). The main significance of this classification is that it is used, along with other criteria, to choose the AF treatment strategy.

- (a) Patients with paroxysmal AF will usually follow a rhythm control strategy, with AADs used to reduce the frequency of subsequent AF episodes.
- (b) Patients with permanent AF will follow a rate control strategy, in which no attempt is made to regain sinus rhythm, but instead drugs are used to control heart rate and avoid symptoms and potentially dangerous tachycardia.
- (c) Patients with persistent AF may follow either a rate or rhythm control strategy: CG36 defined criteria to inform this choice based on the patient's age, whether they have a history of coronary artery disease or left ventricular dysfunction (LVD), or if they are unsuitable for cardioversion or contraindicated to AADs.

Regardless of the strategy for treating AF, it is recommended that all patients should have their SR assessed.

Assess stroke risk

If patients are contraindicated to the OACs (SR1), then they are prescribed aspirin (SR4). Patients not contraindicated to an OAC (SR1) have their SR assessed (SR2). There are three levels of risk defined in CG36:

- (a) low risk (aged < 65 years with no moderate- or high-risk factors)
- (b) moderate risk (aged \geq 65 years with no high-risk factors or aged < 75 years with hypertension, diabetes or vascular disease)
- (c) high risk [previous ischaemic stroke/transient ischaemic attack (TIA) or thromboembolic event, aged \geq 75 years with hypertension, diabetes, vascular disease, heart failure, or impaired left ventricular function on echocardiography].

Patients at low risk are recommended for aspirin (SR4). Patients at moderate SR may be treated with either aspirin (SR4) or warfarin (SR6). If patients are assessed as high risk then they will get treated either with warfarin (SR6) or dabigatran/rivaroxaban (SR7).

After SR assessment, patients proceed to either rate or rhythm control treatment.

Rhythm control for paroxysmal atrial fibrillation

Patients assigned to a rhythm control strategy for paroxysmal AF (RYpx) might choose at first not to receive any AAD treatment (RY1b) or to use a 'pill-in-the pocket' approach (RY1c) if this is suitable. The first line of regular AAD treatment is a standard beta blocker (BB) (RY2). After failure of treatment with a BB, the next line of treatment is either a class 1c agent (RY5), sotalol (RY6), or amiodarone (RY9), depending on whether the patient has a history of coronary heart failure or coronary artery disease. In addition, NICE

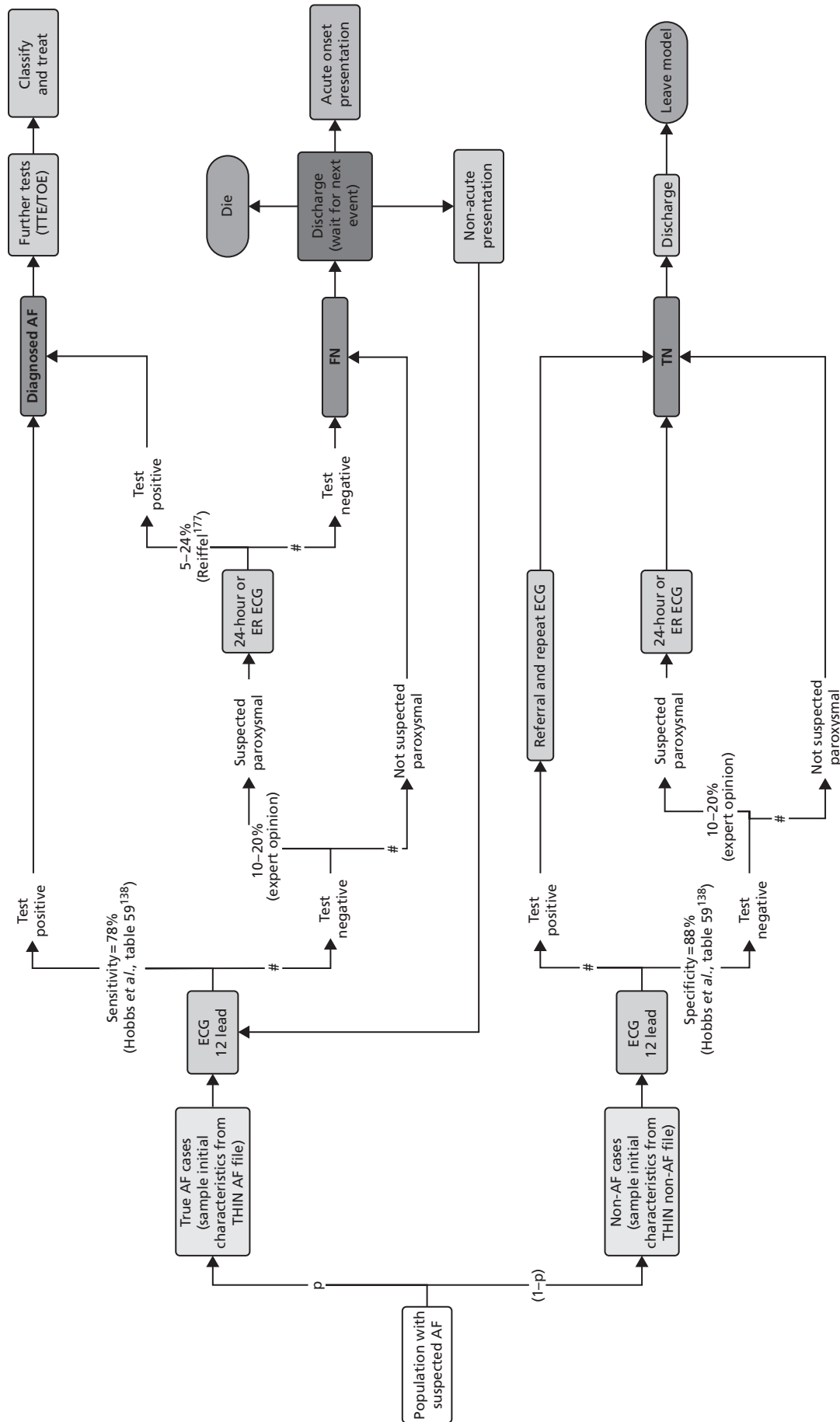


FIGURE 17 Decision tree showing detail of diagnostic pathway. FN, false-negative; p, prevalence of AF in patients tested for suspected AF; THIN, The Health Improvement Network; TN, true-negative.

TA197¹⁵⁰ recommends dronedarone as a second-line treatment for patients with additional risk factors. Once AAD treatment has failed, the guideline recommends that patients are referred to a tertiary specialist (RY11) for consideration for ablative treatment.

When patients have been allocated to an AAD treatment, they progress to OM.

Cardioversion

Patients with persistent AF following a rhythm control strategy will undergo a trial of cardioversion. If the onset of AF was > 48 hours before the cardioversion (C1), electrical cardioversion (ECV) is recommended (C7), preceded by 3 weeks of warfarin and/or TOE-guided ECV to reduce the risk of TE (C3). Patients with a high risk of cardioversion failure will also receive 4 weeks of sotalol or amiodarone (C8) before ECV. Patients with AF onset < 48 hours ago would benefit from speedier treatment, so prophylaxis with heparin administered by injection (C2) is used prior to cardioversion. In these patients, the guideline recommends use of either ECV or pharmacological cardioversion (PCV). Patients with structural heart disease (SHD; coronary artery disease or left ventricular dysfunction) undergoing PCV will be treated with intravenous amiodarone, otherwise a class 1c agent is recommended. If cardioversion (PCV or ECV) is not successful, the procedure can be repeated. The model assumes a maximum of two cardioversion attempts.

After an attempt at cardioversion, patients will have their SR assessed, before proceeding to the rate or rhythm control modules.

Rhythm control for persistent atrial fibrillation

The sequencing of AADs for patients with persistent AF following a rhythm control strategy is similar to that for patients with paroxysmal AF, except that a pill-in-the-pocket approach or no treatment is not usually considered appropriate. After initiation of an AAD, patients enter the OM strategy.

Rate control for persistent and permanent atrial fibrillation

The rate control strategy contains three lines of drug treatment, followed by referral to a tertiary specialist if the heart rate remains uncontrolled [> 80 beats per minute (b.p.m.)]. The first line is a rate-limiting calcium antagonist (RLCA) (RA3) if heart rate control during exercise is required, or otherwise BBs (RA2). If these treatments are unsuccessful at controlling the heart rate, digoxin is added (RA6 and RA7), followed by amiodarone (RA10).

Acute-onset atrial fibrillation

Patients presenting with an acute arrhythmia associated with haemodynamic instability will first undergo ECG, radiography and check of electrolytes (A1) to establish the cause of the haemodynamic instability if possible. If the situation is life-threatening, an emergency ECV will be performed (A13). If the haemodynamic instability is not life-threatening, patients not already taking anticoagulants will be given heparin (if not contraindicated) before proceeding to treatment.

For patients known to have permanent AF, then urgent treatment with an intravenous rate-control drug will be used to reduce the heart rate. This will usually be either a BB (A17) or RLCA (A18), although amiodarone (A24) may also be tried. If the AF is not known to be permanent, then urgent rhythm control with cardioversion will be tried (A9). ECV (A14) is recommended in this context, although PCV (A15 and A16) may be used if there is a delay in organising ECV. For PCV, the guideline recommends intravenous flecainide if the patient is known to have Wolff–Parkinson–White syndrome, or intravenous amiodarone otherwise.

After treatment, patients with onset of AF < 48 hours previously or at high risk of recurrence will be offered 4 weeks of warfarin, before being routed to further treatment.

Ongoing management

On entering the OM module, an appointment with the GP or specialist (OM1) is scheduled, according to the recommended follow-up frequencies from the guideline (CG36, chapter 12).¹³⁵ Patients then wait (OM2) until the next one of five types of event occurs:

- (a) Loss of AF control (OM3). For patients on a rhythm control strategy, this will be an AF recurrence (loss of sinus rhythm). A recurrence may be 'undocumented', which is not sufficiently serious to trigger a consultation and the patient continues to wait until the next event, or 'documented' which causes the patient to seek medical attention. Documented recurrences can be acute, in which case the patient is routed to the acute onset module (A). Otherwise, patients are routed to classification (CL) to be allocated to the appropriate treatment strategy. In patients on a rate control strategy, loss of control is defined as having a resting heart rate > 80 b.p.m., which may be of acute onset (route to module A) or non-acute (route to CL).
- (b) Major adverse event (OM4). Events included in the model are thromboembolic events (ischaemic stroke, TIA or other) and bleeds (haemorrhagic stroke or major bleed). These events may be fatal. If the patient survives, they will be routed to the classification module (CL), where their treatment will be reassessed.
- (c) New risk factor (OM5): The onset of new risk factors, such as hypertension, diabetes or passing an age threshold, can have two effects. First, it can increase individuals' risk of major events, reducing the time to their next major event within the OM module. Second, additional risk factors might trigger a change in treatment, as patients meet criteria that they would have previously failed. In this case patients are routed back to classification (CL) to have their treatment adjusted.
- (d) Drug withdrawal (OM6). Patients might stop taking a drug, either due to an adverse effect or for some other reason. After a drug withdrawal, patients are sent to classification (CL), and will pass again through the pathway to have alternative treatment considered.
- (e) Routine follow-up (OM7). It is assumed that previously undocumented AF recurrence will be detected at this time, when patients are asked about symptoms and have further tests. In such cases, patients are returned to classification (CL) and have their treatment reconsidered. Otherwise, patients have their next routine visit scheduled, and then wait for the next event (OM2).

The disease process model

The above rules were based on a model of the risks associated with AF, as illustrated in *Figure 18*. This is built around the five types of outcome shown in the column on the far right:

- Loss of AF control. This was defined as loss of sinus rhythm for patients being treated with a rhythm control strategy (paroxysmal and some persistent). In patients with paroxysmal AF, this loss of sinus rhythm could be documented or undocumented, depending on whether or not the symptoms were sufficient for the patient to seek medical attention. For patients being treated under a rate control strategy, AF control was defined as maintenance of a resting heart rate < 80 b.p.m.
- TE events. These were defined to include ischaemic strokes, TIAs and other major thromboembolic events. The risk of TE is greatly increased with AF, and so it is an important outcome to include within the model.
- Bleeds. Including haemorrhagic strokes and other major bleeds. These events are included as an outcome, because drug treatment to prevent TE increases the risk of bleeding.
- Other related risks. The incidences of several other conditions (hypertension, diabetes, CHD and heart failure) were modelled as risk factors for the above directly AF-related outcomes.
- Death. Mortality unrelated to AF was modelled independently of the other risk factors (other than age and sex). Mortality related to AF was modelled by applying case-fatality rates to acute-onset arrhythmias, thromboembolic events and bleeds.

Loss of AF control, TEs and bleeds impact directly on health status (and hence on QALYs) in two ways: (1) they can be fatal; and (2) in patients who survive the event, they can reduce quality of life (utility). Patients who survive also incur additional treatment costs. We did not include costs or QALY losses for

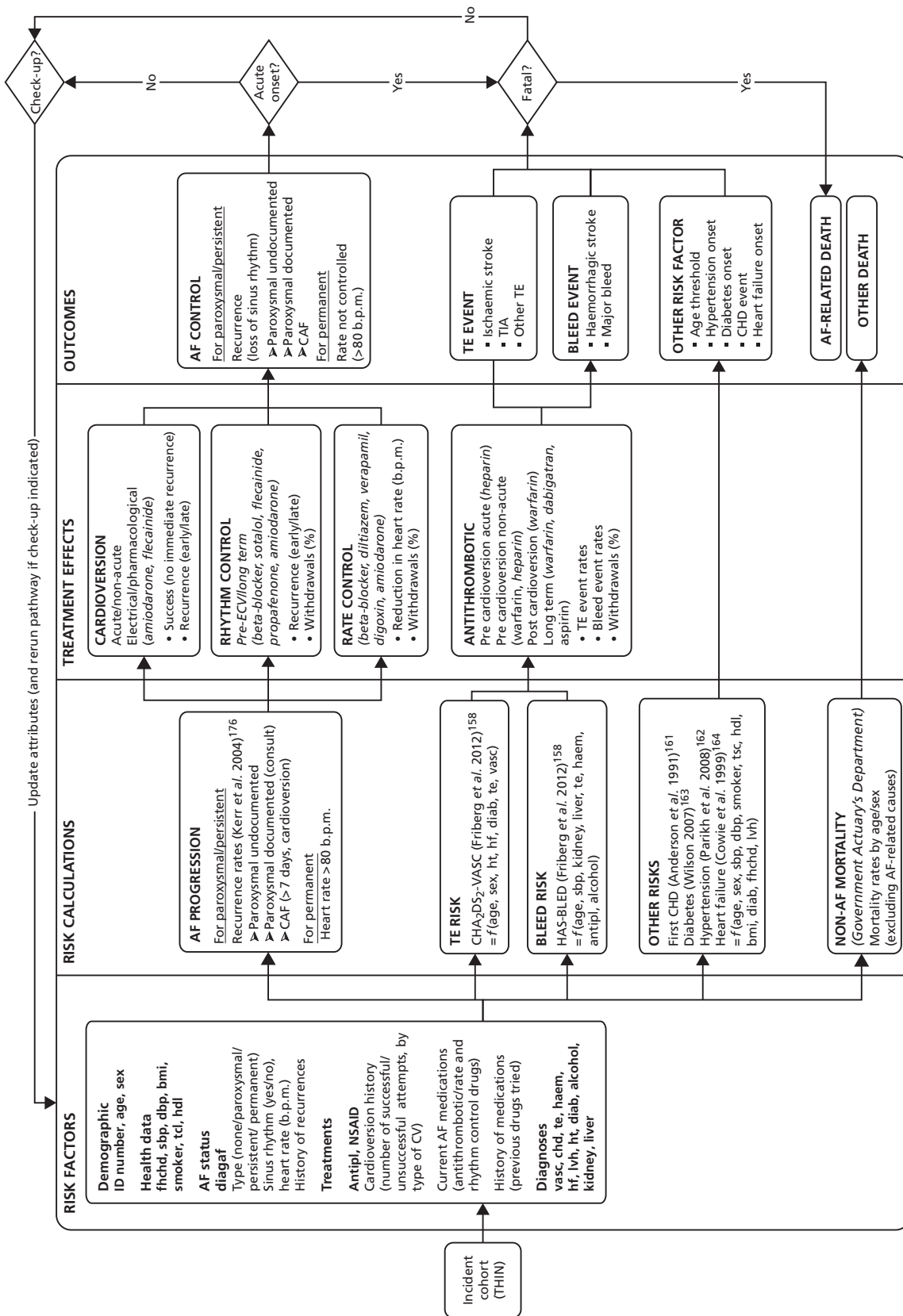


FIGURE 18 Atrial fibrillation disease process model. Definitions for the risk factor variables are given in Table 23. NSAID, non-steroidal anti-inflammatory drug; THIN, The Health Improvement Network.

other conditions modelled as risk factors (hypertension, diabetes, CHD and heart failure). We assumed that ischaemic and haemorrhagic strokes would have a lasting impact on utility and health-care costs, owing to the high potential for disability. Other events were assumed to have more transient consequences, incurring costs and utility decrements over a short initial period.

The risk equations or algorithms listed in the second column of *Figure 18* were used to calculate individuals' risks of the included outcomes in the absence of treatment. There are five main classes of risk calculation used in the model, based on the five types of outcome. The risks of loss of AF control and progression between the types of AF (paroxysmal, persistent and permanent) were defined according to a model that we developed. The risks of TEs and bleeds were defined by published risk algorithms for patients with AF: CHA₂DS₂-VASc and HAS-BLED respectively.^{158–160} Rates of incidence for the other risk factors were also based on published sources: Framingham equations for CHD, type 2 diabetes and hypertension.^{161–163} and simple age- and sex-based incidence from a cohort study for heart failure.¹⁶⁴ Mortality rates from non-AF-related causes were based on national life table data.⁸⁷

The inputs required for these risk calculations define the set of individual risk factor information that is required for the model (listed in the first column of *Figure 18*). The risk factors in bold were defined in advance of model entry, as variables from our individual-patient data set from The Health Improvement Network (THIN) (see *Table 23*). The factors in grey are assigned as patients move through the simulation model.

Finally, the third column in *Figure 18* lists the treatment effects that are used to modify individuals' baseline risks in accordance with any treatments that they receive. Treatments are grouped into four classes, defined by their major outcome targets: cardioversion (aim to regain sinus rhythm); rhythm control drugs (aim to prevent AF recurrence); rate control (aim to achieve control of heart rate); and antithrombotic (aim to reduce the risk of TE, while minimising impacts on bleeding). In addition, a withdrawal rate was defined for each drug.

Atrial fibrillation progression and control

The process by which patients pass through the different types of AF is illustrated in *Figure 19*. If the first diagnosed episode terminates without intervention within 7 days, patients are classified as having 'paroxysmal' AF. They pass through the service pathway, as described above, are prescribed appropriate antithrombotic and antiarrhythmic therapy, and move into the OM module. If they have an AF recurrence, this will be one of three types: an 'undocumented' recurrence for which they do not seek medical attention and remain in OM; a documented recurrence that is self-terminating within 7 days but leads to a reassessment of their antithrombotic and antiarrhythmic medication; or onset of CAF that does not self-terminate within 7 days. The latter defines a transition from paroxysmal to persistent AF.

Patients with an episode of AF that is not self-terminating in 7 days (either a first episode or a CAF recurrence of paroxysmal AF) are considered for cardioversion. If they are suitable for this procedure, it is scheduled, and if successful the patient is classified as having 'persistent' AF. Patients with persistent AF are prescribed appropriate antithrombotic and antiarrhythmic therapy, before going to OM. If they have a recurrence, it is assumed that they would require cardioversion to move back into sinus rhythm. This is a simplification, as in reality patients with persistent AF may also experience paroxysmal episodes.

A patient with AF that has not terminated within 7 days, who is not suitable for cardioversion, or for whom cardioversion has failed, is classified as having 'permanent' AF. Patients with permanent AF are given appropriate antithrombotic and rate control drugs, before going to OM. If the rate control drugs are insufficient to bring their resting heart rate below the threshold of 80 b.p.m., their treatment will be reassessed at their next scheduled appointment.

When patients experience an AF recurrence (paroxysmal or persistent) or uncontrolled heart rate (permanent), this may be of acute onset, necessitating an emergency cardioversion or rate control intervention.

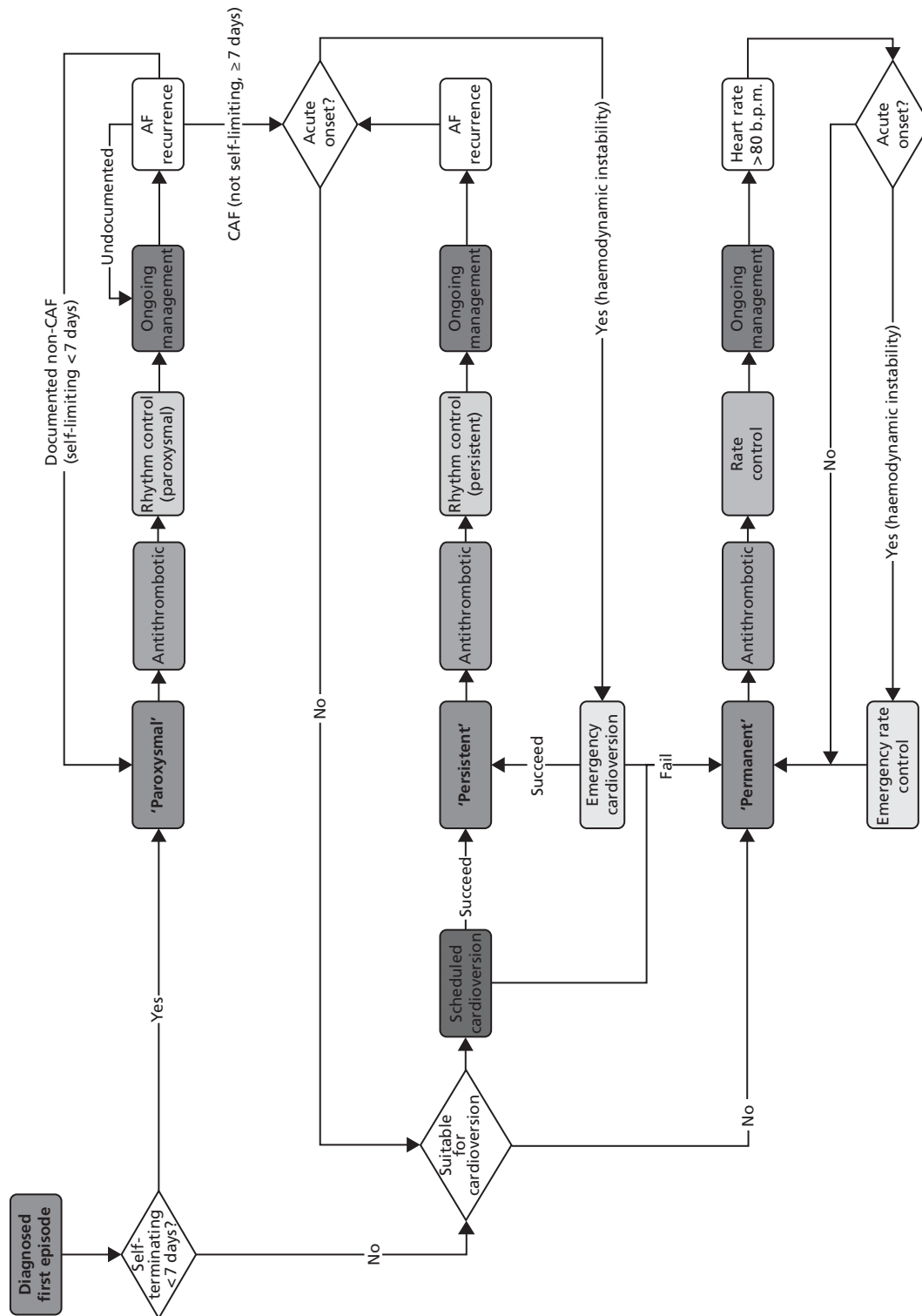


FIGURE 19 Model of AF progression and control.

Risk of thromboembolism (CHA₂DS₂-VASc)

Atrial fibrillation is associated with a substantial risk of stroke and other TE. This risk is not homogeneous and various risk factors have been identified that are predictive of stroke in AF.¹⁶⁵ These risk factors have been formulated into various SR stratification schemes.^{159,165–170}

A well-known and simple risk assessment scheme is the CHADS₂ score.¹⁷¹ This evolved from the AF investigators' and Stroke Prevention in Atrial Fibrillation Investigators' criteria,¹⁷² and is based on a point system, in which two points are assigned for a history of stroke or TIA and one point each is assigned for age > 75 years and a history of hypertension, diabetes, or recent cardiac failure. The CHA₂DS₂-VASc extends the CHADS₂ scheme by adding vascular disease (MI, peripheral arterial disease or aortic plaque) as a risk factor.¹⁵⁹ The score is calculated by adding one for each risk factor, and an additional point each for age > 75 years and prior stroke.

Risk of bleeding (HAS-BLED)

Various risk stratification systems have been proposed for the assessment of the risk of bleeding.^{160,173,174} Individuals' risk of bleeding in the model is assigned on the basis of the HAS-BLED risk algorithm.¹⁶⁰ This was developed from a cohort study of 3978 European subjects with AF from the Euro Heart Survey. The HAS-BLED score is calculated by adding one for each of the following risk factors: hypertension, abnormal renal/liver function, stroke, bleeding history or predisposition, labile international normalised ratio (INR), elderly (aged > 65 years), drugs that increase the risk of bleeding [e.g. non-steroidal anti-inflammatory drugs (NSAIDs) or aspirin], and alcohol (≥ 8 units/week). Coefficient calculations exclude data on labile INR as they were not available for the cohort. We also excluded antiplatelet therapy when calculating individual HAS-BLED scores in the model, to avoid double-counting the effect of aspirin on bleeding rates (as we applied relative risks of bleeding with aspirin and OACs).

Other related risks

The risks of new-onset CHD, hypertension and diabetes were calculated using multivariate risk equations estimated from the Framingham cohort study.^{161–163} Finally, the risk of onset of heart failure was estimated based on age/sex specific rates from a general population cohort.¹⁶⁴ These sources are not ideal for our purpose, as they are estimated from a general population cohort, rather than from people with AF.

Model design

Discrete event simulation model

The DES model combines the conceptual service pathway (see *Figure 16*) and the disease process model (see *Figure 18*) into a single dynamic incident cohort model that incorporates time. The patients are modelled as individual entities. Each has labels attached, which record their personal characteristics, including the risk factors listed in the first column of *Figure 18*, as well as a record of their treatment and event history that accumulates within the model. The values assigned to each label may change as the model runs.

The patients travel through the model accruing costs and QALYs as they receive treatment and experience events. The patient's route may be determined by the values stored in their labels (criteria-based routing), or by sampling from a defined distribution (probability-based routing). For instance, in the classification module the decision to adopt a rate or rhythm control strategy for a particular patient is informed by the contents of the label that records whether they have paroxysmal, persistent or permanent AF, whereas in the diagnosis module, the choice between a 24-hour or ER ECG is randomly decided according to defined probabilities. In this way, each patient's route through the model is tailored to their individual characteristics, but also depends to some extent on chance.

Selection of the patient cohort

The model contains information on 12,776 patients with newly diagnosed AF, drawn from THIN primary care database (see *Data sources* below). The database contains the characteristics listed in *Table 23* for each patient.

TABLE 23 Risk factors drawn from THIN data

Variable	Risk factors ^a	Values	SIMUL8 label
id	Unique identifier for patients	Integer	
sex	Sex	0 = male, 1 = female	i_Sex
age	Age	Years	i_CurrentAge
diagaf	Incident AF case	0 = no, 1 = yes	i_DrawnFromKnownAFpatientsDatabase
fhchd	Family history of CHD ^b	0 = no, 1 = yes	h_ParentalDiabetes, h_ParentalHypertension
sbp	Systolic blood pressure	mmHg	i_BloodPressureSystolic
dbp	Diastolic blood pressure	mmHg	i_BloodPressureDiastolic
bmi	BMI (height/weight squared)	kg/m ²	i_BMI
smoker	Current smoker	0 = no, 1 = yes	h_smoker
tsc	Total serum cholesterol	mmol/l	i_Cholesterol_Total
hdl	High-density lipoprotein cholesterol	mmol/l	i_Cholesterol_HDL
antipl	Antiplatelet drugs (BNF 2.9)	0 = no, 1 = yes	m_AntiplateletDrugs
nsaid	NSAIDs (BNF 10.1.1)	0 = no, 1 = yes	m_NSAID
vasc	Vascular disease: MI (I21, I252) or peripheral artery disease (I70–73)	0 = no, 1 = yes	h_VascularDisease_MI_PAD
chd	CHD: angina, MI, coronary insufficiency	0 = no, 1 = yes	h_CHD_Angina_MI_coronary insufficiency
te	TE: IS (I63–4), TIA (G45) or other TE (I74, I26)	0 = no, 1 = yes	h_ThromboembolicEvent
haem	Bleed: intracranial (I160–2) or other major bleed [I850, I983, K25–28 (0–2,4–6), K625, K922, D629]	0 = no, 1 = yes	h_BleedingHistory
hf	Heart failure: CHF/LVD (I50)	0 = no, 1 = yes	h_HeartFailure_LVD_CHF
lvh	Left ventricular hypertrophy	0 = no, 1 = yes	h_LVHypertrophy
ht	Hypertension (I10–15) – CHA ₂ DS ₂ -VASc definition	0 = no, 1 = yes	h_Hypertension
diab	Diabetes (E10–14)	0 = no, 1 = yes	h_Diabetes
alcohol	Alcoholic disease	0 = no, 1 = yes	h_AlcoholConsumption
kidney	Renal disease (N17–19, transplant or dialysis)	0 = no, 1 = yes	h_RenalFunction
liver	Liver disease (K70–77, transplant or resection)	0 = no, 1 = yes	h_LiverFunction

BMI, body mass index; CHF, congestive heart failure.

^a *International Classification of Diseases*, Tenth Edition codes given in brackets.

^b Family history of CHD was used as a proxy for family history of diabetes and hypertension, which were not available from the THIN data set.

When the model is run, it is possible to randomly select patients from a subset based on their initial characteristics. For example, it would be possible to select a group of patients within a specific age range who have a history of hypertension. Sampling from the list of eligible patients is random 'with replacement'. The cohort of patients arrives in the system at time zero, and the model runs until all patients from the cohort have died.

Set up attributes

When the sampled patients arrive in the system, information about their starting state is read from the database and copied to the appropriate labels. Patients are assigned a label to specify that they have AF that is currently undiagnosed (CurrentAFstate = 5). All patients are also assigned a label (Non_AFdeathAge) which specifies their age of death, unless they die from an AF-related cause prior to this. National life table data were used to generate probability distributions for life expectancy, based on the patient's initial age and sex. Patients' starting utility is assigned (CurrentUtility) based on their age and sex. This is obtained from a look-up table, so all patients of the same age and sex will have the same starting utility. Labels are also set to indicate that patients are not initially taking any medication. Each patient has a random number (U) assigned for each of the events to be modelled (e.g. U_bleed, U_diabetes). These are used when calculating, and updating, the time to each event. Finally all patients arriving have a label i_NextEvent initialised to 'First Event'. This next event label is used to control the routing of the patient through the OM section of the model.

Diagnosis

The diagnostic section of the model contains more probability-based decisions than the rest of the model. This reflects the difficulty that we experienced in obtaining data for this module. The intermittent nature of AF makes it impossible to establish false-negative rates for the diagnostic tests, and there is no 'gold standard' for assessment of diagnostic accuracy. The model does include the facility to add patients without AF, and to include false-positive test results for these patients, incurring unnecessary expenditure. However, this was not applied in the analyses presented below.

Diagnosis is one of the two sections of the pathway in which time elapses as the patient progresses. Patients arrive and have to wait a number of days for their ECG based on a defined distribution [mean 14 days, standard deviation (SD) 3 days]. Costs associated with ECG are added to the patient's tally of costs. For patients with AF, there are four possible routes after ECG: (1) the patient has confirmed AF and there is no need for more tests; (2) the patient has confirmed AF but TTE/TOE is required to assess underlying physical problems; (3) the patient's ECG was negative but there is still a suspicion of AF so either 24-hour ambulatory ECG or ER ECG is required; or (4) ECG is negative and there is no suspicion of AF (false-negatives). Patients in whom ambulatory ECG is necessary are randomly allocated to either 24-hour or ER ECG. Those patients in whom results are negative may then undergo ER ECG or be incorrectly discharged (false-negatives); again this is randomly allocated.

After a positive diagnosis, patients are randomly allocated to have paroxysmal or persistent AF, in accordance with a defined probability, and their CurrentAFstatus label is updated to 1 (paroxysmal), or 2 (persistent). It is assumed that no patients present for the first time with permanent AF.

False-negatives

The patients who receive a false-negative diagnosis remain in the system to ensure a penalty for missing cases is incorporated. These patients loop through a similar (but reduced version) of the OM module (described below). These untreated AF patients have their risk factors and characteristics updated in the same way as treated patients, and incur the costs and consequences of any major events that occur. If these patients experience an arrhythmic event then, depending on the severity, they will either present again for an ECG (effectively restarting this process after a delay), or they will present at the accident and emergency department for cardioversion. As these patients will not be taking medication for their AF, they do not receive any protective benefit from antithrombotic or rhythm or rate control drugs.

Classification

All patients arriving in the classification section of the model will have the CurrentAFstate label set to 1 (paroxysmal), 2 (persistent), or 3 (permanent). Only those who have cycled through the system at least once can be classified as having permanent AF. Patients with paroxysmal AF are assigned to a rhythm control treatment strategy, patients with permanent AF are assigned to rate control treatment strategy and patients with persistent AF are assigned to either a rate control or rhythm control strategy depending on their attributes in accordance with the guidelines. Patients have their TreatmentOption label updated to reflect the strategy that is adopted, and are directed to cardioversion or SR classification as appropriate.

Cardioversion

Patients with persistent AF who are assigned to a rhythm control strategy, and who are not in sinus rhythm when they pass through the classification process, receive non-emergency cardioversion. The number of cardioversion attempts per episode is limited, currently set to a maximum of two attempts, though this parameter may be changed. If cardioversion is unsuccessful, then the patient is considered to be in permanent AF, their i_CurrentAFstatus label is updated and they are assigned to a rate control strategy. If cardioversion is successful then they remain on a rhythm control strategy and remain labelled as having persistent AF. Following cardioversion, patients are routed to have their SR assessed.

Stroke risk assessment and antithrombotic therapy

When patients enter this module, their SR scores are recalculated (CHADS₂ and CHA₂DS₂-VASc) and their antithrombotic therapy is reassessed on the basis of criteria set out in the NICE AF CG.

The NICE criteria for assignment of anticoagulation depend on age and various other risk factors (CG36,¹³⁶ TA249¹⁴⁶ and TA256¹⁴⁷). In many cases patients are eligible for more than one drug, so some assumptions are needed to determine the split of patients between these options. An example of the percentage split between assumptions used for the 65–74-year-old age group is shown in *Table 24*. This shows the assumed percentage split between the eligible drugs for each risk group. If a patient is contraindicated to a drug or has previously withdrawn from taking it, the percentages are revised to ensure that the total equals 100% across all eligible options. The patient is then randomly allocated a suitable anticoagulant based on these revised percentages.

Rate and rhythm control

Each patient has two labels in which their current medication is recorded, one for antithrombotic drugs and one for rate or rhythm control drugs. These record the row number associated with the particular drug, as shown in *Table 25*. The order of the rows for all the tables associated with the drugs (such as utilities, costs, etc.) is the same throughout the model. This allows the addition of other drugs at a later stage.

TABLE 24 Choice of antithrombotic drugs by risk factors: 65–74-year-old age group

		Aspirin (%)	Warfarin (%)	Dabigatran (%)	Rivaroxaban (%)
Risk factors	0	50	50	–	–
	1	33	33	17	17
	2	–	50	25	25
	> 2	–	50	25	25
	Previous stroke	–	50	25	25
	LVD or CHF	–	50	25	25

CHF, congestive heart failure.

TABLE 25 Drugs currently included in the model

Row	Medication
2	First visit (medication not yet considered)
3	No drug treatment prescribed
4	Aspirin
5	Warfarin
6	Heparin
7	Dabigatran
8	Rivaroxaban
9	Pill in pocket
10	Standard BB (rhythm)
11	BBs (rate)
12	BBs (rate) + digoxin
13	Calcium-channel antagonist
14	Calcium-channel antagonist + digoxin
15	Digoxin
16	Class 1c drug
17	Sotalol
18	Dronedarone
19	Amiodarone
20	Intravenous BB
21	Intravenous calcium-channel antagonist
22	Intravenous amiodarone

The selection of the next line of rate or rhythm control treatment is dictated partially by the guideline and, where there is a choice of medication, by a similar random process as described above for anticoagulants. There are three tables – one each for paroxysmal, persistent (rhythm control), and rate control – that record the recommended sequencing of medications. These tables contain 21 medications on both the horizontal and vertical axes. The cells within the tables detail the percentage chance of changing from any given drug (vertical axis) to another (horizontal axis). Similarly to the anticoagulants, the percentages are read from the table and adjusted to take account of any existing contraindications for the patient, before patients are randomly assigned to one of the remaining drugs for which they are eligible. On a change of medication, the previous drug is marked as contraindicated to prevent selection again in the future.

Once a patient has been prescribed a new drug they are routed to the OM section of the model. Patients may pass through the rate and rhythm control sections of the model many times, as their AF progresses, or if they withdraw from a drug. A similar process of drug selection is followed for each line of treatment. Once patients have exhausted all lines of treatment they are referred to the tertiary specialist for consideration for an interventional procedure. We assume that they will continue to take the final line of treatment following referral.

Ongoing management

Patients travel through the model and after being diagnosed and receiving their first-line treatment options, arrive in the OM section of the model (*Figure 20*). This section is the main driver behind the

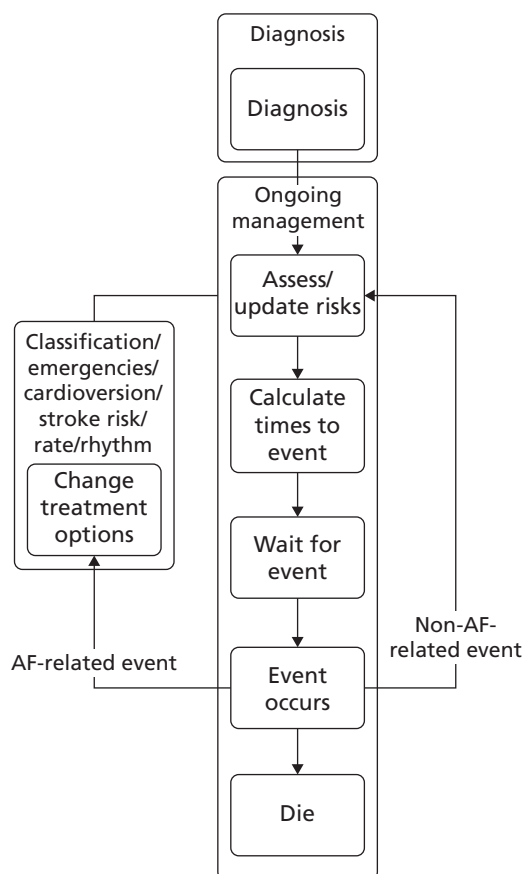


FIGURE 20 Illustration of OM process.

model. When patients enter, all of their risk scores and risk values are updated based on their current characteristics and any treatment effects. From these updated risks, a ‘time-to-event’ is calculated for each event of interest. These times, and the time to non-AF death, are compared to find the minimum, and this event is designated as the next event. The patient then waits until the time designated for this event to occur. This means that each patient moves through the model in time increments defined by the events that they experience, as opposed to all moving at pre-defined time intervals.

If the event is not related to AF, and would not cause a change in rate or rhythm control treatment, the patient’s antithrombotic risk is reassessed and changed if appropriate. The patient’s risk factors are updated, the effects of the new anticoagulant applied, and the ‘time-to-event’ recalculated. If, however, the patient’s AF has progressed, they are routed back through the classification module, from where they may change from rhythm control to rate control, be referred for cardioversion, and/or move to the next line of treatment. Following this, they return to the OM, where the process repeats.

Modelling risk

The chance of not having a particular event until a time t , given an adjusted hazard rate of λ is modelled by an exponential survival function ($F(t;\lambda) = 1 - e^{-\lambda t}$). This assumes that the hazard remains constant over the period of time modelled. However, as patients move through the model, their risk of a particular type of event may change in response to other associated risks, or as they age. We modelled this using a piecemeal exponential distribution, in which the hazard changes at defined points in time (when an event has occurred), but is constant in between events.

The times at which events occur are determined by random numbers. At model entry, each patient is assigned a random number for each of the main types of event in the model. This could be considered as a proxy for unknown factors that influence a patient’s propensity for that particular type of event.

TE events, bleeds and AF recurrences are composite events, each consisting of a number of subtypes of event. TE events comprise ischaemic strokes, TIAs and other thromboembolic events, bleeds comprise haemorrhagic strokes and other major bleeds, and recurrence events comprise undocumented events, self-terminating events, non-terminating events requiring cardioversion, and acute arrhythmic events requiring emergency cardioversion. For each composite event, patients are assigned another random number, which determines which subtype of event will occur next. This approach ensures that related groups of events are not treated as independent.⁶¹

Once an event has occurred, care is needed in adjusting the times for competing events to avoid counterintuitive effects. The process for sampling time to event is illustrated in *Figure 21*. For simplicity, suppose initially that there are only two types of event, TEs and bleeds. On entry to the model, an individual is assigned two random numbers between zero and one: one for TEs U_1^T and one for bleeding U_1^B . The person's starting attributes are used to calculate CHA₂DS₂-VASc and HAS-BLED and initial hazard rates for TE λ_1^T and bleeding λ_1^B are estimated.

The times to events are calculated using the inverse of the exponential survival function: $T_1^k = F^{-1}(U_1^k, \lambda_1^k) = -\ln(1 - U_1^k) / \lambda_1^k$, where $k = T, B$. Suppose that $T_1^T = 10$ and $T_1^B = 20$, so that a TE is the first event to occur. At year 10, having had one TE, the person is now at higher risk of a second TE and also at higher risk of a bleed. The CHA₂DS₂-VASc and HAS-BLED scores are updated, the patient is assessed for any changes in treatment and revised estimates of the hazard rates: λ_2^T and λ_2^B are obtained. The time of the next TE T_2^T is calculated as before, using a new random number U_2^T . However, if we were to do the same for bleeding, there is a chance that we could draw a random number such that the first bleed would occur later than had been originally expected: $T_2^B > T_1^B$. This would be counterintuitive, as the time to a bleed would appear to have been increased by the occurrence of a TE. To avoid this, instead of drawing a new random number for bleeding, the original number U_1^B is adjusted to reflect the remaining probability of a bleed, conditional on no bleed having occurred up to time T_1^T : $U_2^B = (U_1^B - a) / (1 - a)$, where $a = F(T_1^T, \lambda_1^B)$. The time of the next bleed is then calculated as $T_2^B = T_1^T + F^{-1}(U_2^B, \lambda_2^B)$. Thus the random number used to calculate the time to an event is only resampled when that particular type of event has occurred. This procedure is easily extended to include other types and subtypes of events, and also age thresholds that increase estimated risks or trigger new treatments.

Calculating costs and quality-adjusted life-years

For each outcome event there may be short- and long-term consequences, affecting costs and QALYs. For instance, an ischaemic stroke incurs a mean cost of £11,646 associated with the initial hospitalisation and treatment during the first 90 days, followed by an ongoing cost of £22.61 per day for continuing health and social care. The model assumes that a patient experiencing the event incurs the initial cost at the time of the event (regardless of whether or not they survive for the whole 90 days), and schedules the daily cost to start after the initial period, if they survive that long. The ongoing cost continues for the remaining lifetime of the patient.

A similar method is used to apply short- and long-term modifications to patient's utility values. A short-term utility multiplier is applied during a defined initial period after the event, followed by a long-term multiplier. The adjusted utilities are used to estimate patients' QALYs for as long as they survive. The duration of the initial period can differ between events, and between the costs and utilities. Some types of event are assumed not to incur any lasting cost or utility effect after the initial period.

Costs and QALYs are updated every time the patient passes through a section of the pathway where a cost is applied, as well as whenever a change in treatment occurs. In addition, if the TTNE is more than the 'Frequency of Update' variable (currently 90 days) then an update of costs and QALYs is scheduled. Costs and QALYs are discounted using a continuous time approach to the time of model entry for each patient.

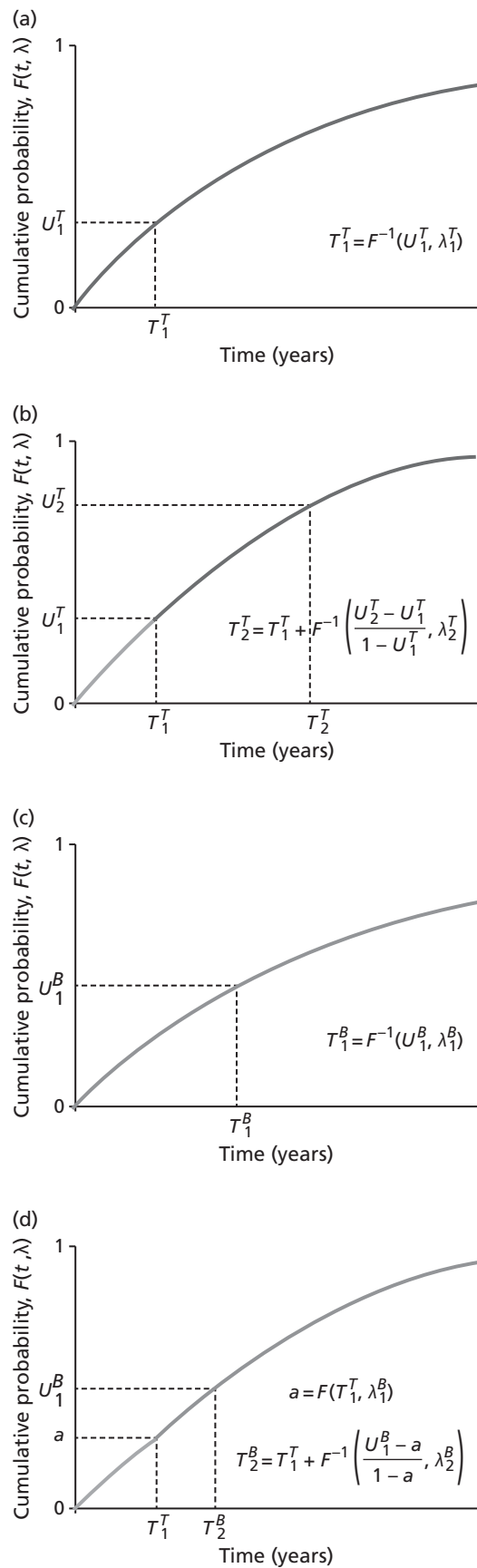


FIGURE 21 Illustration of the sampling process for the AF model. (a) TE first event; (b) TE second event; (c) bleeding first event; (d) bleeding second event.

Data sources

A list of all parameters needed to populate the model was compiled. Potentially relevant sources of information to define these parameters were first identified from the searches conducted for CG36.¹³⁵ This provided a base of evidence of clinical effectiveness, which we knew had been identified through systematic searches and quality appraised. In extracting this evidence, we paid particular attention to the commentary on the quality and interpretation of the evidence base in the 'from evidence to recommendations' sections of the full guideline. Clinical papers that had informed GDG decisions were obtained and relevant data were extracted.

However, a recurring problem with CG36¹³⁵ as a source of data for modelling was the lack of meta-analysis in this document. When multiple studies related to a question were identified, the results were presented in a narrative fashion, with no attempt to statistically pool the available data. We were also aware that for some interventions the evidence base reported in CG36¹³⁵ was significantly out of date. It was not possible to conduct our own systematic reviews within the resources available, so where necessary we relied on other published systematic reviews and meta-analyses. Reviews conducted for NICE TA reviews were prioritised as sources of evidence for the model, as we knew that they will have undergone rigorous review and public consultation. Where NICE TA reviews were not available, we sought to identify information from other HTA reports, Cochrane reviews or other high-quality sources. However, it should be emphasised that effectiveness estimates were not all based on up-to-date systematic reviews, and that the results should therefore not be used to inform clinical decisions.

In addition to evidence about clinical effectiveness, we needed data to inform other model parameters, including background rates of the adverse events defined in the disease process model, utilities and costs. The other major data requirement for the model was information to define a representative cohort of patients to feed into the model. Individual patient data were obtained for a cohort of patients newly diagnosed with AF from a primary care database. These data are described below.

Individual patient data set

The Health Improvement Network (THIN) is a research database comprising anonymised patient records uploaded from primary care information systems. THIN data collection began in 2003, and the database currently contains data from 479 practices with a total of 9.1 million patients. We obtained an extract of data for patients registered on an index date (1 May 2008), aged ≥ 30 years, without any record of an AF diagnosis during the 2-year period prior to the index date. Individuals within this group with a record of an AF diagnosis during the 2-year period after the index date were then identified, defining an incident cohort of 12,776 patients who were used to populate the model. Demographic and medical information was collated for these patients for the 2 years before and 2 years after the index date (from 1 May 2006 to 30 April 2010), although some patients left the system during the 2 years after the index date. The list of patient-level variables used in the model is shown in *Table 23*.

Some variables were recorded more than once over the 4-year follow-up period (e.g. blood pressure and lipid levels had often been measured several times during this time). In such cases, we took the average of the three readings closest to the date of diagnosis. Some individuals did not have a record of blood pressure, body mass index (BMI), lipids (total or high-density lipoprotein cholesterol) or smoking status. These missing data were imputed using a multivariate regression approach, to provide a full data set for use in the model. Before imputation, the incident cases of AF were on average 73.6 years old, and 47% female. Around 5% had a family history of CHD. Their average blood pressure was 78/137 mmHg, their average BMI was 28.5 kg/m² and 12% were current smokers. In terms of medication, around 40% were on antiplatelet or lipid lowering medication and 65% were on antihypertensive medication. Twenty-one per cent had a history of haemorrhage, such as an ulcer or bleed. Imputed values for missing data items had very similar means and SDs to those in the non-imputed data.

Risks of bleeding and thromboembolism

The model uses data from the Swedish AF cohort study to estimate incidence rates for thromboembolic and haemorrhagic events.¹⁵⁸ This was a nationwide cohort study containing 182,678 individuals with a diagnosis of AF [*International Classification of Diseases, Tenth Edition (ICD-10; code I489:A–F)*] who were treated as an inpatient or outpatient at Swedish hospitals between July 2005 and December 2008. Average follow-up was 1.5 years. This is a very large cohort, likely to be reflective of the general Swedish population with AF (although the sampling methods did exclude patients with ‘silent AF’ and patients managed only in primary care and open clinics). The other advantage of this study as a source of data for the model was that thromboembolic and bleeding events were reported for the same cohort, providing coherent estimates of these two related risks. The applicability of these data to the UK AF population is discussed below.

One-year incidence rates for TE (stroke/TIA/peripheral embolism) stratified by CHA₂DS₂-VASc scores were reported for 90,490 patients not treated with warfarin (*Table 26*). Figures used in the model were adjusted for aspirin use to provide estimate rates for an untreated cohort. Figures for CHA₂DS₂-VASc scores ≥ 7 were pooled, as estimated rates were uncertain above this value due to small numbers of events.

Similarly, incidence rates of major bleeds (intracranial and major extracranial) were reported by HAS-BLED scores (*Table 27*). Rates used in the model were for 33,486 patients who were not on oral anticoagulation or aspirin at baseline. Event rates for HAS-BLED scores ≥ 4 were pooled, due to small numbers of events.

TABLE 26 Rates of TE from the Swedish AF cohort study¹⁵⁸

CHA ₂ DS ₂ -VASc score	<i>n</i>	Stroke/TIA/peripheral embolism per 100 person-years at risk (no warfarin, adjusted for aspirin ^a)
0	5343	0.3
1	6770	1.0
2	11,240	3.3
3	17,689	5.3
4	19,091	7.8
5	14,488	11.7
6	9577	15.9
7–9	6292	18.4
Total	90,490	7.0

a Estimates for patients not prescribed warfarin during follow-up, and adjusted for aspirin use.

TABLE 27 Rates of bleeding from the Swedish AF cohort study¹⁵⁸

HAS-BLED score	<i>n</i> ^a	Major bleeds per 100 person-years at risk (no oral anticoagulation or aspirin)
0	1754	0.5
1	6871	2.1
2	12,219	3.6
3	9127	5.5
4–7	3513	10.9
Total	33,486	2.1

a Estimated from distribution of HAS-BLED scores in the whole cohort (170,291) and number not on prophylaxis (33,486).

We assumed that the incidence of different types of thromboembolic event would be in the same proportions as observed in the Swedish AF cohort: 70% ischaemic strokes, 25% TIA, and 5% other embolisms. Similarly, the relative incidence of bleeds was also based on the observed rates in the Swedish AF cohort: 28% intracranial and 72% major extracranial. Minor bleeds were excluded from the model.

Atrial fibrillation control and cardioversion

Data to populate the AF progression and control model (see Figure 19) were drawn from two main sources. Euro Heart Survey data¹⁷⁵ were used to derive estimates of the proportion of first episodes that are paroxysmal (42%), recurrence rates for paroxysmal AF (54% per year), rates of progression from paroxysmal to persistent AF (20% of recurrences), and the proportion of AF recurrences that are of acute onset (64%). The proportion of recurrences for patients with paroxysmal AF that are undocumented (68%) was taken from the Canadian Registry of Atrial Fibrillation study.¹⁷⁶

Rates of recurrence for patients with persistent AF and progression from persistent to permanent AF were determined by effectiveness data for cardioversion (CG36, chapter 5).¹³⁵ These studies reported on the initial success rate of cardioversion (reversion to sinus rhythm within 24 hours) (Table 28), early recurrences (up to 1 month) and late recurrences (> 1 month) (Table 29).

Diagnostic accuracy

Sensitivity of the initial 12-lead ECG (78%) was based on the HTA trial by Hobbs and colleagues,¹³⁸ and it was assumed that 5–24% of patients with suspected paroxysmal AF would be diagnosed following a positive 24-hour or ER ECG.¹⁷⁷ Other probabilities within the diagnostic pathway (including the proportion of patients with a negative ECG referred for ambulatory assessment on the basis of suspicion of paroxysmal AF, the ratio of 24-hour to ER ambulatory ECGs, referral rates for TTE and TOE) were estimated by informal elicitation from experts.

Treatment effectiveness

Estimates of the effectiveness of antithrombotic medications (aspirin, warfarin, dabigatran and rivaroxaban) were taken from a network meta-analysis conducted by the *British Medical Journal* Technology Assessment Group for the NICE TA on rivaroxaban.¹⁴⁵ This study estimated odds ratios for thromboembolic events (ischaemic stroke and systemic embolisms), bleeding (intracranial and major extracranial bleeds) and treatment withdrawals in comparison with warfarin. As inputs to the model, we estimated relative risks compared with placebo (Table 30), using assumed control risks from the warfarin arm of the ROCKET AF

TABLE 28 Cardioversion success rates

Outcome	n	Sinus rhythm	Success rate	Standard error
PCV (first attempt)	158	123	0.78	0.0374
ECV (first attempt)	211	160	0.76	0.0338
PCV or ECV (second attempt)	37	23	0.62	0.1011

Estimated from studies reported in CG36 (p. 35).¹³⁵

TABLE 29 Atrial fibrillation recurrence after cardioversion

Outcome	n	Recurrence	Recurrence rate	Standard error
Early recurrence (< 1 month)	171	53	0.31	0.0635
Late recurrence (> 1 month)	1023	502	0.49	0.0223

Estimated from studies reported in CG36 (p. 35).¹³⁵

TABLE 30 Treatment effects of antithrombotic drugs¹⁴⁵

Outcome	Aspirin	Warfarin	Dabigatran	Rivaroxaban
Relative risk of TE ^a	0.45	0.30	0.23	0.25
Relative risk of bleeding ^a	1.12	1.76	1.63	1.81
Withdrawal rate (per person per year)	0.10	0.18	0.24	0.19

a Compared with placebo.

trial (Rivaroxaban Once Daily Oral Direct Factor Xa Inhibition Compared with Vitamin K Antagonist for Prevention of Stroke and Embolism Trial in Atrial Fibrillation).¹⁷⁸

Treatment effects for the rhythm control drugs were taken from a published network meta-analysis, funded by Sanofi-Aventis to inform their submission to NICE for the appraisal of dronedarone.¹⁷⁹ For the model, we estimated relative risks for AF recurrence and treatment withdrawals (*Table 31*).

The effectiveness of the rate control drugs was estimated by simulating an initial resting heart rate for each individual patient (sampled from a normal distribution with a mean of 109 and SD of 31).¹⁸⁰ Mean reductions in heart rate with rate control drugs (*Table 32*) were estimated from four randomised cross-over studies reported in CG36 (p. 59).^{180–183} Data were pooled using a simple inverse-variance method of meta-analysis. Estimates of the standardised mean difference were obtained for first-line treatment (BB or RLCA) compared with no treatment, and for second-line treatment (BB and digoxin or RLCA and digoxin) compared with first-line treatment. No data were found to estimate the effect of the third-line of treatment recommended in CG36 (amiodarone). We therefore assumed that this gives the same additional reduction in heart rate as second-line treatment.

TABLE 31 Treatment effects of AADs¹⁷⁹

Outcome	Dronedarone	Amiodarone	Sotalol	Flecainide	Propafenone hydrochloride ^a
Relative risk of AF recurrence ^b	0.7938	0.4906	0.6948	0.6054	0.6576
Withdrawal rate (per person per year)	0.2847	0.2829	0.2453	0.3047	0.3047

a Arthmol®, Abbott Healthcare.

b Compared with placebo.

TABLE 32 Treatment effects of rate control drugs^{180–183}

Comparison	Standardised mean difference		
	n	Mean ^a	SE ^a
First line (BB or RLCA) vs. no treatment	34	0.87	0.20
Second line (BB + digoxin or RLCA + digoxin) vs. first line	55	0.70	0.15
Amiodarone vs. second line	No data identified, assumed equal to second line		

SE, standard error.

a Compared with placebo.

Case fatality rates

The proportion of patients admitted for acute AF dying within 30 days of admission was estimated at 2.56% (147 out of 5735 cases in a study of all patients admitted with a diagnosis of AF in Scotland in 1996).¹⁸⁴ The case fatality for ischaemic stroke was estimated from a large population-based cohort study (the Oxford Vascular Study; OXVASC).¹⁸⁵ Fatality rates for bleeding were estimated from a pooled analysis of data from the Sport Prevention Using Oral Thrombin Inhibitor in Atrial Fibrillation (SPORTIF) III and V trials of ximelagatran compared with warfarin for treatment of non-valvular AF.¹⁸⁶ This estimated a case-fatality rate for major bleeding of 8.1% (very similar for the two study arms). The fatality rate among patients experiencing an intracranial bleed was much higher (10 out of 18 cases, 56%). A similar case-fatality rate was observed for haemorrhagic strokes in the OXVASC (8 out of 17 cases, 47%).

Utilities

Health utility estimates were drawn from three sources. First, baseline utility values for members of the public with no history of heart problems by 5-year age band were taken from the analysis of Health Survey for England data reported by Ara and Wailoo¹⁸⁷ (Table 33).

Utilities were then adjusted for patient's AF status, using data from the Real-life global survey evaluating patients with Atrial Fibrillation (RealiseAF) study,¹⁸⁸ which is an international observation cross-sectional study of patients with any history of AF in the previous year. Out of 9665 patients evaluated, 26.5% were in sinus rhythm, 32.5% had an arrhythmia but with a heart rate of ≤ 80 b.p.m. and 41% had uncontrolled AF (neither in sinus rhythm nor heart rate ≤ 80 b.p.m.). EQ-5D™ scores were available for 9644 of these patients. We used these data to estimate utility multipliers for AF status (Table 34).

Finally, we needed estimates of utility losses for the thromboembolic and bleeding events included in the model. These were obtained from the Medical Expenditure Panel Survey,¹⁸⁹ which collected EQ-5D scores for a nationally representative sample of 38,678 non-institutionalised adults between 2000 and 2002. These data were analysed using regression methods to estimate the marginal disutilities associated with 95 chronic conditions. Estimates of utility multipliers for adverse events included in the model are listed in Table 35.

Costs

Finally, estimates of costs for tests and treatments administered in the service pathway, drug costs, and costs for adverse events are shown in Tables 36, 37 and 38 respectively.

TABLE 33 General population utility by age (no other heart problems)¹⁸⁷

Age group (years)	<i>n</i>	Mean utility	95% CI
< 30	8040	0.9389	0.935 to 0.942
30 to < 35	3592	0.9148	0.907 to 0.922
35 to < 40	3992	0.9075	0.901 to 0.913
40 to < 45	3703	0.8855	0.876 to 0.894
45 to < 50	3243	0.8664	0.854 to 0.877
50 to < 55	3089	0.8376	0.828 to 0.847
55 to < 60	3173	0.8269	0.815 to 0.837
60 to < 65	2580	0.8189	0.805 to 0.832
65 to < 70	2784	0.8132	0.799 to 0.827
70 to < 75	2276	0.7892	0.766 to 0.802
75 to < 80	1709	0.7602	0.745 to 0.774
80 to < 85	1072	0.7070	0.684 to 0.729
≥ 85	572	0.6692	0.642 to 0.695

TABLE 34 Utility multipliers for AF health states, RealiseAF¹⁸⁸

Comparison	<i>n</i>	Mean utility	Baseline	Multiplier
AF rhythm controlled (sinus rhythm) vs. no AF	2576	0.75	0.8132 ^a	0.922
AF rate controlled (≤ 80 b.p.m.) vs. AF (sinus rhythm)	3123	0.72	0.7500	0.960
AF not in sinus rhythm vs. AF (sinus rhythm)	1014	0.67	0.7500	0.893
AF rate not controlled vs. AF rate controlled	2931	0.67	0.7200	0.931

a Assumed average (Health Survey for England mean for 65–70 year olds).¹⁷⁹

TABLE 35 Utility multipliers for adverse events, Medical Expenditure Panel Survey¹⁸⁹

Adverse event	<i>n</i>	Mean utility	Baseline	Multiplier
Ischaemic stroke	38,678	0.67	0.81	0.829
TIA ^a	38,678	0.71	0.81	0.873
Systemic embolism ^a	38,678	0.69	0.81	0.852
Haemorrhagic stroke	38,678	0.67	0.81	0.829
Major bleeding ^a	38,678	0.63	0.81	0.776

a TIA, other systemic embolism and major bleeds assumed to be transient (acute period only).

TABLE 36 Costs for consultations and tests on the pathway

Health-care resource	2011 (£)	Source
GP visit	36.00	PSSRU ¹¹⁰
Cardiologist first visit	175.00	DoH Reference Costs ¹⁰⁹
Cardiologist follow-up visit	122.00	DoH Reference Costs ¹⁰⁹
Tertiary specialist visit	177.58	DoH Reference Costs ¹⁰⁹
Emergency attendance	158.69	DoH Reference Costs ¹⁰⁹
ECG	31.00	DoH Reference Costs ¹⁰⁹
ER ECG	45.00	DoH Reference Costs ¹⁰⁹
24-hour monitor ECG	56.00	DoH Reference Costs ¹⁰⁹
TTE or TOE	185.00	DoH Reference Costs ¹⁰⁹
Cardioversion (PCV/ECV)	773.00	DoH Reference Costs ¹⁰⁹

DoH, Department of Health; PSSRU, Personal Social Services Research Unit.

TABLE 37 Daily drug costs (NHS net price, BNF¹¹¹)

Class	Drug	2011 (£) (per day)
Antiplatelet	Aspirin	0.02
Anticoagulant	Warfarin	0.25
	Warfarin initiation (one-off)	0.00
	Warfarin administration (per day)	0.66
	Dabigatran	2.52
	Rivaroxaban	3.03
	Heparin	6.96
Antiarrhythmic class 1c	Flecainide	0.12
	Propafenone	0.35
	Flecainide (intravenous)	11.00
Antiarrhythmic class II	Atenolol	0.05
	Labetalol	0.46
	Labetalol (intravenous)	2.94
	Esmolol hydrochloride (Brevibloc®, Baxter) (intravenous)	4.98
	Atenolol (intravenous)	3.60
	Esmolol + digoxin	5.47
	Atenolol + digoxin	0.54
	Labetalol + digoxin	0.95
	Bisoprolol	0.03
	Metoprolol	0.13
Antiarrhythmic class III	Sotalol	0.18
	Amiodarone	0.18
	Amiodarone (intravenous)	7.13
	Dronedarone	2.25
Class IV (RLCA)	Diltiazem	0.16
	Verapamil	0.26
	Verapamil (intravenous)	1.64
Positive inotropic drug	Digoxin	0.49

Verification and validation

The model was coded using SIMUL8 software by one of the authors (JE). The data spreadsheet was prepared by another author (MTB), who worked closely with JE to ensure that the data interface worked correctly. Data entry was checked by another author (JL), by comparison of data from the original papers with the numbers in the spread sheet. The modelling team (MTB, JE and JL) met regularly to discuss and resolve problems arising. At several stages in development, the model was discussed at meetings of the wider MAPGuide team, and issues about model structure, coding and data sources were considered.

Various steps were taken during model development to avoid potential errors. This included double coding of some of the more complicated formulae in Excel and SIMUL8, to check that they were being applied correctly. This included: the method for sampling time to event and for dealing with competing risks;

TABLE 38 Cost of adverse events included in model

Adverse event	Type of cost	2011 (£)	Source
Ischaemic stroke	Event cost (one-off)	14,426	Luengo-Fernandez and colleagues ¹⁸⁵
	Ongoing cost (per day)	23.48	Luengo-Fernandez and colleagues ¹⁸⁵
	Acute period (days)	90	Luengo-Fernandez and colleagues ¹⁸⁵
TIA	Event cost (one-off)	402	DoH Reference Costs ¹⁰⁹
	Ongoing cost (per day)	0	Assumption
	Acute period (days)	1	Mean length of stay
Other TE	Event cost (one-off)	1705	DoH Reference Costs ¹⁰⁹
	Ongoing cost (per day)	0	Assumption
	Acute period (days)	6	Mean length of stay
Haemorrhagic stroke	Event cost (one-off)	16,228	Luengo-Fernandez and colleagues ¹⁸⁵
	Ongoing cost (per day)	15.75	Luengo-Fernandez and colleagues ¹⁸⁵
	Acute period (days)	90	Luengo-Fernandez and colleagues ¹⁸⁵
Other major bleed	Event cost (one-off)	725	DoH Reference Costs ¹⁰⁹
	Ongoing cost (per day)	0	Assumption
	Acute period (days)	5	Mean length of stay

DoH, Department of Health.

the formulae used to calculate individuals' risk of CHD, diabetes and hypertension (the Framingham formulae^{161–163}); and the formula for continuous discounting of costs and QALYs. A patient diary was also created to collect information about the events and timelines for individual patients running through the model, and to present this in the form of individual 'case histories'. These diaries were used throughout development, and towards the end of this process case histories were checked for 500 patients by members of the modelling team, and any apparent inconsistencies or errors were identified, discussed and if necessary investigated.

Verification of the coding was commissioned to an external modeller based at the University of Sheffield. This comprised three tasks:

1. checking that the SIMUL8 logic correctly reflected the AF pathway
2. checking the coding of costs, QALYs and discounting calculations
3. checking the model logic via the patient diaries.

Finally, the model outputs were compared with the model inputs to ensure that the rates of thromboembolic events and bleeds observed for a modelled cohort matched the input data ('internal validation'). The results of the model were also analysed to verify that the relative risks for different antithrombotic drugs correctly reflected the data built into the model.

The following list summarises the set of assumptions that were agreed during model development.

Summary of model simplifications

1. Patients' individual blood pressure and cholesterol levels remain constant throughout.
2. Patients have hypertension if they are taking antihypertensive drugs at the start (regardless of their blood pressure).

3. As the Office for National Statistics data only cover ages up to 100 years, patients aged > 99 years are not considered eligible for this model.
4. ER and 24-hour ambulatory ECG tests have a specificity of 1 (i.e. no false-positives as it is unlikely that an arrhythmia will be picked up if it does not exist), but have varying sensitivities to allow for false-negatives.
5. By definition, no one can be classified as in permanent AF state on initial diagnosis as they will not have had the opportunity to try cardioversion at this point.
6. The contraindicated label encapsulates any reason that the patient cannot take the particular drug, so includes reactions, treatment failure, and ineligibility due to personal characteristics.
7. Patients continue with the final line of treatment after referral to the tertiary specialist, but continue in the model accumulating costs and QALYs until their death. This section is outside the scope of the guideline, but it was felt that the costs and QALYs should be included in the analysis.
8. No time passes while patients pass through the classification, SR classification, acute onset, cardioversion, rate control and rhythm control sections of the model. The reason for this assumption is that we are not currently modelling resources explicitly, and as costs are accumulated on a daily basis, times of < 1 day will not change the results.
9. We are not considering the costs, impact and effects of medications for comorbidities within the model, so only the medications and anticoagulants that are prescribed as part of the treatment for AF are considered.

Modelling pathway changes

The approach to evaluating the selected topics by the AF model are outlined in *Table 39*, and discussed in more detail below.

Topic A: prophylaxis for prevention of post-operative atrial fibrillation

Onset of AF following cardiothoracic surgery is a common problem. This is sometimes transient, but AF can persist and, if so, is associated with potentially serious effects (including haemodynamic instability, ischaemia, heart failure and stroke and TE).¹³⁵ CG36¹³⁵ recommends the use of prophylaxis to prevent post-operative AF (amiodarone, BBs, sotalol or RLCA) and management with an initial rhythm-control strategy (chapter 10). The 2011 review¹⁹⁵ highlighted new evidence related to the choice of prophylactic treatment (including statins and corticosteroids as well as AADs), the timing of prophylaxis (pre, intra- or post-operative), and subsequent treatment.

However, the modelling team did not include post-operative AF in the base-case model because the clinical and demographic characteristics of patients undergoing cardiothoracic surgery and their risks of adverse events differ from those of the general AF population. Although the base-case model could be adapted to reflect post-operative AF, this would require further consultation with experts, identification of suitable evidence sources for both baseline risks and treatment effects and possibly restructuring of the model. Consequently, this topic was not evaluated.

Topic B: drugs for pharmacological cardioversion

Background to topic

CG36¹³⁵ made recommendations for the cardioversion of patients in AF, including patients presenting as an emergency with haemodynamic instability (chapter 7) and stable patients for whom a rhythm control strategy is being pursued (chapter 5). For the latter more common situation, the evidence suggested that ECV and PCV were of comparable efficacy. Based on clinical practice and opinion, the guideline group recommended ECV for prolonged AF (episode lasting for ≥ 48 hours), and either PCV or ECV for AF of more recent onset. Evidence on the relative effectiveness of drugs for PCV suggested that although the class 1c AADs (flecainide and propafenone) are more effective than amiodarone in the short term, they achieve a similar rate of conversion to sinus rhythm by 24 hours. The guideline group noted concerns over

TABLE 39 Topics for AF model

Topic	Description	Place in pathway	Options to be evaluated	Additional data and assumptions
A	Prophylaxis for the prevention of post-operative AF	Pre diagnosis	None	Model does not cover post-operative AF
B	AADs as PCV for people with AF	PCV for AF onset <48 hours, no SHD (C11)	(B0) Class 1c drug (B1) Amiodarone	Success of cardioversion for class 1c drugs and amiodarone at 8 and 24 hours. ¹⁹⁰ Assume one extra bed-day if sinus rhythm is not restored within 8 hours, at an additional cost of £338. ¹⁰⁹ Complications of PCV procedure added, ¹⁹¹ assumes 1.78 extra bed-days per complication ¹⁰⁹
C	Rhythm vs. rate control for persistent AF; subgroups including those with hypertension, previous MI and CHF	Classification (CL1)	(C0) CG36 criteria (C1) Rhythm for all persistent (C2) Rate for all persistent	Intended as simple illustration of how this question could be addressed. A fuller analysis would involve addition of cardiac and other serious adverse effects for both rate and rhythm control drugs, ^{179,192,193} and costs and quality-of-life impacts for these adverse effects. ¹⁴⁹⁻¹⁵¹ A key uncertainty is whether or not sinus rhythm has an independent effect on TEs. ¹⁹⁴ Analysis for subgroups would require relative risks for various modelled outcomes and adverse effects
D	Treatment for maintaining sinus rhythm in people with AF after cardioversion	Rhythm control	Not run due to time constraints, but feasible	Comparison of alternative drugs for rhythm control would require addition of adverse effects as mentioned above
E	Alternative risk factor based scoring systems to estimate stroke and embolism risk	Stroke risk (SR2)	(E0) Warfarin for all (E1) Warfarin if CHA ₂ DS ₂ -VASC ≥ 1 (E2) Warfarin if CHA ₂ DS ₂ -VASC ≥ 2 (E3) Warfarin if CHA ₂ DS ₂ -VASC ≥ 3 (E4) Warfarin if CHA ₂ DS ₂ -VASC ≥ 4 (E5) Warfarin if CHA ₂ DS ₂ -VASC ≥ 5 (E6) Warfarin if CHA ₂ DS ₂ -VASC ≥ 6 (E7) Warfarin if CHA ₂ DS ₂ -VASC ≥ 7	No additional data needed To simplify the interpretation of results, these analyses compare only warfarin and aspirin, but other drugs could be added All analyses assume that patients who have a bleed on warfarin will switch to aspirin, no contraindications to aspirin were included, although these could be added

continued

TABLE 39 Topics for AF model (continued)

Topic	Description	Place in pathway	Options to be evaluated	Additional data and assumptions
F	Stratification tools to assess bleeding risk before prescription of antithrombotic medication	Stroke risk (SR1)	(E8) Warfarin if CHADS ₂ ≥ 1	As above
			(E9) Warfarin if CHADS ₂ ≥ 2	
			(E10) Warfarin if CHADS ₂ ≥ 3	
			(E11) Warfarin if CHADS ₂ ≥ 4	
			(E12) Warfarin if CHADS ₂ ≥ 5	
			(E13) Aspirin for all	
			(F0) Warfarin for all	
			(F1) Warfarin only if HAS-BLED < 4	
			(F2) Warfarin only if HAS-BLED < 3	
			(F3) Warfarin only if HAS-BLED < 2	
			(F4) Warfarin only if HAS-BLED < 1	
			(F5) Aspirin for all	
			G	
(G1) Warfarin/aspirin (CG36)				
H	Catheter ablation for paroxysmal and persistent AF	Rhythm control	Not run due to time constraints, but feasible	Model could be adapted by adding percentage of patients referred who have procedure, success and recurrence rates (similar to cardioversion), costs and adverse events of procedure

CHF, congestive heart failure.

the safety of class 1c drugs in patients with SHD (coronary artery disease or LVD). They therefore recommended amiodarone for PCV in patients with SHD, and a class 1c drug for other patients. The group also reviewed evidence relating to adjuncts to ECV, including concomitant use of AADs to increase the chance of success and reduce recurrence, and anticoagulation and TOE to reduce the risk of stroke and TE associated with the ECV procedure.

The 2011 review¹⁹⁵ identified new evidence relating to the choice of methods for cardioversion as part of a rhythm control strategy. This included studies comparing drugs for PCV, ECV with concomitant AAD treatment and different ECV techniques. Four RCTs were found relating to a new class III agent, vernakalant (Brinavess[®], Cardiome), which is licensed for cardioversion of AF episodes lasting for ≤ 7 days. This drug was referred to NICE as a Single Technology Appraisal, but the process was suspended due to information about the timing of launch in the UK. Vernakalant is not yet available in the UK and does not have an NHS price, so evaluation is not currently possible. None of the new evidence relating to other drugs for PCV identified in the review document provides a suitable basis for economic evaluation, as it has not demonstrated superiority over current recommendations. Similarly, it is difficult to identify a clear evidence base to test potential changes in CG36 recommendations on concomitant AAD treatment with ECV, or strategies to prevent TE associated with ECV.

Approach to economic evaluation

We therefore decided to use existing evidence included in CG36 to illustrate how the model could be adapted for evaluation of different methods of cardioversion. As an example, we focus on the choice of PCV drugs in patients with AF onset of < 48 hours, without haemodynamic instability or SHD (recommendation R8, p. 40, CG36¹³⁵): comparing the use of class 1c drugs (as is currently recommended) with amiodarone.

Key factors likely to drive the cost-effectiveness of different methods of cardioversion are: the frequency and speed of conversion to sinus rhythm; the frequency and severity of adverse events; the risks of future recurrence; and the cost of the procedure, consumables and associated hospital stay. The efficacy and speed of cardioversion is clearly important for patients (as faster resolution of symptoms will alleviate discomfort, distress and anxiety). The short duration of this benefit and the lack of quality-of-life data make it difficult to capture in a QALY metric. However, speed of cardioversion is likely to impact on the use of NHS resources and costs, which should be easier to estimate. Although we have not identified any direct evidence that more rapid cardioversion translates to a shorter hospital stay, this is a reasonable inference. We therefore modelled this effect by applying an additional cost for patients not converted to sinus rhythm by a given time, to reflect the likelihood of an extra bed-day.

In addition to the efficacy and speed of cardioversion, the risk of adverse events is a major factor that influences clinicians' choice of drugs for PCV. In particular, with antiarrhythmic therapy there is the risk of proarrhythmia, where the treatment itself can precipitate the onset of a new arrhythmia, including bradycardia, tachycardia or prolongation of the QRS or QT interval. As with any drugs, AADs may be associated with a range of other adverse events, including headache, nausea, dizziness and ocular disturbances. Though most adverse events have no long-term consequences, they can be unpleasant and are potentially harmful. As is often the case, modelling of adverse events is difficult because of the wide variety of types and severity of events associated with the rhythm control drugs. Data on adverse events is also sparse and difficult to collate due to variations in how it is reported. Nevertheless, it is important that they can be included in evaluations of AADs, both in the context of short-term use for PCV (as in this topic) and in ongoing treatment (as in the following two topics). In the illustrative analysis presented below, we included an additional cost to reflect a longer length of stay for patients experiencing a complication during PCV. We did not include any QALY loss for complications, as none of the complications observed in the identified trials had any lasting effect.

We are not aware of any evidence to suggest that the choice of drug for PCV would influence the risk of recurrence in patients successfully converted to sinus rhythm, and so did not include this in our illustrative evaluation on this question. CG36 did present evidence that concomitant use of AADs alongside ECV

can reduce the rate of relapse to AF (tables 5.5 and 5.6, p. 42).¹³⁵ It would be easy to incorporate any such impacts by applying appropriate relative risks to the early and late recurrence rates following successful cardioversion.

Sources of data

The guideline recommendations on the choice of PCV drug were informed by a meta-analysis¹⁹⁰ comparing amiodarone, class 1c drugs (propafenone or flecainide) and placebo. This review concluded that the class 1c drugs were more effective than amiodarone at achieving sinus rhythm by 8 hours (63% vs. 42%; $p < 0.001$), but that there was no significant difference by 24 hours (71% vs. 66%; $p = 0.50$). We assumed that after 8 hours, one extra bed-day would be incurred at a cost of £338 [the excess bed-day cost for an elective inpatient stay for Healthcare Resource Group (HRG) EB071¹⁰⁹]. For comparison, a randomised trial of cardioversion¹⁹⁶ reported a mean length of stay of 1 day (SD = 2) for 72 patients randomised to an initial PCV strategy, and 2 days (SD = 2) for 67 randomised to initial ECV.

The review by Chevalier and colleagues¹⁹⁰ also considered reports of adverse events, but found insufficient data to quantify the risks. Another review¹⁹¹ conducted by the manufacturer of the new drug vernakalant, collated safety data from 22 trials of a range of PCV drugs, including amiodarone, class 1c drugs, as well as vernakalant. They reported an overall adverse event rate within 2 hours of 40% (188 of 472 patients), and a serious adverse event rate of 4% (25 of 637). Four deaths were reported during this initial period and a further eight after 24 hours, although it was reported that none of these deaths were related to treatment. There were insufficient data to estimate relative adverse event rates for different drugs. For the PCV evaluation, we assumed that 4% of patients undergoing PCV would experience a serious complication, incurring an additional 1.78 days in hospital at a cost of £338 per day (total cost £602 per complication). This estimate is based on the difference in average length of stay for elective inpatient episodes for arrhythmia or conduction disorders (EB07) for patients with/without complications, and the cost of an excess bed-day for these patients.¹⁰⁹ For simplicity we assumed that other more minor side effects would not have any significant health or resource impact. A relative risk parameter was added to the model to allow sensitivity analysis of the impact of a difference in the percentage of patients experiencing complications with different drugs.

We ran the model twice, once assuming that patients without SHD undergoing PCV would receive an intravenous class 1c drug, and once assuming that they would receive intravenous amiodarone. The difference in NB between these strategies illustrates the potential for gain from identifying faster acting PCV drugs for use in this context.

Topic C: rhythm versus rate control for persistent atrial fibrillation

Background to topic

The choice of treatment strategy for patients with persistent AF is controversial. There is no clear evidence that patients with persistent AF benefit from attempts at regaining and maintaining sinus rhythm through cardioversion and use of AADs, or whether or not they would achieve better outcomes by moving straight to a rate control strategy. CG36 reported that no study had demonstrated rhythm control to be superior to rate control (or vice versa) for the outcomes of mortality or quality of life, although the GDG concluded that there was 'generally consistent' evidence that rates of adverse events and hospital admissions were higher with a rhythm control strategy. The GDG also considered subgroup analyses of the Atrial Fibrillation Follow-up Investigation of Rhythm Management (AFFIRM) trial,¹⁹³ which identified some factors associated with a lower risk of death with rate control. More recent Cochrane reviews^{197,198} have reached similar overall conclusions.

The GDG highlighted difficulties in interpreting the evidence base in this field because of confounding with antithrombotic therapy. Trials comparing rate and rhythm control suffered from an imbalance between the arms in the proportion of patients treated with an OAC, as patients allocated to rhythm control were often withdrawn from OAC treatment if they remained in sinus rhythm. The use of

composite outcome measures makes it difficult to tease out the effects of rate/rhythm control from the effects of antithrombotic therapy. The primary outcome for most rate versus rhythm trials has been all-cause mortality, which includes deaths from thrombotic, haemorrhagic and arrhythmic events. Rates of hospitalisation are also confounded, since they often included admissions for cardioversion, as well as for treatment of adverse events and treatment-related side effects.

Given this equivocal evidence, CG36 recommended that the choice of strategy should be tailored for individual patients, and suggested criteria to guide this choice. The criteria for initial rate control were age (≥ 65 years), coronary artery disease, absence of congestive heart failure (CHF), and suitability for cardioversion and AADs. Additional criteria for rhythm control were symptomatic AF, first presentation of lone AF, and AF secondary to a treated/corrected precipitant.

The review of CG36¹⁹⁵ identified some evidence that could potentially be used to revise criteria for rate versus rhythm control in defined patient groups:

- An analysis of data from the Rate Control versus Electrical cardioversion for atrial fibrillation (RACE) trial¹⁹⁹ reported that hypertensive patients randomised to rhythm control were at greater risk of cardiovascular morbidity and mortality than those randomised to rate control. This difference was not seen for non-hypertensive patients.
- The AF-CHF trial²⁰⁰ reported that patients with heart failure randomised to rhythm control had a similar risk of death from cardiovascular causes compared with those randomised to rate control.
- The VALsartan In Acute myocardial INfarcTion (VALIANT) study²⁰¹ compared rate or rhythm control strategies in patients following a MI. This found an excess mortality associated with AADs over the first 45 days, but no increased mortality after this initial period.

Approach to economic evaluation

It is not possible to use the direct rate versus rhythm evidence in the MAPGuide model, because of the problems of confounding with OAC treatment and composite outcomes. The model design separates non-AF-related mortality, which is defined at model entry and independent of interventions and events in the pathway, and AF-related mortality, which is defined as a case-fatality rate, consequent on the occurrence of certain events (acute arrhythmia, TE or bleeding), as shown in *Figure 18*. The model is therefore incompatible with data on all-cause mortality effects. Similar problems apply to data on rates of hospitalisation when it is not possible to separate the reasons for admissions. This problem applies to the subgroup analyses highlighted in the guideline review, as well as to the overall comparison of rate versus rhythm control.

There are two mechanisms through which rhythm and rate control interventions impact on health outcomes in the model: through acute arrhythmic episodes that can be fatal and through the reduced quality of life associated with uncontrolled AF (lack of sinus rhythm or heart rate > 80 b.p.m.). It is straightforward to use these existing modelled mechanisms to compare the overall cost and QALY impact of directing all patients with persistent AF to rhythm control or to rate control. The results of this analysis are reported below. However, this analysis suffers from some important limitations, particularly the rather limited incorporation of adverse drug effects within the current base-case model. These issues are addressed in the *Discussion* section below.

Topic D: antiarrhythmic drugs

CG36¹³⁶ recommended an escalating sequence of drugs, starting treatment with a standard BB. In patients without SHD for whom a BB is ineffective, contraindicated or not tolerated, the GDG recommended use of a class 1c agent or sotalolol. For patients with SHD, or in patients for whom other treatment options have failed, amiodarone was recommended. This sequence was largely based on concerns over adverse effects, rather than on efficacy or cost. Evidence suggests that amiodarone is the most effective drug for maintaining sinus rhythm, but it is associated with some potentially serious adverse effects, including pulmonary, hepatic, ophthalmic and thyroid toxicity. The guideline review¹⁹⁵ highlighted recent evidence relating to new and existing antiarrhythmic agents. New treatments included dronedarone, which had

been the subject of a NICE TA,¹⁵⁰ angiotensin-converting enzyme inhibitors and angiotensin receptor blockers (ARBs), and rosuvastatin (Crestor®, AstraZeneca).

Similar issues arise for the evaluation of particular AADs as for the comparison of rate with rhythm control strategies discussed above. In particular, adverse effects are expected to have an important influence on the choice of AAD. However, although the current version of the base-case model includes treatment withdrawals, it does not account for any significant or lasting costs or health impacts for adverse effects. We therefore consider that the base-case version of the model is not a suitable platform for evaluation of this topic. Adaptation of the model to incorporate these effects is possible (see *Discussion*), but there was insufficient time in this project to make the necessary changes. Consequently, we did not attempt to use the model to evaluate this topic.

Topic E: risk factor scoring systems for stroke and embolism risk

CG36¹³⁵ includes a SR stratification algorithm that prioritises patients for oral anticoagulation. It groups patients into high-, medium- and low-risk groups on the basis of their age and history of ischaemic stroke/TIA or other thromboembolic event, hypertension, diabetes, vascular disease, valve disease, heart failure or LVD. This was based on a review of evidence on individual risk factors, and of existing risk stratification algorithms.

The guideline review¹⁹⁵ identified various new studies defining and testing different SR stratification schemes for patients with AF. The European Society of Cardiology (ESC) published its guideline on AF in 2010.¹³⁴ This recommended the CHADS₂ scheme as a simple initial method for assessing SR, with patients scoring ≥ 2 recommended for oral anticoagulation. For patients with a CHADS₂ score of 0 or 1, they recommend more detailed assessment with the CHA₂DS₂-VASc scoring system.

The base-case model incorporated CHA₂DS₂-VASc as the means of stratifying stroke and TE risk, and applied the NICE criteria as the means of identifying patients suitable for OACs. The model also included calculation of CHADS₂ scores in order that they could be used for comparison. It is therefore straightforward to compare these different scoring systems, and to compare different thresholds for prescription of OACs.

Topic F: stratification tools to assess bleeding risk

The review group also considered systems for assessing patients' risk of bleeding, which could be used to identify patients who would not be suitable for OACs. CG36¹³⁶ listed criteria for assessing the risk of bleeding including age, use of antiplatelet drugs or NSAIDs, multiple other drugs treatments, uncontrolled hypertension, history of bleeding or poorly controlled anticoagulation therapy. However, recommendations about how these factors should be combined or evaluated were unclear. Since publication of the NICE guideline, more formal systems for assessing individuals' risk of bleeding have been developed, including the HAS-BLED scoring system, which was used in the model.

As with SR assessment, it is straightforward to use the model to evaluate the application of HAS-BLED thresholds to limit the use of oral anticoagulation in patients at high risk of a bleed.

Topic G: anticoagulant drugs

Since publication of CG36, two new OACs have been recommended by NICE TAs: dabigatran (TA249) issued in March 2012¹⁴⁶ and rivaroxaban (TA256) issued in May 2012.¹⁴⁷ Both drugs were recommended with certain restrictions. Rivaroxaban was recommended as a treatment option for AF without underlying heart valve disease and at least one of the following additional risk factors:

- CHF
- high blood pressure
- aged ≥ 75 years
- diabetes
- or history of stroke or TIA.

Criteria for access to dabigatran were similar, non-valvular AF and at least one of the following:

- stroke, TIA or embolism in the past
- heart failure of class 2 or above
- aged ≥ 75 years
- aged ≥ 65 years with diabetes, coronary artery disease or high blood pressure.

The model already includes the above criteria, so the addition of dabigatran and rivaroxaban in line with NICE TA recommendations to the CG36 treatment pathway is straightforward, and does not require any additional data. The model makes certain assumptions about the proportion of patients receiving the different antithrombotic drugs when they are eligible for more than one drug (as illustrated in *Table 24*). In particular, it assumes equal use of aspirin and warfarin when both are recommended (e.g. for patients at medium risk), it assumes equal use of warfarin and of either dabigatran or rivaroxaban when all three are recommended, and it assumes equal use of rivaroxaban and dabigatran when both are appropriate. These criteria are easily changed, and a wide range of other strategies for the use of OACs could be tested within the current model structure.

We did not attempt to model apixaban for use as an OAC for AF, as the NICE TA on this indication²⁰² was not published until April 2013, after completion of our research.

Topic H: catheter ablation for paroxysmal and persistent atrial fibrillation

CG36¹³⁵ includes recommendations for the referral of patients for consideration for various interventional procedures after failure of medical therapies for rate or rhythm control. This included referral for pulmonary vein isolation, which includes catheter-based procedures. However, the guideline did not review evidence for the clinical effectiveness or cost-effectiveness of any specialist invasive procedures, or make recommendations for their use per se.

The guideline review identified new evidence relating to a range of ablation techniques, indicating an increased interest in this approach. Ablation is potentially curative of AF, although it is associated with a range of complications, including cardiac tamponade, pulmonary stenosis and thrombotic and haemorrhagic events. The HTA systematic review and CEA¹⁵² concluded that radio frequency catheter ablation is more effective than AAD therapy in patients with refractory paroxysmal AF over a period of up to 12 months. However, evidence beyond 12 months is lacking, as is evidence relating to use of the technique in patients with persistent or permanent AF. The HTA economic analysis found that treatment would be cost-effective if quality-of-life improvements are maintained over the remaining lifetime of the patient, but that cost-effectiveness is unclear if the benefits are only maintained for 5 years. Other uncertainties relate to the effect of ablation on the risk of TE.

The costs and outcomes of ablation were not included in the base-case model – as this was outside the original scope of CG36. Adaptation of the model to evaluate this procedure would be relatively straightforward, and would involve the addition of a pathway for selection of individuals for treatment, inclusion of the costs of treatment and follow-up, the costs and QALY impacts of complications, and adaptation of the AF recurrence rate calculations. As noted above, there might be some difficulty in identifying evidence of the longer-term impact of ablation on AF recurrence and TE risk.

Results

Base-case scenario: deterministic results

Results for 10,000 patients sampled from the THIN AF cohort are shown in *Table 40* and in *Figures 22–26*. At diagnosis, this sample had an average age of 74 years, a mean CHA₂DS₂-VASc score of 3.3 and a mean HAS-BLED score of 2.3. The health outcomes and costs shown are the results of one run of the base-case simulation model, following the CG36 recommendations and using point estimates for all model

TABLE 40 Results for 10,000 patients: base-case model, deterministic

Characteristic	Duration	Mean	SD	Min.	Median	Max.
Age at arrival		74	12	31	75	99
Initial CHA ₂ DS ₂ -VASc score		3.3	1.7	0	3	9
Initial HAS-BLED score		2.3	1.2	0	2	9
Life-years	Lifetime total	11.2	9.2	0.0	9.0	65.8
QALYs	Lifetime total	7.15	5.88	0.00	5.69	38.02
	Mean per year	0.64	0.06	0.35	0.64	0.84
Thromboembolic events	Lifetime total	0.31	0.68	0	0	7
Haemorrhagic events	Lifetime total	0.79	1.06	0	0	8
Cardioversions	Lifetime total	0.36	0.80	0	0	12
Acute AF episodes	Lifetime total	0.16	0.44	0	0	7
Tertiary reviews	Lifetime total	2.68	6.59	0	0	73
Medication costs (£)	Lifetime total	5989	6762	0	3817	70,293
	Mean per year	538	400	0	411	1931
Other health-care costs (£)	Lifetime total	22,240	49,291	0	3204	671,148
	Mean per year	1856	3431	0	360	94,386
Total cost (£)	Lifetime total	28,230	50,823	0	10,709	678,741
	Mean per year	2395	3421	0	1143	95,154

Max., maximum; min., minimum.

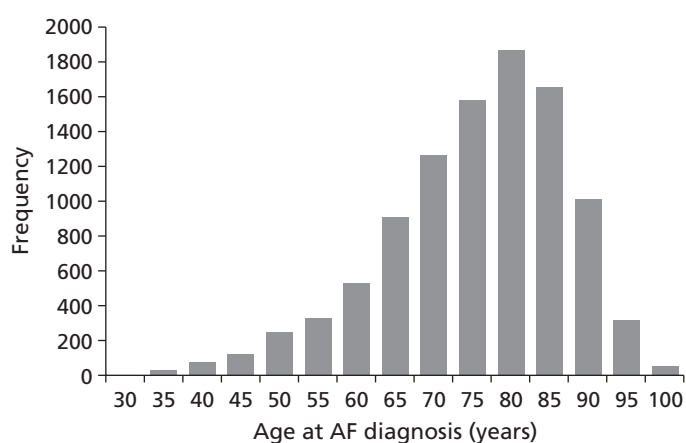


FIGURE 22 Age at diagnosis: 10,000 patients from THIN AF cohort.

parameters. These illustrate the magnitude and range of key outputs under the base-case scenario. Mean predicted survival was 11 years, with a range from 0 to 66 years. Adjusting for utility during this time (mean 0.64), resulted in an estimated mean lifetime accumulation of around 7 QALYs (undiscounted). Over their lifetime, the simulated patients experienced a mean 0.31 thromboembolic events and 0.79 haemorrhagic events. Their AF treatment included a mean of 0.36 attempts at cardioversion, 0.16 acute admissions, and 2.68 tertiary consultations. The model predicted wide variations in costs, with the overall lifetime cost of AF-related care amounting to a mean of £28,230 per patient, rising to a maximum of £678,741. The cost of medication made up around 21% of this total cost. On an annual basis, the mean cost of medications was £538 per patient and the mean cost of other health care was £1856 per patient

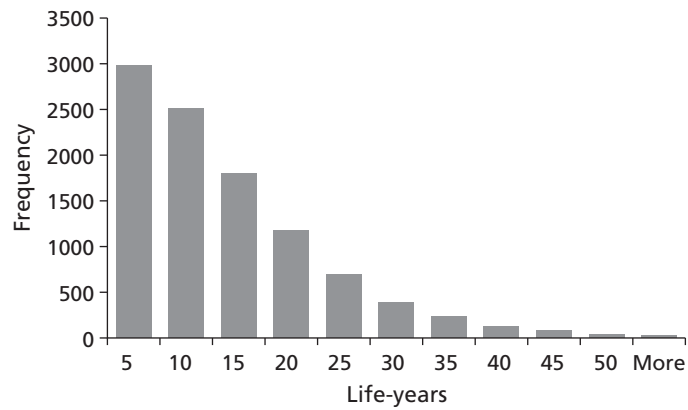


FIGURE 23 Simulated life-years: 10,000 patients from THIN AF cohort.

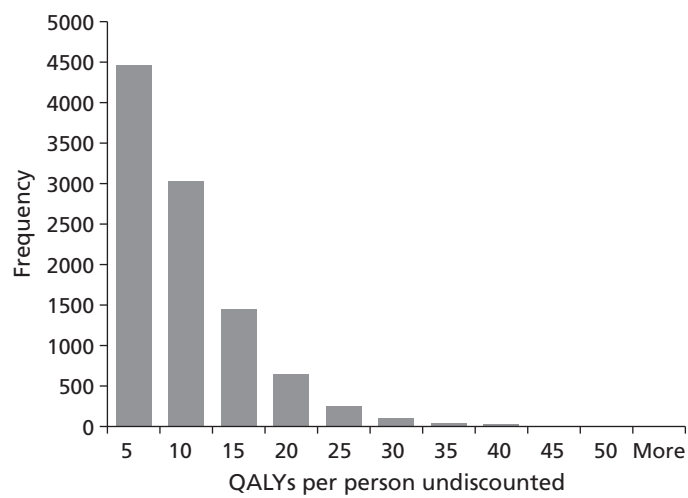


FIGURE 24 Simulated QALYs: 10,000 patients from THIN AF cohort.

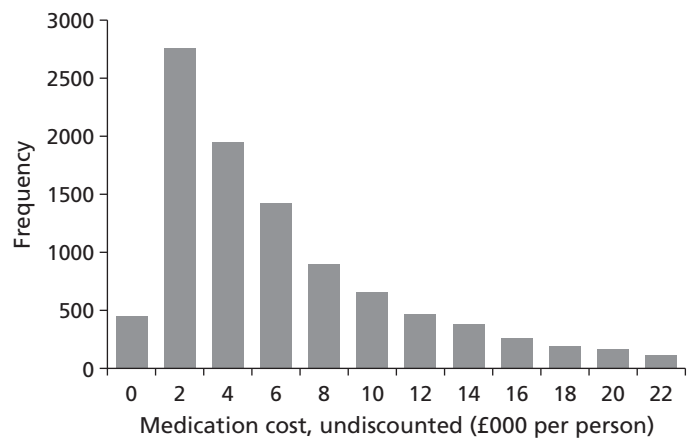


FIGURE 25 Simulated medication costs: 10,000 patients from THIN AF cohort.

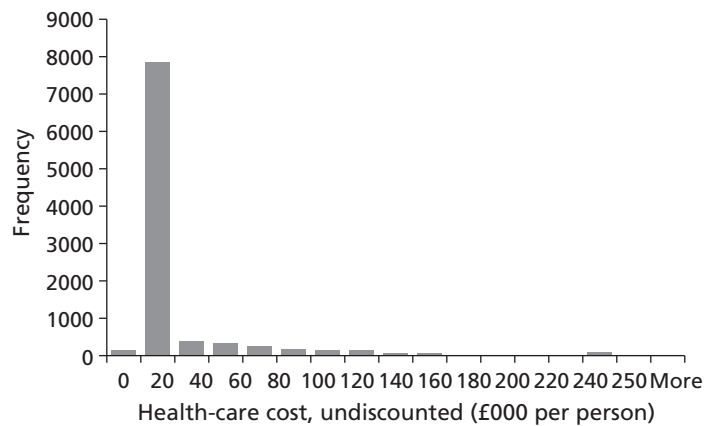


FIGURE 26 Simulated health-care costs: 10,000 patients from THIN AF cohort.

(including costs for AF admissions and consultations, and treatment and care following AF-related adverse events).

To inform the decision over the number of patients to include per iteration in the probabilistic sensitivity analysis, we estimated the cumulative means of key output parameters for increasing numbers of patients. *Figure 27* shows how the volatility of the estimated NB per patient decreases as the number of patients is increased to 10,000. The estimate is reasonably stable at 1000 patients and there is very little change in the estimate above 2000 patients. For the analyses below, we used 1000 patients per probabilistic iteration to limit the runtime of the model, as we wanted to compare a large number of scenarios.

Base-case scenario: probabilistic results

Table 41 compares the deterministic and probabilistic results for the base-case scenario. With 500 probabilistic iterations and 1000 patients per iteration, the results of the probabilistic and deterministic analyses were quite similar. The probabilistic sensitivity analysis produced an estimate of 5.22 QALYs per patient (discounted), compared with 5.20 QALYs from the deterministic analysis. There was rather more of a difference in estimated costs (£21,048 from the probabilistic analysis, compared with £19,494 from the deterministic analysis). This is not unexpected, as a large proportion of costs in the model related to treatment of relatively rare but expensive events (mainly ischaemic and haemorrhagic strokes). Overall NBs

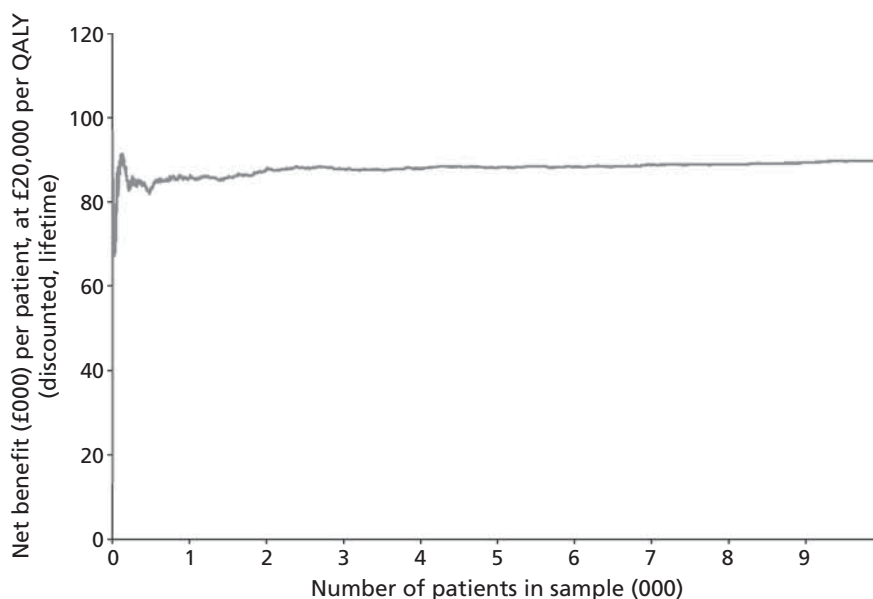


FIGURE 27 Cumulative NB per patient with increasing sample size.

TABLE 41 Base-case model results (per 1000 incident cases)

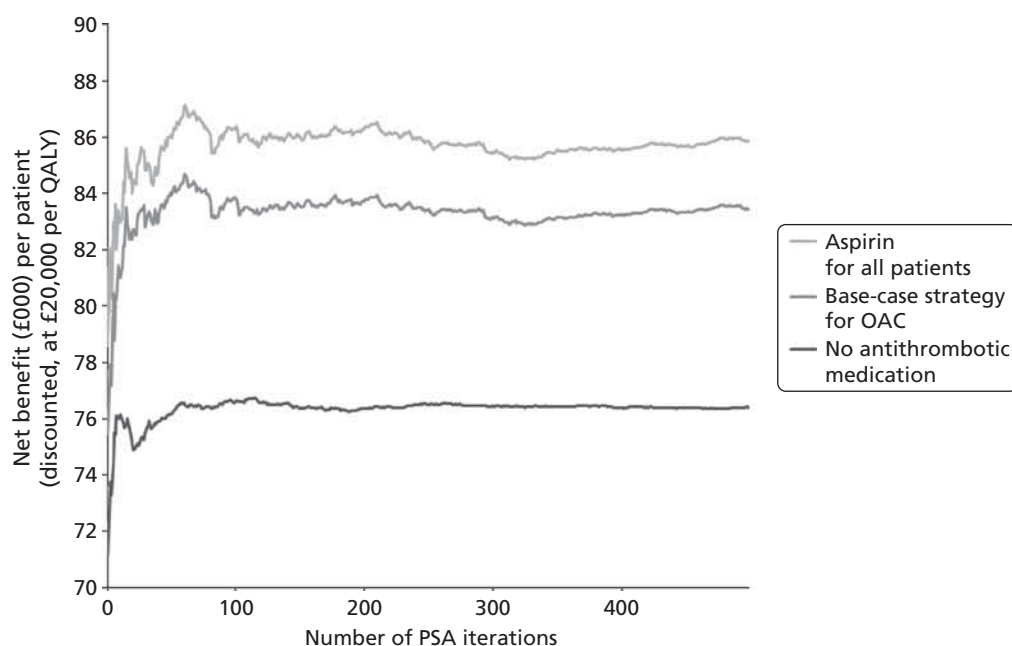
Outcome	Deterministic			Probabilistic	
	1000 patients			1000 patients/500 probabilistic	
	Mean	SD	95% CI	Mean	95% CI
Thromboembolic events	0.31	0.71	0.24 to 0.37	0.35	0.33 to 0.36
Haemorrhagic events	0.84	1.09	0.74 to 0.94	1.03	0.99 to 1.07
Life-years	10.68	8.97	10.12 to 11.25	10.76	10.66 to 10.85
QALYs (undiscounted)	6.76	5.58	6.41 to 7.11	6.83	6.77 to 6.90
QALYs (discounted at 3.5% pa)	5.20	3.51	4.98 to 5.42	5.22	5.19 to 5.26
Medication costs (undiscounted)	5778	6152	5389 to 6167	5787	5684 to 5891
Medication costs (discounted)	4466	4227	4198 to 4733	4386	4317 to 4455
Other costs (undiscounted)	23,269	51,681	20,001 to 26,538	24,867	24,353 to 25,380
Other costs (discounted)	15,028	28,702	13,213 to 16,843	16,662	16,315 to 17,010
Total costs (undiscounted)	29,048	53,822	25,644 to 32,452	30,654	30,169 to 31,139
Total costs (discounted at 3.5% pa)	19,494	29,857	17,605 to 21,382	21,048	20,729 to 21,367
NB (undiscounted) ^a	106,176	99,704	99,871 to 112,482	106,026	104,633 to 107,419
NB (discounted) ^a	84,497	65,099	80,380 to 88,615	83,441	82,517 to 84,365

pa, per annum.

a At £20,000 per QALY.

were similar when estimated from the probabilistic and deterministic analyses: £83,441 compared with £84,497 respectively (assuming a cost-effectiveness threshold of £20,000 per QALY).

The number of probabilistic iterations used for the analyses presented below was based on observation of the volatility of key output estimates with increasing numbers of iterations. *Figure 28* shows how the expected NB per patient changed as the number of probabilistic iterations was increased from 0 to 500 for

**FIGURE 28** Cumulative NB by probabilistic iteration (1000 patients per iteration).

three illustrative strategies for antithrombotic therapy. It can be seen that the expected NB per patient is lowest with no antithrombotic treatment, the base-case NICE strategy gives the next highest expected NB, and prescription of aspirin for all patients gives the highest expected NB. The ranking and relative differences between these strategies are very stable after only 100 probabilistic iterations. Unnecessary variation between strategies was removed by the following procedures:

- For each probabilistic iteration, the same patient sample was used across all of the scenarios compared. Thus the set of patients used in probabilistic loop n for the base-case scenario, was the same as for probabilistic loop n for the no antithrombotic and aspirin scenarios. For probabilistic loop $n + 1$, the patient sample was different from that in loop n , but again the same across all three scenarios.
- Similarly, the n 'th probabilistic iteration used the same set of values for all of the population parameters that did not differ between the scenarios. So, for example, the cost of treating a TE was the same for the n 'th probabilistic loop under the base-case scenario and for the no thromboprophylaxis and aspirin scenarios. The only parameters that differed between the scenarios for a given iteration were the cost of the antithrombotic treatment and the relative risk reductions on rates of TE and bleeds.

The analyses reported below used 500 probabilistic iterations with 1000 patients per iteration.

Topic B: pharmacological cardioversion for patients without structural heart disease

The results of the analysis comparing amiodarone with class 1c drugs for PCV in patients without SHD is shown in *Table 42*. These suggest that the current guideline recommendation (class 1c drugs) is likely to be more cost-effective than amiodarone. Amiodarone is dominated as it gives a higher expected cost (£10 per patient) and fewer expected QALYs (−0.0018 per patient). At a cost-effectiveness threshold of £20,000 per QALY, this gave an expected INB of £46 more per patient with class 1c drugs than with amiodarone. However, there is a high degree of uncertainty over this result. The estimated probability that class 1c drugs are more cost-effective than amiodarone is 57% at a cost-effectiveness threshold of £20,000 per QALY. The results were very similar at a cost-effectiveness threshold of £30,000 per QALY. Sensitivity analysis over the relative incidence of complications also made very little difference to these results.

Topic C: rate versus rhythm control for patients with persistent atrial fibrillation

The results for the illustrative comparison of rate and rhythm control strategies for patients with persistent AF are shown in *Table 43*.

These suggest that referring all patients with persistent AF straight to rate control dominates both the current guideline recommendations and the strategy of rhythm control. Overall, the model estimates that rate control would save £256 and yield an additional 0.017 life-years and 0.133 QALYs on average per patient. The estimated differences in NB between the strategies are large. For example, rate control gives an expected INB of £2908 per patient compared with the base case at a cost-effectiveness threshold of

TABLE 42 Model results: PCV drugs for patients without SHD (per 1000 patients)

Treatment option	Life-years	QALYs	Cost (£M)	NB (£M)	ICER	Probability cost-effective (%)
B0 class 1c	10,758	5225	21.044	83.453	Dominant	57
B1 amiodarone	10,756	5223	21.054	83.407	Dominated	43
INB (B1 – B0)	−2.5	−1.8	0.010	−0.046		

Mean results from 500 probabilistic iterations, 1000 patients per iteration.
 Cost-effectiveness threshold = £20,000 per QALY.
 INB compared with base case.

TABLE 43 Model results: rate vs. rhythm control for persistent AF (per 1000 incident cases)

Strategy	Life-years	QALYs	Cost (£M)	NB (£M)	ICER	Probability cost-effective (%)
C0 base case	10,758	5224	21.05	83.44	Dominated	0
C1 rhythm	10,684	5004	22.42	77.67	Dominated	0
C2 rate	10,775	5357	20.79	86.35	Dominant	100
INB (C1 – C0)	–74	–220	1.37	–5.78		
INB (C2 – C0)	17	133	–0.26	2.91		

Mean results from 500 probabilistic iterations, 1000 patients per iteration.
 Cost-effectiveness threshold = £20,000 per QALY.
 INB compared with base case.

£20,000 per QALY. This estimate increases to £4223 at £30,000 per QALY. The model also suggests that there is a high degree of certainty over this result: in all 500 probabilistic iterations, rate control was more cost-effective than either of the other strategies. However, as noted above, it is not clear that this analysis properly accounts for the full range of adverse effects associated with both rate and rhythm control drugs. Further analysis is required before conclusions should be drawn regarding the relative clinical effectiveness or cost-effectiveness of rate and rhythm control.

Topic E: thromboembolism risk thresholds for oral anticoagulation

The results of the comparison of CHA₂DS₂-VASc thresholds for warfarin are shown in *Table 44*. For this analysis, we assumed that patients would receive warfarin if their CHA₂DS₂-VASc score was greater than or equal to a defined threshold *X* and aspirin if their CHA₂DS₂-VASc score was less than *X*. With *X* = 0, all patients would be prescribed warfarin. As *X* is increased fewer patients are prescribed warfarin, until with *X* = 10 all patients are prescribed aspirin. The model assumes that patients who have a bleed while on warfarin will switch to aspirin. All other model parameters are held at their base-case values. The results presented are means across 500 probabilistic iterations, each including 1000 patients.

It can be seen that as the threshold for warfarin is increased (restricting use of anticoagulation), the mean number of thromboembolic events rises, and the mean number of bleeds falls. Both life-years and QALYs

TABLE 44 Model results: CHA₂DS₂-VASc thresholds for warfarin (per 1000 incident cases)

Strategy	Threshold	TEs	Bleeds	Life-years	QALYs	Cost (£M)	INB (£M)
E0	Warfarin	354	1058	10,663	5189	20.329	0.001
E1	CHA ₂ DS ₂ -VASc ≥ 1	355	1059	10,677	5193	20.318	0.109
E2	CHA ₂ DS ₂ -VASc ≥ 2	357	1049	10,707	5205	20.076	0.591
E3	CHA ₂ DS ₂ -VASc ≥ 3	365	1033	10,766	5229	19.932	1.201
E4	CHA ₂ DS ₂ -VASc ≥ 4	384	994	10,827	5252	19.668	1.936
E5	CHA ₂ DS ₂ -VASc ≥ 5	411	952	10,885	5272	19.640	2.369
E6	CHA ₂ DS ₂ -VASc ≥ 6	432	925	10,924	5284	19.732	2.510
E7	CHA ₂ DS ₂ -VASc ≥ 7	455	896	10,943	5289	19.875	2.459
E13	Aspirin	470	884	10,962	5293	20.031	2.395

Mean results from 500 probabilistic iterations, 1000 patients per iteration.
 Cost-effectiveness threshold = £20,000 per QALY.
 INB compared with base case.

are at a maximum when all patients are prescribed aspirin. This is because of the relatively high health loss associated with bleeds. However, costs are at a minimum with a CHA₂DS₂-VASc threshold of 5, and at a cost-effectiveness threshold of £20,000 per QALY gained, NBs reach a maximum at a CHA₂DS₂-VASc threshold of 6.

The results of a similar analysis using CHADS₂ thresholds for warfarin are shown in Table 45. Here the maximum NB is reached at a CHADS₂ threshold of 4.

The above results are illustrated in Figure 29. This shows estimated costs and QALYs relative to the base-case results. As the CHADS₂ and CHA₂DS₂-VASc risk thresholds are increased, the estimated QALY gain increases, and the estimated cost-effectiveness point moves to the right. This graph shows the similarity of results based on CHA₂DS₂-VASc and on the simpler CHADS₂ scoring system.

Topic F: bleeding risk thresholds for oral anticoagulation

Results for the HAS-BLED threshold analysis are shown in Table 46. This analysis assumes that a patient would receive warfarin only if their HAS-BLED score was less than a defined threshold Y and aspirin otherwise. As in the preceding analyses, we assumed that patients who have a bleed while on warfarin

TABLE 45 Model results: CHADS₂ thresholds for warfarin (per 1000 incident cases)

Strategy	Threshold	TEs	Bleeds	Life-years	QALYs	Cost (£M)	INB (£M)
E0	Warfarin	354	1058	10,663	5189	20.329	0.001
E8	CHADS ₂ ≥ 1	356	1053	10,692	5199	20.244	0.287
E9	CHADS ₂ ≥ 2	372	1023	10,786	5236	19.877	1.410
E10	CHADS ₂ ≥ 3	404	965	10,868	5267	19.666	2.231
E11	CHADS ₂ ≥ 4	426	936	10,911	5280	19.715	2.440
E12	CHADS ₂ ≥ 5	453	903	10,945	5289	19.926	2.418
E13	Aspirin	470	884	10,962	5293	20.031	2.395

Mean results from 500 probabilistic iterations, 1000 patients per iteration.
 Cost-effectiveness threshold = £20,000 per QALY.
 INB compared with base case.

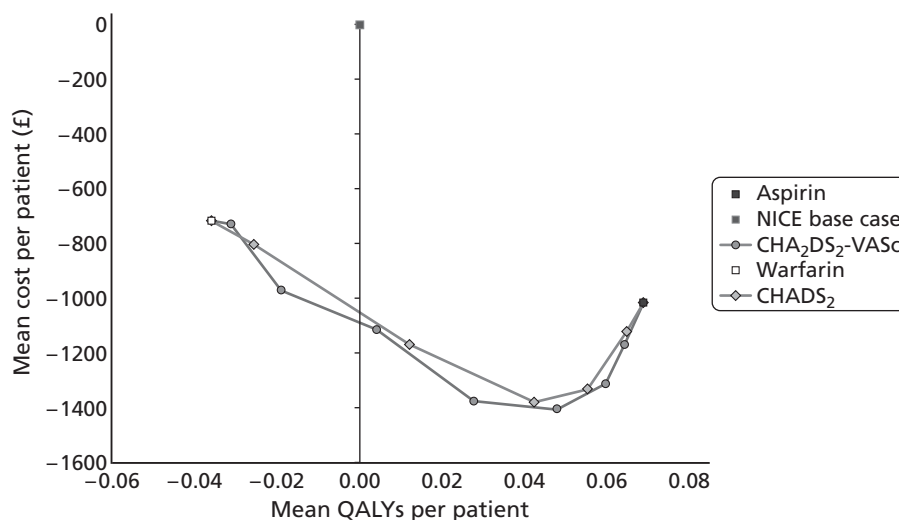


FIGURE 29 Costs and effects for CHADS₂ and CHA₂DS₂-VASc thresholds for warfarin.

TABLE 46 Model results: HAS-BLED thresholds for warfarin (per 1000 incident cases)

Strategy	Threshold	TEs	Bleeds	Life-years	QALYs	Cost (£M)	INB (£M)
F0	Warfarin	354	1058	10,663	5189	20.329	0.001
F1	HAS-BLED < 4	376	1025	10,710	5206	20.420	0.258
F2	HAS-BLED < 3	419	958	10,792	5236	20.408	0.871
F3	HAS-BLED < 2	459	899	10,897	5271	20.255	1.718
F4	HAS-BLED < 1	470	883	10,953	5290	20.100	2.262
F5	Aspirin	470	884	10,962	5293	20.031	2.395

Mean results from 500 probabilistic iterations, 1000 patients per iteration.

Cost-effectiveness threshold = £20,000 per QALY.

INB compared with base case.

will switch to aspirin, and all other model parameters were held at their base-case values. The figures are presented as mean values across 500 probabilistic iterations, each including 1000 patients.

As the HAS-BLED threshold is reduced, fewer patients receive warfarin and the mean rate of TEs increases, whereas the mean rate of bleeding declines. Health outcomes (life-years and QALYs) are at a maximum and costs are at a minimum when the bleeding risk threshold is set so that no patients receive warfarin (all receive aspirin).

Topic G: choice of oral anticoagulation drugs

For this analysis (Table 47), we changed the oral anticoagulation drugs available within the modelled treatment pathway. Strategy G0 is the base-case analysis, which includes CG36 criteria for allocation of patients to aspirin or warfarin, as well as TA249 criteria for access to dabigatran and TA256 for access to rivaroxaban. G1 excludes dabigatran and rivaroxaban from the treatment options.

Estimated health outcomes are rather better with the addition of the new drugs (with fewer thromboembolic events and bleeds and more life-years and QALYs for G0 compared with G1). However, as might be expected, costs are increased with dabigatran and rivaroxaban. At a cost-effectiveness threshold of £20,000 per QALY, this results in a very similar expected NB for these two strategies and the estimated probability that G0 is more cost-effective than G1 is only 45%. However, with NICE's upper threshold for cost-effectiveness (£30,000 per QALY), the expected NB is higher with dabigatran and rivaroxaban: £135,685 for G0 and £128,712 for G1 (51% probability that G0 is more cost-effective than G1).

TABLE 47 Model results: comparison of OAC drugs (per 1000 incident cases)

Strategy	TEs	Bleeds	Life-years	QALYs	Cost (£M)	ICER (£)	INB (£M)
G0 warfarin/dabigatran/rivaroxaban/aspirin	346	1028	10,758	5224	21.048	–	–
G1 warfarin/aspirin	354	1058	10,663	5189	20.329	20,038	0.001

Mean results from 500 probabilistic iterations, 1000 patients per iteration.

Cost-effectiveness threshold = £20,000 per QALY.

INB compared with base case.

Interactions: risk thresholds and drugs for oral anticoagulation

The model results for simultaneous changes in thresholds for stroke (CHA₂DS₂-VASc) and bleeding (HAS-BLED) for allocation of patients to warfarin or aspirin are shown in *Table 48*. The optimum health outcome (QALY maximum) occurs with a CHA₂DS₂-VASc threshold of ≥ 2 combined with a HAS-BLED threshold of < 1 for warfarin. However, the greatest cost savings are attained with a CHA₂DS₂-VASc threshold of ≥ 5 and no HAS-BLED threshold. Overall, the model predicts a maximum INB compared with the base case of £2510 per patient (at £20,000 per QALY), which is achieved with a CHA₂DS₂-VASc threshold of ≥ 6 , with no HAS-BLED threshold. This finding contrasts with the separate analyses of the HAS-BLED threshold shown above in *Table 46*, which suggests that a very high HAS-BLED threshold would be optimum in the absence of a threshold for thromboembolic risk.

The results for a similar analysis using CHADS₂ as the stratification system for stroke and thromboembolic risk are shown in *Table 49*. It can be seen that the pattern of results is very similar with CHADS₂ and CHA₂DS₂-VASc, and that the optimum INB is actually greater with CHADS₂ than with CHA₂DS₂-VASc (£2538). This suggests that the simple CHADS₂ risk scoring system is at least as good, if not better, than the more complex alternative, CHA₂DS₂-VASc.

Tables 50 and 51 show estimated QALYs, costs and NBs by CHADS₂ and HAS-BLED thresholds for selection of dabigatran and rivaroxaban respectively. These matrices illustrate how the optimal treatment thresholds can change with the anticoagulation drug: CHADS₂ ≥ 4 and HAS-BLED < 4 for warfarin; CHADS₂ ≥ 4 with no HAS-BLED threshold for dabigatran; and CHADS₂ ≥ 3 and HAS-BLED < 2 for rivaroxaban. As might be expected, there is a high level of interaction between the choice of antithrombotic drug, and the thromboembolic and bleeding risk thresholds for treatment.

Discussion

Scope of the model

This chapter has presented the methods and results of a DES model developed to estimate the costs and health effects associated with the main processes of care for people with AF: diagnosis, cardioversion, antithrombotic therapy, rate and rhythm control, and ongoing monitoring. The model covered most of the service pathway in the NICE CG on AF, although we did not attempt to include the prevention and treatment of post-operative AF, which is a rather separate clinical question. The model does not currently include tests or interventional procedures for patients with structural heart defects, or for people with AF refractory to medical treatment (e.g. ablation or implantable devices), though these were also excluded from the scope of the original NICE guideline. As an individual-level simulation, the MAPGuide AF model reflects heterogeneity in the patient population. It contains rich information about correlated risk factors and retains information about individuals' history as they pass through the modelled pathway, which allows greater flexibility and realism in representing variations between patients.

Data sources

Overall, the model benefits from the availability of strong data sources to inform many of its key parameters. The THIN database provided individual-level data on demographic and clinical risk factors for over 12,000 individuals close to the time of their AF diagnosis. These data were derived from routine primary care data and are broadly representative of the UK population. However, there may be flaws in the recording of information in the database, as this was collected for primary patient management purposes rather than for research. We also had to make a number of assumptions to associate the recorded data with the risk factors that we required for the model.

Estimates of the rates of TE and bleeding were taken from a large population cohort study.¹⁵⁸

The applicability of these Swedish data to the UK AF population is open to question. However, as the data used in the model were stratified by risk score (CHA₂DS₂-VASc and HAS-BLED) and adjusted for estimated treatment effects of antithrombotic therapy, this would have corrected to some extent for national

TABLE 48 Model results: HAS-BLED and CHA₂DS₂-VASC thresholds for warfarin

Incremental QALYs (mean per person, discounted)		CHA ₂ DS ₂ -VASC threshold						
Warfarin/aspirin	None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5	≥ 6	≥ 7
HAS-BLED threshold	None	-0.0311	-0.0191	0.0042	0.0278	0.0480	0.0597	0.0643
	< 4	-0.0185	-0.0020	0.0170	0.0420	0.0591	0.0640	0.0674
	< 3	0.0116	0.0339	0.0470	0.0600	0.0675	0.0694	0.0686
	< 2	0.0463	0.0598	0.0702	0.0698	0.0674	0.0687	0.0689
	< 1	0.0657	0.0703	0.0695	0.0688	0.0689	0.0689	0.0689
Incremental cost (mean £ per person, discounted)		CHA ₂ DS ₂ -VASC threshold						
Warfarin/aspirin	None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5	≥ 6	≥ 7
HAS-BLED threshold	None	-719	-972	-1116	-1381	-1408	-1316	-1173
	< 4	-628	-909	-1075	-1279	-1319	-1209	-1083
	< 3	-640	-910	-993	-1097	-1097	-1056	-1048
	< 2	-793	-1015	-993	-1031	-1057	-1028	-1017
	< 1	-948	-1038	-1014	-1018	-1017	-1017	-1017
INB (mean £ per person, discounted)		CHA ₂ DS ₂ -VASC threshold						
Warfarin/aspirin	None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5	≥ 6	≥ 7
HAS-BLED threshold	None	109	591	1201	1936	2369	2510	2459
	< 4	258	868	1415	2119	2502	2489	2431
	< 3	871	1588	1932	2297	2447	2444	2420
	< 2	1718	2211	2397	2427	2406	2402	2395
	< 1	2262	2443	2405	2393	2395	2395	2395

Mean results compared with the base-case strategy.
INBs calculated at a cost-effectiveness threshold of £20,000 per QALY.

TABLE 49 Model results: HAS-BLED and CHADS₂ thresholds for warfarin

Incremental QALYs (mean per person, discounted)		CHADS ₂ threshold					
Warfarin/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	-0.0359	-0.0258	0.0120	0.0424	0.0553	0.0648
	< 4	-0.0185	-0.0096	0.0270	0.0566	0.0648	0.0684
	< 3	0.0116	0.0214	0.0494	0.0653	0.0664	0.0700
	< 2	0.0463	0.0547	0.0655	0.0682	0.0690	0.0689
	< 1	0.0657	0.0703	0.0697	0.0689	0.0689	0.0689

Incremental cost (mean £ per person, discounted)		CHADS ₂ threshold					
Warfarin/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	-719	-804	-1171	-1383	-1334	-1122
	< 4	-628	-766	-1104	-1287	-1241	-1082
	< 3	-640	-791	-1100	-1134	-1090	-1025
	< 2	-793	-905	-1052	-1063	-1011	-1017
	< 1	-948	-1036	-1001	-1017	-1017	-1017

INB (mean £ per person, discounted)		CHADS ₂ threshold					
Warfarin/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	1	287	1410	2231	2440	2418
	< 4	258	575	1644	2420	2538	2450
	< 3	871	1219	2087	2441	2417	2425
	< 2	1718	1999	2361	2426	2391	2395
	< 1	2262	2442	2395	2395	2395	2395

Mean results compared with the base-case strategy.
INBs calculated at a cost-effectiveness threshold of £20,000 per QALY.

differences in the distribution of risk factors and differences in treatment. Other key inputs to the model were estimates of the effects of antithrombotic and antiarrhythmic therapy, which were drawn from network meta-analyses conducted to inform recent NICE TAs.^{145,179} These analyses provide coherent estimates of the relative impacts of the available medications in these two key areas of AF treatment, although it should be noted that they do not necessarily reflect all current evidence as we have not updated the reviews on which they were based. The cost estimates for the various interventions and outcomes along the pathway were based on standard UK sources,¹⁰⁹⁻¹¹¹ and estimates of the costs of stroke in people with AF were also supported by an unusually large and well-conducted UK population-based study.¹⁸⁵ The utility data underlying the QALY estimates may also be seen as a strength, as they came from large sample surveys using the EQ-5D instrument: starting with UK population utilities,¹⁸⁷ with adjustment for AF status from an international cohort study of patients with AF,¹⁸⁸ and adjustment for adverse events from a US panel of patients with a range of chronic conditions.¹⁸⁹ Although their applicability to a UK population can be questioned,²⁰³ these sources provided consistent estimates of the utility impacts of AF control, and of the AF-related adverse effects included in the model.

TABLE 50 Model results: HAS-BLED and CHADS₂ thresholds for dabigatran

Incremental QALYs (mean per person, discounted)							
Dabigatran/aspirin		CHADS ₂ threshold					
		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	0.0594	0.0637	0.0782	0.0757	0.0741	0.0713
	< 4	0.0683	0.0709	0.0795	0.0793	0.0770	0.0712
	< 3	0.0659	0.0674	0.0754	0.0737	0.0710	0.0694
	< 2	0.0652	0.0660	0.0700	0.0686	0.0690	0.0689
	< 1	0.0688	0.0691	0.0698	0.0689	0.0689	0.0689
Incremental cost (mean £ per person, discounted)							
Dabigatran/aspirin		CHADS ₂ threshold					
		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	1237	827	-33	-881	-1030	-1077
	< 4	1182	760	-114	-859	-963	-1060
	< 3	674	147	-512	-973	-1024	-1039
	< 2	-213	-593	-1004	-1030	-1012	-1017
	< 1	-785	-1034	-998	-1017	-1017	-1017
INB (mean £ per person, discounted)							
Dabigatran/aspirin		CHADS ₂ threshold					
		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	-49	448	1597	2396	2513	2502
	< 4	183	657	1704	2444	2502	2484
	< 3	645	1202	2021	2446	2444	2427
	< 2	1517	1914	2405	2402	2392	2395
	< 1	2162	2417	2394	2395	2395	2395

Mean results compared with the base-case strategy.
INBs calculated at a cost-effectiveness threshold of £20,000 per QALY.

There are, however, some weaknesses in the quality of data in some other areas (most notably around the accuracy of diagnostic tests for AF, the effectiveness of different methods of cardioversion and of rate control medications). Another potentially important weakness is the sparse data on the case fatality rates for haemorrhagic strokes and other major bleeds. The high estimated rate of mortality from bleeds compared with mortality from TEs (21% vs. 11%) in the model, impacts on the relative cost-effectiveness of anticoagulant drugs. The analysis would be strengthened by a more robust source of data on the case-fatality rates associated with the modelled events.

Modelling antithrombotic treatment strategies

The model provided a good foundation for comparison of strategies for the prevention of stroke and TE. It provided stable and consistent estimates of costs and health effects for many strategies, including changes in SR and bleeding thresholds for anticoagulation, and the choice of anticoagulant medication. The structure of the model offers great flexibility to model a wide variety of strategies.

As mentioned above, although the data underlying the model are of a generally good quality, there are some model inputs in particular that require further consideration before the results should be used to

TABLE 51 Model results: HAS-BLED and CHADS₂ thresholds for rivaroxaban

Incremental QALYs (mean per person, discounted)		CHADS ₂ threshold					
Rivaroxaban/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	0.0129	0.0070	-0.0008	0.0264	0.0478	0.0614
	< 4	0.0193	0.0121	0.0085	0.0349	0.0533	0.0631
	< 3	0.0460	0.0411	0.0406	0.0573	0.0680	0.0686
	< 2	0.0649	0.0611	0.0632	0.0680	0.0690	0.0689
	< 1	0.0704	0.0694	0.0697	0.0689	0.0689	0.0689
Incremental cost (mean £ per person, discounted)		CHADS ₂ threshold					
Rivaroxaban/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	5576	5381	4121	1908	520	-455
	< 4	4239	4125	2932	875	-127	-757
	< 3	1591	1496	675	-488	-967	-1018
	< 2	-468	-576	-905	-1055	-1011	-1017
	< 1	-992	-979	-1001	-1017	-1017	-1017
INB (mean £ per person, discounted)		CHADS ₂ threshold					
Rivaroxaban/aspirin		None	≥ 1	≥ 2	≥ 3	≥ 4	≥ 5
HAS-BLED threshold	None	-5319	-5240	-4138	-1379	436	1683
	< 4	-3853	-3883	-2762	-176	1193	2019
	< 3	-670	-673	137	1634	2326	2389
	< 2	1765	1799	2168	2415	2391	2395
	< 1	2399	2366	2394	2395	2395	2395

Mean results compared with the base-case strategy.
INBs calculated at a cost-effectiveness threshold of £20,000 per QALY.

inform treatment decisions. Essentially, the model weighs up the relative frequency and severity of thromboembolic and haemorrhagic events. One key factor in this equation is the mortality associated with these different events, and the case-fatality rate for haemorrhagic strokes was only based on a very small number of cases, so might not be reliable.

The model relies on two scoring systems to stratify individuals on the basis of the risk of TE (CHA₂DS₂-VASc) and bleeding (HAS-BLED). At the individual patient level, the predictive validity of these systems is limited.¹⁶⁸ However, alternative scoring systems or simple pragmatic rules (such as relying on age alone) are no more likely to be correct. Also across the population of people with AF, both CHA₂DS₂-VASc and HAS-BLED are strongly predictive of the related outcomes. They therefore represent the best available foundation for modelling treatment outcomes and cost-effectiveness of oral anticoagulation for people with AF.

Modelling rate versus rhythm

Adaptation of the base-case model to address questions related to the choice of rate or rhythm control strategy, and the choice of particular rhythm control drugs was less successful. The key problem was that

the direct trial evidence on rate compared with rhythm control was incompatible with the model structure. This might be seen as a problem with the trials in this field, which were confounded with between-arm differences in rates of anticoagulant therapy and presented results using composite outcomes (such as all-cause mortality and hospitalisation) which were difficult to interpret. However, some choices made in designing the base-case model did limit our ability to capture all of the potentially important impacts of rate and rhythm control strategies, and some reprogramming would be required to produce a convincing evaluation of this topic.

First, the model does not currently allow for any independent effect of sinus rhythm on risk of TE. It is controversial whether or not any such effect exists, although it might appear logical that it should (if a cardiac arrhythmia increases the chance of the development of an embolism, reversion to sinus rhythm might be expected to reduce this chance). However, evidence for this hypothesis is sparse. The only evidence that we found came from a multivariate analysis of data from the AFFIRM trial.¹⁹⁴ This was a cox-proportional hazards regression of 'on treatment' data (i.e. not intention to treat). It corrected for a number of covariates, including patient characteristics (age, coronary artery disease, CHF, LVD, mitral valve disease, diabetes, prior stroke or TIA, and smoking) and concomitant treatments (warfarin, digoxin and AADs). The estimated hazard ratio for mortality with sinus rhythm was 0.53 (95% CI 0.39 to 0.72). This was of a similar magnitude to the hazard ratio for warfarin use (0.50, 95% CI 0.37 to 0.69), and use of AADs were associated with increased mortality (1.49, 95% CI 1.11 to 2.01). The authors concluded that one hypothesis that would explain these effects is that AADs have a beneficial effect on survival through maintenance of sinus rhythm, but that this benefit might be offset by their adverse effects. However, it is difficult to draw firm conclusions from this essentially observational study, as important confounders might have been omitted. It is also difficult for us to apply these data to the model, since the results are reported in terms of an impact on all-cause mortality. However, the model could easily be modified to allow a 'what-if' sensitivity analysis on this point, by adding a relative risk multiplier for the risk of TE.

A second limitation of our analysis on the rate versus rhythm question, relates to the way in which we modelled adverse treatment effects. The model includes treatment discontinuation rates for all drugs, but it does not differentiate discontinuation due to adverse effects, or attach any health consequences or treatment costs for adverse effects other than bleeds for antithrombotic therapy and acute-onset arrhythmias. This is appropriate for the majority of adverse effects that patients tolerate and for the more minor adverse effects that might prompt treatment withdrawal, as these will not have significant or lasting consequences. However, the omission of more serious adverse effects is a problem. This could be rectified with some relatively straightforward reprogramming, and data is available to inform this extension of the model. As always with adverse effect data, the large number of different types of effects that patients experience and differences in reporting present a challenge. However, data is available to estimate rates for three broad categories of adverse effects for the rate and rhythm control drugs: pro-arrhythmic events (new cardiac arrhythmias potentially provoked by antiarrhythmic therapy), other serious adverse events and minor adverse events.^{179,192} Estimates of the QALY impacts and costs associated with these types of adverse events are also available from the economic analysis produced by Sanofi-Aventis for the NICE TA of dronedarone.^{149–151}

A third limitation of the use of the model to compare rate and rhythm control strategies is the weakness of evidence on the effectiveness of rate control drugs. The model currently uses data from five small randomised cross-over trials reported in CG36 (55 patients in total), meta-analysed using a simple inverse-variance method. An alternative source of data was identified during the search for evidence to inform the rate versus rhythm analysis. This comes from a post hoc analysis of AFFIRM trial data,¹⁹² which estimated the effects of BBs, calcium-channel blockers and digoxin alone or in combination on the achievement of adequate ventricular rate control (defined as average heart rate ≤ 80 b.p.m., with additional criteria for maximum heart rate during exercise and on 24-hour ECG monitoring). Though observational, this data set is larger than that included in the model (361 patients), it directly compares single drug and combination therapies and it is presented alongside adverse effect rates. The model could

be adapted to make use of this data set, and to provide a firmer footing for comparison of rate and rhythm control strategies.

Finally, the omission of interventional techniques from the end of the rhythm control pathway in the model might have biased the results.

Comparison across the potential update topics

In the time available, we succeeded in conducting analyses for five of the eight potential update topics.

A simple two-drug comparison for topic B supported the current recommendation for the use of class 1c drugs, rather than amiodarone, for PCV in patients without SHD. This finding was highly uncertain, and the estimated INB was relatively modest (< £50 per patient at a threshold of £20,000 per QALY). This is not unexpected, first because there is little evidence of any difference in effectiveness between these drugs (class 1c drugs may be faster acting than amiodarone, but overall success rates are similar). Second, this topic is also only relevant for a subset of patients.

The analysis for topic C was speculative, as we believe it might have omitted some important factors. Nevertheless, the findings do suggest that the balance between rate and rhythm control is potentially of high economic importance. The model suggested that an overall rate control strategy could be more effective and cost-effective than the current recommendation of selecting patients for rhythm control. The size of the estimated INB for rate control compared with the base-case strategy was £2908 per patient (at a threshold of £20,000 per QALY).

Taken together, the analyses of topics E and F suggest that there is also good potential for improving the cost-effectiveness of the guideline pathway by better targeting of anticoagulation therapy on the basis of stroke and bleeding risk scores. The model estimated that the optimum strategy for selecting patients for warfarin (CHADS₂ score \geq 4 and HAS-BLED score < 4) would save money and improve patient outcomes, yielding an INB of about £2500 per patient compared with the current guideline recommendations at the £20,000 per QALY threshold.

In contrast, the model estimated more modest gains in cost-effectiveness from the use of newer OACs rather than warfarin. Adding NICE TA recommendations for the use of dabigatran and rivaroxaban to the CG36 recommendations for warfarin made no difference to the overall NB at NICE's lower cost-effectiveness threshold of £20,000 per QALY. Even at the upper threshold of £30,000 per QALY, a small incremental gain in NB of £358 per patient was estimated.

The above analyses suggest that of the topics analysed, the targeting of rhythm control therapy and of oral anticoagulation are the highest economic priorities for inclusion in an update of the guideline, as they both show the potential for significant improvement in the NB of the treatment pathway. The choice of drugs for oral anticoagulation and for PCV of patients without SHD are relatively lower priorities from an economic perspective, as they appear to add less to overall NBs.

Chapter 6 Discussion

Motivation for the Modelling Algorithm Pathways in Guidelines project

The current approach to assessing cost-effectiveness in most CGs is partial. Some guideline developers do not explicitly take account of cost-effectiveness, and those that do often have limited health economic resources available to them.⁸ NICE is unusual internationally in requiring its GDGs to consider cost-effectiveness and in providing resources to support them in this activity.³⁵ Each guideline has a dedicated health economist who reviews the economic literature and conducts new analyses for selected questions. This usually involves the development of a small number of separate decision models to evaluate discrete aspects of diagnosis, treatment or ongoing care, with remaining aspects being handled in a more qualitative way.

An alternative approach would be to develop a single model of the entire care pathway which is capable of providing a platform for evaluating the cost-effectiveness of multiple topics across the guideline. This has been suggested as a means of strengthening the analytical foundation of NICE CGs in order to apply the Institute's decision-making principles.⁶ Several generic disease models that could fulfil such a function have been reported previously,^{41,42,44,46,48} and a methodological framework on how to design, build, check and apply 'Whole Disease Models' has been published.⁴⁹ Tappenden and colleagues⁶³ have also demonstrated how this concept could be applied to CGs by showing how their Whole Disease Model of colorectal cancer could evaluate 11 of the 15 topics addressed in the NICE colorectal cancer guideline.³⁹

It is uncertain, however, whether or not such large-scale models could be developed within the constrained timelines and resources of the NICE CGs programme and, if so, whether they would provide a greater quantity or quality of cost-effectiveness evidence to support guideline recommendations than existing methods. There may also be a risk associated with devoting all analytical resources to the development of a single complicated model. The MAPGuide project was therefore designed to further explore the feasibility and usefulness of this approach.

Summary of main findings

Feasibility of full guideline modelling

Process of model development

The project comprised two selected case studies in which we developed models for published NICE guidelines: prostate cancer and AF.^{54,136} The guidelines were developed in parallel by two teams of modellers, who mostly worked independently but followed an agreed protocol and met regularly to discuss their experiences and possible solutions to the problems encountered. The process of model development for both teams broadly followed that described in the methodological framework developed by Tappenden and colleagues.⁴⁹ The MAPGuide models do not meet the definition of a 'Whole Disease Model', as they do not cover the entire breadth of the pathway from preclinical disease, diagnosis, treatment and follow-up. The process of model development was also more iterative than that described by Tappenden and colleagues, as during model development there was not a clear division between the stages of (i) problem-oriented conceptual modelling; (ii) design-oriented conceptual modelling; and (iii) implementation modelling. However, the models did progress through these stages, and the distinction between 'service pathways' and 'disease processes' was particularly helpful in understanding how to conceptualise the models – this contrasts with conventional health economic decision models, where this distinction is often blurred in the definition of 'health states'.

Resource requirements

It must be acknowledged that the development of both models took longer and involved a greater input of analytical resources than was initially envisaged. In the original project plan, we estimated that the whole process from the preliminary literature review to writing up the model results would take 16 months, with a total input of 12 months of analyst time per model. In the event, the development process took closer to 24 months, and more than one whole-time equivalent analyst per guideline was required. This was due to several factors. Development of the conceptual models was initially slow as the teams worked out how to articulate the models of the service pathways and disease processes. The teams also had some difficulties in understanding the intent behind some of the guideline recommendations and in converting the relatively informal guideline 'algorithms' into the fully articulated flow charts that are required for quantitative modelling. Access to clinical advice was essential in resolving these uncertainties. To some extent, the difficulty experienced may have related to the context in which we conducted this research, which was outside of routine guideline development and in the absence of a constituted GDG. The need to assemble a large number of data inputs and to convert them into the correct format to estimate the time-to-event model parameters represented another challenge, as did the process of verifying and validating such large models.

Overall, there was a steep learning curve for the health economists with little experience of DES, as the structure and data requirements for DES models are quite different to those of conventional economic decision models. Consequently, the teams relied more than was planned on advice and assistance from experts in simulation modelling. Conversely, for simulation modellers without experience of health economic evaluation there was also a learning process to understand how to jointly model disease processes and service pathways together, and how to incorporate epidemiological and clinical trial data into a DES format. There is currently a lack of applied texts and tutorial materials to fill this learning gap between decision modelling for economic evaluation of health-care technologies and DES. One of the strengths of the MAPGuide project was that it brought together experienced guideline developers, health economists and simulation modellers, and facilitated an exchange of ideas, knowledge and skills.

This experience might suggest that it would not be possible to develop a full guideline model within existing NICE CG development timelines and resources. However, some considerations might temper this conclusion. Many of the problems encountered in this project related to understanding the general principles of how to encode, implement and parameterise simulation models to conduct CEAs within CG pathways. Having solved many of these problems for two illustrative examples, certain aspects of the development of a third full guideline model might be easier: the descriptions of the two case study models in this report provide a template for how to articulate service pathways and disease processes and the relationship between them; and some key learning points on good practice in model development are provided below. We have also developed a much better understanding of the type of expertise that is needed for the successful completion of a full guideline model. We found that we did need specialist input in simulation modelling to complement expertise in economic evaluation and decision modelling.

In some respects, model definition and parameterisation might also be easier in the context of real guideline development than in this rather artificial research context. Interpreting the thinking underlying the original guideline was often difficult, and access to the clinical expertise of a constituted GDG and the information science and systematic reviewing skills of a NCC technical team would have helped greatly. On the other hand, developing the prototype models concurrently with the 'live' guideline development would have presented other challenges, particularly the need to explain and achieve acceptance of the approach while learning how to implement it ourselves.

Scope of the models

The modelling teams succeeded in constructing individual-level simulations to predict how a heterogeneous cohort of patients with incident disease would pass through the currently recommended pathways of care, in order to estimate key clinical outcomes, QALYs and health-care costs. Data to inform the model parameters were obtained from the evidence reported in the original guideline and

supplemented with more recent evidence where necessary. The modellers managed to cover the large majority of the breadth of the guideline pathways, if not their entirety. Exceptions included the prevention and treatment of post-operative AF, which was thought to be too different to AF not related to surgery to merge into a single model.

The modelling teams also had difficulty in representing the diagnostic sections of the pathway due to inherent problems in quantifying test accuracy for conditions lacking a diagnostic 'gold standard', the lack of good-quality data on natural history (particularly for prostate cancer) and the challenge of predicting what happens to patients following a false-positive or false-negative test result. It is unclear whether this difficulty in modelling diagnosis was a feature of the particular guidelines chosen as case studies, or whether it reflects a more general problem in establishing diagnostic accuracy. If the latter, this would represent a limitation on the usefulness of full guideline models, although it is unlikely that conventional decision-analytic models would perform any better in such circumstances. In general, one might expect full guideline models to be well suited to the evaluation of diagnostic tests, as they are designed to capture the downstream pathways of treatment and care.²⁰⁴

Ultimately, though, any modelling exercise requires judgement about the level of detail to be represented and the extent to which assumptions will be used to fill gaps in data. This is true for full guideline models, as for more conventional economic decision models.

Usefulness of the full guideline models

Coverage of update topics

Both modelling teams were generally successful at adapting their model to evaluate the potential update topics identified in the survey of guideline stakeholders. The prostate cancer model produced cost-effectiveness estimates for six out of the nine shortlisted topics (two of which were modelled together), and estimates of cost-effectiveness were produced for five of the eight AF topics. This represents a much better coverage of clinical questions with economic evidence than is normally possible in NICE CGs, albeit with a greater input of economic resources on the selected guidelines.

There are some real constraints on the flexibility of the models (e.g. when the scope is restricted by missing information about natural history, as discussed above). Another factor that may constrain the flexibility of full guideline models to address all questions of interest is that evidence underlying different parts of the pathway may be incompatible. An example of this that arose for the AF model related to the evidence base on rate versus rhythm control strategies, which was confounded by differences in rates of anticoagulation and the use of outcomes that could not be directly incorporated in the chosen model structure (all-cause mortality). It should also be acknowledged that some of the analyses presented above are essentially illustrative, due to limitations in the data and time available within this research project. However, these analyses could be readily updated given clearer definitions of the decision problems, systematic reviews of evidence and clinical advice. The models also have the capability to address most of the topics not analysed in this report (e.g. when evidence of effectiveness and a market price becomes available for some of the new drugs highlighted by stakeholders).

Overall, the case studies have shown that full guideline models can be adapted to address a wide range of questions that might arise during an update. It is also likely that the models could be applied to other decision problems and contexts – we envisage that both of these models will evolve further over time. If full guideline models could be reused and adapted to address a series of guideline updates and HTAs, this might represent a very efficient use of analytical resources. One might envisage a stock of such 'standing models' providing a valuable resource for NICE. However, it does remain to be shown that guideline models are sufficiently flexible to adapt to new evidence and new technologies.

Comparison of model results with survey priorities

The model results are tentative as they are not based on up-to-date systematic reviews of evidence, or informed by the expertise and experience of a GDG. However, they point to some aspects of the current guideline pathways where an update could potentially yield particularly large health gains and/or cost savings. The 'economic priorities' for inclusion in updates of the CGs, suggested by analysis with the full guideline models, differed from the priorities stated by stakeholders.

The results of the analyses conducted with the AF model identified two priority areas for an update: first, the related topics of the SR and bleeding risk thresholds for targeting of oral anticoagulation therapy; and second, criteria for making the decision about the use of a rate or rhythm control strategy for patients with persistent AF. Though far from definitive, both of these analyses suggested that the current guideline recommendations might not be optimal and that there is a potential for both health improvement and NHS financial savings. In contrast, the addition of newer OAC drugs to the treatment pathway did not significantly improve overall NBs; essentially because they are currently priced at a level that puts them close to the NICE cost-effectiveness threshold of £20,000–30,000 per QALY gained. In contrast to the model results, stakeholders rated the evaluation of newer OACs compared with warfarin as the highest priority for an update. This might possibly reflect a focus of stakeholders on clinical effectiveness rather than cost-effectiveness.

Similarly, although the prostate cancer model predicted that the stakeholders' first priority for an update – the choice of surgical technique for radical prostatectomy – would be likely to improve cost-effectiveness, the magnitude of the estimated gain in NB was relatively modest compared with some of the other topics modelled (notably brachytherapy with HDR or LDR external beam radiotherapy for localised or locally advanced prostate cancer, intermittent compared with continuous hormone therapy for metastatic disease and pelvic radiotherapy with adjuvant hormone therapy for localised disease).

Interactions between topics

The key motivation for the full guideline modelling approach is to start to respond to Alan Williams' challenge to map all of the relevant 'highways and byways' of the clinical pathway, rather than to focus only on cost-effectiveness at 'particularly tricky junctions'.⁶ There are two potential benefits of taking this broader view. First, the cost-effectiveness of a decision option at a specific node may change if it is evaluated in the context of different surrounding decisions. Second, it provides the ability to compare the magnitude of health gains, cost impacts and NBs across decision options. Though irrelevant to cost-effectiveness, this might provide useful information to prioritise and plan for implementation of guideline recommendations.

Within the constraints of this project, we have only managed quite limited investigation of possible interactions between changes to different parts of the care pathways. In the AF chapter, we examined interactions between risk thresholds for TE and bleeding and the choice of drug for antithrombotic therapy, and (not surprisingly) found that these decisions are closely related. However, we did not manage to investigate possible interactions between antithrombotic and antiarrhythmic therapies. There are reasons to suppose that the cost-effectiveness of antithrombotic strategies might depend on the choice of antiarrhythmic strategy and vice versa, especially contraindications to coprescribing of drugs (notably dronedarone and dabigatran), and the possibility of independent protective effects of rhythm control against thromboembolic events.¹⁹⁴ Although we have not succeeded in examining these effects within this project, the model does offer the potential to do so. Another interesting possibility for further investigation with the AF model relates to the placing of ablative procedures to control symptoms of arrhythmia within the care pathway. Similarly, for the prostate cancer model we did not manage to examine topic interactions within this project, but there is the potential to do so.

One aspect of the evaluations presented in this report that interferes with our ability to compare and combine decision options at different points in the care pathway relates to the use of a single incident cohort. This is likely to introduce bias into the comparison of NBs for interventions that appear earlier or

later in the pathway. As it may take some time for the cohort to reach the end of the pathway, discounting would have a greater impact on the costs and health outcomes of late interventions than on those of early interventions. In reality there is not necessarily a lag in the impact of late-pathway recommendations, as they may be implemented for prevalent cases soon after publication of the guideline. This effect will not change the qualitative results of incremental comparisons between decision options at a single point in the care pathway or the magnitude of estimated ICERs, provided that the discount rates for costs and effects are the same.²⁰⁵ However, to estimate and compare absolute impacts of guideline recommendations and to assess the magnitude of interactions between topics, a population approach is required. This would involve starting the model with prevalent cases distributed throughout the pathway and introducing incident cases into the model as it runs; or alternatively, a run-in period can be used to build up to a steady-state distribution of patients throughout the pathway before results are collected. This approach was adopted for the CHD policy model⁴⁴ and is quite straightforward for DES models.

Strengths and limitations of the study

In summary, this study has shown that large portions of the care pathway can be successfully modelled together within a single DES, at least for selected NICE CGs. This was demonstrated with two contrasting case studies for two very different diseases (one cancer, one cardiovascular), underpinned by very different types and levels of evidence. These full guideline models, together with the existing published Whole Disease Model for colorectal cancer,^{49,63} provide templates which should help in the future development of similar models. The parallel development of the two models provided opportunities for learning, as the modelling teams discussed experiences and possible solutions to challenges. The involvement of a wider group of methodologists involved in the NICE CGs programme provided an understanding of the opportunities and constraints for developing and using the full guideline modelling approach in practice, which are discussed below. The primary challenge demonstrated by this project was the time and analytical resource required to develop the full guideline models. There were also some difficulties associated with missing data (e.g. the lack of evidence relating to natural history and diagnostic accuracy mentioned above).

The potential usefulness of the full guideline models for evaluation of the cost-effectiveness of a range of topics within a guideline development process was tested through the modelling of potential update topics. The separation between the researchers who chose the topics and the modelling teams meant that the latter did not know what topics they would have to evaluate until after the base-case models had been designed and programmed. This provided a test of the flexibility of the models to address unexpected topics, which is a common occurrence in guideline development, despite attempts to identify economic priorities at an early stage. Overall the models performed well in these tests, providing cost-effectiveness estimates for the majority of topics considered. However, there were some topics for which we could not identify sufficient evidence to support a meaningful economic evaluation, or where limits on the model scope or structure meant that we could not evaluate the topics within the available time. We also only managed a very limited examination of possible interactions between the cost-effectiveness of changes in different parts of the care pathways. The existence and magnitude of any such interactions is important for assessing the added value of full guideline models, compared with a more conventional piecemeal approach to modelling. The comparison of economic priorities, identified by the models with stated priorities from the stakeholder survey, produced some interesting results, although we were not able to complete the planned second round survey of stakeholders so we do not know how they might have responded to these results. The main limitation of this study, however, is the rather artificial research context, which meant that we did not test the feasibility of the approach alongside real guideline development. First, we note that the guidelines used as case studies were purposively selected from a list of published NICE guidelines that were due to be updated and that they are not necessarily representative. On the basis of our experience, we believe that the full guideline modelling approach is feasible for some NICE guidelines, but we do not believe that it would work for all guidelines. Furthermore, the decision to use existing guidelines was a pragmatic convenience, as we could start with

recommended care pathways and systematic reviews of the relevant clinical evidence. Although it would have been desirable to test the application of the approach alongside the development of a new guideline, this was thought to be premature, as we could not be confident that the modelling teams would succeed in developing the model in time to inform the development of guideline recommendations. There were some disadvantages to conducting this study outside of 'live' guideline development. For example, the modelling teams had more limited access to clinical expertise than would usually be available to guideline economists, who can consult with clinical leads and other members of the GDG. This might have influenced the assumptions used to interpret and link the guideline recommendations. Access to the GDG and liaison with other members of the technical team should also help in identification of relevant evidence.

Value of information analysis has become a fairly standard adjunct to economic evaluations of health-care technologies. Statistics such as the EVPI, the expected value of partial perfect information (EVPPPI), and the expected value of sample information, can be used to inform decisions about the collection of further information and the rational prioritisation of research budgets.⁶⁵ In this report we chose not to present VOI estimates for two key reasons. First, given the relatively informal methods that we used to source evidence for the modelling exercises, we were not confident that we had fully characterised the uncertainty surrounding the estimates of cost-effectiveness. In this situation, the robustness of VOI estimates would be questionable. Second, it is unclear that such estimates would provide an indication of priority for updating, which was the focus of our analyses. The decision to include a topic in an update of a guideline is broadly dependent on two key factors: the perceived likelihood that the recommendation could change following a systematic review and GDG debate; and the relative importance of any such change (expected impact on population health and health-care expenditure). A high EVPI indicates that a decision is both important and uncertain; however, one would not generally decide to include such a decision in a guideline update unless there was a reasonable expectation that a systematic review and consideration by a panel of experts could help to resolve the uncertainty. Therefore, there is not a clear relationship between EVPI and priority for a guideline update.

This is not to say that VOI methods are not potentially of value in guideline development, as they might help GDGs to decide on research recommendations. It is also possible that an EVPPPI analysis – in which the relative contributions of different model parameters, or groups of parameters, to EVPI is quantified – could help to inform decisions about searching for better information to improve a full guideline model. However, there are practical difficulties in estimating EVPPPI for a DES model, as the conventional approach requires an additional level of iteration which would considerably increase model run time.²⁰⁶

Implications for guideline development

Pathway versus piecemeal models

A number of claims may be made for the advantages of the full guideline modelling approach investigated in this report compared with the current approach to economic evaluation in NICE CGs. The full guideline models that we developed provide a framework for addressing a range of cost-effectiveness questions using a consistent set of methods, assumptions and evidence. They allow assessment of if and how interventions in one part of the pathway influence other parts of the pathway: capturing upstream and downstream systemic effects. Once developed, the models are a resource that could be reused for future guideline updates or adapted for other economic evaluations. There may also be potential spinoff benefits for general guideline development, as modelling enforces greater clarity over the pathway and may help to elucidate gaps and ambiguities in the existing evidence base.

There are, however, constraints on the routine adoption of this approach in the NICE CGs programme. The most obvious is the time and resources that are required. Although it is possible that learning from this project could enable faster development of full guideline models in the future, this would still be difficult within the current timelines and economic resources available to the NCCs.

The two case studies presented in this report were selected from a list of possibilities largely on the basis that they were thought to be amenable to the full guideline modelling approach. It is unlikely that this approach would work for all CGs; for some topics the current understanding of the service pathway or disease process may be too poor, or data may be too sparse to allow credible modelling of the full guideline. It should be noted that in such cases, conventional 'piecemeal' modelling is also likely to be challenging. When it is feasible, the full guideline modelling does have the capacity to broaden the range and to improve the consistency of CEA within NICE CGs. The case studies presented in this report have demonstrated this potential, and further consideration of the approach is warranted.

Individual level simulation versus cohort models

Another lesson from this project is the potential value of DES for modelling the complex care pathways in CGs. Although simplicity is to be valued in modelling, 'more complex areas require models that respect complexity'.⁵⁰ In individual-level simulation models patients carry information with them, so the model can keep track of varied, complex and evolving patterns of risk factors, clinical histories and comorbidities as patients move through a complicated care pathway. This provides the flexibility to tailor decisions to a person's characteristics, and to model the resulting outcomes in a more realistic way. Models can also be illustrated with more natural representations of care pathways, which are likely to be more accessible for GDGs and stakeholders than 'twiggy' decision trees or Markov models with multiple health states. Another useful feature of DES is that it can be readily extended from the single cohort approach (taking a group of patients from some defined starting point and following them through to death) to model whole populations of prevalent and incident cases. This population approach would facilitate estimation of cost impact alongside cost-effectiveness within the same model, to provide NHS budget holders and policy-makers with better estimates to inform implementation and planning. Although this could be achieved with more conventional decision-analytic models,²⁰⁵ capturing this level of complexity in a Markov or decision tree framework would be cumbersome to develop and hard to understand.

The main drawback to adopting a DES approach to modelling in NICE guidelines would be the need for investment to develop (or to buy in) specialised skills. Most health economists do not have applied experience of using DES, and in this project we did find that it took time to acquire the necessary knowledge and understanding. We also had specialised experts in simulation modelling who worked alongside health economists with experience of more conventional cost-effectiveness modelling techniques, which worked well. Furthermore, although specialist software is not essential for simulation modelling, it does make it easier. Thus an investment in software would be necessary (in terms of money and learning time). Investment in hardware might also be necessary to keep model runtime manageable, as models that combine individual-level simulation with probabilistic sensitivity analysis can be slow to run. We did not find this to be a limiting factor in our case studies, although we did have access to a number of fast personal computers (PCs) to run each model.

It is sometimes thought that DES requires more data than Markov models or decision trees. However, data requirements are more a function of model size and complexity than technique.^{50,52} There are some differences though in the type of data required, and modellers would need to learn how to identify and fit data to inform time-to-event estimates. This might also present a challenge for systematic reviewers and other guideline developers, although this will depend on the topic area and familiarity with survival analysis. Communication to ensure understanding and agreement of methods and results within the GDG is essential.

Access to individual-level data on patient characteristics at model entry is very useful (if not absolutely essential) for DES modelling, as it can build in rich correlations between risk factors. Access to THIN data for the AF model strengthened the ability of the model to reflect variation between patients. In the absence of a data source for key model parameters, calibration can be used to infer missing or unknowable data, as in the prostate cancer model. In the absence of routine sources of individual patient data for a topic, suitable data might sometimes be available from disease-specific clinical audit or registry

databases. More generally, any modelling approach needs to make use of the best available evidence at the time of analysis.

Good practice in model development

Owing to the size and complexity of full guideline models, observation of good practice in model design, implementation and verification/validation is particularly crucial. Some key issues that arose in the case studies are discussed below:

- The need for clarity about the boundaries of the model. This should generally reflect the guideline scope, but it might be extended where there are spill over effects from out of scope issues on the cost-effectiveness of guideline topics or vice versa. For example, sometimes guidelines include referral for specialist assessment but not the subsequent specialist treatment (e.g. AF guideline tertiary referral and ablation). There may also be circumstances where parts of the pathway included in the scope are difficult to model. For example, in both of our case studies, we found it difficult to model early case identification due to lack of data on natural history and diagnostic accuracy.
- The need for clarity over whether the model pathway is meant to reflect recommended practice (i.e. an existing guideline pathway) or current practice. For our case studies we aimed to model the recommended pathway from the current guideline. However, we had to supplement this with assumptions about current practice (as advised by clinical experts). During scoping it may be appropriate to describe more than one pathway reflecting variations in recommended or actual practice.
- It is essential to focus not just on the service pathway, but also to develop a model of the disease process (how individuals' health indicators and status progress over time). It is also essential to understand how disease and service pathways interact with one another. Discussion with experts is essential to understand pathways and disease processes. Other useful parallel sources to inform model design are existing models, observational studies and effectiveness data (which define the important and available outcome measures).
- Visual representation is extremely important in articulating pathway and disease models, both simple schematic overviews and detailed flow charts. However, these are not sufficient; textual descriptions of the pathway and disease models may help clinical experts, GDG members and stakeholders to understand and critique models.
- As in any model, simplifying assumptions are essential, and these can restrict possible future uses of the model. The art is in deciding at what level of resolution to reflect the different stages of the pathway. This ultimately reflects the series of choices made during model development; these judgements and their implications should be clearly articulated and justified in the light of available evidence.
- There may be inconsistencies between different bodies of evidence that inform different sections of the model. For example, the evidence base on antithrombotic therapy for patients with AF presented results for the outcomes of thromboembolic and haemorrhagic events, and did not separate these into fatal and non-fatal events. This made it impossible to model effects on all-cause mortality. However, the evidence comparing rate and rhythm control focussed on the combined effects of treatment through all-cause mortality, and all-cause hospitalisation. Similarly, in the prostate cancer case study, the lack of evidence relating to the joint trajectories of PSA, Gleason score and disease progression, and their impact on treatment decisions meant that it was not possible to fully reflect the way in which clinicians use this information to make decisions about individual patients.

Recommendations for research

1. The case study models have been made available to the NCC teams who are now developing the updates of the AF and prostate cancer guidelines. This provides an opportunity to observe the impact and perceived usefulness of the models within the NICE CGs programme. Research should be conducted to seek the opinions of the members of the NCC technical team, the GDGs, stakeholders

and the NICE guidelines team to determine whether or not they made use of the models and, if so, whether or not the results were useful in informing guideline recommendations.

2. Further development of the case study models to assess the existence and magnitude of possible interactions between changes to different parts of the care pathways would be informative. The existence of sizeable interactions is a crucial element in judging the value of full guideline modelling compared with more conventional partial evaluation of sections of the care pathway.
3. Another useful development of the case study models would be to extend them to estimate budget and health impacts across a whole patient population (rather than for a single incident cohort). Currently, NICE conducts cost impact assessments for CGs separately from the CEAs conducted by NCCs, which may lead to inconsistent estimates. Furthermore, extending the models to a population perspective would enable more robust comparison of the NB of changes at different points in the care pathway without artificial distortion from discounting.
4. The next step would be to apply the full guideline modelling approach to a new NICE guideline. This would need additional resources to support the analytical effort, for example funding for a simulation modeller to work with the NCC economist on the model development. Additional challenges to be faced would include: how to develop the initial understanding of the care pathway through elicitation from GDG members, stakeholders or other experts, particularly in areas where there are important variations in current practice; how to work with the GDG in developing, using and interpreting the guideline model; and how to communicate the methods and underlying assumptions to stakeholders.
5. There are some areas where further development of methods would be useful:
 - i. methods for eliciting expert opinion and reaching consensus about the structure of disease process and service pathway models to inform guideline development and economic modelling
 - ii. methods for robust model calibration to infer missing or unobservable parameters in complex decision models
 - iii. development of standardised software templates or methods of presentation to help guideline economists to develop flexible and accessible full guideline models in consultation with other guideline methodologists, GDGs and stakeholders
 - iv. methods to test the internal and external validity of full guideline models.

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Contributions of authors

All authors contributed to the conception and design of the study or the analysis and interpretation of the data, drafting or revising the report, and final approval of the version to be published.

Joanne Lord (Reader, Health Economics) led the project and supervised development of the AF model.

Sarah Willis (Research Fellow, Health Economics) co-developed the prostate cancer model and analysed potential update topics.

Julie Eatock (Research Fellow, Simulation Modelling) co-developed the AF model and programmed the model.

Paul Tappenden (Senior Research Fellow, Health Economics and Modelling) helped design, implement and validate the prostate cancer model.

Marta Trapero-Bertran (Research Fellow, Health Economics) co-developed the AF model and obtained data for model.

Alec Miners (Lecturer, Health Economics) supervised development of the prostate cancer model.

Catriona Crossan (Research Assistant, Health Economics) collated potential update topics and conducted the survey of stakeholders.

Maggie Westby (Clinical Effectiveness Lead, Systematic Reviewer) contributed to collation of potential update topics and stakeholder survey, and advised on systematic reviewing in guidelines.

Anastasia Anagnostou (Research Student) contributed to the AF analysis.

Simon Taylor (Reader, Information Systems) advised on simulation modelling.

Ifigeneia Mavranzouli (Senior Health Economist) advised on selection of potential update topics and use of economics in NICE guidelines.

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Francis Ruiz (Senior Advisor, Health Economics) advised on use of economics in NICE guidelines.

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Appendix 1 Modelling Algorithm Pathways in Guidelines study protocol

Title

Economic modelling of diagnostic/treatment pathways in NICE clinical guidelines: feasibility and value for informing decisions about updates.

Importance

NICE clinical guidelines provide advice on appropriate diagnosis and care for people with specific diseases and conditions in the NHS in England and Wales [1]. As of July 2009, 88 guidelines had been published, covering a diverse range of patient groups and conditions, and 46 guidelines were in development. Though compliance with NICE guidelines is not compulsory, they set standards for NHS organisations and professionals, and have a major impact on patient care.

Guidelines are developed for NICE by four National Collaborating Centres (NCCs) and an in-house 'short guidelines' team. As with technology appraisals and public health guidance, groups developing NICE guidelines are expected to take account of cost effectiveness [2,3]. Health economists work alongside other NCC technical staff, healthcare professionals and patient representatives in Guideline Development Groups (GDGs). The special role of the economist is to provide evidence on cost-effectiveness and advice on how this should be interpreted. But this is difficult because of the size and complexity of NICE guidelines, which may cover up to 30 questions along a 'pathway' of care (or 'algorithm'). This may include aspects of assessment, diagnosis, treatment, long-term management and follow-up, and, although few guidelines cover the whole pathway and recent efforts aim to produce more focussed guidelines, NICE guidelines remain large and complex pieces of work. Guideline economists cannot evaluate every clinical question in great depth, but instead use a selective approach; relying on published economic evidence when this is of sufficient quality and relevance, conducting new analyses for key questions and encouraging the GDG to use judgement about the broad balance of benefits, harms and costs for the remaining issues [1]. This approach is pragmatic, and may be good enough, ensuring that the really important economic issues are identified and addressed [4].

However, it is also possible that important issues are being missed or inadequately considered. Alan Williams considered this dilemma in his 2004 OHE lecture [5], concluding:

I think that guideline development needs to be strengthened from the outset by injecting into the process a strong dose of decision-analytic expertise, so as to ensure that the whole territory is mapped out in a systematic way . . . we need not only a large-scale map of what to do at particularly tricky junctions, but also a small-scale map of the entire system covering all the relevant highways and byways, and estimating the traffic flows along each.

A piecemeal approach to economic analysis may ignore important connections and feedback in the patient pathway. For example, the sequencing of tests and treatments may radically alter costs and health outcomes. The cost-effectiveness of a test depends on downstream treatment decisions, and conversely the cost-effectiveness of a treatment depends on upstream selection of patients. Health economists and decision analysts are very familiar with these complexities [6], which can be integrated by adopting a wider boundary around the model and capturing a greater breadth in the pathway of care. Whether or not NICE guidelines continue to define a formal pathway, it is important that recommendations are evaluated within this broader context. A recent initiative, funded by the Department of Health, has demonstrated this

approach by building a ‘whole disease’ model for colorectal cancer [7]. Discrete event simulation was used to model current practice, following patients from initial presentation through to end-of-life care. This model was then used as a comparator, against which the cost-effectiveness of potential service developments was evaluated. In an NIHR fellowship building on this work, Paul Tappenden is now developing a methods framework for whole disease models of cancer. This fellowship study will provide guidance on the approach and how it may be usefully implemented.

The idea of building a model of the patient pathway to serve as a foundation for economic evaluation in NICE guidelines is attractive. However, it may not be feasible given the challenging deadlines and resource constraints of ‘live’ guideline development. We therefore propose to test the approach first within the simpler context of guideline update decisions. The NICE guidelines programme has moved into a phase where hard decisions are needed to balance demands to maintain the backlog of published guidelines with demands for new guidelines to address emerging priorities. This creates a logistical problem for NICE, but also an opportunity to test the feasibility and usefulness of pathway modelling. Our experience is that eliciting an agreed pathway at the beginning of guideline development can be difficult – guideline topics are usually identified precisely because there is high uncertainty or disagreement about what is, or should be, standard practice. We will therefore start by selecting case studies of existing guidelines with well-articulated pathways of care, and modelling these recommended pathways.

On their own, the pathway models will be of little use for decision-making; they may help us to estimate the cost impact or burden of disease associated with a set of services, but cannot tell us how cost-effective those services are. For that, we need to compare the standard pathway with some variations, reflecting possible options for change – for example, substituting a different test or treatment at a given point in the pathway. In the current process for updating NICE guidelines, NCCs search for new evidence and suggestions for possible update topics [1]. We will observe this process for our case studies, and collate lists of suggested update topics. We will then adapt the models to estimate the incremental cost-effectiveness of potential changes to the pathway. These estimates will be subject to considerable uncertainty, but by modelling this uncertainty we should be able to estimate the maximum value of updating each topic using a ‘value of information’ approach [8]. This should help to identify aspects of the pathway that are both sensitive to change and where the change would have an important impact on patient outcomes and NHS costs. Any such topics may represent priorities for update. Or, if no such topics are identified; this may suggest that an update is not warranted.

Finally, we will examine whether the priorities for update suggested by this modelling approach differ from those that would be identified anyway. This will be assessed through a form of ‘Delphi’ survey, in which people consulted during the routine updating process will be invited to rate topics first without the results of the modelling, and then again with that information.

In summary, our primary research aims are:

- To investigate the feasibility of modelling pathways recommended in NICE clinical guidelines to estimate associated patient flows, health outcomes and costs.
- To illustrate how such models can be used as a basis for assessing the incremental cost-effectiveness of possible variations in the care pathway.
- To use this approach to estimate the value of updating selected topics within a guideline.
- To compare the update priorities obtained from formal modelling with those elicited from participants in the routine updating process.

In order to achieve these aims, we will:

- (a) Select two NICE guidelines to serve as illustrative examples.
- (b) For each guideline, build a simulation model of the recommended pathway to estimate overall patient flows, health outcomes and costs if the guideline is followed.

- (c) Collate suggestions for update topics and sources of new evidence by observing the NCC-led updating process.
- (d) Ask participants in the update process (NCC/NICE staff, clinical experts and patient representatives) to rate the suggested topics in terms of priority for inclusion in an update.
- (e) Adapt the models to estimate the incremental net benefit of possible changes to pathways.
- (f) Use a value of information approach to estimate the maximum expected net benefit of updating each suggested topic.
- (g) Feedback the results from steps E and F to the people consulted in step D, and invite them to reassess their ratings of priorities for update.

In addition to addressing an important methodological issue, this research could also be of practical use to NICE, helping to inform decisions about updating the guidelines that we use for case studies. Building on our experience, we will also make recommendations for future research into the broader potential for pathway modelling in guideline development, and on possible strategies for deploying this approach during routine guideline development.

Scientific potential

People and track record

The Principal Investigator, **Joanne Lord**, will take overall responsibility for leadership and management of the project:

- JL is a reader in the Health Economics Research Group (HERG) at Brunel University. She worked for four years in the guidelines team at NICE, where she provided advice within the Institute and to NCCs on the use of economic evaluation in clinical guidelines. Before joining NICE, she was a lecturer in health economics at Imperial College Management School and in the Public Health Department at St George's Hospital Medical School. She has conducted applied economic evaluations based on clinical trials and modelling studies, and published on methodological aspects of economic evaluation.

JL will also lead the Brunel modelling team, which will develop and apply the model for one of the case studies. Other members of this team are: **Julie Eatock**, who will lead on building the model; and **Gethin Griffith**, who will lead on the collection of data to populate the model.

- JE is a research fellow in the Department of Information Systems and Computing (DISC) at Brunel University. Her main research interest is in applying advanced discrete event simulation techniques to better model systems, and hence improve decision analysis. She has applied this modelling technique in many different contexts including: information systems; business processes; new product development for medical devices; evaluation of telemedicine; and the A&E department of a local hospital.
- GG is a research fellow in health economics in HERG. Prior to joining HERG in 2006, he was a research fellow with the Centre for the Economics of Health, University of Wales Bangor (UWB), the Health Services Research Unit (UWB) and has worked for Research Centre Wales (UWB). His research interests include the economic evaluation of genetic health services, decision analytic modelling and discrete choice modelling.

The second modelling team, based at the London School of Hygiene and Tropical Medicine (LSHTM), will be led by **Alec Miners**. **Bernadette Li** and **Sarah Willis** will lead on data collection and modelling respectively.

- AM is a lecturer in health economics in the Health Services Research Unit (HSRU) at the LSHTM. Following graduation from the MSc in Health Economics at York, he worked for five years at the Royal Free Medical School, London. He then went on to work in the Centre for Health Technology Assessment at NICE as a Technical Advisor and as a honorary Research Fellow at Brunel University, before joining the LSHTM in 2006. He is a member of NICE's Technology Appraisals Committee and

Decision Support Unit. He leads a team of economists who provide analytical support to the National Collaborating Centre for Cancer (NCC-C).

- SW is a research fellow in the HSRU. She has been working for over two years as a health economist on NICE cancer guidelines. She led the economic programme of work for two guidelines: advanced breast cancer (published 2009) and lung cancer (anticipated 2011). She has developed a large decision tree model to assess the cost-effectiveness of sequences of chemotherapy. This model was informed by an indirect treatment comparison model developed in collaboration with researchers at Bristol University.
- BL joined the HSRU as a research fellow working on NICE cancer guidelines in 2008. She provides health economics input and advice to GDGs, undertakes economic modelling for high priority areas, and supervises two research assistants. She has experience as a Senior Outcomes Research Manager, Health Outcomes Scientist and Associate Product Manager in the pharmaceutical industry, and as an Editorial Assistant for the editor of an international peer reviewed medical journal.

Simon Taylor will provide external advice to the modelling teams on simulation modelling techniques and application. He will also take responsibility for model verification and validation.

- ST is a reader in DISC. His main research aim is to use novel computing technologies and techniques to benefit operational research. His research interests include distributed systems and computing, simulation modelling, distributed and web-based simulation, applications of Grid computing and the Semantic Web. Before joining Brunel, Simon lectured at Westminster and Leeds Met. University.

Paul Tappenden will join the research team in December 2009, when his NIHR fellowship comes to an end. He will lead on observing the conventional update process and eliciting expert ratings, preventing premature feedback of this information to the modelling teams.

- PT is a senior research fellow in the Health Economics and Decision Science group in the School for Health and Related Research (SchARR) at the University of Sheffield. Since joining SchARR in 2000, he has led or contributed to the modelling work for 8 NICE technology appraisals, and has developed health economic models for the NCCHTA, the Department of Health and NHS Cancer Screening Programmes. He is currently undertaking an NIHR fellowship to develop, implement and evaluate a methodological framework for modelling whole disease areas to inform resource allocation decisions.

In addition to the above researchers, the project steering group includes NCC and NICE economists and reviewers with extensive experience of the NICE guidelines programme:

- **Phil Alderson** is a public health doctor who has worked in the field of research synthesis since 1996 at the UK Cochrane Centre and currently as Associate Director (Methodology) in the guidelines team at NICE. His role there is to oversee the quality control and methodological development of NICE clinical guidelines.
- **Francis Ruiz** is a health economist who joined the guidelines team at NICE as a technical adviser in July 2006, having previously worked in the Institute's Technology Appraisal programme. He provides leadership within the guidelines programme for all aspects of health economic analysis. Prior to joining NICE, Francis worked in clinical data management and health economics in the pharmaceutical sector.
- **Ifigenia Mavranzouli** is a senior health economist at the National Collaborating Centre for Mental Health (NCC-MH), based at UCL. She has worked at this centre for over 4 years. Previously, she worked for a year as a health economist at the National Collaborating Centre for Women's and Children's health (NCC-WCH). She has participated in 9 Guideline Development Groups as member of the Technical Team of the NCC-MH and NCC-WCH. She is a medical doctor and has working experience in primary and secondary care settings.
- **Dave Wonderling** is health economics lead at the National Clinical Guidelines Centre (NCGC), based at Royal College of Physicians and Honorary Research Fellow at HERG, Brunel University. He has worked on NICE clinical guidelines since April 2001, participating directly in 9 Guideline Development Groups. He now co-leads a team of 8 health economists working concurrently on 14 NICE clinical

guidelines. He co-authored the first version of the cost-effectiveness chapter of the Guidelines Manual and has been a member of the NICE Clinical Guidelines Joint Methodology Group since its inception. Previously he was a lecturer in health economics at the London School of Hygiene & Tropical Medicine.

- **Paul Jacklin** is a senior health economist at the National Collaborating Centre for Women's and Children's Health (NCC-WCH), and honorary lecturer at the LSHTM. He has worked on 14 clinical and public health guidelines for NICE. Before joining NCC-WCH, he worked at the LSHTM and at Guy's and St Thomas' hospital, where he developed models to evaluate the cost-effectiveness of different diagnostic strategies for coronary artery disease.
- **Maggie Westby** is the clinical effectiveness lead at the National Clinical Guidelines Centre (NCGC), based at Royal College of Physicians. She has worked on NICE clinical guidelines since 2005 and participated in 8 Guideline Development Groups. Before this, she worked in the Royal College of Nursing's guideline programme and before that, for the UK Cochrane Centre on systematic reviewing and its methodology. She currently oversees the clinical effectiveness methodology carried out by 19 systematic reviewers in 14 guidelines.

Environment

All participating academic groups were highly rated in the 2008 Research Assessment Exercise.

The Brunel modelling team brings together staff from two well-established departments with a long, and ongoing, history of effective collaboration. The Health Economics Research Group (HERG) has an international reputation in health economics, developed over more than twenty years. Its focus is on the economic evaluation of a broad range of clinical and health service technologies. HERG is one of six Specialist Research Institutes at Brunel University, which have special status as prestigious centres which have enhanced the University's research base and research income.

The Department of Information Systems and Computing (DISC) is an internationally recognised centre of excellence in biological and healthcare informatics, human-computer interaction, information science, information systems, intelligent data analysis, and software engineering. The Department is home to the largest research group of its type in the country, with many years of experience with simulation modelling, including evaluations of healthcare interventions [9,10].

The LSHTM modelling team currently provide economics input to the NICE National Collaborating Centre for Cancer, working together to develop and deliver complex economic models to tight deadlines. The Health Services Research Unit at the LSHTM was established in 1988, with the aim of carrying out research that helps to improve the quality, organisation and management of health services and systems. Most of their research is in high income countries and, in particular, the UK. Their staff is multi-disciplinary (epidemiology, sociology, psychology, economics, history, statistics, health policy) and multi-professional (nursing, medicine, pharmacy).

Additional expertise, and a degree of external oversight, will be provided by PT, based in the Health Economics and Decision Science (HEDS) group in the School of Health and Related Research (ScHARR) at the University of Sheffield. HEDS specialises in the application of economic evaluation and mathematical modelling to the development of health services and the improvement of the public health. The School employs around 200 multidisciplinary staff and attracts in excess of £6M per year in external support.

The two modelling teams will meet regularly to coordinate activity and exchange information. All researchers and applicants will participate in regular steering group meetings, where the plans and progress of the modelling teams will be presented and discussed.

Senior staff from the National Collaborating Centres (NCCs) with responsibility for the guidelines chosen as case studies will also be invited to participate in steering group meetings as appropriate. This will include early sessions when plans for the scheduling of modelling, observation of the NCC-led update process and expert survey are discussed, as well as later discussions when results are presented and plans for

dissemination agreed. This, together with the inclusion of senior technical staff from the guideline programme as co-applicants, will ensure effective liaison with the NCCs and NICE. The steering group will also take responsibility for assuring that the project does not adversely interfere with guideline production by placing an unacceptable burden on NCC staff. Members of the steering group will co-author the case study reports and resulting peer-reviewed publications.

Research Plans

A. Select case studies

To allow sufficient time for modelling within the two-year study period, we need guidelines due for update between December 2010 and May 2011 (see project plan below). The steering group will select the case studies when the timetables for update are known, and following consultation with NICE and the NCCs. Other criteria for the selection of the case studies include:

- Existence of a relatively well-formulated pathway in the current guideline.
- Guidelines for different patient groups or disease areas, and which are likely to present different challenges for the modellers.
- Important topics likely to be updated (where the model is likely to have future value)
- But where there is uncertainty/controversy over what topics should be updated.

We anticipate that the following guidelines are likely candidates: Prostate Cancer; Irritable Bowel Syndrome; Antenatal Care; Lipid Modification; and Stroke.

B. Model existing pathways

Step 1: Review literature

The modelling teams will start by reviewing literature on published economic models for the disease area and related models from NICE guidance (e.g. technology appraisals). This will help to identify appropriate model structures and sources of data. Documentation for the current NICE guideline will also be reviewed in detail to ensure understanding of the recommendations, the available evidence and GDG rationale for decisions.

Step 2: Design pathway model

Design model structure based on natural progression of the disease and the recommended guideline pathway. The models will be designed to estimate the number of patients expected to receive different interventions, health outcomes (QALYs) and costs *if* the guideline recommendations were to be fully implemented. Results will be estimated for a population of incident and prevalent cases in England and Wales over the three-year lifetime of the guideline; up to the next point at which the guideline will be reconsidered for update. But to estimate the long-term impact of treatment decisions made during this period, patients entering the pathway will be followed up for life. The models will follow the NICE Reference Case [3]. The model structure and assumptions will be checked with clinical experts and NCC reviewers and economists who are familiar with the guideline.

Step 3: Develop model

The modelling methodology and software will be decided after careful consideration of the requirements for the case studies. A discrete event simulation approach would provide a flexible structure for mapping complicated diagnostic/treatment pathways, and retain information about individual patient history [11–13]. Models will be developed following a “rapid prototyping” approach in close collaboration with relevant stakeholders to capture appropriate breadth and depth of detail. The visual animation available in simulation software would also be beneficial in providing a user-friendly interface, enabling better communication with non-economists. This would be important for the methods to be transferable for later use in routine guideline development. However, it must be acknowledged that there can be a technical difficulty with the use of discrete event simulation for economic evaluation, as these models can

be very slow to run when combined with probabilistic sensitivity analysis. For example, it did not prove feasible to conduct a value of information analysis of the colorectal 'whole disease' model, because of its long run-time [7]. ST and JE will provide advice on the efficient design and use of the models to determine how this problem can be overcome. They will also consider whether and how the modelling approach could be adapted to create a prototype generic modelling tool for pathway analysis in clinical guidelines.

Step 4: Obtain data

Model parameters (incidence and prevalence, baseline risks, test accuracy, treatment effects, utilities and costs) will be fitted using information available in the original guideline, supplemented with new evidence identified through rapid literature searches and/or expert opinion (e.g. by contacting members of the original guideline group). We will not conduct systematic reviews for all of these parameters, as this would not be possible during routine updating. The extent and impact of uncertainty over model parameters will be reflected through probabilistic sensitivity analysis [8].

Step 5: Verification and validation

The modelling teams will check for errors and inconsistencies throughout model development, following best practice for quality assuring simulation [12,13] and decision analytic [14,15] models. The models will be verified internally (to ensure correct programming) and validated externally (to ensure consistency with expected results – for example, that survival times and levels of service use are realistic). In addition, an experienced modeller external to the modelling teams (ST) will independently review the models, and work with the teams to ensure that any identified errors or inconsistencies are corrected.

C. Identify suggestions for update topics

The normal updating process is described in Chapter 14 of the NICE Guidelines Manual [1]. This is led by the NCC, which undertakes literature searches for new evidence and seeks the views of experts, which may include patient representatives and healthcare professionals (often members of the original guideline group). The NCC then makes recommendations to NICE, who decide whether the guideline should be updated, and if so, what are the key areas that need to be considered. This normal updating process will be observed by a researcher working independently from the modelling teams (PT). This may involve attending relevant meetings and reviewing documents as advised by the NCC. From these sources, a list of potential topics for inclusion in an update and a list of any new evidence will be collated. These lists will be supplied to the modelling teams to inform step E and F.

D. Obtain experts' initial ratings of topics

PT will then contact people involved in the update process, which may include NCC/NICE staff as well as any patient representatives and clinicians who were consulted. They will be provided with the list of potential topics identified in step C and asked to rate them in terms of priority for update. PT will liaise with the NCC to identify an appropriate list of people to include in this rating exercise, and to agree procedures for contacting them. The results of the rating exercise will not be given to the modelling teams until after step G.

E. Estimate net benefit of update topics

The modelling teams will identify possible variations in the pathways, which may include:

- substitution of different tests or treatments at given points in the pathway;
- changes to patient eligibility criteria or thresholds for tests or treatments;
- different sequencing of tests or treatments and/or
- addition of tests or treatments as an extra step in the pathway.

Each variation will be evaluated in comparison with the original pathway, to estimate the incremental net benefit of the change for the relevant population (incident and prevalent cases in England and Wales over the three-year lifetime of the guideline). Additional data required to derive these estimates will be obtained from the original guideline, new evidence identified in step C, or by elicitation from experts. Probabilistic sensitivity analysis will be used to estimate the extent of uncertainty over the net benefit estimates. Topics

with a greater net benefit offer more potential for gain from a change in recommendations, and are thus a higher priority for inclusion in an update. All other things being equal, net benefits will be greater for topics that affect a large number of patients, offer a large health gain per patient and/or a small increase in costs.

F. Estimate value of information for topics

The modelling teams will then use the cost-effectiveness models to estimate the population Expected Value of Partial Perfect Information (EVPPi) [16] for sets of parameters related to each topic. This provides an estimate of the maximum amount that it would be worth paying to eliminate all uncertainty over the relevant set of parameters. Topics with a larger EVPPi are predicted to offer a greater *potential* for gain if uncertainty over them could be reduced through a guideline update. However, this does not mean that that gain will necessarily be realised, since the update can only summarise the available information – through systematic review of the available literature and further cost-effectiveness modelling. So, in the absence of the necessary primary data, EVPPi will be of limited use in guiding update decisions.

G. Report results to experts and invite revised ratings

The modelling teams will each prepare a report summarising their methods and results. The people who participated in step D will be sent a copy of the modelling report, and invited to comment on it. They will also be presented with their previous ratings of the importance of updating each topic (from step D), alongside estimates of the net benefit and EVPPi for each topic obtained from the modelling (steps E and F). They will then be invited to re-rate the priority of the topics, and to comment on the reasons for their ratings.

Ethics and research governance

This study is based on secondary analysis of published data and will not involve any patient contact or use of any individual patient data. We will be contacting experts consulted in the NICE updating process, and will therefore ensure that appropriate ethical approval and research governance are obtained through the Brunel research ethics committee, and LREC if necessary.

Data preservation for sharing

No primary data collection. We will provide on-line access to the models developed for this study.

Public engagement in science

If the research is successful, the models may be used in subsequent scoping or development of the clinical guidelines. This could involve presentation to participants at stakeholder consultation meetings, and to lay members of guideline development groups.

Exploitation and dissemination

For each case study, we will write a final report for the relevant NCC and NICE, summarising the findings from our modelling and the expert surveys. We will also offer NCCs a working copy of the pathway model, along with specific advice and support on its use.

We will present and discuss our overall findings at suitable meetings for NICE and NCC staff (e.g. the Health Economist's in Guidelines meeting, the NCC/NICE technical meeting and the NICE Technical Forum).

We will also disseminate our findings through traditional academic channels, including national and international scientific conferences (e.g. Guidelines International Network, Health Technology Assessment International, Health Economists' Study Group), and peer-reviewed journals (e.g. Health Economics, Journal of Health Economics, Medical Decision Making, Health Care Technology Assessment).

PLANNING Select topics, liaise with NCCs and NICE re timetable Steering group meetings	Months	Work days												2010		2011		
		JL	JE	GG	ST	PT	Total	JL	JE	GG	ST	PT	Total	JL	JE	GG	ST	PT
MODEL 1 – Brunel		4	8	8		20												
1 Review literature	2	4	8	8		20												
2 Design model	1	4	8	8	4	24												
3 Build model	4	4	32	4		40												
4 Collect data	4	4		32		36												
5 Validate model	1			8		8												
6 Revise model as necessary following validation	1	2	4	4		10												
7 Collect update topics by observing NCC/NICE process	2				8	8												
8 Survey experts for priorities (round 1 Delphi)	1				4	4												
9 Adapt model to evaluate update suggestions	3	3	20			23												
10 Collect data to test update suggestions	3	3	20			23												
11 Run model and write-up	1	4	8	8		20												
12 Feedback results to experts (round 2 Delphi)	1					0												
13 Write up case study and report to NICE/NCCs	1	4	8	8	4	24												
total:		32	88	88	16	16	240											
MODEL 2 – LSHTM		AM	SW	BL	ST	PT	Total											
14 Review literature	2	4	8	8			20											
15 Design model	1	4	8	8	4		24											
16 Build model	4	4	32	4			40											
17 Collect data	4	4		32			36											
18 Validate model	1			8			8											
19 Revise model as necessary following validation	1	2	4	4			10											
20 Collect update topics by observing NCC/NICE process	2				8		8											
21 Survey experts for priorities (round 1 Delphi)	1				4		4											
22 Adapt model to evaluate update suggestions	3	3	20				23											
23 Collect data to test update suggestions	3	3	20				23											
24 Run model and write-up	1	4	8	8			20											
25 Feedback results to experts (round 2 Delphi)	1						0											
26 Write up case study and report to NICE/NCCs	1	4	8	8	4		24											
total:		32	88	88	16	16	240											

Steering group
 Brunel modelling team (JL, GG, JE)
 LSHTM modelling team (AM, BL, SW)
 External (PT, ST)
 Guideline update (NCC)

Key references

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Appendix 2 Guidelines considered as case studies

Reference	Title	Issued	Update	Developer	Update NCC	Pathway	Evidence	Update likely	Other comments
CG58	Prostate cancer	February 2008	February 2011	NCC-C	NCC-C	Good	Good	Probably	Is this too similar to PT's colorectal model? Or is that an advantage?
CG59	Osteoarthritis	February 2008	February 2011	NCCNSC	NCGC	Poor	Mixed	?	Interventions not sequenced
CG61	Irritable bowel syndrome	February 2008	February 2011	NCC-WCH	NCGC	Fair	Poor	Possibly not	Pathway quite simple, and few data to support anything more complicated
CG62	Antenatal care	March 2008	March 2011	NCC-WCH	NCC-WCH	None	?	?	Lots of parallel decisions (e.g. for different screening tests). No clear pathway
CG63	Diabetes in pregnancy	March 2008	March 2011	NCC-WCH	NCC-WCH	Good	Fair	?	Extensive modelling already done. Could we add to this?
CG65	Perioperative hypothermia (inadvertent)	April 2008	April 2011	NCCNSC	NCGC	Fair	?	?	Pathway over short time frame
CG66	Diabetes – type 2 (update)	May 2008	May 2011	NCCCC	NCGC	Good	Good	?	Complicated interface with short guideline on newer agents
CG67	Lipid modification	May 2008	May 2011	NCCPC	NCGC	Good	Good	?	Fair amount of modelling done, but could integrate this. Politics difficult?
CG35	Parkinson's disease	June 2006	June 2011	NCCCC	NCGC	Poor	?	?	Interventions not sequenced
CG36	Atrial fibrillation	June 2006	June 2011	NCCCC	NCGC	Good	?	?	
CG38	Bipolar disorder	July 2006	July 2011	NCCMH	NCCMH	Fair	Poor?	?	Pathway is complicated (e.g. many medications)
CG68	Stroke	July 2008	July 2011	NCCCC	NCGC	Poor	?	?	Only covers initial diagnosis and management. Short pathway
CG70	Induction of labour	July 2008	July 2011	NCC-WCH	NCC-WCH	Poor	?	?	Short pathway
CG17	Dyspepsia	August 2004	August 2011	Newcastle	NCGC	Good	Good	?	Early guideline, developed by Newcastle. Not representative of current processes
CG71	Familial hypercholesterolaemia	August 2008	August 2011	NCCPC	NCGC	Fair	?	?	
CG72	Attention deficit hyperactivity disorder	September 2008	September 2011	NCCMH	NCCMH	Fair	Poor	?	
CG73	Chronic kidney disease	September 2008	September 2011	NCCCC	NCGC	Good	Good?	?	Does not cover end stage, though this is included in the model

NCCNSC, National Collaborating Centre for Nursing and Supportive Care; NCCPC, National Collaborating Centre for Primary Care; PT, Paul Tappenden.

Appendix 3 Stakeholder survey responses

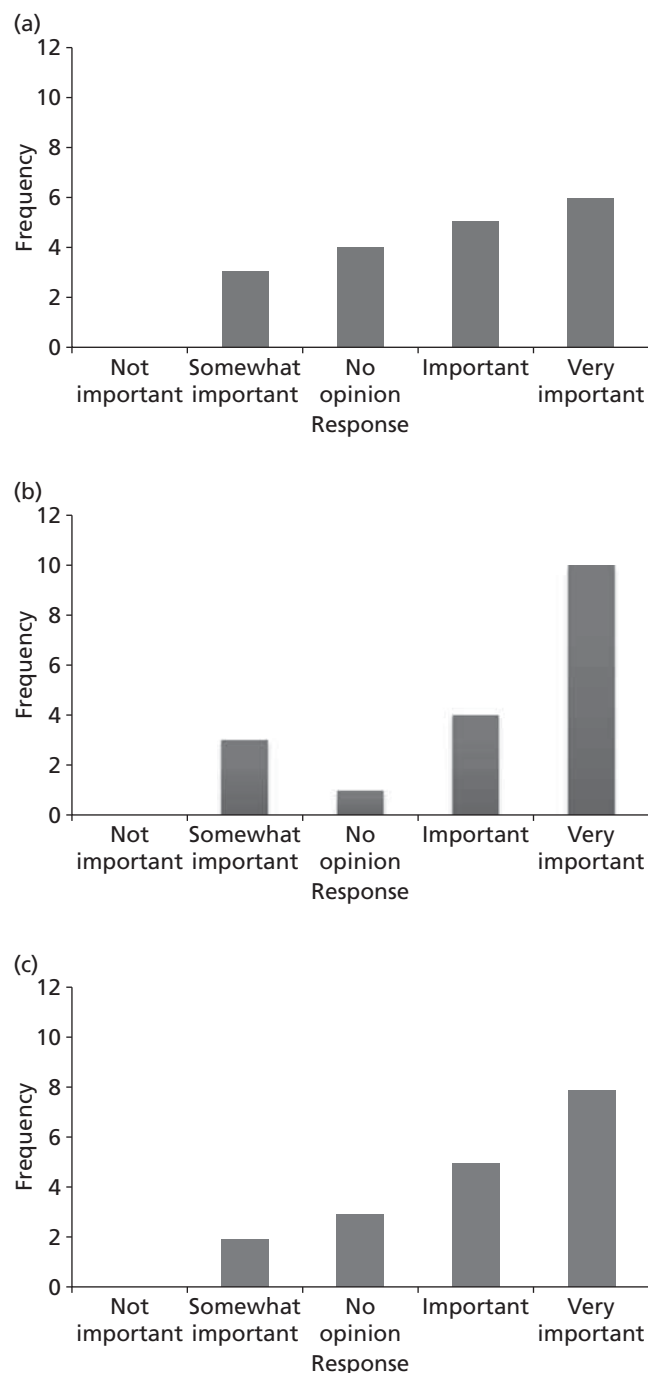


FIGURE 30 Prostate cancer survey – question 1 (rating of topics) $n=18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened ‘low-risk’ men. (*continued*)

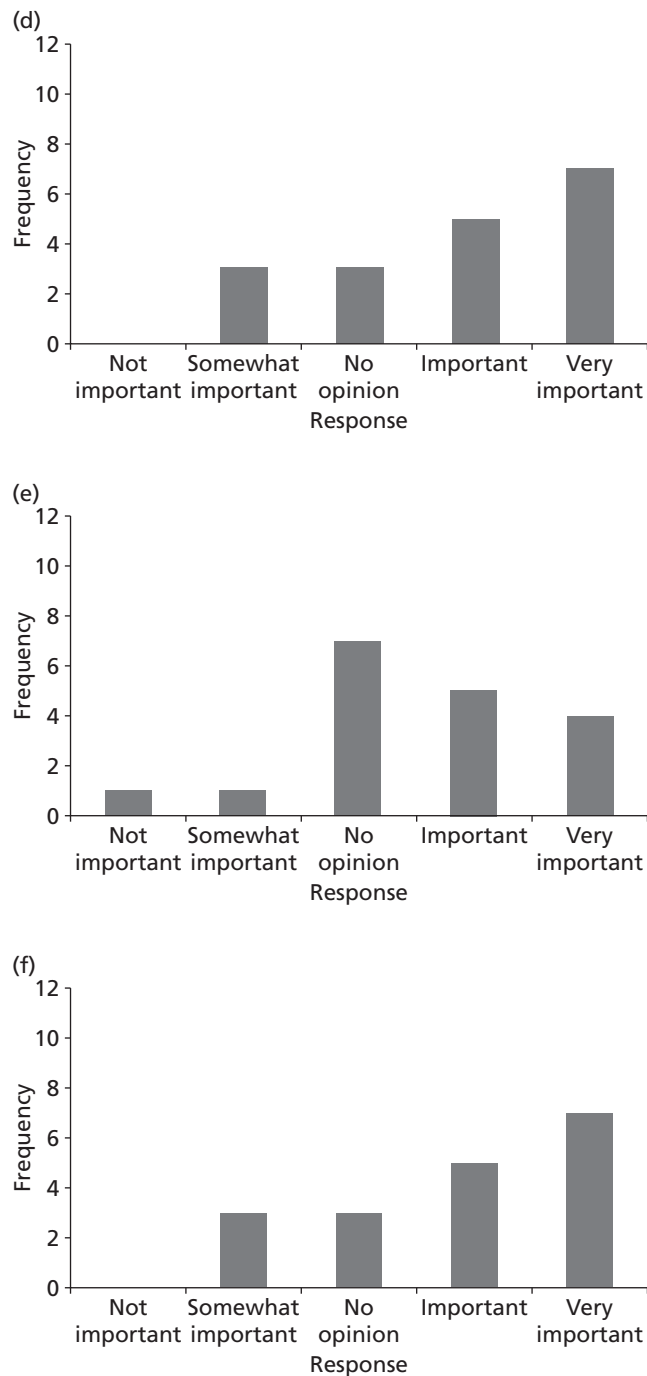


FIGURE 30 Prostate cancer survey – question 1 (rating of topics) $n=18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened 'low-risk' men. (*continued*)

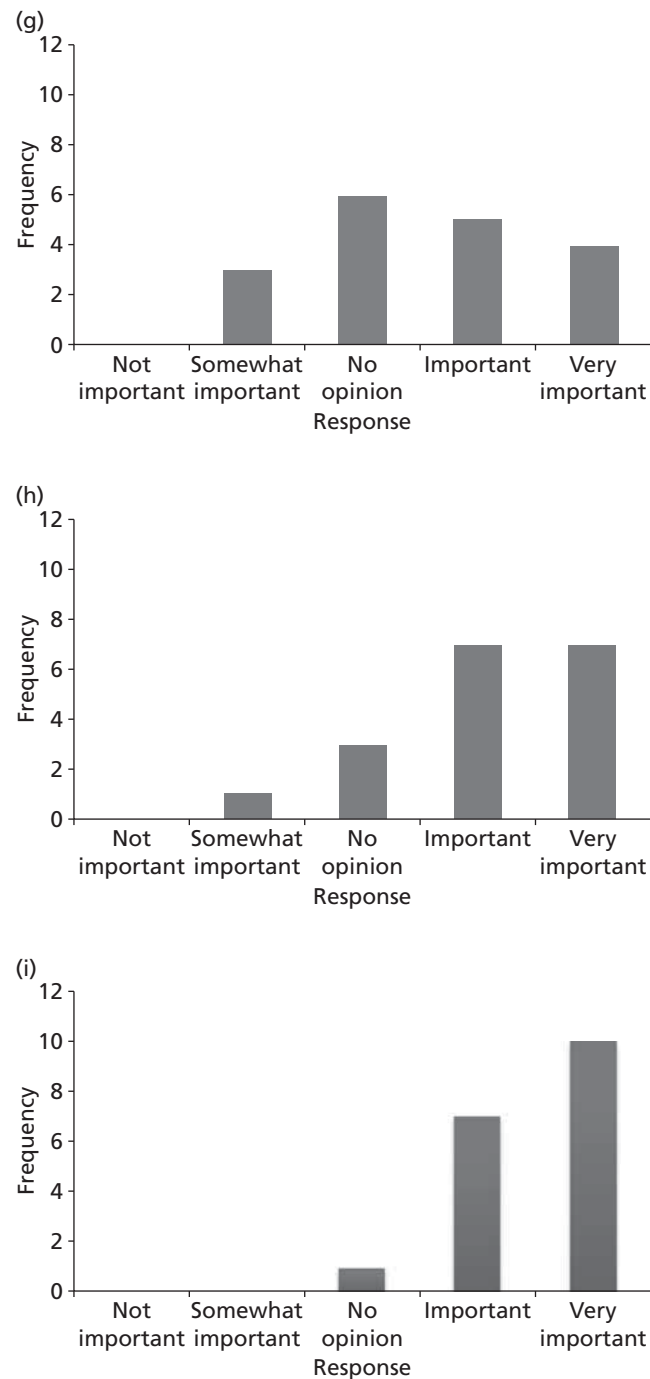


FIGURE 30 Prostate cancer survey – question 1 (rating of topics) $n = 18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89 for men with hormone-refractory prostate cancer and painful bone metastases; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened ‘low-risk’ men. (*continued*)

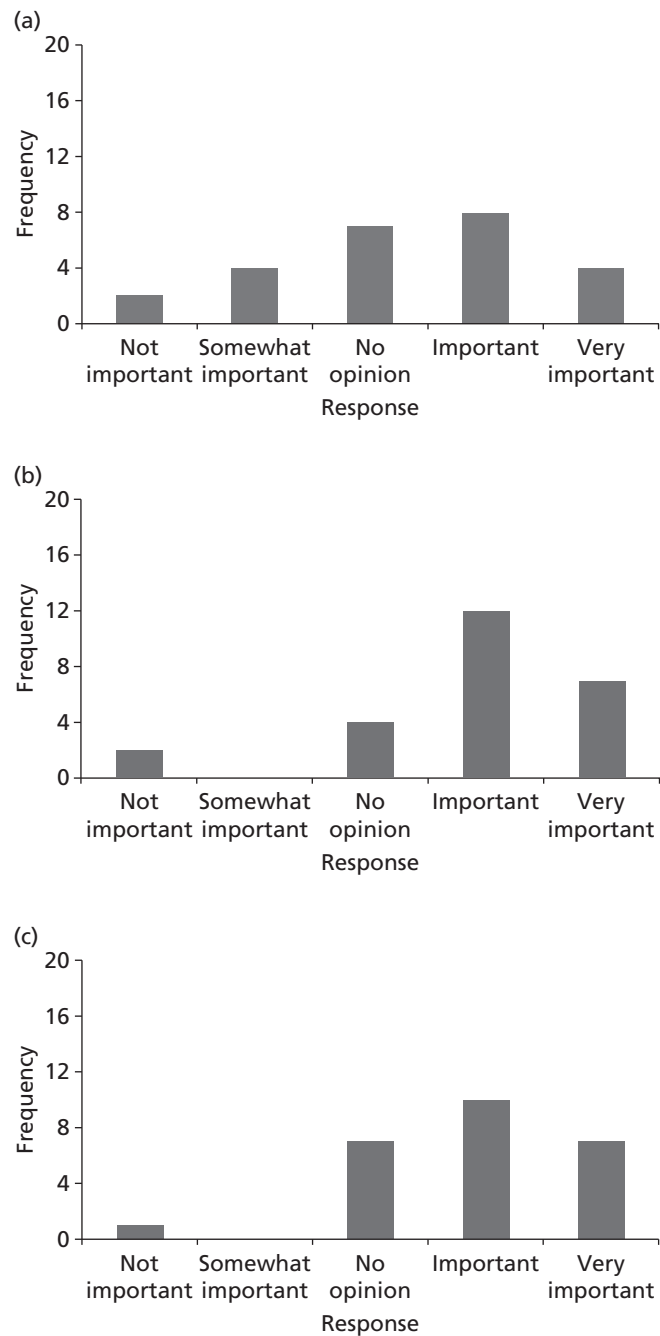


FIGURE 31 Atrial fibrillation survey – question 1 (rating of topics) $n=25$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems to assess SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

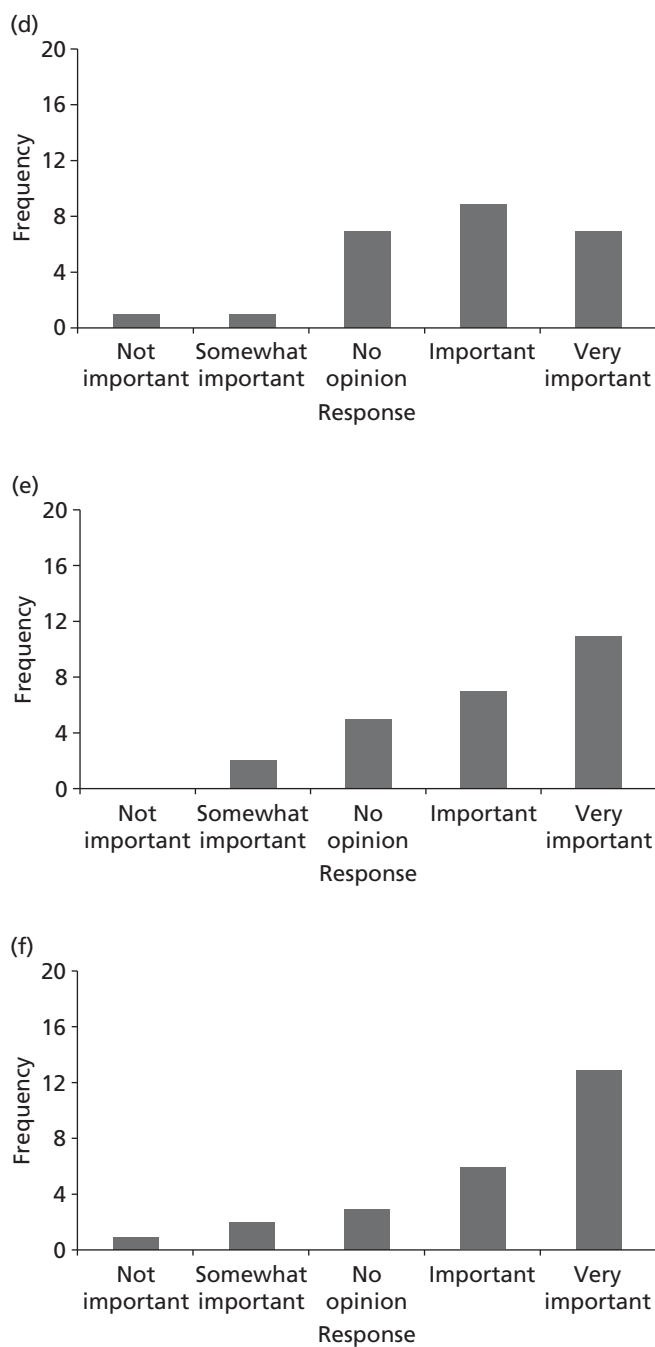


FIGURE 31 Atrial fibrillation survey – question 1 (rating of topics) $n=25$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems to assess SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

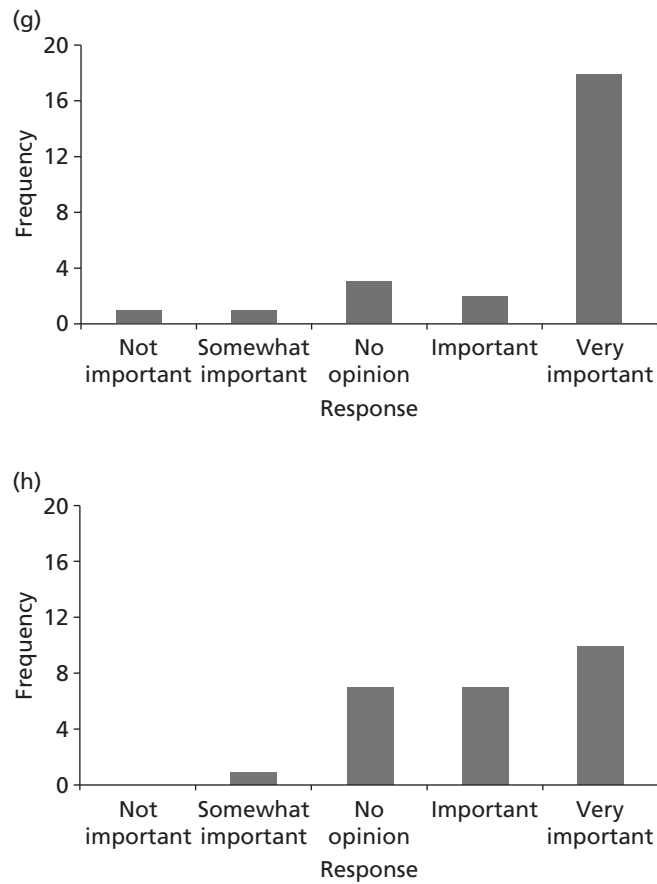


FIGURE 31 Atrial fibrillation survey – question 1 (rating of topics) $n = 25$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems to assess SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

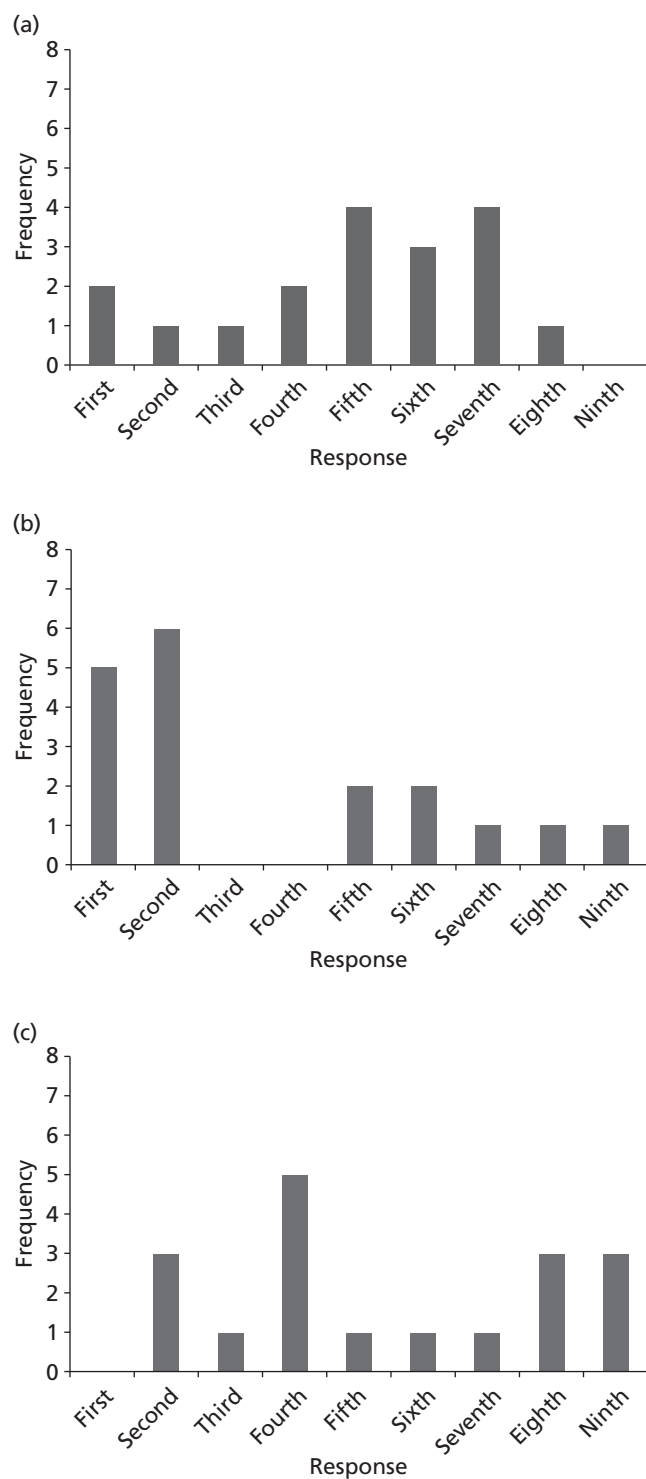


FIGURE 32 Prostate cancer survey – question 2 (ranking of topics) $n=18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened 'low-risk' men. (*continued*)

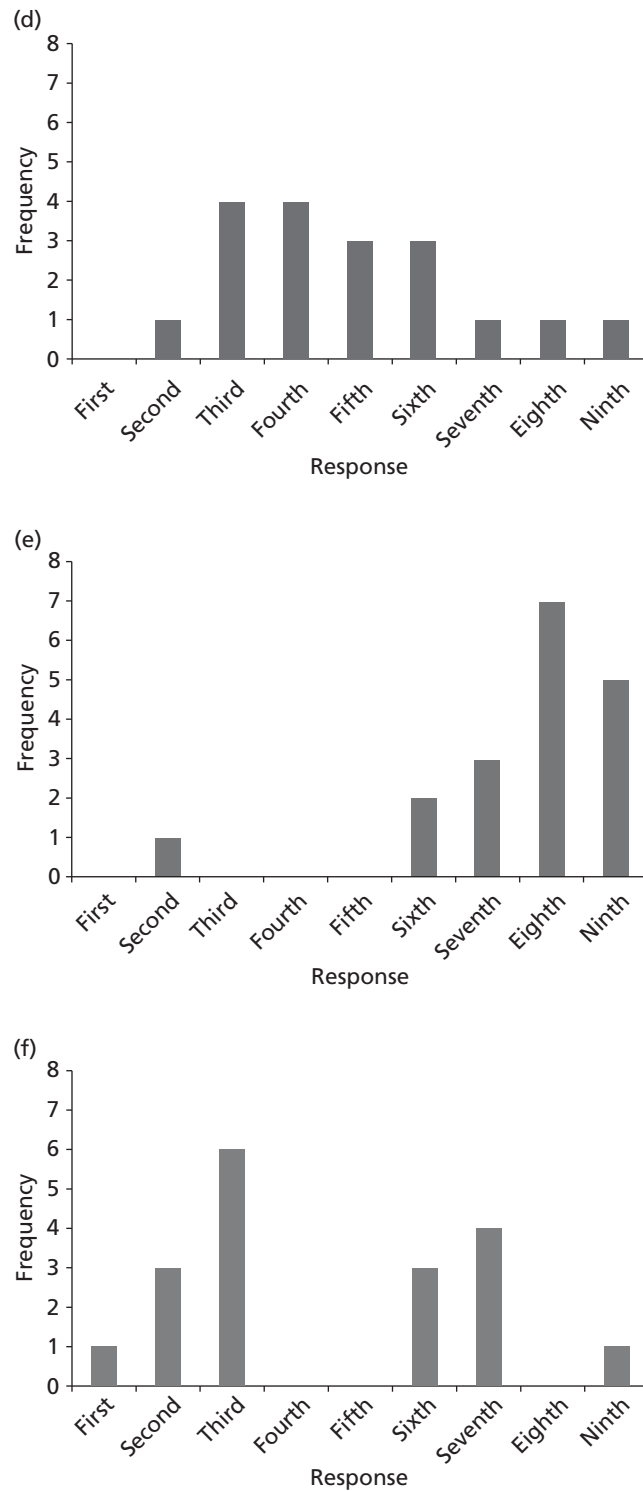


FIGURE 32 Prostate cancer survey – question 2 (ranking of topics) $n=18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened 'low-risk' men. (continued)

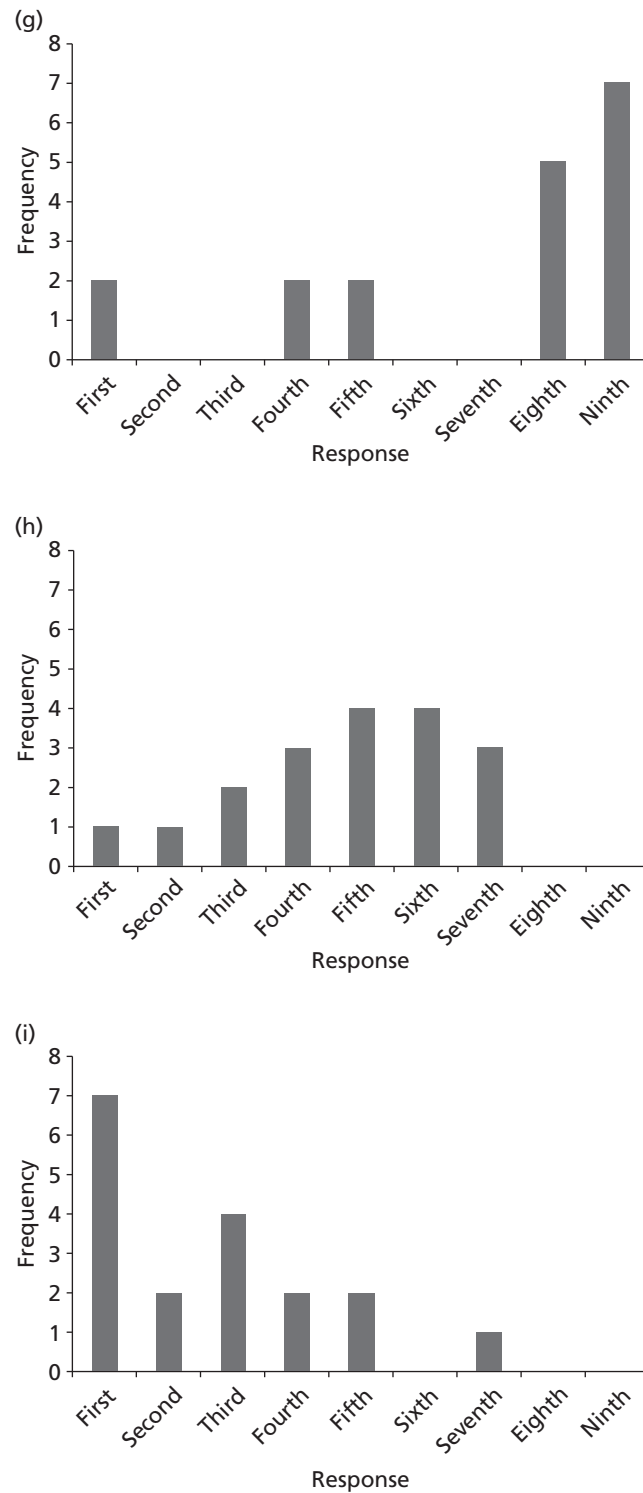


FIGURE 32 Prostate cancer survey – question 2 (ranking of topics) $n = 18$. (a) Topic A: pelvic radiotherapy with adjuvant hormonal therapy; (b) topic B: effective techniques for performing radical prostatectomy; (c) topic C: HDR in addition to external beam radiotherapy; (d) topic D: LDR in addition to external beam radiotherapy; (e) topic E: degarelix (a LHRH antagonist) for men with advanced hormone-dependent prostate cancer; (f) topic F: intermittent hormone therapy vs. continuous hormone therapy; (g) topic G: radium-223 chloride vs. strontium-89; (h) topic H: IMRT and IGRT as an alternative to conventional radiotherapy; and (i) topic I: AS in previously unscreened 'low-risk' men. (*continued*)

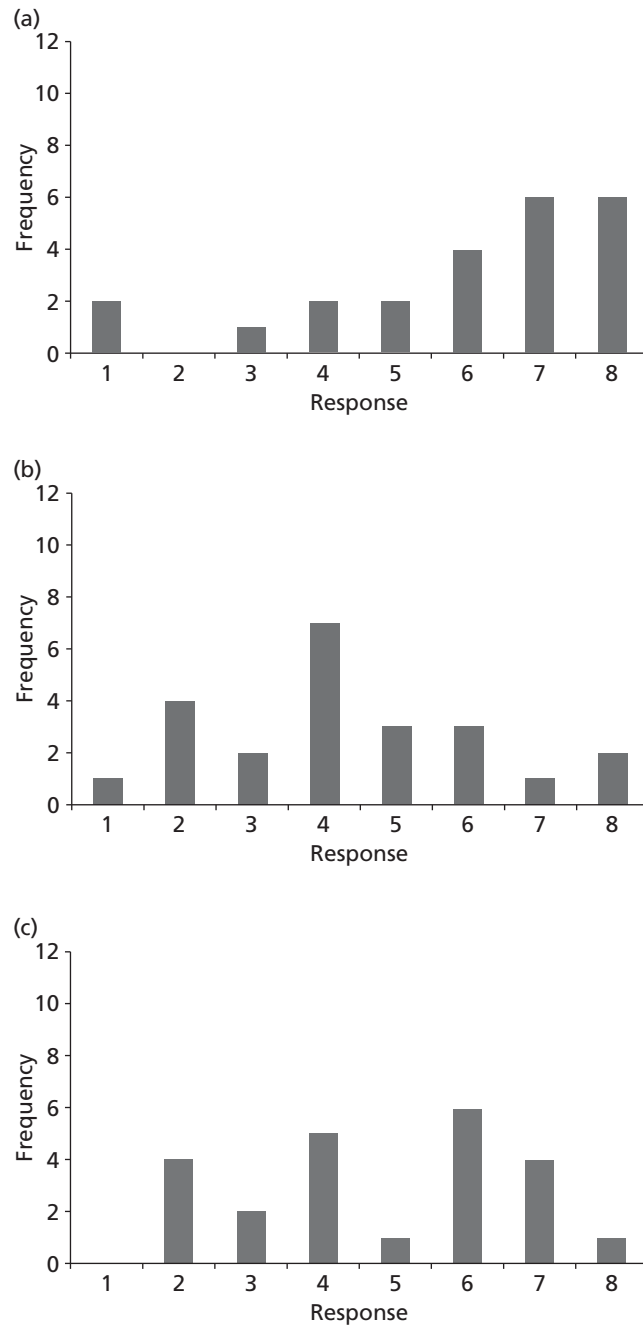


FIGURE 33 Atrial fibrillation survey – question 2 (ranking of topics) $n=23$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems for SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

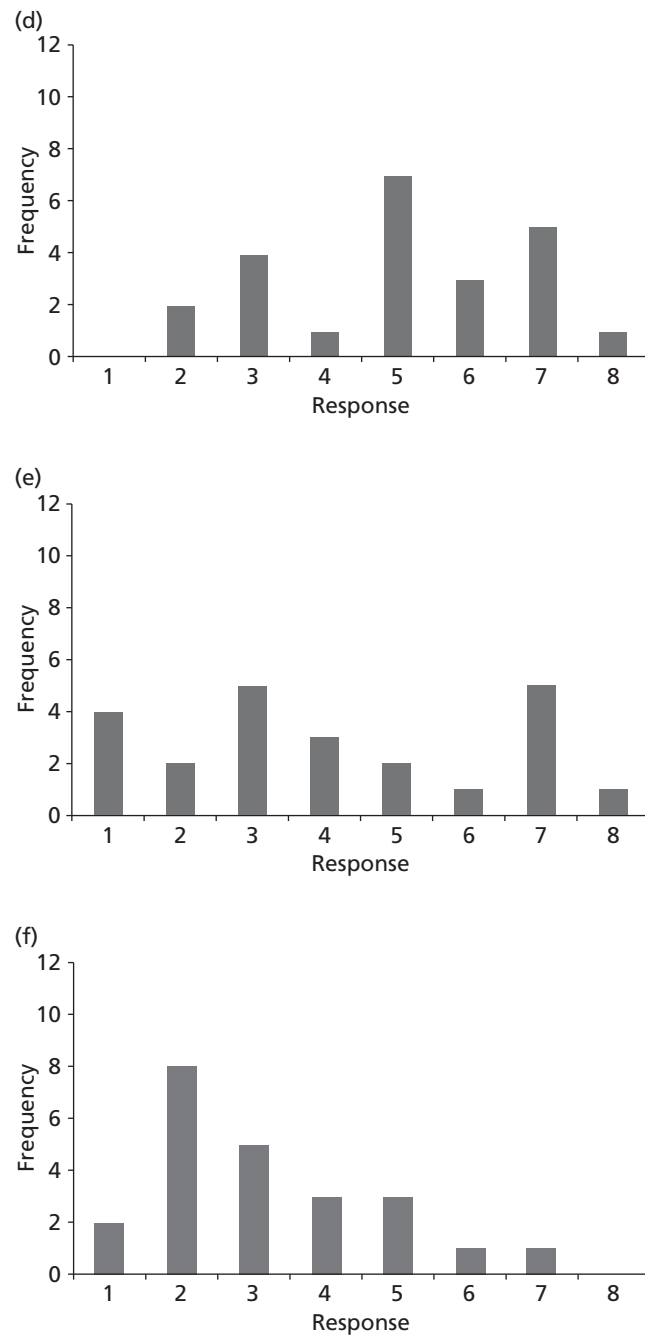


FIGURE 33 Atrial fibrillation survey – question 2 (ranking of topics) $n=23$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems for SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

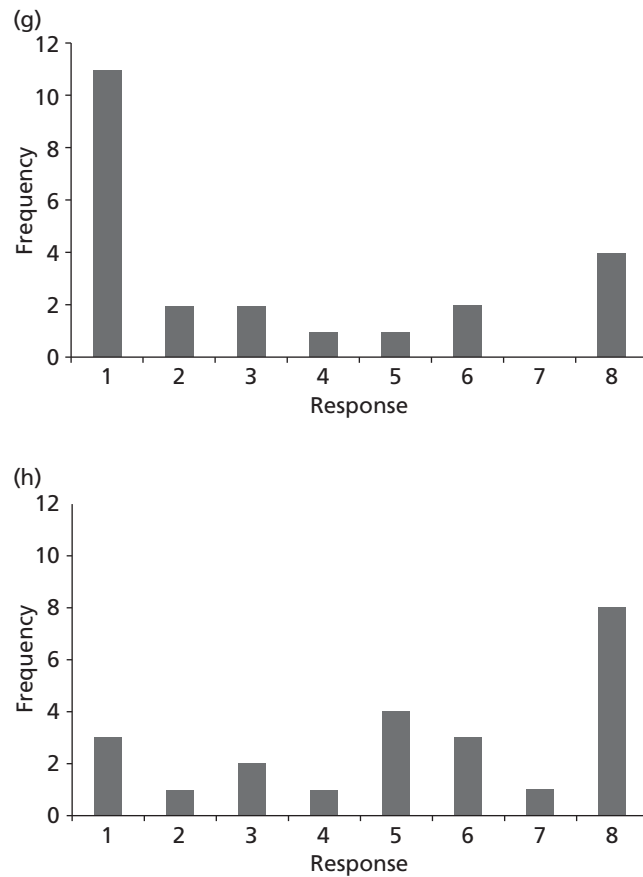


FIGURE 33 Atrial fibrillation survey – question 2 (ranking of topics) $n = 23$. (a) Topic A: prophylaxis for the prevention of post-operative AF; (b) topic B: AADs as PCV; (c) topic C: rhythm vs. rate control strategies for persistent AF; (d) topic D: treatment for maintaining sinus rhythm after cardioversion; (e) topic E: alternative risk factor based scoring systems for SR; (f) topic F: stratification tools to assess bleeding risk; (g) topic G: apixaban, rivaroxaban or dabigatran etexilate; and (h) topic H: catheter ablation. AAD, antiarrhythmic drug. (*continued*)

Appendix 4 Prostate cancer service pathway

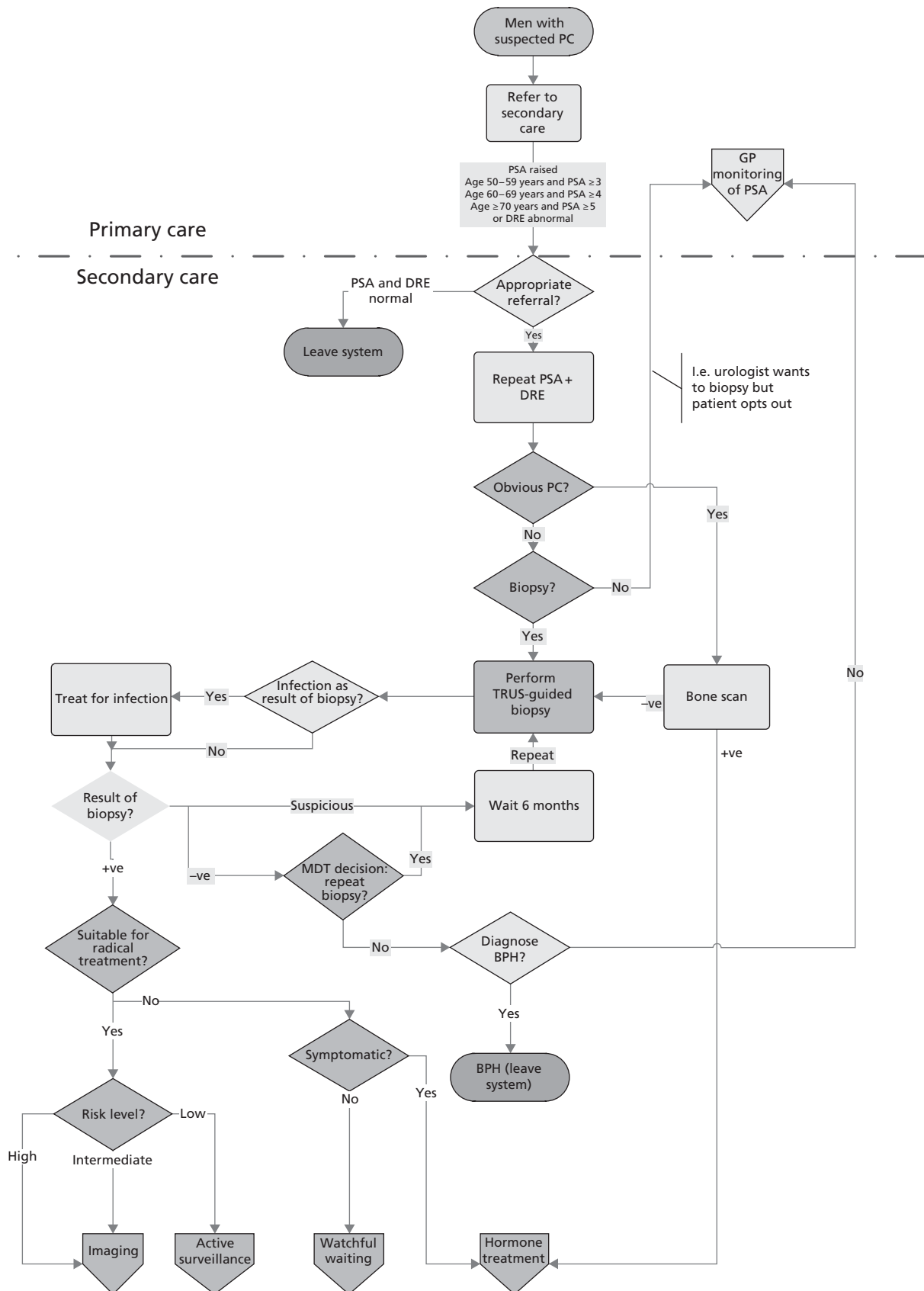


FIGURE 34 Prostate cancer service pathway. HIFU, high-intensity-focused ultrasound; MDT, multidisciplinary team; PC, prostate cancer. (continued)

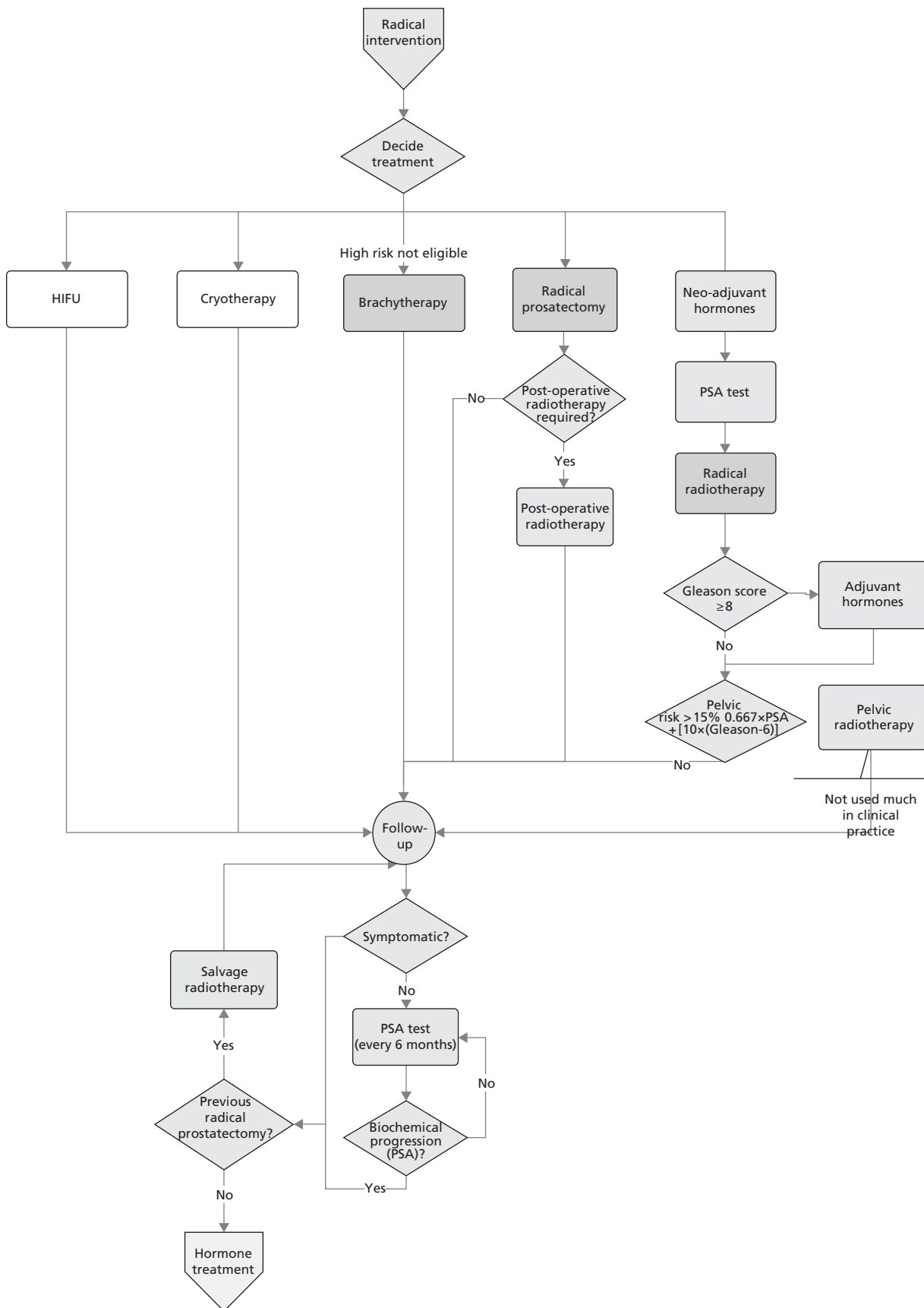


FIGURE 34 Prostate cancer service pathway. HIFU, high-intensity-focused ultrasound; MDT, multidisciplinary team; PC, prostate cancer. (continued)

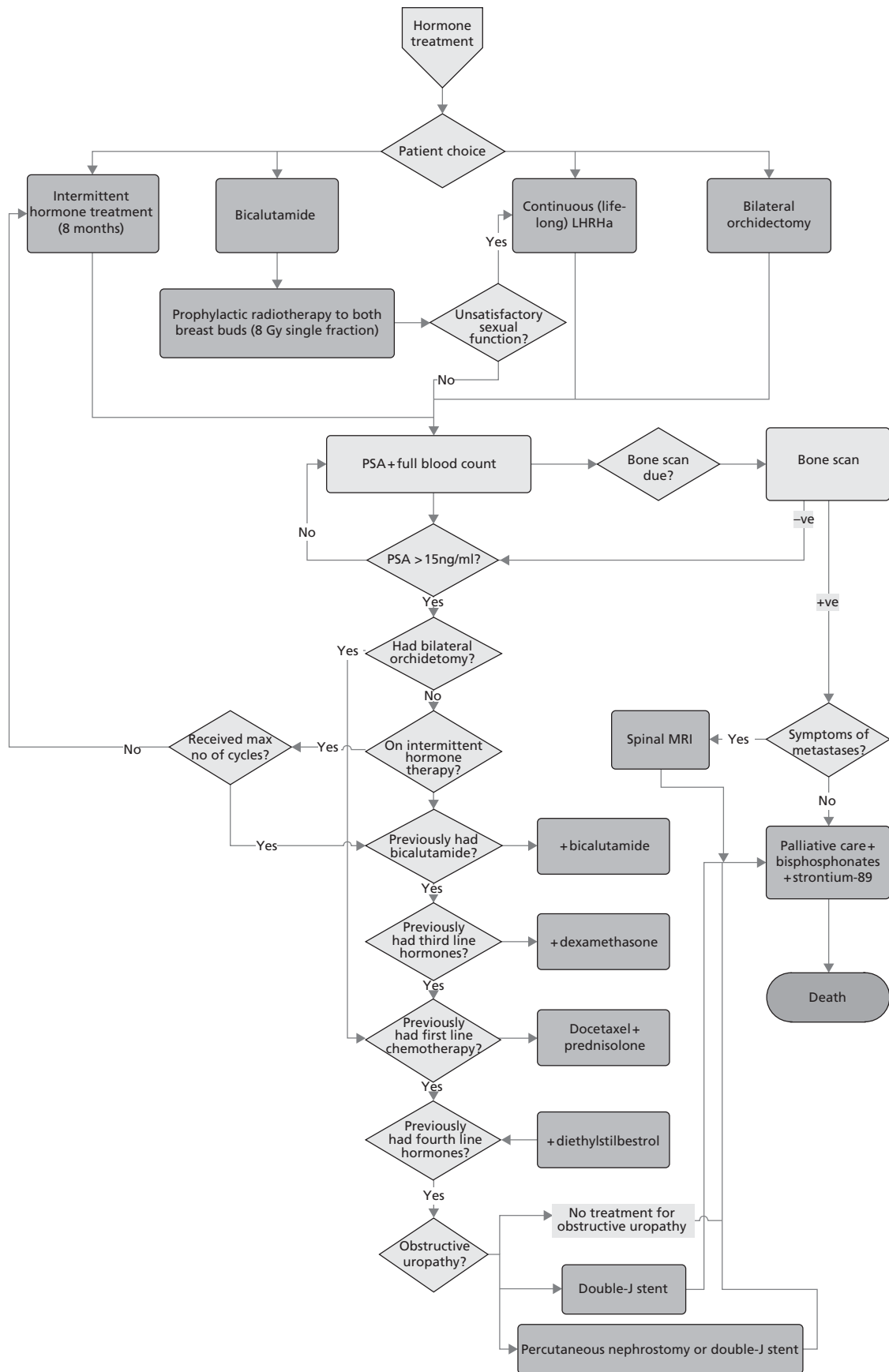


FIGURE 34 Prostate cancer service pathway. HIFU, high-intensity-focused ultrasound; MDT, multidisciplinary team; PC, prostate cancer. (continued)

Appendix 5 Prostate cancer data for update topics

Topic	Treatment	Model parameter	First-order uncertainty	Second-order uncertainty	Comments	Source
A	No new data required					
B	Open RRP				Same as in base-case model	
	PRP	Time to biochemical progression	Exponential ($\alpha = 0.016$)	Normal ($\lambda = 0.016$; SE = 0.002)	Biochemical-free survival curve same as for RRP (assumption using results of Martis and colleagues ¹¹⁴)	Bill-Axelsson and colleagues, ⁷⁸ Martis and colleagues ¹¹⁴
		Probability of sexual function adverse effects	Uniform (0, 1)	Beta ($\alpha = 70$; $\beta = 30$; mean = 0.70)		Martis and colleagues ¹¹⁴
		Probability of urinary function adverse effects	Uniform (0, 1)	Beta ($\alpha = 26$; $\beta = 74$; mean = 0.26)		Martis and colleagues ¹¹⁴
		Probability of bowel function adverse effects	0	0	None reported, assume no bowel-related adverse events, as for RRP in base-case model	Assumption
		Cost of PRP procedure	n/a	Cost of RRP varied as in base-case. Cost of 1 bed-day fixed (£267)		NHS reference costs, ¹⁰⁹ Assumption from Oxford Radcliffe Hospitals business case ¹¹⁷
	LRP for RRP	Time to biochemical progression	Exponential ($\alpha = 0.016$)	Normal ($\lambda = 0.016$; SE = 0.002)	Use same biochemical recurrence-free survival curve as for RRP	Assumption; Bill-Axelsson and colleagues ⁷⁸
		Probability of sexual function adverse effects	Uniform (0, 1)	Beta ($\alpha = 46$; $\beta = 18$; mean = 0.72)		Asimakopoulos and colleagues ¹¹⁶
		Probability of urinary function adverse effects	Uniform (0, 1)	Beta ($\alpha = 16$; $\beta = 48$; mean = 0.25)		Asimakopoulos and colleagues ¹¹⁶
		Probability of bowel function adverse effects	0	0	None reported, assume no bowel-related adverse events, as for RRP in base-case model	Assumption
		Cost of LRP procedure	n/a	Normal (£5874, assumed SE £185)	'Laparoscopic Bladder Neck Procedures – Male' HRG code LB22Z	NHS reference costs ¹⁰⁹

Topic	Treatment	Model parameter	First-order uncertainty	Second-order uncertainty	Comments	Source
C/D	RALRP	Time to biochemical progression	Exponential ($\alpha = 0.016$)	Normal ($\lambda = 0.016$; SE = 0.002)	Use same biochemical-free survival curve as above	Assumption
		Probability of sexual function adverse effects	Uniform (0,1)	Beta ($\alpha = 16$; $\beta = 48$; mean = 0.25)		Asimakopoulos and colleagues ¹¹⁶
		Probability of urinary function adverse effects	Uniform (0,1)	Beta ($\alpha = 8$; $\beta = 56$; mean = 0.125)		
		Probability of bowel function adverse effects	0	0	None reported assume no bowel-related adverse events, as for RRP in base-case model	Assumption
		Cost of RALRP (excluding capital costs)	n/a	Fixed £2144	Cost of RRP procedure as per base-case mode + additional (fixed) cost of RALRP of £2144 (inflated to 2010–11 prices)	Oxford Radcliffe Hospitals business case ¹¹⁷
C/D	HDR and external beam radiotherapy	Cost of robot (capital)	n/a	Normal (£3000, SE assumed 500)	Approximate value used, based on a dual console robot including service costs, based on a throughput of around 150 patients per year	Ramsay and colleagues ¹¹⁸
		Time to biochemical recurrence	Weibull ($\alpha = 0.591$; $\beta = 23.591$)	Multivariate normal ($\log-\lambda = -1.855$; $\gamma = 0.644$)		Sathya and colleagues ¹¹⁹
		Probability of sexual function adverse effects	Uniform (0,1)	Beta ($\alpha = 35$; $\beta = 16$; mean = 0.69)		Sathya and colleagues ¹¹⁹
		Probability of urinary function adverse effects	Uniform (0,1)	Beta ($\alpha = 2$; $\beta = 49$; mean = 0.04)		Sathya and colleagues ¹¹⁹
		Probability of bowel function adverse effects	Uniform (0,1)	Beta ($\alpha = 4$; $\beta = 47$; mean = 0.08)		Sathya and colleagues ¹¹⁹
		Number of external beam radiotherapy fractions	n/a	Fixed (point estimate = 37)		Sathya and colleagues ¹¹⁹
		Cost of HDR preparation	n/a	Normal (£1039, SE £0)	Preparation for interstitial brachytherapy, HRG code SC55Z. Standard error estimated at zero as the reported lower and upper quartile values were the same	NHS reference costs ¹⁰⁹
		Cost of HDR delivery	n/a	Normal (£3956, SE £780)	Deliver a fraction of interstitial radiotherapy, HRG code SC28Z	NHS reference costs ¹⁰⁹

Topic	Treatment	Model parameter	First-order uncertainty	Second-order uncertainty	Comments	Source
	LDR and external beam radiotherapy	Time to biochemical recurrence	Weibull ($\alpha = 1.067$; $\beta = 23.209$)	Multivariate normal ($\log-\lambda = -3.445$; $\gamma = 1.021$)		Sylvester and colleagues ¹²⁶
		Probability of sexual function adverse effects	Uniform (0,1)	Beta ($\alpha = 35$; $\beta = 16$; mean = 0.69)	None of the three adverse events modelled were reported in Sylvester and colleagues. ¹²⁶ Instead assumed frequency of adverse events the same as for HDR + external beam radiotherapy (conservative assumption)	Assumption; Sathya and colleagues ¹¹⁹
		Probability of urinary function adverse effects	Uniform (0,1)	Beta ($\alpha = 2$; $\beta = 49$; mean = 0.04)		Assumption; Sathya and colleagues ¹¹⁹
		Probability of bowel function adverse effects	Uniform (0,1)	Beta ($\alpha = 4$; $\beta = 47$; mean = 0.08)		Assumption; Sathya and colleagues ¹¹⁹
		Number of external beam radiotherapy fractions	n/a	Fixed (point estimate = 15)	Fractionation schedule as per Sylvester and colleagues ¹²⁶	Sylvester and colleagues ¹²⁶
		Cost of LDR planning	n/a	Normal (£412, SE £97)	Same as base case, assumed applicable for LDR. Preparation for interstitial brachytherapy, HRG code SC55Z	NHS reference costs ¹⁰⁹
		Cost of LDR delivery	n/a	Normal (£383, SE £196)	Same as base case, assumed applicable for LDR. Deliver a fraction of interstitial radiotherapy, HRG code SC28Z	NHS reference costs ¹⁰⁹
E	No modelling					
F	No new data required					
G	Radium-223 chloride	Additional overall survival	Weibull ($\alpha = 2.173$; $\beta = 10.582$; mean = 9.371)	Multivariate normal ($\log-\lambda = -0.873$; $\gamma = 1.696$)	<i>Note this topic was not evaluated since radium-223 had no list price at the time of analysis</i>	ALSYMPCA trial ¹²⁹
H	IMRT	Time to local progression	Weibull ($\alpha = 1.354431605$; $\beta = 21.78254729$)	Multivariate normal ($\log-\lambda = -4.17$; $\gamma = 1.35$)	Scenario assumes no survival difference between IMRT and 3D-RT	Assumption; Hummel and colleagues ¹⁰⁵ and Widmark and colleagues ⁹⁶

Topic	Treatment	Model parameter	First-order uncertainty	Second-order uncertainty	Comments	Source
3D-RT		Probability of sexual function adverse effects	Uniform (0,1)	Beta ($\alpha = 250$; $\beta = 85$; mean = 0.75)	No difference between IMRT and 3D-RT. Assume probability of sexual function as for conformal radiotherapy	Assumption; Widmark and colleagues ⁹⁶
		Probability of urinary function adverse effects	Uniform (0,1)	Beta ($\alpha = 64$; $\beta = 289$; mean = 0.18)	No difference between IMRT and 3D-RT. Assume probability of urinary function as for conformal radiotherapy	Assumption; Widmark and colleagues ⁹⁶
		Probability of bowel function adverse effects	Uniform (0,1)	Beta ($\alpha = 35$; $\beta = 110$; mean = 0.24)		Vora and colleagues ¹³³
		Excess cost of IMRT (compared with 3D-RT)	n/a	Fixed (£1160)	Inflated to 2010–11 prices	Hummel and colleagues ¹⁰⁵
		Time to local progression	Weibull ($\alpha = 1.354431605$; $\beta = 21.78254729$)	Multivariate normal ($\log-\lambda = -4.17$; $\gamma = 1.35$)	Scenario assumes no survival difference between IMRT and 3D-RT	Assumption; Hummel and colleagues ¹⁰⁵ and Widmark and colleagues ⁹⁶
		Probability of sexual function adverse effects	Uniform (0,1)	Beta ($\alpha = 250$; $\beta = 85$; mean = 0.75)	No difference between IMRT and 3D-RT. Assume probability of sexual function as for conformal radiotherapy	Assumption; Widmark and colleagues ⁹⁶
		Probability of urinary function adverse effects	Uniform (0,1)	Beta ($\alpha = 64$; $\beta = 289$; mean = 0.18)	No difference between IMRT and 3D-RT. Assume probability of sexual function as for conformal radiotherapy	Assumption; Widmark and colleagues ⁹⁶
		Probability of bowel function adverse effects	Uniform (0,1)	Beta ($\alpha = 37$; $\beta = 312$; mean = 0.1)	Assume probability of sexual function as for conformal radiotherapy	Assumption; Widmark and colleagues ⁹⁶
		Cost of 3D-RT planning	n/a	Normal (£581, SE £81)	Same as in base-case model. Preparation for complex conformal radiotherapy. HRG code SC51Z	NHS reference costs ¹⁰⁹
		Cost of 3D-RT delivery (per fraction)	n/a	Normal (£111, SE £6)	Same as in base-case model. 37 fractions assumed. Deliver a fraction of complex treatment on a megavoltage machine. HRG code SC23Z	NHS reference costs ¹⁰⁹
I	Not evaluated					

3D-RT, three-dimensional conformal radiotherapy; n/a, not applicable.

Appendix 6 Atrial fibrillation clinical pathway

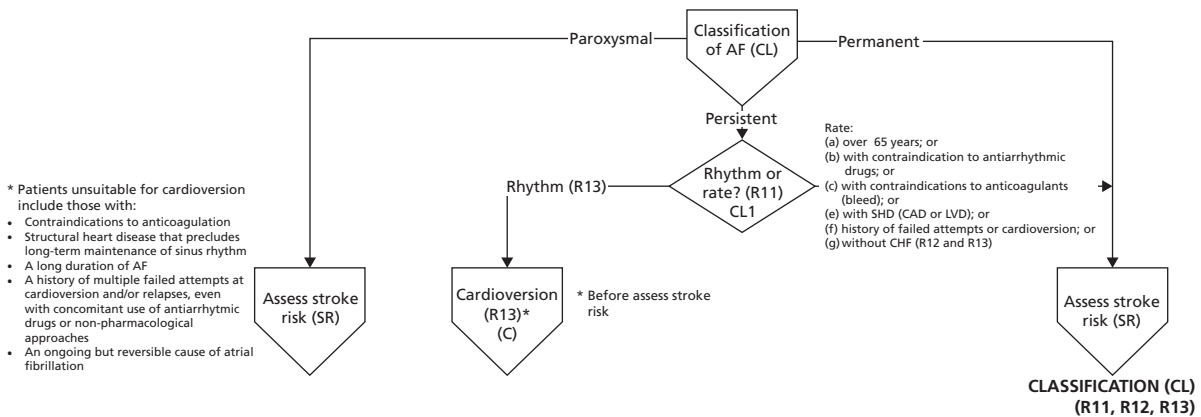
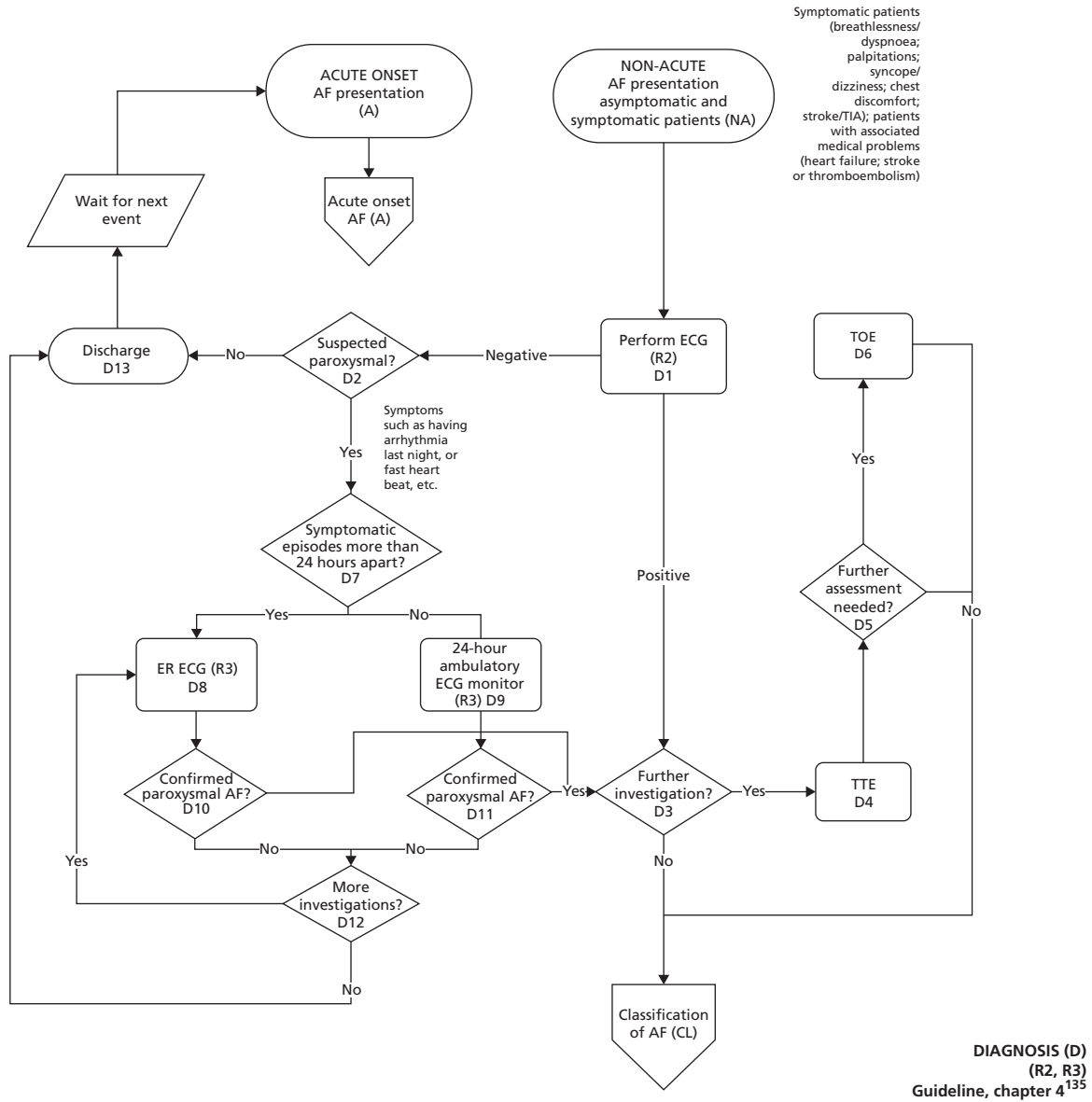


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PiP, pill in pocket. (continued)

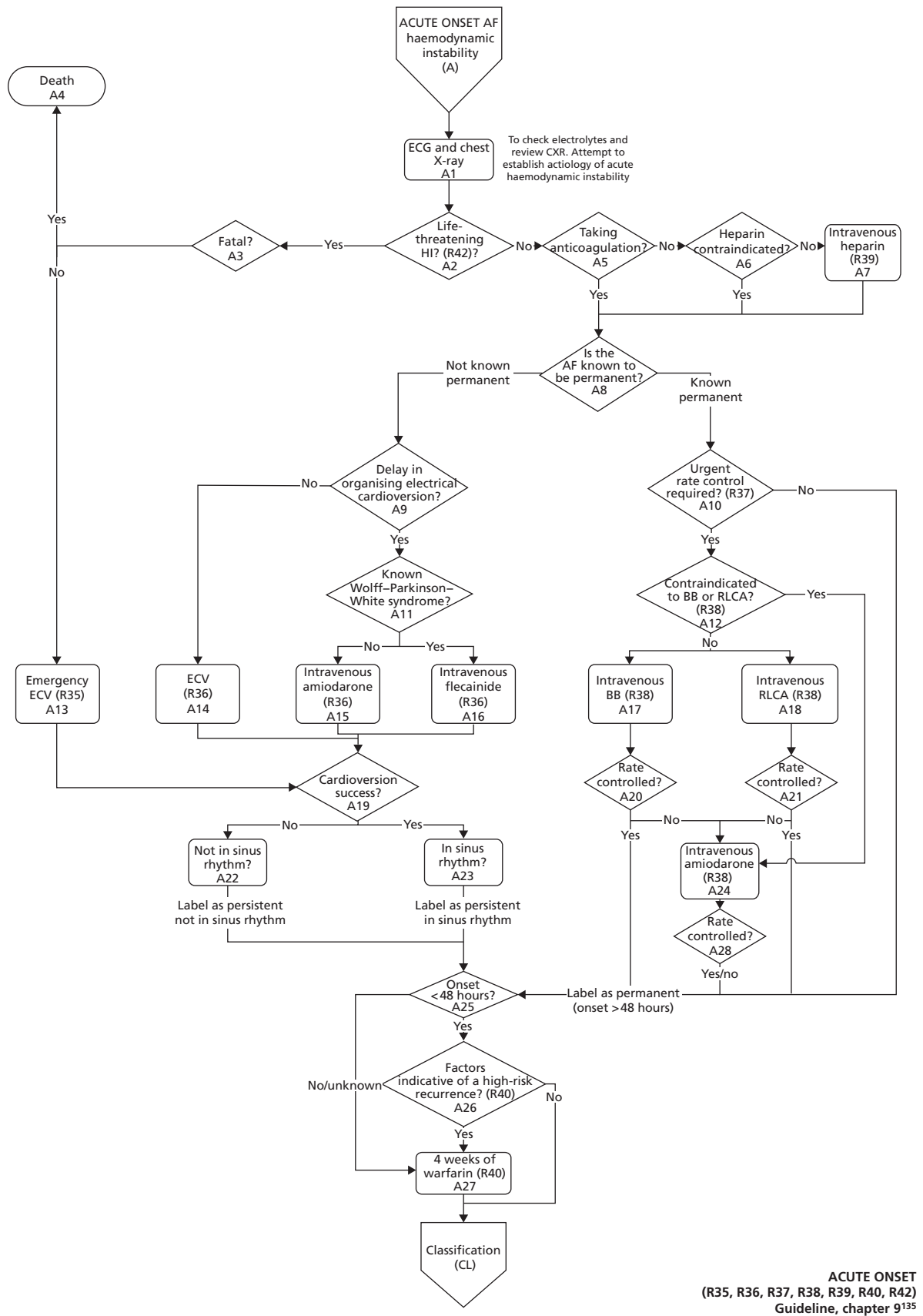
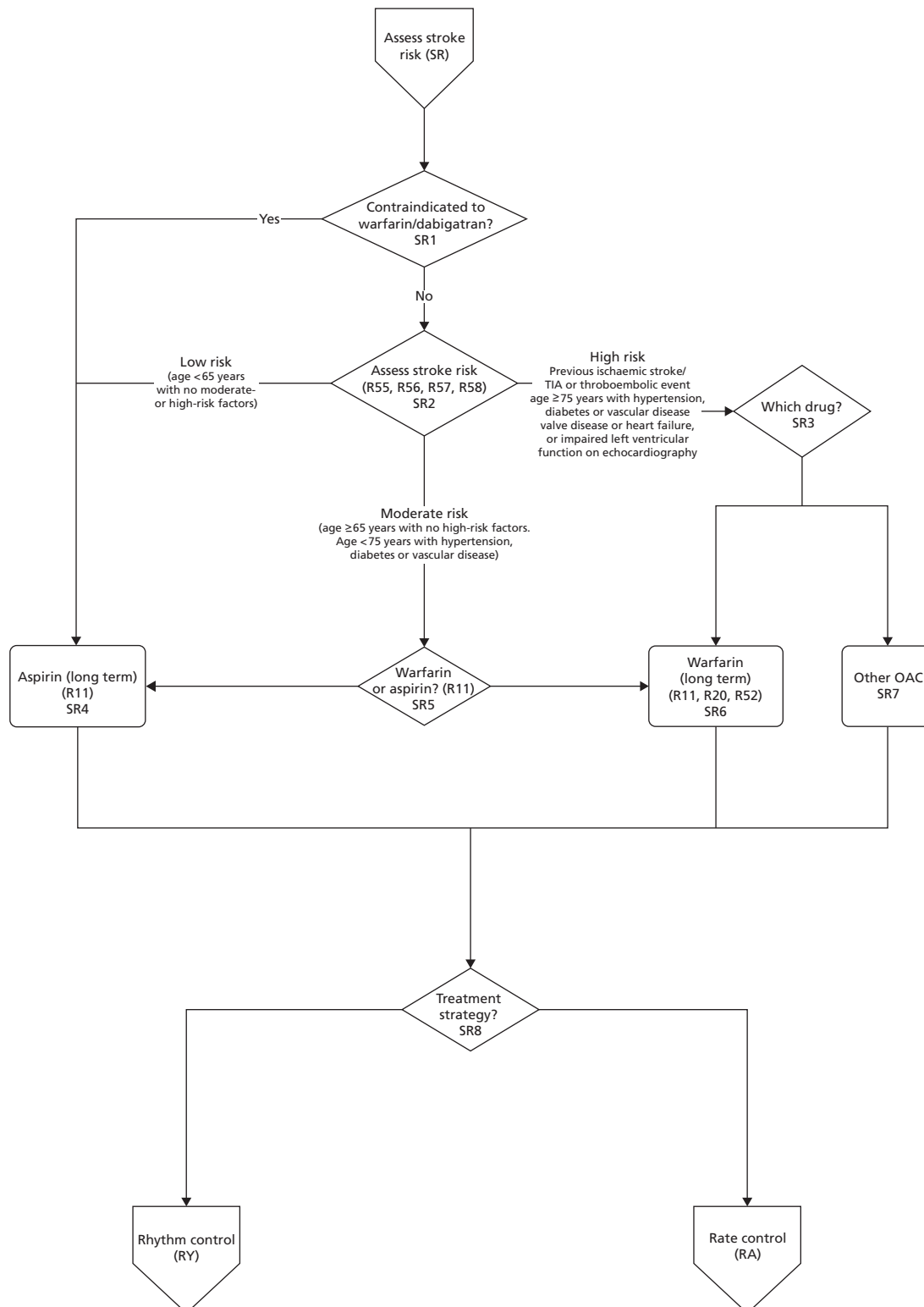
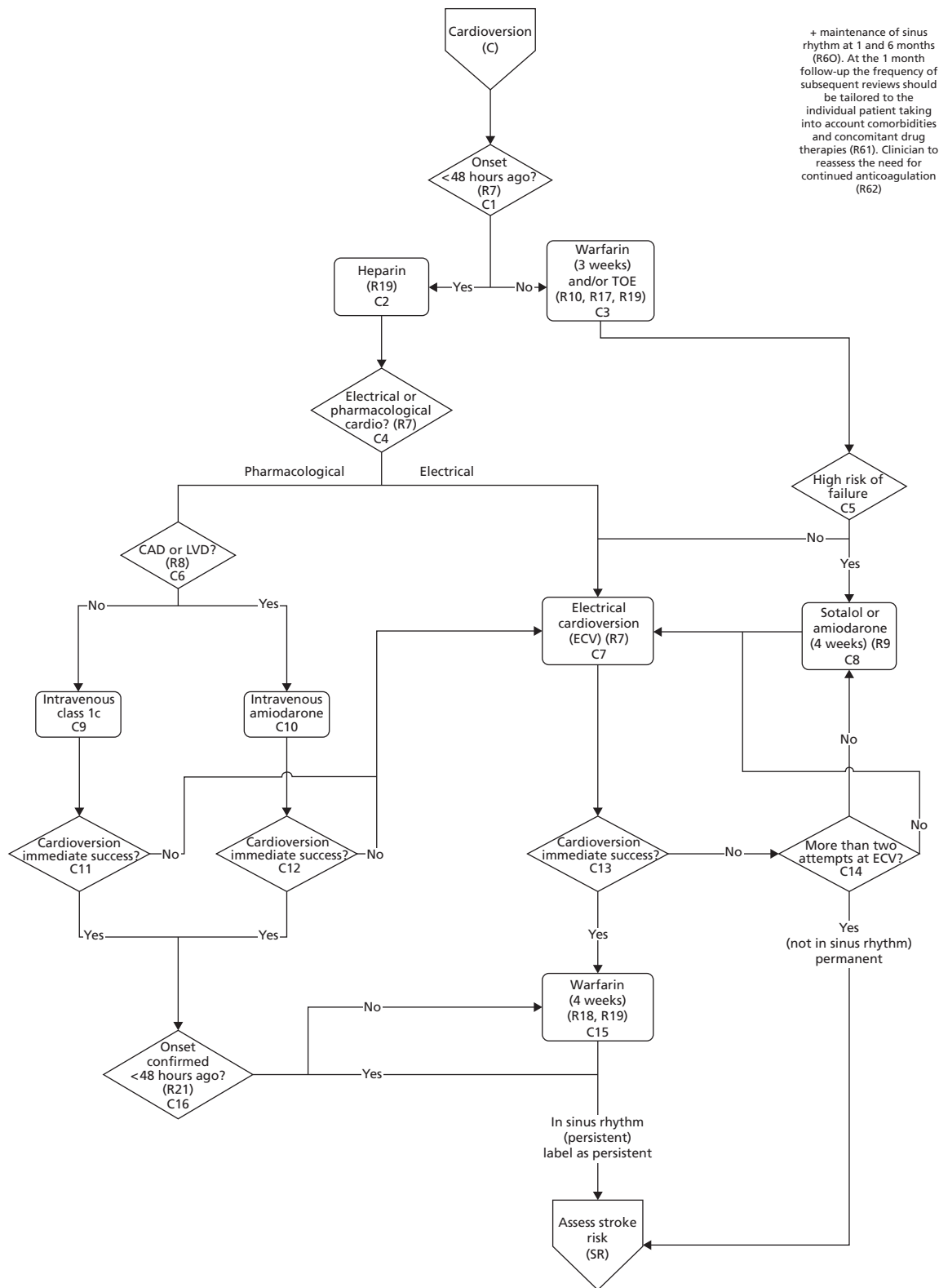


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PIP, pill in pocket. (continued)



STROKE RISK
(R11, R20, R52, R55, R56, R57, R58)
Guideline, chapter 11¹³⁵

FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PiP, pill in pocket. (*continued*)



+ maintenance of sinus rhythm at 1 and 6 months (R60). At the 1 month follow-up the frequency of subsequent reviews should be tailored to the individual patient taking into account comorbidities and concomitant drug therapies (R61). Clinician to reassess the need for continued anticoagulation (R62)

CARDIOVERSION for persistent AF (C)
(R7, R9, R10, R17, R18, R19, R21)
Guideline, chapter 5¹³⁵

FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PIP, pill in pocket. (continued)

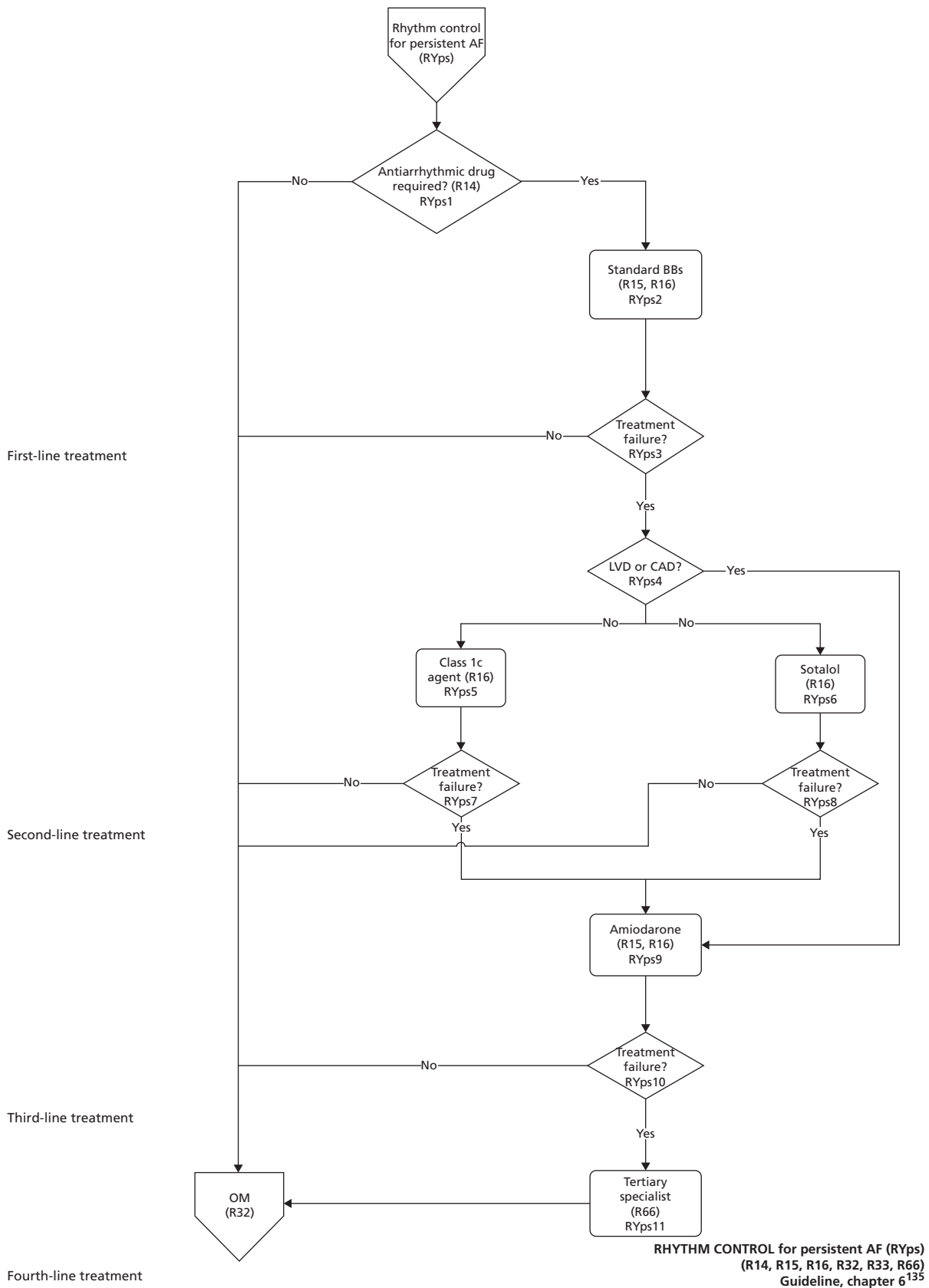


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PiP, pill in pocket. (continued)

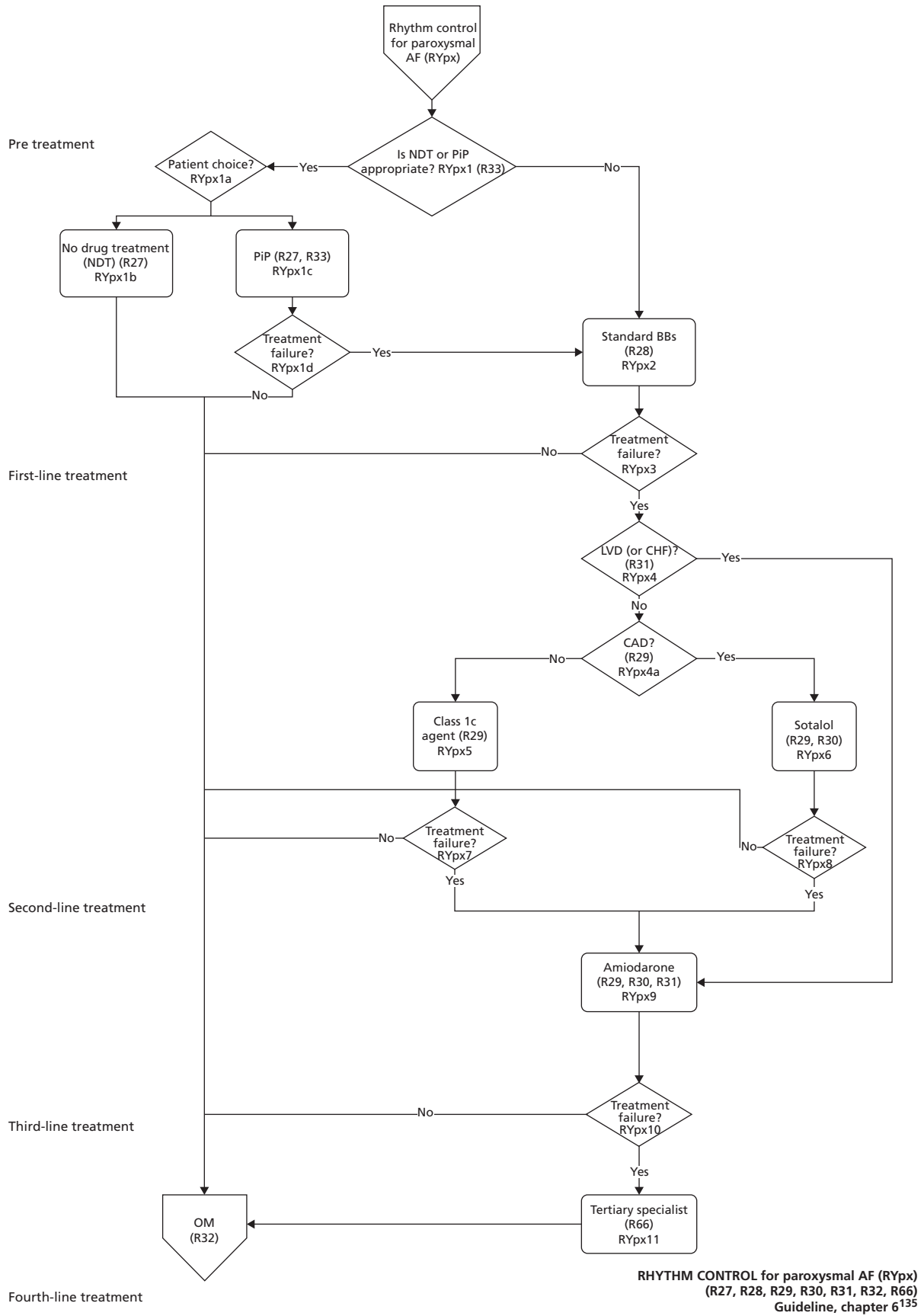


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PIP, pill in pocket. (continued)

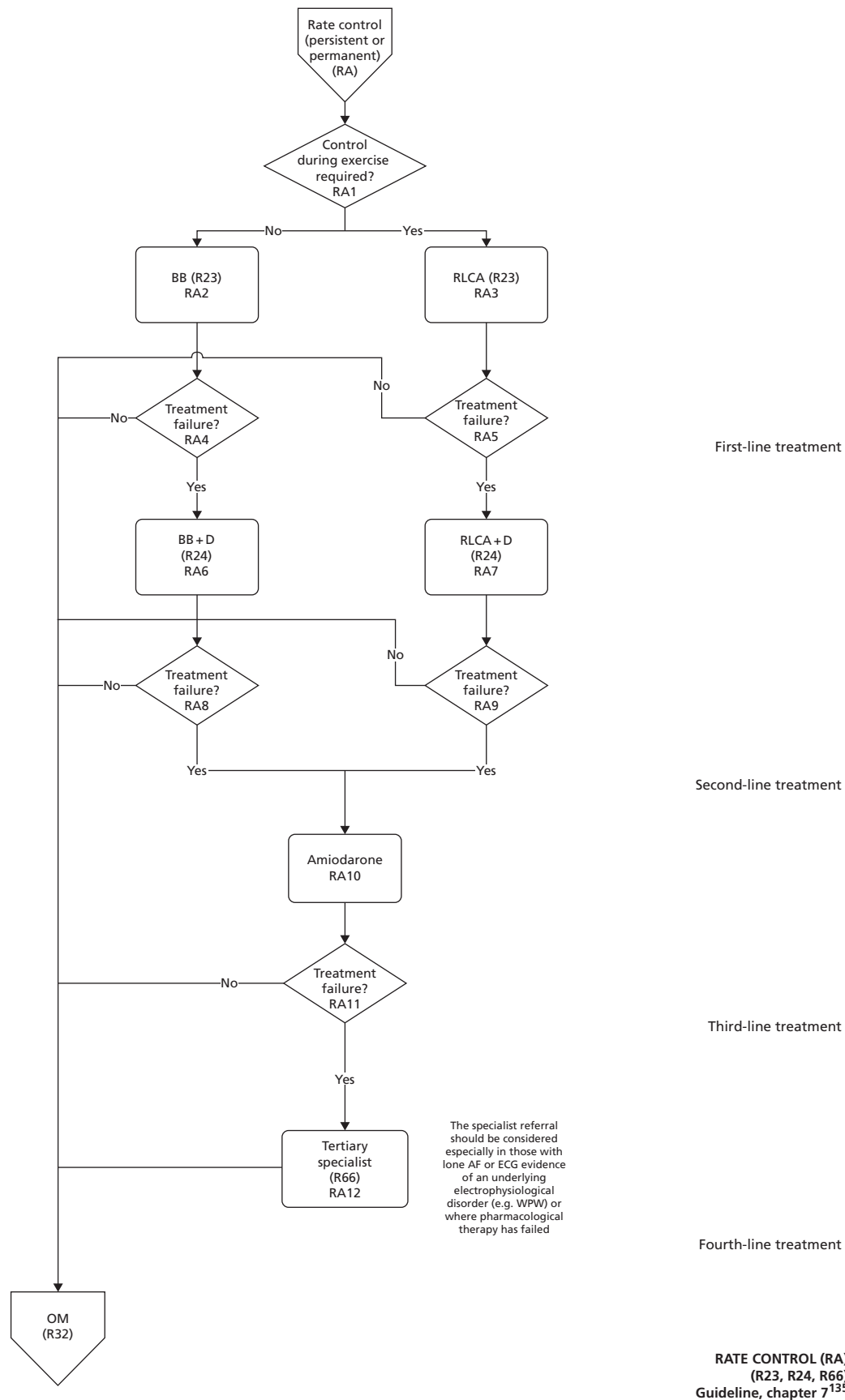


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PiP, pill in pocket. (*continued*)

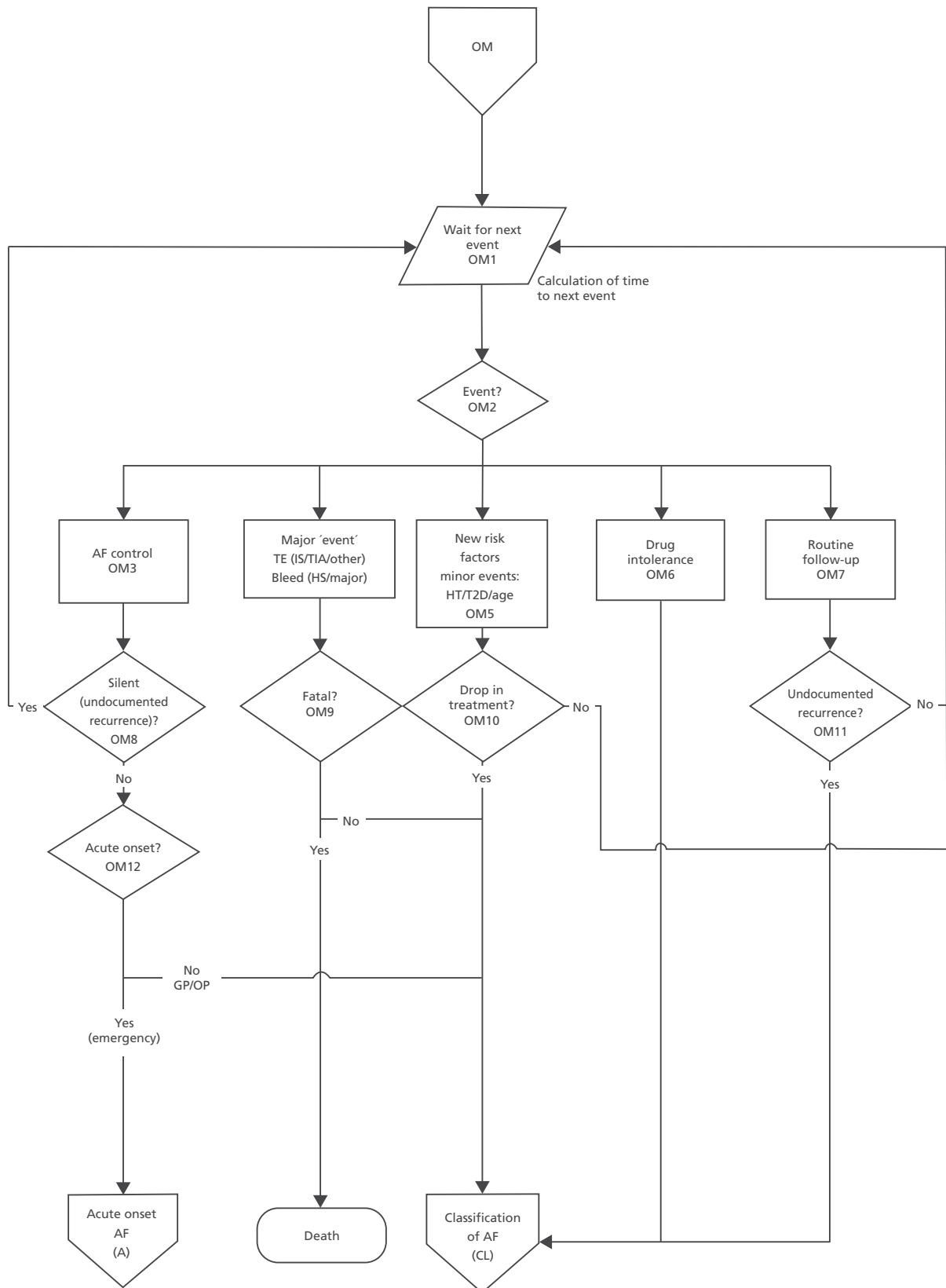


FIGURE 35 Atrial fibrillation clinical pathway. CAD, coronary artery disease; CXR, chest X-ray; NDT, non-drug treatment; PIP, pill in pocket. (continued)

A decorative graphic consisting of numerous thin, parallel green lines that curve from the left side of the page towards the right, creating a sense of movement and depth.

**EME
HS&DR
HTA
PGfAR
PHR**

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